

# Comprehensive Annual Financial Report

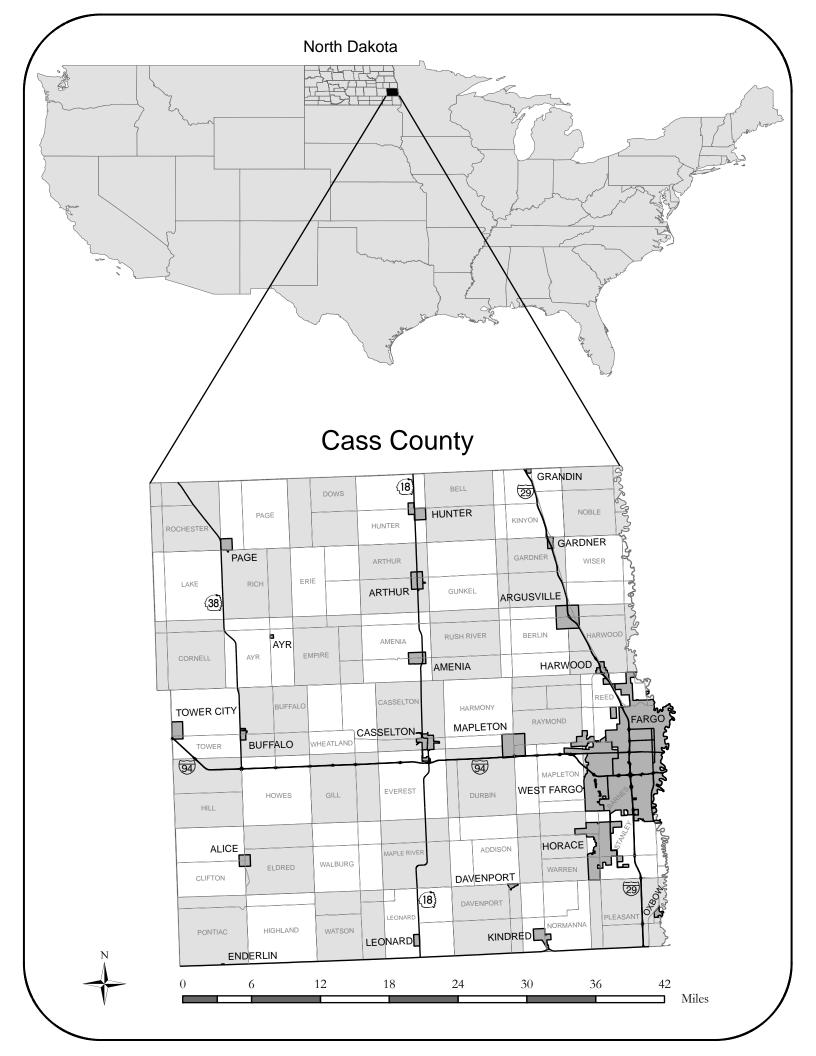
For the Year Ended December 31, 2017 Fargo, North Dakota

### CASS COUNTY, NORTH DAKOTA

# COMPREHENSIVE ANNUAL FINANCIAL REPORT

For the Year Ended December 31, 2017

Prepared by the County Auditor's Office



#### CASS COUNTY GOVERNMENT Comprehensive Annual Financial Report For the Year Ended December 31, 2017

#### **TABLE OF CONTENTS**

#### **INTRODUCTORY SECTION**

	Page
Letter of Transmittal	1
Certificate of Achievement for Excellence in Financial Reporting	6
Organizational Chart	7
County Officials	8
FINANCIAL SECTION	
Independent Auditor's Report	9
Management's Discussion and Analysis	11
Basic Financial Statements:	
Government-Wide Financial Statements: Statement of Net Position	21
Statement of Activities	22
Fund Financial Statements:	
Balance Sheet – Governmental Funds	26
Reconciliation of the Balance Sheet of Governmental Funds to the Statement of Net Position	29
Statement of Revenues, Expenditures, and Changes in Fund Balance – Governmental Funds	30
Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities	32
Statement of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual – General Fund	33
Statement of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual – Human Service Fund	34
Statement of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual – County Road and Bridge Fund	35
Statement of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual – Emergency & Flood Mitigation Fund	36

	Page
Statement of Net Position – Proprietary Funds	37
Statement of Revenues, Expenses, and Changes in Fund Net Position – Proprietary Funds	38
Statement of Cash Flows – Proprietary Funds	39
Statement of Fiduciary Assets and Liabilities – Agency Funds	40
Statement of Net Position – Component Units	42
Statement of Activities – Component Units	44
Notes to the Financial Statements	46
Required Supplementary Information Other Than MD&A:	
Schedule of the Proportionate Share of the Net Pension & OPEB Liability	95-96
Schedule of Employer Pension & OPEB Contributions	97-98
Other Supplementary Information:	
Description of Nonmajor Governmental Funds	99
Combining Balance Sheet – Nonmajor Governmental Funds Special Revenue Funds Debt Service Funds Capital Projects Funds Combining Balance Sheet – All Nonmajor Governmental Funds	104 107 108 109
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances – Nonmajor Governmental Funds Special Revenue Funds Debt Service Funds Capital Projects Funds Combining Statement of Revenues, Expenditures and Changes in Fund Balances – All Nonmajor Governmental Funds	110 113 114 115
Schedule of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual – Nonmajor Governmental Funds Special Revenue Funds Debt Service Funds	116 126
Description of Internal Service Funds	131
Combining Statement of Net Position – Internal Service Fund	132
Combining Statement of Revenues, Expenses and Changes in Fund Net Position – Internal Service Funds	133
Combining Statement of Cash Flows – Internal Service Funds	134
Description of Agency Funds	135
Statement of Fiduciary Assets and Liabilities – Agency Funds	136
Statement of Changes in Fiduciary Assets and Liabilities	137

STATISTICAL SECTION	Page
Statistical Section	139
Financial Trends:  Net Position by Component	140
Changes in Net Position	142
Fund Balances of Governmental Funds	144
Changes in Fund Balances of Governmental Funds	146
Revenue Capacity: Assessed Value and Actual Value of Taxable Property	148
Principal Property Tax Payers	149
Property Tax Rates- Direct and Overlapping Governments	150
Property Tax Levies and Collections	152
Sales Tax Revenue	154
Debt Capacity: Ratio of Outstanding Debt by Type	155
Ratio of General Bonded Debt Outstanding	156
Ratio of Net Bonded Debt	157
Legal Debt Margin Information	158
Sales Tax Note Payable – Direct Bank Loan	160
Demographic and Economic Information: Demographic and Economic Statistics	161
Principal Employers	162
Operating Information: Full-time Equivalent County Government Employees by Function	163
Operating Indicators by Function	164
Capital Asset Statistics by Function	166

INTRODUCTORY SECTION
IIIIIIIIIIIIIIIIIIIIIIIIIIIIIIIIIIIIII



June 26, 2018

Honorable Chairman, Commissioners, and the Citizens of Cass County Government:

#### Auditor

Michael Montplaisir, CPA 701-241-5601

#### Treasurer

Charlotte Sandvik 701-241-5611

The Comprehensive Annual Financial Report of Cass County is hereby submitted for the fiscal year ended December 31, 2017.

This report was prepared by the County Auditor's Office. The responsibility for both the accuracy of the presented data and the completeness and fairness of the presentation, including all disclosures, rests with the County. To the best of our knowledge and belief, the enclosed data is accurate in all material respects and is reported in a manner designed to present fairly the financial position and results of operations of the various funds of the County. All disclosures necessary to enable the reader to gain an understanding of the County's financial activities have been included.

Management of the County is responsible for establishing and maintaining an internal control structure designed to ensure that assets are protected from loss, theft, or misuse, and to ensure that adequate accounting data is compiled to allow for the preparation of financial statements in conformity with generally accepted accounting principles. The internal control structure is designed to provide reasonable, but not absolute, assurance that: (1) the cost of a control should not exceed the benefits likely to be derived, and (2) the valuation of costs and benefits requires estimates and judgments by management.

As a recipient of federal and state financial assistance, the County also is responsible for ensuring that an adequate internal control structure is in place to comply with applicable laws and regulations related to those programs. This internal control structure is subject to periodic evaluation by management.

The Office of the State Auditor has audited the County's financial statements. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering an unqualified opinion that the County's financial statements for the year ended December 31, 2017, are fairly presented in conformity with GAAP. The auditor's report is included in the Financial Section of this report.

Federal funds received by the County are also subject to an annual program compliance audit under the requirements of the Single Audit Act. As part of the government's single audit, tests are made to determine the adequacy of the internal control structure, including that portion related to federal financial assistance programs, as well as to determine that the government has complied with applicable laws and regulations. There were no instances of material weaknesses in the internal control structure. The results of this examination for the fiscal year ended December 31, 2017 are incorporated in a separate report.

Box 2806 211 Ninth Street South Fargo, North Dakota 58103 The Management's Discussion and Analysis (MD&A) is a narrative introduction, overview and analysis of the county. The MD&A can be found immediately following the independent auditors' report (page 11). This letter of transmittal is intended to complement the MD&A and should be read in conjunction with it.

The Notes to the Financial Statements are considered an integral and essential part of adequate disclosure and fair presentation of the basic financial statements. The notes include the summary of significant accounting policies applied to the matters relating to the financial position and results of operations of the County. The notes provide significant insight and are necessary to understand the financial statements.

#### **Profile of the Government**

Cass County is located on the eastern edge of North Dakota, bordering along the Red River, the boundary between North Dakota and Minnesota. The Red River Valley is one of the most fertile agricultural areas in the world. The economic condition and outlook of the County have remained strong; the County population grew over twenty percent from 2000 to 2010, according to the latest census figures, while the overall increase in statewide population was 4.7 percent. Several of the fastest growing cities in North Dakota are located in Cass County, including the City of Fargo and the City of West Fargo, which increased 16% and 72%, respectively. The City of Fargo is the home of the County Courthouse and administrative offices.

A board of five members elected for four-year terms governs the county. Each commissioner represents a population district of the county. The commissioners make policies regulating the functions of the many departments and see that these are carried out. Responsibilities of the board are: levy taxes, appropriations, authorize bonds, set salaries, approve bills, accept bids, and approve the annual county budget, just to mention a few.

The County provides a full range of services. These services include tax assessment and collection; law enforcement and jail services; social services and public health services; the construction and maintenance of highways; and general administrative services.

The County is also accountable to the citizens of the County for the decisions and financial obligations of boards that are appointed by the governing body of the county. The County Commission appoints all of the board members for the Vector, Noxious Weed, and the four water resource districts located in the County. In addition to appointing the governing boards of these districts, the County is responsible for approving their budgets and tax levies. The activities of the Vector, Noxious Weed, and the four water resource districts are combined and shown in the component unit column of the financial statements.

The County supports, through grants, various senior citizen boards, ambulance and rescue squad boards, the fair board, and the historical society board. The County is not responsible for the activities of these boards and accordingly their financial information has not been included in this report. Note 1 of the Notes to the Financial Statements defines the reporting entity.

Readers of this report are reminded that certain assets reported in agency funds are held in the name of the County and represent funds held for others in a fiduciary capacity and, as such, are not available for the general use of the County.

#### **Local Economy**

Cass County is home to the state's second largest university, North Dakota State University, with a student body of over 10,500. Also serving the region are another state university and a private college, both located across the river in Moorhead, Minnesota.

The area is well known for quality health care services, with two major medical facilities, Essentia Health and Sanford Health System. These facilities serve a large area in both North Dakota and Minnesota, and have a combined daily patient volume of approximately 400 patients.

The State of North Dakota's economy has seen a slight improvement with taxable sales and purchases increasing state wide by 2%. However the taxable sales and purchases for Cass County decreased by 4.3%. Cass County is a regional trade center that draws from eastern North Dakota, western Minnesota, and central Canada. The unemployment rate for Cass County continues to be low at 2.1% for 2017.

#### **Long-Term Financial Planning**

Over the past ten years, the taxable valuation of the County has been growing at an average rate of over 6.0 percent, and the population, as noted earlier, has been growing at an average rate of 2.0 percent. The taxable valuation growth has occurred mainly in the service industry and in new home construction. These growth trends are expected to continue. The County continues to manage resources through budgeting policies.

The County Commission is required to adopt an annual budget on or before October 1 of each year. The objective of budgetary controls is to ensure compliance with legal provisions embodied in the annual appropriated budget approved by the County Commission and to give County departments definite guidelines for operations. The County is legally required to maintain budgetary control (that is, the level at which expenditures cannot legally exceed the appropriated amount) at the fund level. The County's budgetary policy includes provisions for maintaining reserves at an adequate level (7% to 10% of budgeted expenditures) for each separate fund. The County also requires officials to maintain budgetary control at the department level.

#### **Major Initiatives**

#### Fargo Moorhead Diversion Channel Project

The Army Corps of Engineers (USACE) has been studying various alternative flood protection projects for the Fargo-Moorhead area for several years. USACE has recommended a large flood diversion channel (to the west of the cities of Fargo and West Fargo) combined with a southern embankment, temporary water storage area and water control structures to limit the flow of water through Fargo Moorhead that will redirect and lower record river flood levels significantly. The estimated current project cost is anticipated to exceed \$2.4 billion. These costs will be funded by a combination of various Federal, State and local stakeholders.

In October of 2012 a record of decision was approved by the Chief of the Army Corps of Engineers. This critical step recognized the feasibility, final review, and concurrence to include this project on the Federal Government's approved projects listing.

This project was included in the 2013 Water Resources Development Act Bill and has been approved by the U.S. Senate and the House of Representatives. The construction project will take about eight to ten years to construct subject to funds being appropriated in a timely manner.

Work continued in 2015 on securing Federal and State funding for this project. Local officials and our congressional delegation from North Dakota and Minnesota worked together to help formulate plans for a public private partnership pilot project (PPP) as a way to provide long-term funding of this project. In February of 2015 the Army Corps of Engineers named this project as federal P3 demonstration project.

February, 2016 the Army Corps of Engineers approved this project as a federal "new start" project and provided budgetary resources to begin this project. The Diversion Authority along with the City of Fargo and the City of Moorhead executed a final project participation agreement with the Army Corps of Engineers in July of 2016 that obligates Federal funding.

A request for proposals and related vendor selection one on one meetings will continue into 2018 with a contractor selection planned by early 2019 for construction of the diversion channels and associated infrastructure.

In November, 2016 voters approved a long-term extension of certain sales tax authorizations for City of Fargo as well as Cass County until 2084. These should provide a sustainable long-term revenue stream that will allow us to finance this project.

During the State of North Dakota's Legislative session for the 2017-2019 biennium, \$66.5 million was appropriated for a portion of their \$570 million funding commitment.

USACE construction on the southern embankment began in April 2017, but these construction efforts have been placed on hold due to a federal court's temporary injunction. In the fall of 2017, Federal Judge John Tunheim issued a temporary injunction halting USACE construction efforts citing the need for USACE to obtain a permit from Minnesota DNR in order to complete construction of the southern embankment. Following Judge Tunheim's decision, the Governors of Minnesota and North Dakota personally formed and participated in a task force to recommend changes to the project that would result in a permittable project under Minnesota DNR's rules and regulations. The Governor's task force completed its work in December of 2017 and published its recommendations in January of 2018. The Diversion Authority then made revisions to the project based upon the Governor's task force recommendations and subsequently submitted a new permit application for the Project to Minnesota DNR on March 16, 2018.

The Diversion Authority, USACE and Minnesota DNR are currently working collaboratively to complete the supplemental EIS process and the Minnesota DNR permit process. The issuance of a permit by Minnesota DNR would likely result in the lifting of the temporary injunction and resumption of construction activities by USACE.

Our success on this project is significant and we were fortunate to be selected by the Army Corps of Engineers for this demonstration project that has national significance in its planned delivery method.

#### **Awards**

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to Cass County for its comprehensive annual financial report for the fiscal year ended December 31, 2016. This was the twentieth consecutive year that the government has achieved this prestigious award. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe our current comprehensive annual financial report continues to meet the Certificate of Achievement program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

#### **Acknowledgments**

The preparation of this report could not have been completed if it had not been for the commitment of the County Commission in improving the accounting, budgeting, and financial operation of the County. The Commission has provided the support and fiscal resources necessary to make this report possible. I would also like to acknowledge the professional expertise of Mary Matheson, Alicia Hildebrand and Sarah Heinle, Accountants, and Heather Worden, Administrative Assistant, who assisted in the preparation of this report.

Respectfully submitted,

Michael Montplaisir, CPA

**County Auditor** 



Government Finance Officers Association

Certificate of
Achievement
for Excellence
in Financial
Reporting

Presented to

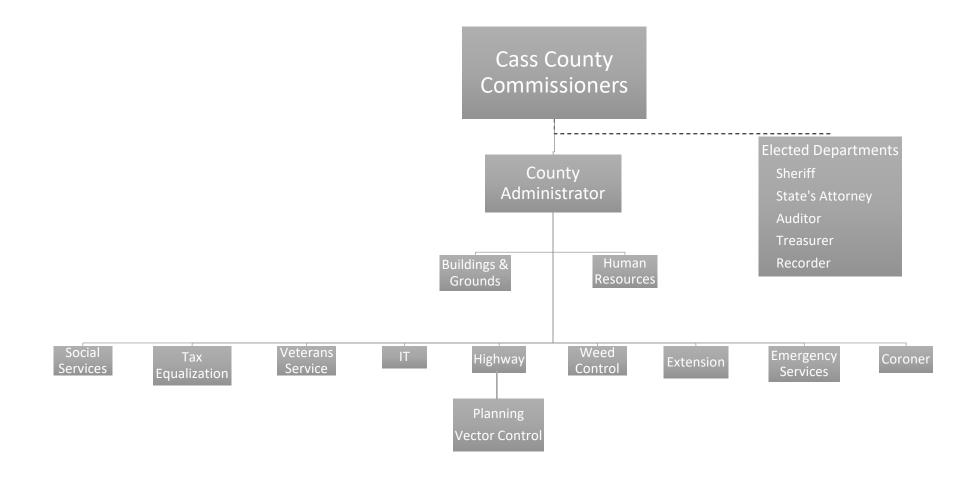
## Cass County Government North Dakota

For its Comprehensive Annual Financial Report for the Fiscal Year Ended

**December 31, 2016** 

Christopher P. Morrill

Executive Director/CEO



## CASS COUNTY GOVERNMENT COUNTY OFFICIALS

#### **Current Officials**

Commissioners:	Rick Steen, Chairman Mary Scherling Arland H. Rasmussen Chad M. Peterson Vern Bennett
Auditor:	Michael Montplaisir
Treasurer:	Charlotte Sandvik
Sheriff:	Paul Laney
Recorder:	Jewel Spies
States Attorney:	Birch Burdick
2017 Commissioners:	7 Officials  Chad M. Peterson, Chairman
	Rick Steen Arland H. Rasmussen Mary Scherling Vern Bennett
Auditor:	Michael Montplaisir
Treasurer:	Charlotte Sandvik
Sheriff:	Paul Laney
Recorder:	Jewel Spies
States Attorney:	Birch Burdick

FINIANICIAL CECTIONI	
FINANCIAL SECTION	



LOCAL GOVERNMENT DIVISION: FARGO OFFICE MANAGER - DAVID MIX (701) 239-7252

#### INDEPENDENT AUDITOR'S REPORT

Board of County Commissioners Cass County Fargo, North Dakota

#### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Cass County, Fargo, North Dakota, as of and for the year ended December 31, 2017, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Cass County, Fargo, North Dakota, as of December 31, 2017, and the respective changes in financial position, and, where applicable, cash flows thereof and the respective statement of revenues, expenditures and changes in fund balance - budget and actual - for the general fund, the human service fund, the county road and bridge fund, and the emergency & flood mitigation fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Emphasis of a Matter**

As discussed in Note 16 to the financial statements, Cass County adopted new accounting guidance, GASB Statement No. 75, Accounting and Financial Reporting for Post-Employment Benefit Plans Other Than Pensions. Our opinion is not modified with respect to this matter

#### Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the *management's discussion* and analysis, the schedules of the proportionate share of the net pension & OPEB liability, and schedules of employer pension & OPEB contributions on pages 11-20 and 95-98 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Cass County's basic financial statements. The *introductory section, combining and individual nonmajor fund financial statements, schedules of revenues, expenditures, and the changes in fund balance – budget and actual – nonmajor funds (special revenue and debt service funds), and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements.* 

The combining and individual nonmajor fund financial statements, and schedules of revenues, expenditures, and changes in fund balance – budget and actual – nonmajor funds (special revenue and debt service funds) are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements, and the schedules of revenues, expenditures, and changes in fund balance – budget and actual – nonmajor funds (special revenue and debt service funds) are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The *introductory and statistical sections* have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

Joshua C. Gallion State Auditor

Fargo, North Dakota June 26, 2018

#### **CASS COUNTY GOVERNMENT**

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

The County's Management Discussion and Analysis offers readers of the County's financial statements a narrative overview and analysis of the County's financial activities for the fiscal year ended December 31, 2017. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal, and in the financial statements and notes to the financial statements.

#### FINANCIAL HIGHLIGHTS

- At December 31, 2017, the assets and deferred outflows of Cass County Government exceeded liabilities and deferred inflows by \$36,021,697 (net position). Net investment in capital assets (net of depreciation and related debt) was at \$131,170,862. Unrestricted net position increased by \$5.02 million from the prior year and ended at \$(104.8) million.
- A cumulative effect of change in accounting principal was necessary to properly recognize the provisions of GASB 75. Accordingly, beginning net position was reduced by \$1.7 million for the beginning 2017 net OPEB liability. See Note 16 for more detailed information related to this cumulative effect of change in accounting principal.
- At December 31, 2017, the County's governmental funds reported combined ending fund balances of \$22,353,688, for an increase of \$58,676 over the previous year.
- At December 31, 2017, the unassigned fund balance for the General Fund was \$4,692,103 or 15% of total general fund expenditures.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

This discussion and analysis is intended to serve as an introduction to the County's basic financial statements. The County's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

#### **GOVERNMENT-WIDE FINANCIAL STATEMENTS**

The government-wide financial statements are designed to provide readers with a broad overview of the County's finances, in a manner similar to a private-sector business. They consist of the Statement of Net Position and the Statement of Activities.

The Statement of Net Position presents information on all the County's assets and liabilities, with the difference reported as net position. Over time, increases or decreases in net position may serve as useful indicators of whether the financial position of the County is improving or deteriorating.

The Statement of Activities presents information showing how the government's net position changed during fiscal year 2017. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods. Items such as uncollected taxes and earned but unused vacation leave will be included in the Statement of Activities as revenues and expenses, even though the cash associated with these items will not be received or distributed in 2017.

Both of the government-wide financial statements distinguish functions of the County that are principally supported by taxes and intergovernmental revenues (governmental activities). The governmental activities of the County include general government, public safety, highways and streets, conservation and economic development, relief and charities, and culture and recreation.

The government-wide financial statements include not only the County itself (known as the primary government), but also the following legally separate component units: Southeast Cass Water Resource District, Maple River Water Resource District, North Cass Water Resource District, Rush River Water Resource District, Cass County Vector Control District, and Cass County Noxious Weed District. Financial information for these component units is reported separately from the financial information presented for the primary government itself.

The government-wide financial statements can be found on pages 21-23 of this report.

The table below summarizes the major features of the county's financial statements, including portions of the county's activities covered and the types of information they contain. The remainder of this overview section of Management's Discussion and Analysis highlights the structure and contents of each of the statements.

Major Features of the Government-Wide and Fund Financial Statements						
	Fund Financial Statements					
	Government-Wide Statements	Governmental Funds	Proprietary Funds	Fiduciary Funds		
Scope	Entire District (except fiduciary funds)	The activities of the district that are not proprietary or fiduciary	Activities of the Internal Service Funds	Instances in which the county administers resources on behalf of someone else, such as other governments		
Required Financial Statements	<ul> <li>Statement         of Net         Position</li> <li>Statement         of Activities</li> </ul>	<ul> <li>Balance Sheet</li> <li>Statement of Revenues, Expenditures and Changes in Fund Balance</li> </ul>	<ul> <li>Statement of Net Position</li> <li>Statement of Revenues, Expenses, and Changes in Net Position</li> <li>Statement of Cash Flows</li> </ul>	Statement of Fiduciary Assets and Liabilities		
Accounting Basis and Measurement Focus	Accrual Accounting and Economic Resource Focus	Modified accrual accounting and current financial resource focus	Accrual accounting and economic resources focus	Accrual accounting and economic resources focus		
Type of Asset/Liability information	All assets and deferred outflows of resources, and liabilities and deferred inflows of resources, both financial and capital, short-term and long-term	Generally assets expected to be consumed and liabilities paid during the year or soon thereafter; no capital assets or long-term liabilities included	All assets and liabilities, both financial and capital, and short-term and long-term	All assets and liabilities, both short-term and long-term; funds do not currently contain capital assets, although they can		
Type of inflow/outflow information	All revenues and expenses during the year, regardless of when cash is received or paid	Revenues for which cash is received during or soon after the end of the year; expenditures when goods or services have been received and the related liability is due and payable	All revenues and expenses during the year, regardless of when cash is received or paid	All additions and deductions during the year, regardless of when cash is received or paid		

#### **FUND FINANCIAL STATEMENTS**

A fund is a grouping of related accounts used to maintain control over resources that have been segregated for specific activities or objectives. The County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All funds of the County can be divided into three categories: Governmental Funds, Proprietary Funds, and Fiduciary Funds.

#### **Governmental Funds**

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. The Governmental Fund Balance Sheet and the Governmental Fund Statement of Revenues, Expenditures, and Changes in Fund Balance provide reconciliation to facilitate this comparison between governmental funds and governmental activities.

The County maintains thirty individual governmental funds. Information is presented separately in the Governmental Fund Balance Sheet and in the Governmental Fund Statement of Revenues, Expenditures, and Changes in Fund Balance for the General, Human Services, County Road and Bridge, Emergency & Flood Mitigation, Flood Control Loan Fund, and Flood Control Sales Tax Fund which are considered to be major funds. Data from the other twenty-four governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these non-major governmental funds is provided in the form of combining statements in the supplementary information section of this report.

The County adopts an annual appropriated budget for its general, special revenue, and debt service funds. A budgetary comparison statement has been provided for these funds to demonstrate budgetary compliance.

The basic governmental fund financial statements can be found on pages 26-36 of this report. Combining component unit statements can be found on pages 42-45.

#### **Proprietary Funds**

The county maintains one type of proprietary fund. Internal service funds are an accounting device used to accumulate and allocate costs internally among the County's various functions. The County uses internal service funds to account for its health insurance, dental insurance, telephone trust, and motor pool. Because these services benefit governmental rather than business-type functions, they have been included within governmental activities in the government-wide financial statements.

All internal service funds are combined into a single, aggregated presentation in the proprietary fund financial statements. Individual fund data for the internal service funds is provided in the form of combining statements in the supplementary information section of this report.

The basic proprietary fund financial statements can be found on pages 37-39 of this report.

#### Fiduciary Funds

Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statement because the resources of those funds are not available to support the County's own programs. The accounting used for fiduciary funds is similar to proprietary funds.

The basic fiduciary fund financial statement can be found on page 40 of this report.

#### NOTES TO THE FINANCIAL STATEMENTS

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 46-93 of this report.

#### OTHER INFORMATION

The combining statements referred to on page 13 in connection with non-major governmental funds and internal service funds are presented in the supplementary information section of this report. Combining and individual fund schedules can be found on pages 104-137 of this report.

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

#### STATEMENT OF NET POSITION

As noted earlier, net position may serve, over time, as a useful indicator of a government's financial position. At the close of the fiscal year ended December 31, 2017, Cass County's assets and deferred outflows exceeded liabilities and deferred inflows by \$36,021,697.

#### Statement of Net Position December 31, 2017 and 2016

	Governmental Activities			
	2017 2016			
Current and Other Assets	\$ 45,993,464	\$ 40,907,889		
Capital Assets	135,150,862	137,908,190		
Total Assets	\$ 181,144,326	\$ 178,816,080		
Deferred Outflows of Resources	\$ 17,266,741	\$ 7,398,901		
Long-Term Liabilities	\$ 135,914,781	\$ 71,650,377		
Other Liabilities	9,369,878	56,904,500		
Total Liabilities	\$ 145,284,659	\$ 128,554,877		
Deferred Inflows of Resources	\$ 17,104,711	\$ 17,059,400		
Net Position:				
Net Investment in Capital Assets	\$ 131,170,862	\$ 133,225,720		
Restricted	9,671,740	17,217,641		
Unrestricted	(104,820,905)	(109,842,657)		
Total Net Position	\$ 36,021,697	\$ 40,600,704		

The largest portion of the County's net position reflects its investment in capital assets (e.g. land, buildings, and equipment), less any related outstanding debt used to acquire those assets. The County uses capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the County's investments in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the County's net position represents resources that are subject to external restrictions on how they may be used. Total net position decreased by over \$4.6 million. The main reason for the decrease was the result of OPEB Liability and the continued funding for the FM Diversion Authority.

#### STATEMENT OF CHANGES IN NET POSITION

Governmental activities decreased the County's net position by \$3,041,586. Key elements in changes in net position are shown in the following table.

	Governmental			
	Activities			
Revenues:		2017		2016
Program Revenues:	-			
Charges for Services	\$	10,953,560	\$	9,606,030
Operating Grants and Contributions		15,174,096		17,200,455
Capital Grants and Contributions		190,000		26,585
General Revenues:		,		-,
Property Taxes		39,109,785		37,741,395
Sales Tax		15,302,921		16,112,224
State Share Revenues		5,602,372		5,664,187
Other		1,467,609		837,375
Total Revenues	\$	87,800,343	\$	87,188,251
101411101011400	Ψ_	01,000,010	Ψ.	01,100,201
Expenses:				
General Government	\$	9,583,401	\$	10,427,951
Public Safety		26,746,728		23,670,341
Highways and Streets		21,574,723		21,563,531
Relief and Charities		13,272,509		12,003,373
Conservation & Economic Development		16,894,004		94,618,770
Culture and Recreation		1,292,132		1,143,624
Interest on Long-Term Debt		1,478,432		812,755
Total Expenses	\$	90,841,929	\$	164,240,346
•	· -	/ - /		
Special Item – Loss on Donated Assets	\$	-	\$	(6,346,790)
-1	•		•	(-,,
(Decrease)/Increase in Net Position	\$	(3,041,586)	\$	(83,398,886)
(	•	(-,- ,,	•	(,,,
Net Position – January 1, as previously				
stated		40,600,704		123,999,587
		, ,		, ,
Cumulative Effect of Change in				
Accounting Principal		(1,537,420)		-
Ŭ i	-	. , - ,	•	
Net Position – January 1, as restated	\$	39,063,284	\$	123,999,587
Net Position – December 31	\$	36,021,697	\$	40,600,704
		,,	. *	

Total revenues for 2017 were \$87,800,343 which is an increase of \$612,092 over 2016. Property tax revenue accounted for 45% of total revenues; the increase over 2016 was \$1.36 million as a result of increased property valuations. Sales tax accounted for 17%, a decrease of \$809,303 over 2016. Operating grants accounted for 17%, a decrease of \$2 million over 2016 as a result of decreased state and federal reimbursements for road projects. Capital grants accounted for less than 1%. The remaining 21% came from charges for services, state shared revenues and interest income. Total expense decreased by over \$73.4 million over 2016. The decrease was the result of decreased funding related to the county share of the diversion project.

#### FINANCIAL ANALYSIS OF THE COUNTY'S FUNDS

As noted earlier, the County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The County has three fund categories: Governmental Funds, Proprietary Funds and Fiduciary Funds.

#### **GOVERNMENTAL FUNDS**

The focus of the County's governmental funds is to provide information on nearterm inflows, outflows, and balances of spendable resources. Such information is useful in assessing the County's financing requirements. In particular, the unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of fiscal year 2017, the County's governmental funds reported combined ending fund balances of \$22,353,688, an increase of \$58,676 compared with the previous year. The General, Human Services, County Road and Bridge, Emergency & Flood Mitigation, Flood Control Loan Fund, and Flood Control Sales Tax Fund are reported as major funds.

The General Fund is the chief operating fund of the County. At the end of the fiscal year 2017, unassigned fund balance of the General Fund was \$4,692,103, while total fund balance was \$5,002,288. As a measure of the General Fund's liquidity, it may be useful to compare unassigned fund balance to total fund expenditures. Unassigned fund balance represents 15% of total General Fund expenditures.

The County's General Fund balance increased by \$2,058,040 during 2017. Property taxes increased by \$3.6 million as a result of increasing the general fund mill rate by 1.61 mills and increased property valuations. The general state aid funding decreased by \$62 thousand over 2016 as a result of the decrease in oil production in the western part of the state. The County received \$800 thousand from Morton County and the North Dakota Department of Emergency Services for reimbursements of overtime costs incurred in 2016 for the Dakota Access Pipeline Protest in western North Dakota. The County Commission has a policy of maintaining a cash reserve of approximately 10% of budgeted expenditures.

The Human Service Fund balance at December 31, 2017 was \$439,444 for a decrease of \$2 million over December 2016. The decrease was mainly due to reducing the property tax mill rate by 3.66 mills.

The fund balance of the County Road and Bridge Fund at December 31, 2017 was \$2,626,586. This was a decrease of \$1.2 million over 2016 and was the result of a decrease in state funding for road construction projects.

The fund balance of the Emergency & Flood Mitigation Fund at December 31, 2017 was \$4,408,839, an increase of \$250,515. This fund collects property taxes to be reserved for future emergency situations and to provide resources to various flood mitigation projects throughout the county not related to the F/M Diversion project.

The Flood Control Loan Fund was established to account for the Loan Proceeds for the F/M Diversion project. The county obtained a \$100 million loan of which \$100 million was used to repay the prior year loan.

The Flood Control Sales Tax Fund had an ending fund balance of \$5,633,394. This fund is used to account for the one-half cent sales tax approved by the voters of Cass County for flood control projects. The county is using 91% of the sales tax dollars to fund the F/M Diversion project. The remaining is being used on various county projects.

#### **General Fund Budgetary Highlights**

Differences between the General Fund's original budget and the final amended budget were \$417,110 in revenues and \$462,085 in expenditures. The budgeted revenues and expenditures increased as a result state grants.

The General Fund's actual revenue was \$325,380 over the final budget. The actual expenditures were \$1,420,528 less than the final budget. The variance is a result of the departments under spending their budgets.

#### CAPITAL ASSET AND DEBT ADMINISTRATION

#### **CAPITAL ASSETS**

As of December 31, 2017, the County's investment in capital assets for its governmental activities, net of accumulated depreciation, amounts to \$135,150,862. This investment in capital assets includes, land, buildings, improvements other than buildings, machinery and equipment, and infrastructure. The total decrease in the County's investment in capital assets for the current fiscal year was \$2,757,329.

Major capital asset events during the current fiscal year included the following:

- Replacement of sheriff vehicles and heavy equipment for the Road Department
- Remodeling of the State's Attorney Office

The following is a schedule of capital assets net of accumulated depreciation as of December 31, 2017 and 2016:

	Governmental			
		Activities		
		2017		2016
Land	\$	38,413,261	\$	38,324,994
Buildings		36,437,451		37,457,379
Improvements Other than Buildings		2,164,649		2,246,034
Machinery and Equipment		3,619,290		3,287,273
Infrastructure		54,516,211	_	56,592,510
Total	\$	135,150,862	\$	137,908,190

Additional information on the County's capital assets can be found in Note 7 on page 61-62 of this report.

#### **LONG-TERM LIABILITIES**

At the end of fiscal year 2017, the County had total long-term liabilities outstanding of \$138,584,590. Of this amount, \$385,486 is special assessment debt for which the government is liable in the event of default by the property owners subject to the assessment. The county issued \$8.9 million in general obligation bonds for the courthouse addition construction with a remaining balance of \$3.98 million. The county took out a \$100 million loan for funding the costs of the F/M Diversion project. The remainder of the County's long-term liabilities consists of net pension liability and compensated absences.

The following is a schedule of the outstanding long-term debt as of December 31, 2017 and 2016:

	Governmental		
	Activ	/itie	S
	2017		2016
Special Assessment Bonds	\$ 385,486	\$	246,588
General Obligation Bonds	3,953,386		4,682,472
Loans Payable	100,000,000		100,000,000
Net Pension Liability	30,682,614		17,499,659
Net OPEB Liability	1,696,531		1,704,432
Compensated Absences	1,866,572		1,848,975
Total	\$ 138,584,590	\$	125,982,126

Additional information on the County's long-term liabilities can be found in Note 8 on pages 64-72 of this report.

#### **ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES**

- The unemployment rate for the County at December 31, 2017 was 2.1%.
- The taxable value of all property located in the County has increased by over 4.8% in each year for the last five years.
- The taxable sales in the County decreased by 4.26% from the prior fiscal year.

#### REQUESTS FOR INFORMATION

This financial report is designed to present users with a general overview of the County's finances and to demonstrate the County's accountability. If you have questions concerning any of the information provided in this report or need additional financial information, contact the County Auditor's Office, Box 2806, Fargo, ND 58108-2806.

BASIC FINANCIAL STATEMENTS

#### CASS COUNTY GOVERNMENT Statement of Net Position December 31, 2017

	Primary Government			
	G	iovernmental		Component
		Activities		Units
ASSETS				
Cash and cash equivalents	\$	37,592,923	\$	21,776,888
Receivables (net of allowance for uncollectibles):				
Accounts		519,411		490,181
Due From Primary Government				18,242
Delinquent Tax		340,836		89,054
Due From Other Governments Special Assessments		6,400,178		3,943,301
Loans		141,630		4,727
Inventories		257,249		55,246
Prepaid Items		380,850		7,689
Uncertified Special Assessments Receivable		360,386		6,133,380
Capital Assets Not Being Depreciated:				
Land		38,413,261		147,873,278
Construction in progress		-		16,005,575
Capital assets (net of accumulated depreciation):		00 407 454		45.004
Buildings		36,437,451		15,601
Improvements other than buildings Machinery and equipment		2,164,649 3,619,290		473,990
Infrastructure		54,516,211		106,822,979
minustration		04,010,211		100,022,070
Total assets	\$	181,144,326	\$	303,710,128
DEFERRED OUTFLOWS OF RESOURCES				
Deferred Outflows of Resources Related to Pensions & OPEB	\$	16,017,664	\$	354,739
Pension & OPEB Contributions Made Subsequent to Measurement Date	•	1,249,077	*	10,380
Total Deferred Outlows of Resources	\$	17,266,741	\$	365,119
LIABILITIES				
Accounts Payable	\$	5,710,259	\$	883,991
Benefits Payable		-		17,961
Retainages Payable		34,950		81,492
Interest Payable Premium Deposits		30,724 461,858		49,710
IBNR Claims		325,755		_
Due to Inmates/Permits/Drug Cases		136,524		_
Noncurrent liabilities:		.00,02 .		
Due within one year		2,669,807		2,642,263
Due in more than one year		103,535,636		11,261,817
Net OPEB Liability		1,696,531		40,161
Net Pension Liability		30,682,614		714,699
Total liabilities	\$	145,284,659	\$	15,692,094
		, ,		. ,
DEFERRED INFLOWS OF RESOURCES				
Property Taxes Levied for Subsequent Year- Property Taxes	\$	11,829,672	\$	395,966
Property Taxes Levied for Subsequent Year - Special Assessments		32,776		-
Deferred Inflows of Resources Related to Pensions & OPEB		5,242,263		90,951
Total Deferred Inflows of Resources	\$	17,104,711	\$	486,917
NET POSITION				
Net Investment in capital assets Restricted for:	\$	131,170,862	\$	257,339,758
General Government		6,630,006		-
Highway and Streets		2,284,945		-
Culture and Recreation		416,130		-
Conservation of Natural Resources				13,361,651
Debt Service		340,659		7,450,140
Capital Projects				1,280,951
Unrestricted	_	(104,820,905)		8,463,740
Total Net Position	\$	36,021,697	\$	287,896,239

The accompanying notes to the financial statements are an integral part of this statement.

#### **CASS COUNTY GOVERNMENT**

#### **Statement of Activities** For the Year Ended December 31, 2017

	Program Revenues							
					Operating		Capital	
	Expenses		Charges for Services		Grants and Contributions		Grants and Contributions	
Functions/Programs								
Primary Government:								
Governmental activities:								
General government	\$	9,583,401	\$	2,862,248	\$	76,438	\$	190,000
Public safety		26,746,728		7,074,473		1,537,143		-
Highways and streets		21,574,723		726,983		9,812,133		-
Relief and charities		13,272,509		256,650		3,066,627		-
Conservation & economic development		16,894,004		10,315		76,875		-
Culture and recreation		1,292,132		22,890		604,880		-
Interest on long-term debt		1,478,432						
Total primary government	\$	90,841,929	\$	10,953,560	\$	15,174,096	\$	190,000
Component units:								
Southeast Cass Water Resource District	\$	10,092,778	\$	-	\$	677,312	\$	35,729,633
North Cass Water Resource District		351,482		-		57,178		1,748
Maple River Water Resource District		1,799,004		-		1,084,209		134,206
Rush River Water Resource District		592,770		-		11,323		100,264
Noxious weed		473,611		8,562		50,000		-
Vector control		1,153,555		409,990				
Total component units	\$	14,463,200	\$	418,552	\$	1,880,022	\$	35,965,851

General revenues:

Property taxes Sales taxes

Unrestricted State Shared Revenues

Unrestricted investment earnings

Miscellaneous Revenue

Total general revenues

Changes in net position

Net position - January 1 as previously stated

Prior Period Adjustment

Net Position - January 1

Net position - December 31

The accompanying notes are an integral part of the financial statements.

Net (Expense) Revenue and Changes in Net Position

Changes in Net Position						
	Primary Government		<b>.</b>			
	Governmental	(	Component			
	Activities		Units			
\$	(6,454,715)	\$				
φ	(18,135,111)	Ψ	_			
	(11,035,607)		_			
	(9,949,232)		_			
	(16,806,814)		_			
	(664,362)		_			
	(1,478,432)		-			
\$	(64,524,273)	\$	_			
	(- /- )					
\$	<u>-</u>	\$	26,314,167			
*	-	•	(292,556)			
	-		(580,590)			
	-		(481,183)			
	-		(415,049)			
	-		(743,565)			
\$	= [	\$	23,801,224			
\$	39,109,785	\$	9,365,690			
	15,302,921		-			
	5,602,372		213,165			
	120,658		54,744			
	1,346,951		994,327			
\$	61,482,687	\$	10,627,928			
\$	(3,041,586)	\$	34,429,151			
	<u> </u>		- , -, -,			
\$	40,600,704	\$	253,505,926			
	(1,537,420)		(38,834)			
	(1,001,420)		(50,554)			
\$	39,063,284	\$	253,467,087			
\$	36,021,697	\$	287,896,239			

#### THIS PAGE HAS BEEN RESERVED FOR NOTES

FUND FINANCIAL STATEMENTS

#### THIS PAGE HAS BEEN RESERVED FOR NOTES

#### CASS COUNTY GOVERNMENT

Balance Sheet Governmental Funds December 31, 2017

	General	Human Services	County Road and Bridge
Assets:			
Cash and Cash Equivalents	\$ 12,006,486	\$ 102,904	\$ 3,975,504
Receivables:			
Taxes	190,079	68,400	63,003
Accounts Loans	21,343	12,949	71,502
Due From Other Governments	141,630 1,941,472	349,523	1,153,453
Due From Other Funds	200,615	-	-
Inventory	-	-	240,947
Inventory of supplies, at cost	16,302	-	-
Prepaid Items	278,968	28,095	29,539
Total Assets	14,796,896	561,872	5,533,947
Liabilities:			
Accounts Payable	998,622	54,027	177,855
Retainages Payable	21,314		13,637
Unearned Revenues	141,630	-	· -
Due to Inmates/Permits	-	-	7,000
Due to Other Funds	- 4 404 500		- 100 100
Total Liabilities	1,161,566	54,027	198,492
Deferred Inflows of Resources			
Taxes Receivable	190,079	68,400	63,003
Special Assessment Receivable	-	-	-
Property Taxes Levied for Subsequent Year	8,442,962	-	2,645,867
Special Assessments Levied for Subsequent Year	0.000.044		0.700.070
Total Deferred Inflows of Resources	8,633,041	68,400	2,708,870
Fund Balances (Deficits):			
Nonspendable:			
Inventory	16,302	-	240,947
Prepaid Items	278,968	28,095	29,539
Restricted: Sheriff Asset Forfeiture			
JAIBG Funds	-	-	-
Hazardous Planning			
State's Attorney Asset Forfeiture			
24/7 Sobriety			
Relief and Charities	-	411,349	
Highways and Streets	-	-	2,356,100
Senior Citizens Flood Control Projects	-	-	-
Document Preservation	-	_	_
County Park	-	-	-
Special Assessment Debt	-	-	-
General Obligation Debt	-	-	-
Committed:			
Jail Commissary Valley Water Rescue	-	-	-
Parenting Workshop	_	_	_
Flood Control Projects	-	-	-
Special Assessment Projects	-	-	-
Assigned:			
SWAT Vehicle Replacement	14,915	-	-
Unassigned	4,692,103	-	-
Total Fund Balances (Deficits)	5,002,288	439,444	2,626,586
Total Liabilities, Deferred Inflows of Resources,			
and Fund Balances (Deficits)	\$ 14,796,896	\$ 561,872	\$ 5,533,947

The accompanying notes are an integral part of the financial statements.

Emergency & Flood	Flood Control	Flood Control	Other Governmental	Total Governmental
Mitigation	Loan Fund	Sales Tax	Funds	Funds
\$ 4,474,986	\$ -	\$ 6,870,958	\$ 5,057,528	\$ 32,488,364
5,261	-	-	14,093	340,836
-	-	-	410,501	516,295
-	-	-	-	141,630
-	120,770	2,796,025	38,935	6,400,178
-	-	-	-	200,615
-	-	-	-	240,947
-	-	-	-	16,302
			44,248	380,850
4,480,247	120,770	9,666,982	5,565,305	40,726,020
-	120,770	4,033,588	270,466	5,655,329
-	-	-	-	34,950
-	-	-	-	141,630
-	-	-	129,524	136,524
			200,615	200,615
	120,770	4,033,588	600,605	6,169,048
5.004			40.404	0.40.007
5,261	-	-	13,494	340,237
-	-	-	599	599
66,147		-	674,696	11,829,673
71,408	<u>-</u> _		32,776 721,565	32,776 12,203,285
71,400			721,505	12,203,203
_				
	_	_	_	257,249
	_	_	41,748	378,350
_			,0	0.0,000
	_	_	89,061	89,061
			66,618	66,618
			30,094	30,094
			196,733	196,733
			107,269	107,269
	-	-	-	411,349
	-	-	-	2,356,100
	-	-	319,620	319,620
4,408,839	-	-	-	4,408,839
	-	-	2,389,305	2,389,305
	-	-	100,246	100,246
	-	-	51,203	51,203
	-	-	60,336	60,336
-				
	-	-	600,149	600,149
			25,242	25,242
	-	-	38,617	38,617
	-	5,633,394	-	5,633,394
	-	-	126,893	126,893
-				
	-	-	-	14,915
-	-	-	-	4,692,103
4,408,839		5,633,394	4,243,135	22,353,688
£ 4 400 047	¢ 400.770	¢ 0,600,000	¢	¢ 40.700.000
\$ 4,480,247	\$ 120,770	\$ 9,666,982	\$ 5,565,305	\$ 40,726,020

### THIS PAGE HAS BEEN RESERVED FOR NOTES

#### Reconciliation of the Balance Sheet of Governmental Funds To the Statement of Net Position December 31, 2017

Amounts reported for governmental activities in the statement of net position (Page 21) are different because:

Total fund balances - governmental funds (page 27) \$ 22,353,688

Add - Capital Assets Deduct - accumulated depreciation Net Capital Assets	\$ 231,658,976 (96,644,320)	135,014,656
Property taxes and special assessments receivable will be collected after year-end but are not available soon enough to pay for the current period's expenditures and therefore are reported as unearned revenues in the funds.		340,837
Loans receivable will be collected over the next three years; thus they are not available to pay for the current period's expenditures and therefore, are reported as unearned revenues in the funds.		141,630
Long-term uncertified special assessments receivable are not reported in the funds because they are unavailable to pay the current period's expenditures.		360,386
Internal service funds are used by management to charge the costs of certain equipment usage and self-insurance to individual governmental funds. The assets and liabilities of the internal service funds are included in governmental activities in the statement of net position.  Add - net position of governmental activities accounted for in the internal service funds		4,401,337
Net pension and OPEB obligations are not due and payable in the current period, and therefore are not reported in the governmental funds.		(32,379,145)
Deferred outlows and inflows of resources related to pensions and OPEB are not due and payable in the current period and, therefore, are not reported in the funds.  Deferred Outflows of Resources Related to Pensions and OPEB Pension and OPEB Contributions made subsequent to the measurement date Deferred Inflows of Resources Related to Pensions and OPEB	16,017,664 1,249,077 (5,242,263)	12,024,478
Certain liabilities, such as bonds payable, are not due and payable in the current period and therefore are not reported in the funds.  Compensated absences payable  Special assessments bonds payable  GO Bonds Payable  Loan Payable  Unamortized Bond Discount  Interest Payable  Total long term liabilities	(1,866,572) (390,000) (3,980,000) (100,000,000) 31,129 (30,724)	(106,236,167)

\$ 36,021,697

The accompanying notes are an integral part of the financial statements.

Net position of governmental activities

## Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds

#### For the Fiscal Year Ended December 31, 2017

REVENUES	General Fund	Human Services	County Road and Bridge	Emergency & Flood Mitigation
Taxes:				
Property	\$ 22,499,785	\$ 7,412,950	\$ 7,388,236	\$ 196,004
Sales	-	-	-	-
Licenses, permits and fees	75,650	13,195	87,620	-
Intergovernmental revenues	7,020,751	3,066,627	9,812,133	41,120
Charges for services	4,005,278	243,445	639,363	-
Miscellaneous revenues	72,343	12,005	60,572	13,391
Total Revenues	33,673,806	10,748,222	17,987,924	250,515
EXPENDITURES				
Current:				
General government	7,809,632	-	-	-
Public Safety	21,308,504	-	<del>-</del>	-
Highways and streets	-	<del>.</del>	19,298,125	-
Relief and charities	-	12,834,366	-	-
Culture and recreation		-	-	-
Conservation & economic development	2,148,886	-	-	-
Capital outlay	-	-	-	-
Debt service:				
Principal retirement	-	-	-	-
Interest	-	-	-	-
Fiscal charges	-	-	-	-
Total Expenditures	31,267,023	12,834,366	19,298,125	
Excess (deficiency) of revenues over				
(under) expenditures	2,406,783	(2,086,144)	(1,310,201)	250,515
OTHER FINANCING SOURCES (USES)				
Transfers in	-	-	-	-
Transfers out	(378,662)	-	-	-
Issuance of Debt	-	-	-	-
Sale of capital assets	29,918	-	57,608	-
Bond Discount				
Total of other financing sources and uses	(348,743)		57,608	
Net change in fund balances	2,058,040	(2,086,144)	(1,252,593)	250,515
Fund balances (deficit) - beginning	2,944,248	2,525,588	3,879,179	4,158,324
Prior Period Adjustment				
Adjusted Fund balances - beginning	2,944,248	2,525,588	3,879,179	4,158,324
Fund balances (deficit) - ending	\$ 5,002,288	\$ 439,444	\$ 2,626,586	\$ 4,408,839

	Flood	Other	Total			
Flood Control	Control	Governmental	Governmental			
Loan Fund	Sales Tax	Funds	Funds			
\$ -	\$ -	\$ 1,600,023	\$ 39,096,997			
-	15,302,921	-	15,302,921			
-	-	_	176,465			
-	-	805,256	20,745,886			
-	-	5,689,119	10,577,206			
1,301,946	19,687	139,920	1,619,865			
1,301,946	15,322,608	8,234,318	87,519,340			
1,001,040	10,022,000	0,201,010	07,010,040			
_	_	1,483,256	9,292,888			
-	-	4,573,258	25,881,762			
-	-	-	19,298,125			
-	-	-	12,834,366			
-	-	1,268,313	1,268,313			
-	-	2,711	2,151,597			
25,000	14,711,256	12,506	14,748,762			
100,000,000	_	785,000	100,785,000			
1,276,946	-	195,211	1,472,157			
-	-	3,321	3,321			
101,301,946	14,711,256	8,323,576	187,736,291			
101,301,940	14,711,230	6,323,376	167,730,291			
(100,000,000)	611,352	(90.259)	(100,216,951)			
(100,000,000)	011,332	(89,258)	(100,210,931)			
-	-	385,087	385,087			
-	-	(6,425)	(385,087)			
100,000,000	-	190,000	100,190,000			
-	-	- (4.000)	87,526			
	<del>-</del>	(1,900)	(1,900)			
100,000,000		566,762	100,275,628			
	611,352	477,504	58,676			
	4,855,030	3,765,632	22,128,001			
	167,012		167,012			
	5,022,042	3,765,632	22,295,013			
\$ -	\$ 5,633,394	\$ 4,243,135	\$ 22,353,688			

# Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds To the Statement of Activities For the Year Ended December 31, 2017

Amounts reported for governmental acitivities in the statement of activities (page 22-23) are different because:

Net change in fund balances - total governmental funds (page 30-31)	\$	58,676
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which depreciation exceeded capital outlays in the current period.	<b>6</b> 4070.007	
Capital asset additions Current year depreciation expense	\$ 1,270,007 (4,050,774)	(2,780,767)
In the statement of activities, only the loss on the sale or disposal of		.,,,,
capital assets is reported. However, in the governmental funds, the proceeds from the sale increases financial resources. Thus, the change in net position differs from the change in fund balance by the cost of the capital assets sold or disposed.		
Retired assets	(349,105)	
Accumulated depreciation on retired assets	329,231	(19,874)
Revenues in the statement of activities that do not provide current financial		
resources are not reported as revenues in the funds.	50.744	
Increase in Taxes Receivable Increase in Uncertified Special Assessments	59,741 146,875	
Increase in Loans Receivable	74,274	
		280,890
Long-term debt proceeds provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the statement of net position. Repayment of principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position. This is the amount by which proceeds exceeded repayments.		
Issuance of Loan Payable	(100,000,000)	
Bond Discounts	1,900	
Issuance of Special Assessment Bonds Repayment of bonds	(190,000) 785,000	
Repayment of loans	100,000,000	
		596,900
The net pension and OPEB liability, and related deferred outflows and inflows of resources are reported in the government wide statements; however, activity related to these pension and OPEB items do not involve financial resources, and are not reported in the funds.		
Increase in Net Pension and OPEB Liability	(13,175,054)	
Increase in Deferred Outlows of Resources	9,867,841	
Decrease in Deferred Inflows of Resources	1,105,532	(2,201,681)
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore are not reported as expenditures in the governmental funds.		
Net decrease in interest payable	3,758	
Amortization of Bond Issuance Costs	(6,712)	
Net increase in compensated absences	(17,597)	(20,551)
Internal service funds are used by management to charge the costs of the motor pool, employee health insurance and the telephone system to individual funds. The assets and liabilities of the internal service funds are included in governmental		
	_	1,044,824

The accompanying notes to the financial statements are an integral part of this statement.

#### General Fund

### Statement of Revenues, Expenditures and Changes in Fund Balance Budget and Actual For the Fiscal Year Ended December 31, 2017

	_			Variance With Final Budget
		dget		Positive
Davis	Original	Final	Actual	(Negative)
Revenues:	\$ 22.674.053	\$ 22.674.053	\$ 22,499,785	\$ (174.268)
Property Taxes	* /- /	, , , ,	+ ,,	+ ( ,,
Licenses, Permits and Fees	57,500	57,500	75,650	18,150
Intergovernmental Revenues	6,404,659	6,802,035	7,020,751	218,716
Charges for Services	3,748,724	3,748,724	4,005,278	256,554
Miscellaneous Revenues	46,381	66,115	72,343	6,228
Total Revenues	32,931,317	33,348,427	33,673,806	325,380
Expenditures:				
Current:				
General Government:				
County Commission	982,420	982,420	835,030	147,390
County Administrator	3,056,307	3,056,307	2,766,833	289,474
Information Technology	1,436,407	1,436,407	1,367,822	68,585
Auditor	931,664	931,664	906,872	24,792
Treasurer	396,042	418,311	394,568	23,743
County Recorder	634,123	634,123	608,616	25,507
Director of Tax Equalization	538,448	538,448	538,352	96
Veterans Service	295,398	295,398	273,008	22,390
County Planning	108,799	121,239	118,533	2,706
Total General Government	8,379,608	8,414,317	7,809,632	604,683
Public Safety:				
Emergency Management	225,165	225,165	220,308	4,857
County Sheriff	17,770,175	17,800,175	17,283,636	516,539
States Attorney	3,313,856	3,711,232	3,532,705	178,527
County Coroner	272,338	272,338	261,074	11.264
Cemetery	13,460	13,460	10,781	2,679
Total Public Safety	21,594,994	22,022,370	21,308,504	713,866
Conservation & Econ. Development:				
County Extension Agent	517,043	517,043	469,629	47,414
Public Service Agencies	1,733,822	1,733,822	1,679,257	54,565
Total Conservation & Econ Dev	2,250,865	2,250,865	2,148,886	101,979
Total Conservation & Loon Dev	2,230,003	2,230,000	2,140,000	101,979
Total Expenditures	32,225,467	32,687,552	31,267,023	1,420,528
Excess (deficiency) of revenues over				
(under) expenditures	705,850	660,875	2,406,783	1,745,908
Other Financing Sources (Uses):				
Sale of Property	24,000	24,000	29,918	5,918
Transfers Out		,	,	
Transfers Out	(566,728)	(566,728)	(378,662)	188,066
Total Other Financing Sources and (Uses)	(542,728)	(542,728)	(348,743)	193,984
Net change in fund balances	163,122	118,147	2,058,040	1,939,894
Fund Balance - Beginning	2,944,248	2,944,248	2,944,248	
Fund Balance - Ending	\$ 3,107,370	\$ 3,062,395	\$ 5,002,288	\$ 1,939,894

#### **Human Service**

## Statement of Revenues, Expenditures and Changes in Fund Balance Budget and Actual

#### For the Fiscal Year Ended December 31, 2017

	Buc	dget				Fin	iance With al Budget Positive
	 Original		Final		Actual		legative)
Revenues:	 						<u> </u>
Property Taxes	\$ 7,460,879	\$	7,460,879	\$	7,412,950	\$	(47,929)
Licenses, Permits and Fees	13,000		13,000		13,195		195
Intergovernmental Revenues	3,062,612		3,062,612		3,066,627		4,015
Charges for Services	101,458		101,458		243,445		141,987
Miscellaneous Revenues	 8,027		8,027		12,005		3,978
Total Revenues	 10,645,976		10,645,976		10,748,222		102,246
Expenditures: Current:							
Relief and Charities	 12,561,442		12,813,559		12,834,366		(20,807)
Total Expenditures	 12,561,442		12,813,559		12,834,366		(20,807)
Excess (deficiency) of revenues over							
(under) expenditures	 (1,915,466)		(2,167,583)		(2,086,144)		81,440
Fund Balance - Beginning	 2,525,588		2,525,588		2,525,588		
Fund Balance - Ending	\$ 610,122	\$	358,005	\$	439,444	\$	81,440

## County Road and Bridge Statement of Revenues, Expenditures and Changes in Fund Balance Budget and Actual For the Fiscal Year Ended December 31, 2017

	Bud	lget			Fi	riance With nal Budget Positive
	 Original		Final	Actual	(Negative)	
Revenues:	 					<u> </u>
Property Taxes	\$ 7,454,625	\$	7,454,625	\$ 7,388,236	\$	(66,389)
Licenses, Permits and Fees	59,500		59,500	87,620		28,120
Intergovernmental Revenues	9,346,448		9,346,448	9,812,133		465,685
Charges for Services	-		-	639,363		639,363
Miscellaneous Revenues	 16,767		16,767	 60,572		43,805
Total Revenues	 16,877,340		16,877,340	 17,987,924		1,110,584
Expenditures:						
Current:	47.077.404		40.040.700	40.000.405		E 40 00E
Highways and Streets	 17,977,104		19,840,760	 19,298,125		542,635
Total Expenditures	 17,977,104		19,840,760	 19,298,125		542,635
Excess (deficiency) of revenues over						
(under) expenditures	 (1,099,764)		(2,963,420)	 (1,310,201)		1,653,220
Other Financing Sources (Uses):						
Sale of Property	10,000		10,000	57,608		47,608
Transfers Out	 <u> </u>			 <u> </u>		
Total Other Financing Sources and (Uses)	 10,000		10,000	57,608		47,608
Net change in fund balances	 (1,089,764)		(2,953,420)	 (1,252,594)		1,700,827
Fund Balance - Beginning	 3,879,179		3,879,179	 3,879,179		
Fund Balance - Ending	\$ 2,789,415	\$	925,759	\$ 2,626,586	\$	1,700,827

## Emergency & Flood Mitigation Fund Statement of Revenues, Expenditures and Changes in Fund Balance Budget and Actual For the Fiscal Year Ended December 31, 2017

	Buc	lget					riance With nal Budget Positive
	 Original	J	Final		Actual	(Negative)	
Revenues: Property Taxes Intergovernmental Revenues Charges for Services	\$ 186,438	\$	186,438	\$	196,004 41,120	\$	9,566 41,120 -
Miscellaneous Revenues	 1,273		1,273	-	13,391		12,118
Total Revenues	187,711		187,711		250,515		62,804
Expenditures: Current:							
Highways and Streets	 2,000,000		2,000,000		-		2,000,000
Total Expenditures	 2,000,000		2,000,000				2,000,000
Excess (deficiency) of revenues over (under) expenditures	 (1,812,289)		(1,812,289)		250,515		2,062,804
Other Financing Sources (Uses): Transfers In Transfers Out	 - -		- -		- -		- -
Total Other Financing Sources and (Uses)	 <u>-</u>		<u> </u>				
Net change in fund balances	 (1,812,289)		(1,812,289)		250,515		2,062,804
Fund Balance - Beginning	4,158,324		4,158,324		4,158,324		
Fund Balance - Ending	\$ 2,346,035	\$	2,346,035	\$	4,408,839	\$	2,062,804

# Proprietary Funds Statement of Net Position December 31, 2017

	Governmental		
	Activities		
	Internal		
	Service Funds		
<u>ASSETS</u>			
Current Assets: Cash and Cash Equivalents Accounts Receivable	\$	5,104,559 3,116	
Total Current Assets		5,107,675	
Noncurrent Assets: Capital Assets Less: Accumulated Depreciation		439,395 (303,189)	
Total Noncurrent Assets		136,206	
Total Assets	\$	5,243,881	
LIABILITIES			
Current Liabilities Accounts Payable Premium Deposits IBNR Claims	\$	54,930 461,858 325,755	
Total Liabilities	\$	842,543	
Net Position Net Investment in Capital Assets Unrestricted	\$	136,206 4,265,131	
Total Net Position	\$	4,401,337	

#### Statement of Revenues, Expenses and Changes in Net Position Proprietary Fund Types For the Year Ended December 31, 2017

		vernmental Activities
		Internal
	Sei	rvice Funds
Operating Revenues:	•	
Premiums	\$	5,385,071
Charges for Services		306,406
Miscellaneous		99,447
Total Operating Revenues		5,790,924
Operating Expenses:		
Premiums		924,281
Medical Services		27,628
Telephone Service		199,740
Administrative Fees		290,431
Collision Repair/Replacement		29,894
Benefit Payments		2,933,766
IBNR Claims		316,830
Depreciation Expense		45,363
Total Operating Expenses		4,767,933
Operating Income		1,022,991
Nonoperating Revenues (Expenses):		
Interest Income		13,544
Gain on Disposal of Capital Assets		8,289
		,
Total Nonoperating Revenues (Expenses)		21,833
Change in Net Position		1,044,824
Total Net Position Beginning		3,356,514
Total Net Position Ending	\$	4,401,337

# Statement of Cash Flows Proprietary Fund Types For the Year Ended December 31, 2017

	 vernmental Activities Internal vice Funds
Cash Flows From Operating Activities: Receipts from customers Payments to suppliers Claims paid Other receipts	\$ 5,691,428 (1,429,175) (3,201,198) 96,566
Net cash provided by operating activities	 1,157,621
Cash Flows From Capital and Related Financing Activities: Purchase of capital assets Proceeds on Sale of Capital Assets	 (89,551) 9,165
Net Cash Used in Capital and Related Financing Activities	 (80,386)
Cash Flows From Investing Activities: Interest income	 13,544
Net Increase in cash and cash equivalents	1,090,778
Cash and cash equivalents - beginning of the year	 4,013,782
Cash and cash equivalents - end of the year	 5,104,559
Reconciliation of Operating Income to net cash  provided by operating activities:  Operating income  Adjustments to reconcile operating income to net cash flows from operating activities:  Depreciation	1,022,991 45,363
Changes in assets and liabilities:     (Increase) decrease in accounts receivable     Increase (decrease) in accounts payable     Increase (decrease) in premium deposit funds     Increase (decrease) in IBNR claims  Net cash provided by operating activities	\$ (2,931) 42,799 26,511 22,887 1,157,621
Schedule of non-cash capital and related financing activities:	
Disposal of Capital Assets	\$ (4,915)

#### Statement of Fiduciary Assets and Liabilities Fiduciary Funds December 31, 2017

		gency Funds
<u>ASSETS</u>		
Cash and cash equivalents	\$	80,593,638
Total Assets	\$	80,593,638
LIABILITIES Accounts Payable Due to Component Units Deposits		360,513 18,242 80,214,883
Total Liabilities	\$	80,593,638

### THIS PAGE HAS BEEN RESERVED FOR NOTES

#### Statement of Net Position Component Units December 31, 2017

Session   Cash and Cash Equivalents   \$12,212,690   \$1,322,622   \$5,605,134   \$1,870,626   \$1,		Southeast Cass WRD	North Cass WRD	Maple River WRD	Rush River WRD
Bana Cash Equivalents	Assets:				
Accounts Receivable   478,455   -   -   -   -   -   -   -   -   -		\$ 12,212,690	\$ 1,322,622	\$ 5,605,134	\$ 1,870,562
Delinquent Tax	•				
Due From Other Governments	Accounts Receivable	476,455	-	-	-
Special Assessments	Delinquent Tax	64,488	4,983	8,348	980
Due From Primary Government   13,044   328   2,628   2,242   Inventory   1-1	Due From Other Governments	3,936,742	1,471	3,659	1,429
Inventory	Special Assessments	3,534	-	477	716
Propaid Items	Due From Primary Government	13,044	328	2,628	2,242
Long-Time Receivables:	Inventory	-	-	-	-
Display	Prepaid Items	-	-	-	-
Capital Assets Not Being Depreciated:         1 40,799,534         1,266,494         2,887,233         2,921,017           Construction in Progress         14,687,350         -         1,290,816         27,408           Capital Assets (Net of Accumulated Depreciation)         8         - <t< td=""><td>Long-Term Receivables:</td><td></td><td></td><td></td><td></td></t<>	Long-Term Receivables:				
Land	Uncertified Special Assessments Receivable	1,335,138	13,656	2,668,475	2,116,111
Construction in Progress	Capital Assets Not Being Depreciated:				
Capital Assets (Net of Accumulated Depreciation)           Buildings         1         0 <td< td=""><td>Land</td><td>140,799,534</td><td>1,265,494</td><td>2,887,233</td><td>2,921,017</td></td<>	Land	140,799,534	1,265,494	2,887,233	2,921,017
Buildings         -	Construction in Progress	14,687,350	-	1,290,816	27,409
Equipment         180,022         -	Capital Assets (Net of Accumulated Depreciation)				
Infrastructure		-	-	-	-
Infrastructure	Equipment	180,022	-	_	-
Deferred Outflows of Resources:   Deferred Outflows of Resources Related to Pensions & OPEB Pension Contributions Made Subsequent to Measurement Date   12,638   16,352   40,879   24,528     Pension Contributions Made Subsequent to Measurement Date   122,638   16,352   40,879   24,528     Total Deferred Outflows of Resources   122,638   16,352   40,879   24,528     Total Deferred Outflows of Resources   122,638   16,352   40,879   24,528     Total Deferred Outflows of Resources   122,638   16,352   40,879   24,528     Total Deferred Outflows of Resources   122,638   16,352   40,879   24,528     Total Deferred Outflows of Resources   122,638   16,352   40,879   24,528     Total Deferred Outflows of Resources   11,933   20,599   1,723   2,246     Retainages Payable   513,986   108,813   228,318   30,735     Benefits Payable   51,933   2,059   1,723   2,246     Retainages Payable   54,187   - 27,305		74,452,246	4,347,901	20,771,227	7,251,605
Deferred Outflows of Resources   Pension S OPEB   122,638   16,352   40,879   24,528   Pension Contributions Made Subsequent to Measurement Date     Pension Contributions Made Subsequent Para	Total Assets	248.161.242	6.956.454	33,237,996	14.192.071
Deferred Outflows of Resources Related to Pensions & OPEB Pension Contributions Made Subsequent to Measurement Date   12,638					, , , , , , , , , , , , , , , , , , , ,
Pension Contributions Made Subsequent to Measurement Date	Deferred Outflows of Resources:				
Liabilities:         122,638         16,352         40,879         24,528           Liabilities:         Accounts Payable         513,986         108,813         228,318         30,735           Benefits Payable         11,933         2,059         1,723         2,246           Retainages Payable         54,187         -         27,305         -           Interest Payable         20,195         675         13,266         15,554           Noncurrent Liabilities:         0.00,195         675         13,266         15,554           Net OPEB Liability         1,058,449         45,547         1,130,253         388,508           Net OPEB Liability         10,658         1,421         3,553         2,132           Net Pension Liability         229,517         30,602         76,506         45,903           Total Liabilities         5,134,896         335,004         6,727,798         3,118,184           Deferred Inflows of Resources:         1         -	Deferred Outflows of Resources Related to Pensions & OPEB	122,638	16,352	40,879	24,528
Liabilities:   Accounts Payable   513,986   108,813   228,318   30,735   Benefits Payable   11,933   2,059   1,723   2,246   Retainages Payable   54,187   - 27,305   - 27,305   - 27,305   1	Pension Contributions Made Subsequent to Measurement Date		, =	-	, =
Liabilities:   Accounts Payable   513,986   108,813   228,318   30,735   Benefits Payable   11,933   2,059   1,723   2,246   Retainages Payable   54,187   - 27,305   - 27,305   - 27,305   1	·				
Accounts Payable         513,986         108,813         228,318         30,735           Benefits Payable         11,933         2,059         1,723         2,246           Retainages Payable         54,187         -         27,305         -           Interest Payable         20,195         675         13,286         15,554           Noncurrent Liabilities:         Due within one year         1,058,449         45,547         1,130,253         388,508           Due in more than one year         3,235,971         145,886         5,246,854         2,633,106           Net OPEB Liability         10,658         1,421         3,553         2,132           Net Pension Liabilities         229,517         30,602         76,506         45,903           Total Liabilities         5,134,896         335,004         6,727,798         3,118,184           Deferred Inflows of Resources:         Property Taxes Levied for Subsequent Year         -	Total Deferred Outflows of Resources	122,638	16,352	40,879	24,528
Accounts Payable         513,986         108,813         228,318         30,735           Benefits Payable         11,933         2,059         1,723         2,246           Retainages Payable         54,187         -         27,305         -           Interest Payable         20,195         675         13,286         15,554           Noncurrent Liabilities:         Due within one year         1,058,449         45,547         1,130,253         388,508           Due in more than one year         3,235,971         145,886         5,246,854         2,633,106           Net OPEB Liability         10,658         1,421         3,553         2,132           Net Pension Liabilities         229,517         30,602         76,506         45,903           Total Liabilities         5,134,896         335,004         6,727,798         3,118,184           Deferred Inflows of Resources:         Property Taxes Levied for Subsequent Year         -	Lightitian				
Benefits Payable         11,933         2,059         1,723         2,246           Retainages Payable         54,187         -         27,305         -           Interest Payable         20,195         675         13,286         15,554           Noncurrent Liabilities:         Due within one year         1,058,449         45,547         1,130,253         388,508           Due in more than one year         3,235,971         145,886         5,246,854         2,633,106           Net OPEB Liability         10,658         1,421         3,553         2,132           Net Pension Liability         229,517         30,602         76,506         45,903           Total Liabilities         5,134,896         335,004         6,727,798         3,118,184           Deferred Inflows of Resources:         The property Taxes Levied for Subsequent Year         -<		E12.006	100 012	220 240	20.725
Retainages Payable         54,187         -         27,305         -           Interest Payable         20,195         675         13,286         15,554           Noncurrent Liabilities:	-				
Interest Payable   20,195   675   13,286   15,554     Noncurrent Liabilities:			2,059		2,240
Noncurrent Liabilities:           Due within one year         1,058,449         45,547         1,130,253         388,508           Due in more than one year         3,235,971         145,886         5,246,854         2,633,106           Net OPEB Liability         10,658         1,421         3,553         2,132           Net Pension Liabilities         229,517         30,602         76,506         45,903           Total Liabilities         5,134,896         335,004         6,727,798         3,118,184           Deferred Inflows of Resources:         Property Taxes Levied for Subsequent Year         -			-		45.554
Due within one year         1,058,449         45,547         1,130,253         388,508           Due in more than one year         3,235,971         145,886         5,246,854         2,633,106           Net OPEB Liability         10,658         1,421         3,553         2,132           Net Pension Liability         229,517         30,602         76,506         45,903           Total Liabilities         5,134,896         335,004         6,727,798         3,118,184           Deferred Inflows of Resources:         Property Taxes Levied for Subsequent Year         -		20,195	0/0	13,286	15,554
Due in more than one year         3,235,971         145,886         5,246,854         2,633,106           Net OPEB Liability         10,658         1,421         3,553         2,132           Net Pension Liability         229,517         30,602         76,506         45,903           Total Liabilities         5,134,896         335,004         6,727,798         3,118,184           Deferred Inflows of Resources:         Property Taxes Levied for Subsequent Year         -		4.050.440	45.547	4 400 050	000 500
Net OPEB Liability         10,658         1,421         3,553         2,132           Net Pension Liabilities         229,517         30,602         76,506         45,903           Total Liabilities         5,134,896         335,004         6,727,798         3,118,184           Deferred Inflows of Resources:         Property Taxes Levied for Subsequent Year         -	•				
Net Pension Liability         229,517         30,602         76,506         45,903           Total Liabilities         5,134,896         335,004         6,727,798         3,118,184           Deferred Inflows of Resources:         Property Taxes Levied for Subsequent Year         -	•				
Total Liabilities         5,134,896         335,004         6,727,798         3,118,184           Deferred Inflows of Resources:         Property Taxes Levied for Subsequent Year         -         -         -         -         -           Deferred Inflows of Resources Related to Pensions & OPEB         15,143         2,019         5,048         3,029           Net Position         Net Investment in Capital Assets         225,844,476         5,424,596         18,578,752         7,182,366           Restricted For:         Conservation of Natural Resources         7,215,912         1,162,664         4,475,521         507,554           Debt Service         1,435,743         16,002         2,667,922         3,330,473           Capital Projects         1,280,951         -         -         -         -           Unrestricted         7,356,757         32,523         823,837         74,992	•				
Deferred Inflows of Resources:           Property Taxes Levied for Subsequent Year         - <td>•</td> <td></td> <td></td> <td></td> <td></td>	•				
Property Taxes Levied for Subsequent Year         -	Total Liabilities	5,134,896	335,004	6,727,798	3,118,184
Property Taxes Levied for Subsequent Year         -	Deferred Inflows of Resources				
Deferred Inflows of Resources Related to Pensions & OPEB         15,143         2,019         5,048         3,029           Total Deferred Inflows of Resources         15,143         2,019         5,048         3,029           Net Position         Net Investment in Capital Assets         225,844,476         5,424,596         18,578,752         7,182,366           Restricted For:         Conservation of Natural Resources         7,215,912         1,162,664         4,475,521         507,554           Debt Service         1,435,743         16,002         2,667,922         3,330,473           Capital Projects         1,280,951         -         -         -           Unrestricted         7,356,757         32,523         823,837         74,992					
Net Position         225,844,476         5,424,596         18,578,752         7,182,366           Restricted For:         225,844,476         11,162,664         4,475,521         507,554           Conservation of Natural Resources         7,215,912         1,162,664         4,475,521         507,554           Debt Service         1,435,743         16,002         2,667,922         3,330,473           Capital Projects         1,280,951         -         -         -           Unrestricted         7,356,757         32,523         823,837         74,992		45 440	2.040		2.020
Net Position         Net Investment in Capital Assets         225,844,476         5,424,596         18,578,752         7,182,366           Restricted For:         Conservation of Natural Resources         7,215,912         1,162,664         4,475,521         507,554           Debt Service         1,435,743         16,002         2,667,922         3,330,473           Capital Projects         1,280,951         -         -         -           Unrestricted         7,356,757         32,523         823,837         74,992	Deferred inflows of Resources Related to Pensions & OPEB	15,143	2,019	5,048	3,029
Net Investment in Capital Assets         225,844,476         5,424,596         18,578,752         7,182,366           Restricted For:         Conservation of Natural Resources         7,215,912         1,162,664         4,475,521         507,554           Debt Service         1,435,743         16,002         2,667,922         3,330,473           Capital Projects         1,280,951         -         -         -           Unrestricted         7,356,757         32,523         823,837         74,992	Total Deferred Inflows of Resources	15,143	2,019	5,048	3,029
Net Investment in Capital Assets         225,844,476         5,424,596         18,578,752         7,182,366           Restricted For:         Conservation of Natural Resources         7,215,912         1,162,664         4,475,521         507,554           Debt Service         1,435,743         16,002         2,667,922         3,330,473           Capital Projects         1,280,951         -         -         -           Unrestricted         7,356,757         32,523         823,837         74,992					
Restricted For:           Conservation of Natural Resources         7,215,912         1,162,664         4,475,521         507,554           Debt Service         1,435,743         16,002         2,667,922         3,330,473           Capital Projects         1,280,951         -         -         -           Unrestricted         7,356,757         32,523         823,837         74,992	Net Position				
Conservation of Natural Resources         7,215,912         1,162,664         4,475,521         507,554           Debt Service         1,435,743         16,002         2,667,922         3,330,473           Capital Projects         1,280,951         -         -         -         -           Unrestricted         7,356,757         32,523         823,837         74,992	Net Investment in Capital Assets	225,844,476	5,424,596	18,578,752	7,182,366
Debt Service         1,435,743         16,002         2,667,922         3,330,473           Capital Projects         1,280,951         -         -         -         -         -           Unrestricted         7,356,757         32,523         823,837         74,992	Restricted For:				
Capital Projects         1,280,951         -         -         -           Unrestricted         7,356,757         32,523         823,837         74,992	Conservation of Natural Resources	7,215,912	1,162,664	4,475,521	507,554
Unrestricted 7,356,757 32,523 823,837 74,992	Debt Service	1,435,743	16,002	2,667,922	3,330,473
Unrestricted 7,356,757 32,523 823,837 74,992	Capital Projects		-	-	-
			32,523	823,837	74,992
	Total Net Position				\$ 11,095,385

	Weed Control	 Vector Control	 Totals
_			
\$	431,180	\$ 334,700	\$ 21,776,888
	2,631	11,096	490,181
	4,070	6,185	89,054
	-	-	3,943,301
	-	-	4,727
	-	-	18,242
	-	55,246	55,246
	1,287	6,402	7,689
	-	-	6,133,380
	_	_	147,873,278
	-	_	16,005,575
			10,000,010
	15,601	-	15,601
	12,853	281,114	473,990
		 	 106,822,979
	467,621	 694,744	 303,710,128
	50,928	99,415	354,739
	3,506	6,874	10,380
-	-,	- / -	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,
	54,433	 106,289	 365,119
	389	1,749	883,991
	-	-	17,961
	-	-	81,492
	-	-	49,710
	2,095	17,411	2,642,263
		-	11,261,817
	7,587	14,810	40,161
	112,521	219,650	714,699
	122,592	253,620	15,692,094
	157,838	238,128	395,966
	22,259	43,452	90,951
-	22,200	 40,402	 30,331
	180,097	 281,580	 486,917
	28,454	281,114	257,339,758
	-	-	13,361,651
	-	-	7,450,140
	-	-	1,280,951
	190,912	 (15,282)	 8,463,740
\$	219,365	\$ 265,833	\$ 287,896,239

#### **Statement of Activities Component Units**

#### For the Year Ended December 31, 2017

	Program Revenues								
	Expenses	Charges for Grant		Operating Frants and Intributions		Capital Grants and Contributions			
Functions/Programs									
Component units:									
Southeast Cass Water Resource District	\$ 10,092,778	\$	-	\$	677,312	\$	35,729,633		
Maple River Water Resource District	1,799,004		-		1,084,209		134,206		
North Cass Water Resource District	351,482		-		57,178		1,748		
Rush River Water Resource District	592,770		-		11,323		100,264		
Noxious weed	473,611		8,562		50,000		-		
Vector control	1,153,555		409,990		-		-		
Total component units	\$ 14,463,200	\$	418,552	\$	1,880,022	\$	35,965,851		

General revenues:

Property taxes
Unrestricted State Shared Revenue Unrestricted investment earnings Miscellaneous Revenue

Total general revenues

Changes in net position

Net position - January 1 as previously stated

Prior Period Adjustment

Net Position - January 1 as restated

Net position - ending

#### Net (Expense) Revenue and Changes in Net Position

Sou	theast Cass WRD	 orth Cass WRD	 aple River WRD	R	ush River WRD	 Weed Control	Vector Control	 Total
\$	26,314,167	\$ -	\$ -	\$	-	\$ -	\$ -	\$ 26,314,167
	-	-	(580,590)		-	-	-	(580,590)
	-	(292,556)	-		-	-	-	(292,556)
	-	-	-		(481,183)	-	-	(481,183)
	-	-	-		-	(415,049)	-	(415,049)
		 	 			 -	 (743,565)	 (743,565)
\$	26,314,167	\$ (292,556)	\$ (580,590)	\$	(481,183)	\$ (415,049)	\$ (743,565)	\$ 23,801,224
\$	5,861,502 138,735 28,890	\$ 613,383 4,983 3,211	\$ 1,434,842 17,885 16,043	\$	337,404 6,288 4,232	\$ 378,013 12,889 1,521	\$ 740,547 32,385 848	\$ 9,365,690 213,165 54,744
	952,673	-	11,542		-,202	967	29,146	994,327
\$	6,981,799	\$ 621,577	\$ 1,480,312	\$	347,924	\$ 393,390	\$ 802,925	\$ 10,627,928
\$	33,295,967	\$ 329,021	\$ 899,722	\$	(133,258)	\$ (21,660)	\$ 59,360	\$ 34,429,151
	209,848,571	6,308,190	25,649,876		11,230,784	248,145	220,355	253,505,926
	(10,699)	(1,426)	 (3,566)		(2,140)	 (7,120)	 (13,883)	(38,834)
\$	209,837,872	\$ 6,306,764	\$ 25,646,309	\$	11,228,645	\$ 241,025	\$ 206,472	\$ 253,467,087
\$	243,133,839	\$ 6,635,785	\$ 26,546,032	\$	11,095,385	\$ 219,365	\$ 265,833	\$ 287,896,239

# CASS COUNTY GOVERNMENT NOTES TO THE FINANCIAL STATEMENTS December 31, 2017

#### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Cass County operates under a Home Rule Charter passed by the voters in 1994. The financial statements of the County have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP), as applicable to governments. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The more significant of the government's accounting policies are described below.

#### A. The Financial Reporting Entity

For financial reporting purposes, Cass County has included all funds and has considered all potential component units for which Cass County is financially accountable, and other organizations for which the nature and significance of their relationship with Cass County are such that exclusion would cause Cass County's financial statements to be misleading or incomplete. The Government Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body and (1) the ability of Cass County to impose its will on that organization or (2) the potential for the organization to provide specific financial benefits to, or impose specific financial burdens on Cass County.

Based on these criteria, Cass County has included six discretely presented component units within Cass County's reporting entity.

#### B. Individual Component Unit Disclosures

**Discretely Presented Component Units.** The component units' column in the combined financial statements include the financial data of the County's other component units. They are reported in a separate column to emphasize that they are legally separate from the County. The county board appoints the governing bodies of all of these component units.

The component units consist of the four Water Resource Districts: Southeast Cass, North Cass, Maple River, and Rush River; the Cass County Vector Control District and the Cass County Noxious Weed District.

The Water Resource Districts have jurisdiction over the management of the water resources within their respective boundaries. The County's governing body has the authority to modify or approve the budgets of these districts.

Complete financial statements of the individual Water Resource Districts can be obtained at Water Resource Districts, 1201 Main Avenue West, West Fargo, North Dakota 58078.

The primary responsibilities of the Cass County Vector Control District and Cass County Noxious Weed District are to provide vector and weed control, respectively, on public land. The County Engineer is responsible for the management of the Vector Control District. Board members are appointed by the County Board of Commissioners for each District. The Cass County Board of Commissioners has the authority to modify or approve the budgets of these districts. Both districts are located at the Cass County Highway Department. Complete financial statements of the Cass County Noxious Weed District and Cass County Vector Control District can be obtained at Cass County Auditor's Office, Box 2806, Fargo, ND 58108-2806.

#### C. Joint Ventures

Under authorization of state statutes, the Cass County Water Resource Districts have joined the water resource districts of Richland County, Grand Forks County, Pembina County, Traill County, Steele County, Walsh County, Nelson County, Ransom County, and Sargent County to establish and operate a joint exercise of powers agreement for water management within the Red River Valley. Known as the Red River Valley Joint Water Resource Board, the agreement was established for mutual advantage of the governments. Each government appoints one member to the Board of Directors. The operating and capital expenses are funded by contributions from each government. Each government's share of assets, liabilities, and fund equity cannot be determined due to lack of provision being made for this in the joint venture agreement and the fact that each government's contribution each year depends on where the Red River Joint Water Resource Board projects are being undertaken.

The following is a summary of financial information on the joint venture as of and for the year ended December 31, 2017, which is the most current audited information available:

Total Assets	\$ 10,183,698
Total Liabilities	<u>117,178</u>
Total Net Position	<u>10,066,520</u>
Revenues	3,735,429
Expenses	<u>859,223</u>
Change in Net Position	<u>\$ 2,876,206</u>

Complete financial statements can be obtained from the Treasurer's Office at Red River Joint Water Resource District, 1201 Main Avenue West, West Fargo, ND 58078.

#### D. Joint Powers Agreements

#### Metro Flood Diversion Authority

In June of 2010, the City of Fargo, ND, City of Moorhead, MN, Clay County of MN, Cass County of ND, the Cass County Joint Water Resource District, and the Buffalo Red River Watershed District entered into a joint powers agreement for the purpose of building and operating a flood diversion channel along the Red River of the North to reduce the flood risk of the stakeholder communities and counties. The Diversion Authority and its members worked with the United States Army Corps of Engineers on the FM Metro Flood Risk Management Feasibility Study to develop the flood diversion channel project plan.

In June of 2016, the joint powers agreement was revised to exclude the Buffalo Red River Watershed District.

The joint powers agreement will continue to be in full force and effect until it is terminated upon unanimous approval of the members to this agreement. Additional information regarding the authority may be obtained by contacting: Flood Diversion Board of Authority, Box 2806, 211 Ninth Street South, Fargo, ND 58108.

#### E. Government-wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the primary government and its component units. As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule include interfund services provided and used between governmental functions. Elimination of these would distort the direct costs and program revenues reported for the various functions concerned. Governmental activities are supported by taxes and intergovernmental revenues.

The primary government is reported separately from certain legally separate component units for which the primary government is financially accountable. The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Indirect expenses are charged based upon a county-wide cost allocation plan which allocates costs based upon the number of full time equivalents, number of transactions, and other pertinent information. Program revenues include (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements.

#### <u>F. Measurement Focus, Basis of Accounting, and Financial Statement</u> Presentation

#### **Government-wide Financial Statements**

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

#### **Fund Financial Statements**

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences are recorded only when payment is due.

Property taxes, franchise fees, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received by the County.

The County reports the following major governmental funds:

• The **General Fund** is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

- Human Service Fund This fund is used to account for the County Social Service operations; this department is designated by law to provide relief to the poor and related services to the citizens of the County. The majority of the services/programs offered by the County are done in conjunction with state and federal agencies, mainly the North Dakota Department of Human Services.
- County Road and Bridge Fund This fund is used for the normal maintenance of county roads and the operation of the road shops. Most of the revenues for this fund are derived from the highway tax distribution fund.
- Emergency & Flood Mitigation This fund was established to account for the property tax collections which are designated to be reserved for the use in an emergency and/or to be used for various flood control mitigation projects other than the F/M Diversion project.
- Flood Control Loan Fund This fund is used to provide for the construction cost incurred by the Flood Diversion Authority.
- Flood Control Sales Tax Fund This fund is used to provide for the county share of costs incurred by the Flood Diversion Authority as well as any county costs for permanent flood control projects.

Additionally, the County reports the following fund types:

#### PROPRIETARY FUNDS

**Internal Service Funds** - Internal service funds are used to account for services provided to other departments or agencies of the governmental unit, or to other governmental units, on a cost-reimbursement basis. The following Internal Service Funds are used by the county:

**Health Insurance Trust** - This fund accounts for a self-funded comprehensive health insurance plan for county employees, administered by an outside firm. Costs are recovered by monthly premiums charged to each department.

**Dental Insurance Trust** - This fund accounts for a self-funded dental insurance plan for county employees, administered by an outside firm. Costs are recovered by monthly premiums charged to each department.

**Telephone Trust** - This fund provides for the operation of the County's telephone system. Monthly user fees are charged to departments.

**Motor Pool** - This fund provides for uses and repairs to county-owned vehicles. Departments are charged a per mile fee for the use of county-owned vehicles.

#### FIDUCIARY FUNDS

**Agency Funds** - Agency funds are used to account for assets held by the County as an agent for individuals, private organizations, other governments and/or other funds. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The following types of agency funds are used by the County:

**County Funds** - These funds provide clearing facilities for items to be apportioned to other county funds.

**Tax Collection Funds** - These funds are used by the County in its role as tax collector to record property tax receipts awaiting apportionment to other governmental units and recipient County funds, and their periodic distribution.

**Funds of Other Governmental Units** - The County Treasurer provides fiscal services for various other governmental entities. These funds represent the assets, primarily cash and investments, of these entities in the Treasurer's custody and the related liability of the county to disburse these monies on demand.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the County's internal service funds are charges to customers for sales and services. Operating expenses for internal service funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

#### G. Budgets

Budgets are adopted on a basis consistent with generally accepted accounting principles. Annual appropriated budgets are adopted for the general, special revenue and debt service funds. All annual appropriations lapse at year-end.

Encumbrances represent commitments related to unperformed contracts for goods and services. Encumbrance accounting--under which purchase orders, contracts and other commitments for the expenditure of resources are recorded to reserve that portion of the applicable appropriation--is not utilized in the governmental funds.

#### H. Cash and Cash Equivalents

Cash and cash equivalents include amounts in demand deposits, money market accounts and highly liquid investments with an original maturity of three months or less.

Investments consist of demand deposits and certificates of deposit with maturities greater than three months. These investments are stated at cost.

#### I. Receivables

Receivables in the County's governmental funds consist primarily of tax revenues. Receivables also include amounts due for services to individuals performed by the County and not received by December 31, 2017.

Due from other governments consist primarily of receivables due from state government for reimbursements from various state departments, the federal government and other local governments for grants and prisoner board fees.

#### J. Inventories

Inventories are valued at cost, which approximates market, using the first-in/first-out (FIFO) method. The costs of governmental fund type inventories are recorded as expenditures when consumed rather than when purchased. The inventory is offset within the nonspendable classification of fund balance in the fund financial statements which indicates that inventory does not constitute "available spending resources" even though it is a component of net current assets.

#### K. Prepaid Items

Payments made to vendors for services that will benefit periods beyond December 31, 2017, are recorded as prepaid items. Prepaid items are accounted for using the consumption method. Prepaid items are offset within the nonspendable classification of fund balance in the fund financial statements.

#### L. Uncertified Special Assessments

This represents a long-term receivable in the government-wide financial statements showing the amount of uncertified/uncollected debt service fund special assessments over the life of the special assessment bonds.

#### M. Capital Assets

Capital assets including property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the governmental activities column in the government-wide financial statements. The capitalization threshold is \$5,000. Assets are valued at cost where

historical records are available and at an estimated historical cost where no historical records exist. Donated capital assets are valued at their acquisition value as of the date received.

In the case of the initial capitalization of general infrastructure assets, the county chose to include all such items regardless of their acquisition date.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. Improvements are capitalized and depreciated over the remaining useful lives of the related capital assets, as applicable.

Depreciation on the capital assets (including infrastructure) of the primary government, as well as the component units, is computed using the straight-line method over the following estimated useful lives:

Assets	Years
Buildings	40-50
Improvements Other Than Buildings	50
Vehicles	5
Machinery and Equipment	10
Infrastructure	15-60

#### N. Accounts Payable

Accounts payable are liability accounts reflecting amounts on open accounts owing to private persons or organizations for goods and services received prior to December 31, 2017.

#### O. Retainages Payable

Retainages payable consists of amounts owed to contractors on open construction contracts for various road construction projects not yet completed at year-end.

#### P. Interest Payable

Interest payable represents the amount payable on all special assessment bonds, general obligation bonds, and loan interest at year-end.

#### Q. Compensated Absences

Vested or accumulated vacation leave are payable to employees upon separation from service. All vacation leave pay is accrued when incurred in the government-wide financial statements. A liability for these amounts is reported. No liability is recorded for accumulated sick leave as this is a non-vesting benefit. The computed liability is in compliance with <u>GASB Statement No. 16</u>, Accounting for Compensated Absences. The entire portion of accumulated unpaid vacation is considered short term for the reason that

historically, unpaid vacation is utilized within one year either through vacation payouts when employees terminate their service with the County or with the use of annual leave thoughout the year.

#### R. Deferred Outflows of Resources

In addition to assets, the Statement of Net Position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period and so will not be recognized as an outflow of resources (expenditure) until then. See additional information regarding this item in Note 11 to the financial statements.

#### S. Deferred Inflows of Resources

The statement of financial position includes a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period and so will not be recognized as an inflow of resources (revenue) until that time. The government has multiple items that qualifies for reporting in this category. The governmental funds report unavailable revenues from two sources: property taxes and special assessments. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available. The County also reports deferred inflows of resources related to pensions. See additional information regarding this item in Note 11 to the financial statements.

#### T. IBNR Claims - Self Insurance

The IBNR (Incurred But Not Reported) claims are an estimate of the health insurance and dental insurance claims, for which the County is liable, incurred prior to December 31, but not processed and paid until the following year.

The County is self-insured for a comprehensive group health insurance plan and dental insurance plan. The County records estimated liabilities for such claims filed or estimated to be filed for incidents that have occurred in the related Internal Service Funds. Premiums are collected from County departments and employees, and claims are paid in the related Internal Service Funds.

#### Reconciliation of Claims Liability:

Employee Health	2017	2016
Balance January 1	\$ 286,758	\$ 321,126
Incurred Claims Including IBNR's and Changes		
in Estimates	2,619,834	2,988,817
Less Claims Payments	2,613,390	3,023,185
Balance December 31	\$ 293,202	\$ 286,758

Cass County Government	Notes to	<b>Fina</b>	ncial State	ements
Employee Dental	2017		2016	
Balance January 1	\$ 16,110	\$	13,962	
Incurred Claims Including IBNR's and Changes				
in Estimates	327,894		325,399	
Less Claims Payments	320,376		323,251	
Balance December 31	\$ 23,628	\$	16,110	

#### **U.** Long-Term Obligations

In the government-wide financial statements, the long-term debt and other long-term obligations are reported as liabilities in the governmental activities statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line method which approximates the effective interest method. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts during the current period. The face amount of debt issued is reported as other financing sources. Premium received on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

#### V. Pension

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the North Dakota Public Employees Retirement System (NDPERS) and additions to/deductions from NDPERS' fiduciary net position have been determined on the same basis as they are reported by NDPERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### W. Other Post-Employment Benefits (OPEB)

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the North Dakota Public Employees Retirement System (NDPERS) and additions to/deductions from NDPERS' fiduciary net position have been determined on the same basis as they are reported by NDPERS. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### X. Fund Balances

In the governmental fund financial statements, governmental funds report fund balances in classifications that comprise a hierarchy based primarily on the extent to which the County is bound to honor constraints on the specific purposes for which amounts in those funds can be spent.

- <u>Nonspendable</u> This classification includes amounts that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact.
- <u>Restricted</u> These are amounts that are restricted to specific purposes when the constraints are externally imposed by creditors, grantors, contributors or laws or regulations of other governments; or imposed by law through constitutional provisions or enabling legislation.
- <u>Committed</u> These amounts can only be used for specific purposes pursuant to resolutions passed by the board of county commissioners. The county commission is the highest level of decision-making authority for the government. Once approved, the limitation imposed remains in place until a similar action is taken to remove or revise the limitation.
- <u>Assigned</u> Amounts that are constrained by the County's intent to be used for specific purposes, but are neither restricted nor committed. The county commission may assign fund balance. Unlike commitments, assignments generally only exist temporarily. In other words, an additional action does not normally have to be taken for the removal of an assignment.
- <u>Unassigned</u> Represents balances that have not been assigned to other funds and that have not been restricted, committed, or assigned to specific purposes within the general fund. The general fund is the only fund that reports a positive unassigned fund balance amount. In other governmental funds, if expenditures incurred for specific purposes exceed the amounts restricted, committed, or assigned to those purposes, it may be necessary to report a negative unassigned fund balance.

Sometimes the government will fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned, and unassigned fund balance). In order to calculate the amounts to report as restricted, committed, assigned, and unassigned fund balance in the governmental fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the government's policy to consider restricted fund balance to have been depleted before using any of the components of unrestricted fund balance.

Further, when the components of unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

#### Y. Net Position

Net position represents the difference between assets and liabilities. Net position invested in capital assets, net of related debt, consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the County or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

The County first applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position are available.

#### Z. Interfund Transactions

Transactions that constitute reimbursements to a fund for expenditures initially made from it that are properly applicable to another fund, are recorded as expenditures in the reimbursing fund and as a reduction of expenditures in the fund that is reimbursed. All other transactions, except reimbursements, are reported as transfers.

#### **NOTE 2: LEGAL COMPLIANCE - BUDGETS**

Chapter 11-23 of the North Dakota Century Code governs county government in North Dakota. The Century Code chapter and the Home Rule Charter passed by the county voters in 1994 are the basis for the legal level of budgetary control in Cass County.

Each department completes its budget and delivers it to the county auditor who then files it with the board of county commissioners. The county auditor prepares a preliminary county budget for the general, special revenue, and debt service funds on the modified accrual basis of accounting. The preliminary budget includes proposed expenditures and the means of financing them. The board of county commissioners holds a public hearing where any taxpayer may testify in favor of or against any proposed expenditure or tax levy. The board of county commissioners may not approve the budget until after the public budget hearing, but must adopt the final budget on or before October 1st. For the year ending December 31, 2017, the County complied with the applicable budget laws except as noted below:

Chapter 11-23 of the North Dakota Century Code sets the legal level of budgetary control at the fund level, no expenditure or commitment of funds may exceed the appropriation for the fund as a whole. In addition, it is the policy of Cass County to control budgets at the departmental level. In the General Fund, departments consist of the various county offices. In the Special Revenue and Debt Service Funds, the departments are comprised of the various individual funds.

Management may approve transfers of appropriations within departments without formal approval by the board of county commissioners. The board of county commissioners must approve all appropriation transfers between departments, or any supplemental appropriation. All supplemental appropriations must be approved by the board of county commissioners at the fund level and may only be done within additional revenues or reserves that were not anticipated at the time the original budget was adopted. During the year, several supplementary appropriations were necessary. At year-end, the balance of each appropriation becomes a part of the unappropriated fund balance.

During 2017 expenditures exceeded appropriations in the following funds:

#### Special Revenue Funds:

Human Service	\$20,807
Jail Commissary	3,702
24/7 Sobriety Program	30,143

These excess expenditures over appropriations were the result of unforeseen expenditures at the time the final budget was approved.

#### **NOTE 3: DEPOSITS**

In accordance with North Dakota Statutes, the County maintains deposits at the depository banks designated by the governing board. All depositories are members of the Federal Reserve System.

Deposits must be deposited either with the Bank of North Dakota or in other financial institutions situated and doing business within the state. Deposits, other than with the Bank of North Dakota, must be fully insured or secured with pledges of securities equal to 110% of the uninsured balance.

Authorized collateral includes bills, notes, or bonds issued by the United States government, its agencies or instrumentalities, all bonds and notes guaranteed by the United States government, Federal land bank bonds, bonds, notes, warrants, certificates of indebtedness, insured certificates of deposits, shares of investment companies registered under the investment Companies Act of 1940, and all other forms of securities issued by the State of North Dakota, its boards, agencies or instrumentalities or by any county, city, township, school district, park district or other political subdivision of the State of North Dakota. Whether payable from special revenues or supported

by the full faith and credit of the issuing body and bonds issued by any other state of the United States or such other securities approved by the banking board.

At December 31, 2017, the County's carrying amount of deposits was \$113,142,372 and the bank balance was \$113,645,516. Of the bank balances, \$4,411,295 was covered by federal depository insurance. Of the remaining bank balances, \$109,208,513 was collateralized with securities held by the pledging financial institution's agent in the government's name. Additionally, bank balances totaling \$25,709 are not collateralized since the funds are held at the Bank of North Dakota, which does not carry FDIC insurance and is not required to provide security pledges.

#### Credit Risk:

The County may invest idle funds as authorized in North Dakota Statutes, as follows:

- (1) Bonds, treasury bills and notes, or other securities that are a direct obligation of, or an obligation insured or guaranteed by, the Treasury of the United States, or its agencies, instrumentalities, or organizations created by an act of Congress.
- (2) Securities sold under agreements to repurchase written by a financial institution in which the underlying securities for the agreement to repurchase are of the type listed above.
- (3) Certificates of deposit fully insured by the federal deposit insurance corporation or by the state.
- (4) Obligation of the state.

As of December 31, 2017, the County held certificates of deposit in the amount of \$875,000, which are all considered deposits.

#### Concentration of Credit Risk:

The County does not have a limit on the amount it may invest with any one issuer.

#### **Component Units**

<u>Deposits</u>: At December 31, 2017, the deposits of the Water Resource Districts were entirely covered by federal depository insurance or by collateral held by the district's custodial bank in the district's name. For the purpose of risk analysis, certificates of deposits are classified as deposits.

Deposits of the Cass County Noxious Weed Control and Cass County Vector Control were pooled with the County's funds and held in the County's custodial bank in the County's name. The Weed and Vector Control deposits were covered by federal depository insurance or by collateral held by the County's agent in the County's name.

#### NOTE 4: TAXES AND SPECIAL ASSESSMENTS RECEIVABLE

The taxes and special assessments receivable represent the past four years of delinquent uncollected tax levies and billings. No allowance has been established for uncollectible taxes and assessments receivable.

Property that is subject to taxation is assessed on February 1 of each year to determine its 'true and full value'. Property that is under construction is assessed on the percentage of completion as of February 1. Property owners have the opportunity to appeal their assessment through the County Board of Equalization in June of each year.

Property tax mill levies must be approved by the County Commission on or before October 1 of each year. Levies are expressed in terms of one thousandth of a dollar or 'mills'. The property tax for each taxed property is computed by the Cass County Auditor and certified for collection to the County Treasurer by December 10. Before computing the tax, the true and full value is reduced by 50 percent to arrive at an 'assessed value'. The assessed value is further reduced to 10 percent of assessed value for commercial and agricultural property and 9 percent of assessed value for residential property. The result is the 'taxable value' and is used when applying the mill levy to the property.

Property taxes attach as an enforceable lien on property on January 1. The tax levy may be paid in two installments: the first installment includes one-half of the real estate taxes and all of the special assessments; the second installment is the balance of the real estate taxes. The first installment is due by March 1 and the second installment is due by October 15. A five percent discount is allowed if all taxes and special assessments are paid by February 15. Penalties of 3 percent on the first installment are assessed on March 2, May 1, July 1, and October 16. Penalties of 6 percent are assessed on the second installment on October 16.

Two years after the property tax has become due, the County will start the process of foreclosing on the tax lien. The property owner has until October 1 of the third year to satisfy the tax lien at which time the County is entitled to a tax deed. The County, upon receiving a tax deed, will set a minimum sales price on the property and offer it for sale at a public auction.

#### NOTE 5: DUE TO/ DUE FROM OTHER FUNDS

The composition of inter-fund balances as of December 31, 2017 is as follows:

Receivable Fund	Payable Fund	Amount
General	Valley Water Rescue	\$ 12,052
General	911 Fund	188,563
Total		\$ 200,615

The above amounts represent the amounts the payable funds have borrowed from pooled cash.

#### **NOTE 6: TRANSFERS**

The following is the transfers in and transfers out as reported in the basic financial statements for the year ended December 31, 2017:

Transfers In	Transfers Out	Amount
911 Service	General Fund	358,662
County Park	General Fund	20,000
Wild Rice Estate – Debt Serv.	Wild Rice Estate – Capital Proj.	6,425
Total Transfers		\$ 385,087

Transfers are used to move unrestricted general revenue to close out projects as they are completed and to subsidize other programs in accordance with County Commission authority.

#### **NOTE 7: CAPITAL ASSETS**

The following is a summary of changes in the capital assets during the year ended December 31, 2017:

**Primary Government Capital Assets** 

•	Balance				Balance
	1/1/2017	Increases	Е	Decreases	12/31/2017
Capital Assets, not being depreciated:					_
Land	\$ 38,324,994	\$ 88,267	\$	-	\$ 38,413,261
Total Capital Assets not being depreciated	\$ 38,324,994	\$ 88,267	\$	-	\$ 38,413,261
Capital Assets, being depreciated:					_
Buildings	\$ 53,090,180	\$ -	\$	-	\$ 53,090,180
Improvements other than buildings	3,464,771	-		-	3,464,771
Machinery and Equipment	10,901,518	1,271,291		387,954	11,784,855
Infrastructure	125,345,303	-		-	125,345,303
Total Capital Assets, being depreciated	\$ 192,801,772	\$ 1,271,291	\$	387,954	\$ 193,685,109
Less accumulated depreciation for:					_
Buildings	\$ 15,632,802	\$ 1,019,928	\$	-	\$ 16,652,730
Improvements other than buildings	1,218,737	81,385		-	1,300,122
Machinery and Equipment	7,614,245	918,524		367,204	8,165,565
Infrastructure	68,752,793	2,076,299			70,829,093
Total Accumulated Depreciation	\$ 93,218,576	\$ 4,096,137	\$	367,204	\$ 96,947,509
Net Capital Assets, being Depreciated	\$ 99,583,196	\$ (2,824,846)	\$	20,750	\$ 96,737,601
Net Governmental Activities Capital Assets	\$ 137,908,191	\$ (2,736,579)	\$	20,750	\$ 135,150,862

Depreciation expense was charged to functions/programs of primary government as follows:

Governmental Activities:	
General Government	\$ 461,291
Public Safety	873,503
Highways and Streets	2,622,505
Relief and Charities	81,027
Culture and Recreation	11,442
Conservation and Econ. Development	1,005
Total Depreciation Expense - Governmental Activities	\$ 4,050,774
Depreciation of Internal Service Funds	45,363
Total Depreciation Expense	\$ 4,096,137

#### **Component Units**

During the year ended December 31, 2017, the following changes occurred in the capital assets of:

Southeast Cass Water Resource District								
		Balance						Balance
		1/1/2017	Increases		Transfers		12/31/2017	
Governmental Activities:								
Capital Assets not being depreciated:								
Land	\$	111,590,149	\$	29,209,385	\$	-	\$	140,799,534
Construction in Progress		14,853,072		2,776,062		(2,941,784)		14,687,350
Total Capital Assets Not Being Depreciated	\$	126,443,221	\$	31,985,447	\$	(2,941,784)	\$	155,486,884
Facilities	\$	71,725,211	\$	-	\$	121,441	\$	71,846,652
Projects		35,564,085		-		2,820,342		38,384,427
Equipment		241,135		-		-		241,135
Total Capital Assets, Being Depreciated	\$	107,530,431	\$	-	\$	2,941,784	\$	110,472,214
Less Accumulated Depreciation for:								
Facilities	\$	27,171,436	\$	1,434,504	\$	-	\$	28,605,940
Projects		6,461,611		711,282		-		7,172,893
Equipment		42,000		19,113		-		61,113
Total Accumulated Depreciation	\$	33,675,047	\$	2,164,899	\$	-	\$	35,839,947
Total Capital Assets Being Depreciated, Net	\$	73,855,384	\$	(2,164,899)	\$	2,941,784	\$	74,632,268
Governmental Activities Capital Assets, Net	\$	200,298,605	\$	29,820,548	\$	-	\$	230,119,152

**Notes to Financial Statements** 

Mapl	e River	Water Resource	ce D	istrict		
		Balance				Balance
		1/1/2017		ncreases	Transfers	12/31/2017
Governmental Activities:						
Capital Assets not being depreciated:						
Land	\$	2,691,293	\$	195,940	\$ -	\$ 2,887,233
Construction in Progress		768,815		1,240,730	(718,729)	1,290,815
Total Capital Assets Not Being Depreciated	\$	3,460,108	\$	1,436,670	\$ (718,729)	\$ 4,178,048
Capital Assets Being Depreciated:						
Facilities	\$	21,329,396	\$	1,971	\$ -	\$ 21,331,367
Projects		8,125,881		-	718,729	8,844,610
Total Capital Assets, Being Depreciated	\$	29,455,277	\$	1,971	\$ 718,729	\$ 30,175,977
Less Accumulated Depreciation for:						
Facilities	\$	7,677,814	\$	402,667	\$ -	\$ 8,080,480
Projects		1,161,751		162,518		1,324,269
Total Accumulated Depreciation	\$	8,839,565	\$	565,185	\$ -	\$ 9,404,750
Total Capital Assets Being Depreciated, Net	\$	20,615,712	\$	(563,214)	\$ 718,729	\$ 20,771,228
Governmental Activities Capital Assets, Net	\$	24,075,820	\$	873,456	\$ -	\$ 24,949,277

North Cass Water Resource District									
		Balance						Balance	
		1/1/2017	Increases		Transfers		1	2/31/2017	
Governmental Activities:									
Capital Assets not being depreciated:									
Land	\$	1,265,494	\$	-	\$	-	\$	1,265,494	
Construction in Progress		179,358		84,459		(263,816)		-	
Total Capital Assets Not Being Depreciated	\$	1,444,852	\$	84,459	\$	(263,816)	\$	1,265,494	
Capital Assets Being Depreciated:									
Facilities	\$	3,768,900	\$	-	\$	-	\$	3,768,900	
Projects		4,113,692		-		263,816		4,377,508	
Total Capital Assets, Being Depreciated	\$	7,882,592	\$	-	\$	263,816	\$	8,146,408	
Less Accumulated Depreciation for:									
Facilities	\$	2,703,296	\$	75,378	\$	-	\$	2,778,674	
Projects		937,559		82,274				1,019,833	
Total Accumulated Depreciation	\$	3,640,855	\$	157,652	\$	-	\$	3,798,507	
Total Capital Assets Being Depreciated, Net	\$	4,241,736	\$	(157,652)	\$	263,816	\$	4,347,901	
Governmental Activities Capital Assets, Net	\$	5,686,588	\$	(73,193)	\$	_	\$	5,613,396	

Rush	River V	Vater Resourc	e Di	strict				•
		Balance						Balance
		1/1/2017		Increases	1	<b>Fransfers</b>	•	12/31/2017
Governmental Activities:								
Capital Assets not being depreciated:								
Land	\$	2,921,017	\$	-	\$	-	\$	2,921,017
Construction in Progress		81,387		58,157		(112,134)		27,410
Total Capital Assets Not Being Depreciated	\$	3,002,404	\$	58,157	\$	(112,134)	\$	2,948,427
Capital Assets Being Depreciated:								
Facilities	\$	25,577,370	\$	-	\$	-	\$	25,577,370
Projects		1,186,418		-		112,134		1,298,552
Total Capital Assets, Being Depreciated	\$	26,763,788	\$	-	\$	112,134	\$	26,875,922
Less Accumulated Depreciation for:								
Facilities	\$	19,120,710	\$	337,547	\$	-	\$	19,458,258
Projects		142,331		23,728				166,059
Total Accumulated Depreciation	\$	19,263,041	\$	361,275	\$	-	\$	19,624,317
Total Capital Assets Being Depreciated, Net	\$	7,500,746	\$	(361,275)	\$	112,134	\$	7,251,605
Governmental Activities Capital Assets, Net	\$	10,503,150	\$	(303,119)	\$	_	\$	10,200,031

63

Noxious Weed Control								
	E	Balance						Balance
	1	/1/2017	In	creases	De	creases	1:	2/31/2017
Governmental Activities:								_
Capital Assets, Being Depreciated:								
Buildings	\$	41,054	\$	-	\$	-	\$	41,054
Machinery & Equipment		80,587		-		-		80,587
Total Capital Assets, Being Depreciated	\$	121,641	\$	-	\$	-	\$	121,641
Less Accumulated Depreciation:								_
Buildings	\$	24,632	\$	821	\$	-	\$	25,453
Machinery & Equipment		62,768		4,966		-		67,734
Total Accumulated Depreciation	\$	87,400	\$	5,787	\$	-	\$	93,187
Total Capital Assets Net of Depreciation	\$	34,241	\$	(5,787)	\$	-	\$	28,454

	Vecto	r Control						
	_	Balance 1/1/2017	lr	ncreases	D	ecreases	-	Balance 2/31/2017
Governmental Activities:								
Capital Assets, Being Depreciated:								
Machinery & Equipment	\$	702,165	\$	125,114	\$	128,063	\$	699,216
Less Accumulated Depreciation								
Machinery & Equipment		420,891		89,716		92,506		418,102
Total Capital Assets Net of Depreciation	\$	281,274	\$	35,398	\$	35,557	\$	281,114

# **NOTE 8: LONG-TERM LIABILITIES**

# **Special Assessment Bonds**

Cass County issues special assessment bonds for construction in various subdivisions. The original amount of special assessment bonds issued in prior years was \$935,000. These bonds will be repaid from the debt service funds by amounts levied against the property owners benefited by this construction. As of December 31, 2017, the County had funds of \$43,025 available for payment on the special assessment bonds. In the event that a deficiency exists because of unpaid or delinquent special assessments at the time a debt service payment is due, the government must provide resources to cover the deficiency until other resources, for example, foreclosure proceeds are received. The County may levy general taxes to make up deficiencies in special assessment funds. Special assessments on property must be paid at the same time property taxes are paid.

Special assessment bonds at December 31, 2017, are comprised of the following individual issues:

# Special Assessment Bonds:

\$380,000 Refunding Improvement Bonds of 2005 for construction in the Greyhawks Estates Subdivision due in annual installments of \$25,000 through 2020 with interest at 4.40%.

\$ 75.000

\$190,000 Refunding Improvement Bonds of 2017 for construction in the Wild Rice River Estates Subdivision due in annual installments of \$5,000 to \$15,000 through 2035 with interest at 2.6% to 3.25%.

190,000

\$365,000 Refunding Improvement Bonds of 2007 due in annual installments of \$25,000 through 2022 with interest at 4.20% to 4.45%.

125,000

Total Special Assessment Bonds \$ 390,000

Annual debt service requirements to maturity for special assessment bonds are as follows:

Special A	sses	sment Bo	nds	
Year Ending				
December 31	Р	rincipal	lı	nterest
2018	\$	55,000	\$	13,153
2019		60,000		10,776
2020		60,000		8,304
2021		35,000		6,381
2022		35,000		5,009
2023-2027		50,000		18,363
2028-2032		50,000		11,343
2033-2035		45,000		2,194
Total	\$	390,000	\$	75,521

# **General Obligation Bonds**

During the year ended December 31, 2010, the County issued \$8,900,000 in Recovery Zone Economic Development bonds. These bonds were issued to finance the construction of the west addition to the Cass County Courthouse. The bonds are collateralized by the faith, credit and taxing power of the County.

General Obligation bonds at December 31, 2017, are comprised of the following individual issues:

\$8,900,000 General Obligation Bonds of 2010 due in annual installments of \$755,000 to \$840,000 through 2022 with interest at 3.70 to 4.7%.

\$3,980,000

Gene	ral O	bligation Bo	nds	
Year Ending				
December 31		Principal		Interest
2018	\$	755,000	\$	156,083
2019		775,000		126,228
2020		795,000		93,248
2021		815,000		57,818
2022		840,000		19,740
Total	\$	3,980,000	\$	453,115

#### Loan Payable

During the year ended December 31, 2016 the County entered into a loan agreement with Wells Fargo for \$100,000,000. This loan was repaid in August 2017 with the issuance of \$100,000,000 from a Wells Fargo loan agreement. The loan is backed by 91% of the county's sales tax and has a maturity date of July 31, 2019. Interest is payable monthly at the LIBOR rate (a per annum rate of interest equal to .45% per annum plus the product of the LIBOR index multiplied by 70%). The interest rate will be subject to adjustment by a Margin Rate Factor. The Margin Rate Factor means the greater of (i) 1.0, and (ii) the product of (a) one minus the Maximum Federal Corporate Tax Rate multiplied by (b) 1.53846. The effective date of any change in the Margin Rate Factor shall be the effective date of the decrease or increase (as applicable) in the Maximum Federal Corporate Tax Rate resulting in such change. The Maximum Federal Corporate Tax Rate changed on January 1, 2018 from 35% to 21%.

During the year ended December 31, 2017, the following changes occurred in liabilities reported in noncurrent liabilities.

	Balance 1/1/17		Additions	Decrease	Balance 12/31/17	e Within e Year
Special Assessment Bonds	\$ 250,000	\$	190,000	\$ 50,000	\$ 390,000	\$ 55,000
Less Deferred:	•	·	,	,	,	,
Bond Discount	\$ 3,412	\$	1,900	\$ 798	\$ 4,514	\$ 851
Total Deferred	\$ 3,412	\$	1,900	\$ 798	\$ 4,514	\$ 851
Total Special Assessment Bonds	\$ 246,588	\$	188,100	\$ 49,202	\$ 385,486	\$ 54,149
General Obligation Bonds	\$ 4,715,000	\$	-	\$ 735,000	\$ 3,980,000	\$ 755,000
Less Deferred:						
Bond Discount	\$ 32,528	\$	-	\$ 5,914	\$ 26,614	\$ 5,914
Total Deferred	\$ 32,528	\$	-	\$ 5,914	\$ 26,614	\$ 5,914
Total General Obligation Bonds	\$ 4,682,472	\$	-	\$ 729,086	\$ 3,953,386	\$ 749,086
Loan Payable	\$ 100,000,000	\$	100,000,000	\$ 100,000,000	\$ 100,000,000	
Net Pension Liability	17,499,659		13,182,955		30,682,614	
Net OPEB Liability	1,704,432			7,901	1,696,531	
Compensated Absences	1,848,975		1,876,716	1,859,118	1,866,572	1,866,572
Total	\$ 125,982,126	\$	115,247,771	\$ 102,645,307	\$ 138,584,590	\$ 2,669,807

The County is subject to a statutory limitation by the State of North Dakota for indebtedness payable principally from property taxes. At December 31, 2017, the statutory limit for the County was \$395,453,623. The County has general

obligation bonds payable and loan payable that are subject to this limitation. The general obligation bonds and loan payable at December 31, 2017 were \$3,953,386 and \$100,000,000, respectively. The legal debt margin at December 31, 2017 is \$291,500,237. The compensated absences and net pension and OPEB liabilities are generally liquidated as follows: 55% from the General Fund, 35% from Human Service Fund, and 10% from County Road and Bridge Fund.

# **Component Units**

During the year ended December 31, 2017, the following changes occurred in the long-term liabilities of the Component Units:

	Southeast C	ass	Water Re	so	urce District			
	Balance					Balance	Due Withir	
	1-1-17	In	creases		Decreases	12-31-17	(	One Year
Bonds Payable	\$ 5,135,000	\$	-	\$	1,520,000	\$ 3,615,000	\$	975,000
Less Deferred Amounts:								
Bond Discount	64,485		-		14,105	50,380		11,119
Bond Premium	(36,878)		-		(5,823)	(31,055)		(5,823)
Total Bonds Payable	\$ 5,107,393	\$	-	\$	1,511,718	\$ 3,595,675	\$	969,704
Loans Payable	749,000		-		70,000	679,000		69,000
Net Pension Liability	114,601		114,916			229,517		
Net OPEB Liability	10,698				40	10,658		
Compensated Absences	20,641		12,049		12,945	19,745		19,745
TOTAL	\$ 6,002,333	\$	126,965	\$	1,594,703	\$ 4,534,595	\$	1,058,449

	Maple Riv	/er	Water Reso	our	ce District				
	Balance					Balance	D	ue Within	
	1-1-17		ncreases		ecreases	12-31-17	One Year		
Bonds Payable	\$ 11,353,000	\$	3,510,000	\$	8,331,000	\$ 6,532,000	\$	1,121,000	
Less Deferred Amounts:									
Bond Discount	176,558		52,650		17,633	211,575		13,753	
Bond Premium			(5,694)		(593)	(5,101)		(1,424)	
Total Bonds Payable	\$ 11,176,442	\$	3,463,044	\$	8,313,960	\$ 6,325,526	\$	1,108,671	
Loan Payable	60,000		-		15,000	45,000		15,000	
Net Pension Liability	38,200		38,305			76,505			
Net OPEB Liability	3,566				13	3,553			
Compensated Absences	6,880		4,017		4,315	6,582		6,582	
TOTAL	\$ 11,285,088	\$	3,505,366	\$	8,333,288	\$ 6,457,166	\$	1,130,253	

		North Ca	ss V	later Reso	urce	District			
	E	Balance					Balance	Dı	ue Within
		1-1-17	In	creases	De	ecreases	12-31-17	C	ne Year
Bonds Payable	\$	615,000	\$	-	\$	420,000	\$ 195,000	\$	45,000
Less Deferred Amounts:									
Bond Discount		8,286		-		2,086	6,200		2,086
Total Bonds Payable	\$	606,714	\$	-	\$	417,914	\$ 188,800	\$	42,914
Net Pension Liability	\$	15,280	\$	15,322			\$ 30,602		
Net OPEB Liability	\$	1,426			\$	5	\$ 1,421		
Compensated Absences		2,752		1,607		1,726	2,633		2,633
TOTAL	\$	626,172	\$	16,929	\$	419,645	\$ 223,456	\$	45,547

	Rush Rive	r Wa	ater Reso	urce	District				
	Balance						Balance	Dι	ie Within
	1-1-17	In	creases	D	ecreases		12-31-17	0	ne Year
Bonds Payable	\$ 3,350,000	\$	-	\$	335,000	\$	3,015,000	\$	340,000
Less Deferred Amounts:									
Bond Discount	52,775		-		5,441		47,334		5,441
Total Bonds Payable	\$ 3,297,225	\$	-	\$	329,559	\$	2,967,666	\$	334,559
Loans Payable	100,000		-		50,000		50,000		50,000
Net Pension Liability	22,920		22,983				45,903		
Net OPEB Liability	2,140				8		2,132		
Compensated Absences	4,128		2,410		2,589		3,949		3,949
TOTAL	\$ 3,426,413	\$	25,393	\$	382,156	\$	3,069,650	\$	388,508

Noxious Weed Control District										
	В	alance						Balance	D	ue Within
		1-1-17	Ir	ncreases	De	ecreases		12-31-17	(	One Year
Net Pension Liability		61,006		51,514				112,521		
Net OPEB Liability		7,120		467				7,587		
Compensated Absences		2,053		5,465		5,422		2,095		2,095
TOTAL	\$	70,179	\$	57,446	\$	5,422	\$	122,203	\$	2,095

Vector Control District										
	E	Balance						Balance	Du	e Within
		1-1-17	li	ncreases	D	ecreases	•	12-31-17	0	ne Year
Net Pension Liability		118,948		100,702				219,650		
Net OPEB Liability		13,883		928			14,810			
Compensated Absences		23,154		14,354		20,097		17,411		17,411
TOTAL	\$	155,985	\$	115,984	\$	20,097	\$	251,871	\$	17,411

Long-term liabilities of the Water Resource Districts at December 31, 2017, is comprised of the following special assessment bonds:

# Southeast Cass Water Resource District:

\$910,000 2013 Refunding Improvement Bonds, due in annual	
installments of \$60,000 to \$250,000 through 2018; with	Ф
interest at .65% to .85%.	Ψ
\$3,995,000, 2015, Improvement Bonds, due in annual	

installments of \$430,000 to \$740,000 through 2021; interest at .50% to 2.00%.

2,870,000

60,000

\$1,880,000 2011 Improvement Bonds due in annual installments of \$210,000 to \$235,000 through 2020; interest at 2.7%.

685,000

Total Southeast Cass Special Assessment Bonds Payable

\$3,615,000

# Loans Payable:

\$408,755 State Revolving Loan Fund loan drawdown. Due in annual installments of \$15,000 to \$25,000 through 2031; interest at 2.5%.

\$ 320,000

Cons County Courses and	-:-! Ct-t
\$214,000 1998 State Revolving Loan Fund Municipal Bond Bank, due in annual installments of \$14,000 to \$15,000 through 2018; interest at 2.5%.	\$ 14,000
\$443,299 State Revolving Loan Fund drawdown. Due in annual installments of \$30,000 to \$45,000 through 2026; with interest at 2.5%.	345,000
Total Loans Payable	\$ 679,000
Total Southeast Cass Long-term Liabilities (excluding Compensated Absences and Net Pension Liability)	<u>\$4,294,000</u>
Maple River Water Resource District:	
\$3,330,000 Improvement Bonds of 2013, due in annual installments of \$145,000 to \$245,000 through 2033; interest at .85% to 4.5%.	\$1,285,000
\$2,110,000 Improvement Bonds of 2017, due in annual installments of \$520,000 to \$540,000 through 2021; interest at 1.15% to 2.00%.	2,110,000
\$1,400,000 Improvement Bonds of 2017, Series B, due in annual installments of \$225,000 to \$240,000; interest at 1.3% to 2.4%.	1,400,000
\$995,000 Improvement Bonds of 2015, Series A, due in annual installments of \$60,000 to \$85,000 through 2030; interest at 1.50% to 3.50%.	935,000
\$920,000 Improvement Bonds of 2016, due in annual installments of \$145,000 to \$160,000 through 2022; interest at .90% to 1.45%.	770,000
\$228,000 Improvement Bonds of 2005, due in annual installments of \$16,000 through 2019; interest at 4.9%.	32,000
Total Maple River Special Assessment Bonds Payable	\$6,532,000

# Loans Payable:

\$225,000 2005 State Bank & Trust Loan, due in annual installments of \$15,000 through 2020; interest at 5.25%.

\$ 45,000

Total Maple River Long-Term Liabilities (excluding Compensated Absences and Net Pension Liability)

\$ 6,577,000

# Rush River Water Resource District:

\$800,000 2005 Improvement Bonds, due in annual installments of \$10,000 to \$70,000 through 2019; with interest at 4.1% to 4.35%.

\$ 80,000

\$1,825,000 2012 Improvement Bonds, due in annual installments of \$80,000 to \$115,000 through 2032; interest at 1.25% to 3.10%.

1,430,000

\$1,620,000 2013 Improvement Bonds, due in annual installments of \$50,000 to \$75,000 through 2033; interest at .900% to 4.25%.

950,000

\$590,000 2014 Improvement Bonds, due in annual installments of \$95,000 to \$100,000 through 2020; interest at .75% to 1.55%.

300,000

\$560,000 2008 Improvement Bonds, due in annual installments of \$40,000 to \$45,000 through 2023; with interest at 4.00% to 4.65%.

255,000

Total Rush River Special Assessment Bonds Payable

\$3,015,000

# Loans Payable:

\$150,000 2015 Loan Payable, due in annual installments of \$48,117 to \$53,041 through 2018; interest at 2.26%.

\$50,000

Total Rush River Long-Term Liabilities (excluding Compensated Absences and Net Pension Liability)

3,065,000

# North Cass Water Resource District:

\$215,000 2003 Improvement Bonds, due in annual installments of \$15,000 through 2018; with interest at 5.0%.

\$ 15,000

\$240,000 2015 Improvement Bonds, due in annual installments of \$30,000 to \$85,000 through 2021; interest at 1.50% to 2.00%.

180,000

Total North Cass Special Assessment Bonds Payable

\$ 195,000

Water Resource District's long-term debt service requirements to maturity are as follows:

# Southeast Cass Water Resource District Bonds Payable:

	GOVERNMENTAL ACTIVITIES							
Year Ending		SA Bond	s Pa	ayable	Loan Payable			
December 31		Principal Interest		Р	rincipal	Interest		
2018	\$	975,000	\$	62,755	\$	69,000	\$	16,975
2019		940,000		45,850		55,000		15,250
2020		960,000		25,223		55,000		13,875
2021		740,000		7,400		55,000		12,500
2022		-		-		60,000		11,125
2023 - 2027		-		-		285,000		32,250
2028 - 2032		-		-		100,000		6,250
Total	\$	3,615,000	\$	141,228	\$	679,000	\$	108,225

# Maple River Water Resource District Bonds Payable:

	GOVERNMENTAL ACTIVITIES						
Year Ending	SA Bonds	s Payable	Loan P	ayable			
December 31	Principal	Interest	Principal	Interest			
2018	\$ 1,121,000	\$ 136,906	\$ 15,000	\$ 1,965			
2019	1,116,000	111,870	15,000	1,178			
2020	1,125,000	92,510	15,000	392			
2021	1,155,000	72,208	-	-			
2022	615,000	53,538	-	-			
2023 - 2027	1,150,000	112,101	-	-			
2028 - 2032	250,000	13,300	-	-			
Total	\$ 6,532,000	\$ 592,433	\$ 45,000	\$ 3,535			

# North Cass Water Resource District Bonds Payable:

GOVE	GOVERNMENTAL ACTIVITIES						
Year Ending	Sp	ec. Assess.	Bon	ds Payable			
December 31	F	Principal		Interest			
2018	\$	45,000	\$	3,450			
2019		30,000		2,625			
2020		35,000		2,050			
2021		85,000		850			
Total	\$	195,000	\$	8,975			

# Rush River Water Resource District Bonds Payable:

	GOVERNMENTAL ACTIVITIES							
Year Ending	S	pec. Assess. I	3on	ds Payable		Loans Payable		
December 31		Principal		Interest	Pri	ncipal	Inte	rest
2018	\$	340,000	\$	88,075	\$	50,000	\$	600
2019		280,000		80,855		-		-
2020		275,000		74,377		-		-
2021		180,000		68,426		-		-
2022		185,000		62,889		-		-
2023 - 2027		800,000		235,661		-		-
2028 - 2032		880,000		96,031		-		-
2033 - 2037		75,000		1,594		-		
Total	\$	3,015,000	\$	707,908	\$	50,000	\$	600

The County is secondarily liable for the payment of principal and interest on water resource district bonds. These special assessment bonds are paid from the debt service funds that are funded by annual payments made by property owners directly benefiting from each project. The water resource district may reassess properties in the improvement district or may use general tax levies to cover deficiencies. In the event the water resource district is not able to generate funds to meet principal and interest payments, the County is also obligated to levy general tax levies to fund the deficiencies.

# **NOTE 9: CONDUIT DEBT OBLIGATIONS**

From time to time, the County has issued Industrial Revenue Bonds and Community Development Block Grants to provide financial assistance to private-sector entities for the acquisition and construction of industrial and commercial facilities deemed to be in the public interest. The bonds are secured by the property financed and are payable solely from payments received on the underlying mortgage loans. Upon repayment of the bonds, ownership of the acquired facilities transfers to the private-sector entity served by the bond issuance. Neither the County, nor state, nor any political subdivision thereof is obligated in any manner for repayment of the bonds. Accordingly, the bonds are not reported as liabilities in the accompanying financial statements.

As of December 31, 2017, there were 38 series of Industrial Revenue Bonds outstanding with an aggregate principal amount payable of \$244,569,107.

# **NOTE 10: PENSION PLANS**

General Information about the NDPERS Pension Plan (Main and Law Enforcement Systems).

# North Dakota Public Employees Retirement System (Main & Law Enforcement Systems)

The following brief description of NDPERS is provided for general information purposes only. Participants should refer to NDCC Chapter 54-52 for more complete information.

NDPERS is a cost-sharing multiple-employer defined benefit pension plan that covers substantially all employees of the State of North Dakota, its agencies and various participating political subdivisions. NDPERS provides for pension, death and disability benefits. The cost to administer the plan is financed through the contributions and investment earnings of the plan.

Responsibility for administration of the NDPERS defined benefit pension plan is assigned to a Board comprised of seven members. The Board consists of a Chairman, who is appointed by the Governor; one member appointed by the Attorney General; one member appointed by the State Health Officer; three members elected by the active membership of the NDPERS system; and one member elected by the retired public employees. Effective July 1, 2015, the board was expanded to include two members of the legislative assembly appointed by the chairman of the legislative management.

#### **Pension Benefits**

#### **Main System**

Benefits are set by statute. NDPERS has no provision or policies with respect to automatic and ad hoc post-retirement benefit increases. Members of the Main System are entitled to unreduced monthly pension benefits beginning when the sum of age and years of credited service equal or exceed 85 (Rule of 85), or at normal retirement age (65). For members hired on or after January 1, 2016 the Rule of 85 will be replaced with the Rule of 90 with a minimum age of 60. The monthly pension benefit is equal to 2.00% of their average monthly salary, using the highest 36 months out of the last 180 months of service, for each year of service. The plan permits early retirement at ages 55-64 with three or more years of service.

#### **Law Enforcement System**

Benefits are set by statute. NDPERS has no provision or policies with respect to automatic and ad hoc post-retirement benefit increases. Members of the Law Enforcement System are entitled to unreduced monthly pension benefits beginning when the sum of age and years of credited service equal or exceed 85 (Rule of 85), or at normal retirement age (55) with three or more years of service. The monthly pension benefit is equal to 2.00% of their average monthly salary, using the highest 36 months out of the last 180 months of service, for each year of service. The plan permits early retirement at ages 50-55 with three or more years of service.

Members may elect to receive the pension benefits in the form of a single life, joint and survivor, term-certain annuity, or partial lump sum with ongoing annuity. Members may elect to receive the value of their accumulated contributions, plus interest, as a lump sum distribution upon retirement or termination, or they may elect to receive their benefits in the form of an annuity. For each member electing an annuity, total payment will not be less than the members' accumulated contributions plus interest.

#### **Death and Disability Benefits**

Death and disability benefits are set by statute. If an active member dies with less than three years of service for the Main and Law Enforcement System, a death benefit equal to the value of the member's accumulated contributions, plus interest, is paid to the member's beneficiary. If the member has earned more than three years of credited service for the Main and Law Enforcement System, the surviving spouse will be entitled to a single payment refund, life-time monthly payments in an amount equal to 50% of the member's accrued normal retirement benefit, or monthly payments in an amount equal to the member's accrued 100% Joint and Survivor retirement benefit if the member had reached normal retirement age prior to date of death. If the surviving spouse dies before the member's accumulated pension benefits are paid, the balance will be payable to the surviving spouse's designated beneficiary.

Eligible members who become totally disabled after a minimum of 180 days of service, receive monthly disability equal to 25% of their final average salary with a minimum benefit of \$100. To qualify under this section, the member has to become disabled during the period of eligible employment and apply for benefits within one year of termination. The definition of disabled is set by the NDPERS in the North Dakota Administrative Code.

### **Refunds of Member Account Balance**

Upon termination, if a member is not vested (is not 65 for the Main System and is not 55 for the Law Enforcement System or does not have three years of service), they will receive the accumulated member contributions and vested employer contributions, plus interest, or may elect to receive this amount at a later date. If the member has vested, they have the option of applying for a refund or can remain as a terminated vested participant. If a member terminated and withdrew their accumulated member contribution and is subsequently reemployed, they have the option of repurchasing their previous service.

#### **Member and Employer Contributions**

#### **Main System**

Member and employer contributions paid to NDPERS are set by statute and are established as a percent of salaries and wages. Member contribution rates are 7% and employer contributions rates are 7.12% of covered compensation.

#### Law Enforcement System

Member and employer contributions paid to NDPERS are established as a percent of covered compensation. Member contribution rates are set by statute and employer contribution rates are set by the Board. Member contribution rates are 5.5% and employer contribution rates are 9.81% of covered compensation.

The member's account balance includes the vested employer contributions equal to the member's contributions to an eligible deferred compensation plan. The minimum member contribution is \$25 and the maximum may not exceed the following:

1 to 12 months of service	Greater of one percent of monthly salary or \$25
13 to 25 months of service	Greater of two percent of monthly salary or \$25
26 to 36 months of service	Greater of three percent of monthly salary or \$25
Longer than 36 months of service	Greater of four percent of monthly salary or \$25

# <u>Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions</u>

At December 31, 2017, the County and its component units reported a liability for its proportionate share of net pension liability. The net pension liability was measured as of June 30, 2017, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The proportion of the net pension liability was based on the share of covered payroll in the Main System and the Law Enforcement System pension plan relative to the covered payroll of all participating employers.

The table shows the primary government and the component units Net Pension Liability and the proportion share.

# **Main System**

	Net Pension Liability	Proportion Share	Change in Proportion Share
Drimary Cayaramant	Liability	1 Toportion Share	1 Toportion Share
Primary Government:			
County	\$25,161,404	1.56541%	.06786%
Component Units:			
Southeast Cass WRD	229,517	.014279%	.002521%
Maple River WRD	76,506	.00476%	.00084%
North Cass WRD	30,602	.001904%	.000336%
Rush River WRD	45,903	.002856%	.000504%
Noxious Weed Control	112,521	.007%	.00074%
Vector Control	219,650	.01367%	.00147%

# **Law Enforcement System**

	Net Pension Liability	Proportion Share	Change in Proportion Share
Primary Government:			
County	\$5,521,210	25.08%	(.192)%

For the year ended December 31, 2017, the county and its component units recognized pension expense as follows:

# **Main System**

	Pension Expense
Primary Government:	
County	\$2,795,163
Component Units:	
Southeast Cass WRD	36,482
Maple River WRD	12,161
North Cass WRD	4,864
Rush River WRD	7,296
Noxious Weed Control	12,500
Vector Control	24,401

# **Law Enforcement System**

	Pension Expense
Primary Government:	
County	\$1,534,766

At December 31, 2017, the county and its component units reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources.

# **Main System**

# **Primary Government:**

	Deferred Outflows	Deferred Inflows
	of Resources	of Resources
Differences Between Expected and Actual		
Experience	\$ 149,558	\$ 122,592
Change of Assumptions	10,317,874	567,505
Net Difference Between Projected and Actual		
Investment Earnings on Pension Plan Investments	338,401	-
Changes in Proportion and Differences Between		
Employer Contributions and Proportionate Share of		
Contributions	418,053	4,176,969
Contributions Subsequent to the Measurement Date	677,993	-
Total	\$ 11,901,879	\$ 4,867,066

# **Component Units:**

#### **Southeast Cass Water Resource District**

	Deferred Outflows	Deferred Inflows
	of Resources	of Resources
Differences Between Expected and Actual	\$ 1,364	\$ 1,118
Experience		
Change of Assumptions	94,117	5,177
Net Difference Between Projected and Actual		
Investment Earnings on Pension Plan Investments	3,087	-
Changes in Proportion and Differences Between		
Employer Contributions and Proportionate Share of		
Contributions	17,100	8,185
Contributions Subsequent to the Measurement Date	5,050	-
Total	\$ 120,718	\$ 14,480

#### **Maple River Water Resource District**

•	Defermed Outfleams	Defermed befores
	Deferred Outflows	Deferred Inflows
	of Resources	of Resources
Differences Between Expected and Actual		
Experience	\$ 455	\$ 373
Change of Assumptions	31,372	1,726
Net Difference Between Projected and Actual		
Investment Earnings on Pension Plan Investments	1,029	•
Changes in Proportion and Differences Between		
Employer Contributions and Proportionate Share of		
Contributions	5,700	2,728
Contributions Subsequent to the Measurement Date	1,683	-
Total	\$ 40,240	\$ 4,827

# **North Cass Water Resource District**

	Deferred Outflows	Deferred Inflows
	of Resources	of Resources
Differences Between Expected and Actual	\$ 182	\$ 149
Experience		
Change of Assumptions	12,549	690
Net Difference Between Projected and Actual		
Investment Earnings on Pension Plan Investments	412	-
Changes in Proportion and Differences Between		
Employer Contributions and Proportionate Share of		
Contributions	2,280	1,091
Contributions Subsequent to the Measurement Date	673	-
Total	\$ 16,096	\$ 1,931

# **Rush River Water Resource District**

	Deferred Outflows	Deferred Inflows
	of Resources	of Resources
Differences Between Expected and Actual	\$ 273	\$ 224
Experience		
Change of Assumptions	18,823	1,035
Net Difference Between Projected and Actual		
Investment Earnings on Pension Plan Investments	617	-
Changes in Proportion and Differences Between		
Employer Contributions and Proportionate Share of		
Contributions	3,420	1,637
Contributions Subsequent to the Measurement Date	1,010	-
Total	\$ 24,144	\$ 2,896

# **Noxious Weed Control District**

	Deferred Outflows	Deferred Inflows
	of Resources	of Resources
Differences Between Expected and Actual	\$ 669	\$ 548
Experience		
Change of Assumptions	46,141	2,538
Net Difference Between Projected and Actual		
Investment Earnings on Pension Plan Investments	1,513	-
Changes in Proportion and Differences Between		
Employer Contributions and Proportionate Share of		
Contributions	-	18,679
Contributions Subsequent to the Measurement Date	1,870	-
Total	\$ 53,215	\$ 21,765

# **Vector Control District**

	Deferred Outflows	Deferred Inflows
	of Resources	of Resources
Differences Between Expected and Actual	\$ 1,306	\$ 1,070
Experience		
Change of Assumptions	90,071	4,954
Net Difference Between Projected and Actual		
Investment Earnings on Pension Plan Investments	2,954	-
Changes in Proportion and Differences Between		
Employer Contributions and Proportionate Share of		
Contributions	3,649	36,463
Contributions Subsequent to the Measurement Date	5,925	-
Total	\$ 103,905	\$ 42,488

# **Law Enforcement System**

# **Primary Government:**

	Deferred Outflows	Deferred Inflows
	of Resources	of Resources
Differences Between Expected and Actual		
Experience	\$ 808,469	\$ 74,069
Change of Assumptions	2,952,274	143,644
Net Difference Between Projected and Actual		
Investment Earnings on Pension Plan Investments	-	14,324
Changes in Proportion and Differences Between		
Employer Contributions and Proportionate Share of		
Contributions	868,717	32,665
Contributions Subsequent to the Measurement Date	414,376	-
Total	\$ 5,043,836	\$ 264,702

The contributions subsequent to the measurement date for the primary government and its component units will be recognized as a reduction of the net pension liability in the year ended December 31, 2018.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expenses as follows.

# **Main System**

# **Primary Government:**

\$ 1,180,028
1,644,354
1,294,880
1,149,105
1,088,453
\$ 6,356,819

# **Component Units:**

# **Southeast Cass Water Resource District**

2018	\$ 21,749
2019	25,985
2020	22,774
2021	19,281
2022	11,399
Total	\$ 101,188

# **Maple River Water Resource District**

2018	\$ 7,250
2019	8,662
2020	7,591
2021	6,427
2022	3,800
Total	\$ 33,730

# **North Cass Water Resource District**

2018	\$ 2,900
2019	3,465
2020	3,037
2021	2,571
2022	1,520
Total	\$ 13,493

# **Rush River Water Resource District**

2018	\$ 4,350
2019	5,197
2020	4,555
2021	3,856
2022	2,280
Total	\$ 20,238

# **Noxious Weed Control District**

2018	\$ 5,277
2019	7,353
2020	5,791
2021	5,139
2022	4,868
Total	\$ 28,428

# **Vector Control District**

2018	\$ 10,301
2019	14,355
2020	11,304
2021	10,031
2022	9,502
Total	\$ 55,492

# Law Enforcement System

# **Primary Government:**

2018	\$ 977,126
2019	1,073,770
2020	1,018,010
2021	843,668
2022	452,184
Total	\$ 4,364,758

#### **Actuarial Assumptions**

The total pension liability in the July 1, 2017 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement.

Inflation	3.50% per annum	
Salary Increases	Service at Beginning of Year	Increase Rate
	0	15.00%
	1	10.00%
	2	8.00%
	Age*	
	Under 36	8.00%
	36-40	7.50%
	41-49	6.00%
	50+	5.00%

\*Age-based salary increase rates apply for employees with three or more years of service

Investment Rate of Return	7.75%, net of investment expenses
Cost-of-Living Adjustments	None

For active members, inactive members and healthy retirees, mortality rates were based on the RP-2000 Combined Healthy Mortality Table set back 2 years for males and 3 years for females, projected generationally using the SSA 2014 Intermediate Cost Scale from 2014. For disabled retirees, mortality rates are based on the RP-2000 Disabled Mortality Table set back one year for males (no setback for females) multiplied by 125%.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expenses and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the Fund's target asset allocation are summarized in the following table:

		Long-Term
	Target	Expected Real
Asset Class	Allocation	Rate of Return
Domestic Equity	31%	6.05%
International Equity	21%	6.70%
Private Equity	5%	10.20%
Domestic Fixed Income	17%	1.43%
International Fixed Income	5%	-0.45%
Global Real Assets	20%	5.16%
Cash Equivalents	1%	0.00%

#### **Discount Rate**

For PERS, GASB Statement No. 67 includes a specific requirement for the discount rate that is used for the purpose of the measurement of the Total Pension Liability. This rate considers the ability of the System to meet benefit obligations in the future. To make this determination, employer contributions, employee contributions, benefit payments, expenses and investment returns are projected into the future. The current employer and employee fixed rate contributions are assumed to be made in each future year. The Plan Net Position (assets) in future years can then be determined and compared to its obligation to make benefit payments

in those years. In years where assets are not projected to be sufficient to meet benefit payments, which is the case for the PERS plan, the use of a municipal bond rate is required.

The Single Discount Rate (SDR) is equivalent to applying these two rates to the benefits that are projected to be paid during the different time periods. The SDR reflects (1) the long-term expected rate of return on pension plan investments (during the period in which the fiduciary net position is projected to be sufficient to pay benefits) and (2) a tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the contributions for use with the long-term expected rate of return are not met).

The pension plan's fiduciary net position was projected to be sufficient to make all projected future benefit payments through the year of 2061. Therefore, the long-term expected rate of return on pension plan investments was applied to projected benefit payments through the year 2061, and the municipal bond rate was applied to all benefit payments after that date. For the purpose of this valuation, the expected rate of return on pension plan investments is 7.75%; the municipal bond rate is 3.56%; and the resulting Single Discount Rate is 6.44%.

# Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following presents the district's proportionate share of the net pension liability calculated using the discount rate of 6.44 percent, as well as what the district's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (5.44 percent) or 1-percentage-point higher (7.44 percent) than the current rate.

**Main System** 

District's Proportionate Share of the Net	1%	Current	1%
Pension Liability	Decrease	Discount	Increase
,	(5.44%)	Rate (6.44%)	(7.44%)
Primary Government	\$ 34,157,376	\$ 25,161,404	\$ 17,677,131
Component Units:			
Southeast Cass Water Resource District	311,576	229,517	161,247
Maple River Water Resource District	103,859	76,506	53,749
North Cass Water Resource District	41,544	30,602	21,500
Rush River Water Resource District	62,315	45,903	32,249
Noxious Weed Control District	152,750	112,521	79,051
Vector Control District	298,182	219,650	154,315

**Law Enforcement System** 

-u			
District's Proportionate Share of the Net	1%	Current	1%
Pension Liability	Decrease	Discount	Increase
	(5.44%)	Rate (6.44%)	(7.44%)
Primary Government	\$ 8,308,421	\$ 5,521,210	\$ 3,253,526

#### **Pension Plan Fiduciary Net Position**

Detailed information about the pension plan's fiduciary net position is available in a separately issued NDPERS financial report. It is located in the North Dakota Public Employees Retirement System Comprehensive Annual Financial report for the fiscal year ended June 30, 2015. The supporting actuarial information is included in the July 1, 2015, GASB Statements No. 67 and 68 Accounting and Financial Reporting for Pensions actuarial valuation for each retirement plan. Additional financial and actuarial information is available on their website, <a href="https://www.nd.gov/ndpers">www.nd.gov/ndpers</a>, or may be obtained by contacting the agency at: North Dakota Public Employees Retirement System, 400 E Broadway Ave Suite 505, P.O. Box 1657, Bismarck, ND, 58502-1657 or by calling (701) 328-3900.

# **NOTE 11: OPEB PLANS**

#### **General Information about the OPEB Plan**

#### North Dakota Public Employees Retirement System

The following brief description of NDPERS is provided for general information purposes only. Participants should refer to NDAC Chapter 71-06 for more complete information.

NDPERS OPEB plan is a cost-sharing multiple-employer defined benefit OPEB plan that covers members receiving retirement benefits from the PERS, the HPRS, and Judges retired under Chapter 27-17 of the North Dakota Century Code a credit toward their monthly health insurance premium under the state health plan based upon the member's years of credited service. Effective July 1, 2015, the credit is also available to apply towards monthly premiums under the state dental, vision and long-term care plan and any other health insurance plan. The Retiree Health Insurance Credit Fund is advance-funded on an actuarially determined basis.

Responsibility for administration of the NDPERS defined benefit OPEB plan is assigned to a Board comprised of nine members. The Board consists of a Chairman, who is appointed by the Governor; one member appointed by the Attorney General; one member appointed by the State Health Officer; three members elected by the active membership of the NDPERS system, one member elected by the retired public employees and two members of the legislative assembly appointed by the chairman of the legislative management.

#### **OPEB Benefits**

The employer contribution for the PERS, the HPRS and the Defined Contribution Plan is set by statute at 1.14% of covered compensation. The employer contribution for employees of the state board of career and technical education is 2.99% of covered compensation for a period of eight years ending October 1, 2015. Employees participating in the retirement plan as part-time/temporary members are required to contribute 1.14% of their covered compensation to the Retiree Health Insurance Credit Fund. Employees purchasing previous service credit are also required to make an employee contribution to the Fund. The benefit amount applied each year is shown as "prefunded credit applied" on the Statement of Changes in Plan Net Position for the OPEB trust funds.

Retiree health insurance credit benefits and death and disability benefits are set by statute. There are no provisions or policies with respect to automatic and ad hoc post-retirement benefit increases. Employees who are receiving monthly retirement benefits from the PERS, the HPRS, the Defined Contribution Plan, the Chapter 27-17 judges or an employee receiving disability benefits, or the spouse of a deceased annuitant receiving a surviving spouse benefit or if the member selected a joint and survivor option are eligible to receive a credit toward their monthly health insurance premium under the state health plan.

Effective July 1, 2015, the credit is also available to apply towards monthly premiums under the state dental, vision and long-term care plan and any other health insurance plan. The benefits are equal to \$5.00 for each of the employee's, or deceased employee's years of credited service not to exceed the premium in effect for selected coverage. The retiree health insurance credit is also available for early retirement with reduced benefits.

# OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

At December 31, 2017, the County and its component units reported a liability for its proportionate share of the net OPEB liability. The net OPEB liability was measured as of June 30, 2017 and the total OPEB liability used to calculate the net OPEB liability was

determined by an actuarial valuation as of that date. The District's proportion of the net OPEB liability was based on the District's share of covered payroll in the OPEB plan relative to the covered payroll of all participating OPEB employers.

The table shows the primary government and the component units Net OPEB Liability and the proportion share.

	N. (ODED	
	Net OPEB	
	Liability	Proportion Share
Primary Government:		
County	\$1,696,531	2.14476%
Component Units:		
Southeast Cass WRD	10,658	.013474%
Maple River WRD	3,553	.004491%
North Cass WRD	1,421	.001797%
Rush River WRD	2,132	.002695%
Noxious Weed Control	7,587	.00959%
Vector Control	14,810	.01872%

For the year ended December 31, 2017, the county and its component units recognized OPEB expense as follows:

	OPEB Expense
Primary Government:	
County	\$203,720
Component Units:	
Southeast Cass WRD	1,297
Maple River WRD	432
North Cass WRD	173
Rush River WRD	259
Noxious Weed Control	911
Vector Control	1,778

At December 31, 2017, the county and its component units reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

# **Primary Government**

	Deferred Outflows		Deferi	red Inflows
	of Re	esources	of R	esources
Differences Between Expected and Actual Experience	\$	1	\$	41,377
Changes of Assumptions		164,319		-
Net Difference Between Projected and Actual Investment				
Earnings on OPEB Plan Investments				64,145
Changes in Proportion and Differences Between District				
Contributions and Proportionate Share of Contributions				4,973
District Contributions Subsequent to the Measurement Date		156,709		
Total	\$	321,028	\$	110,495

# Component Units:

# Southeast Cass Water Resource District

	Deferred Outflows		Deferre	ed Inflows
	of Res	ources	of Re	sources
Differences Between Expected and Actual Experience	\$		\$	260
Changes of Assumptions		1,033		-
Net Difference Between Projected and Actual Investment				
Earnings on OPEB Plan Investments		-		403
Changes in Proportion and Differences Between District				
Contributions and Proportionate Share of Contributions		78		-
District Contributions Subsequent to the Measurement Date		809		-
Total	\$	1,919	\$	663

Maple River Water Resource District

	Deferred Outflows		Deferred Inflows	
	of Reso	ources	of Re	sources
Differences Between Expected and Actual Experience	\$		\$	87
Changes of Assumptions		344		-
Net Difference Between Projected and Actual Investment				
Earnings on OPEB Plan Investments		-		134
Changes in Proportion and Differences Between District				
Contributions and Proportionate Share of Contributions		26		-
District Contributions Subsequent to the Measurement Date		270		-
Total	\$	640	\$	221

# North Cass Water Resource District

	Deferred Outflows		Deterred Intlov	
	of Reso	urces	of Res	ources
Differences Between Expected and Actual Experience	\$	-	\$	35
Changes of Assumptions		138		-
Net Difference Between Projected and Actual Investment				
Earnings on OPEB Plan Investments		-		54
Changes in Proportion and Differences Between District				
Contributions and Proportionate Share of Contributions		10		-
District Contributions Subsequent to the Measurement Date		108		-
Total	\$	256	\$	88

# Rush River Water Resource District

	Defe Outf		Deferr	ed Inflows
	of Res	ources	of Re	esources
Differences Between Expected and Actual Experience	\$		\$	52
Changes of Assumptions		207		-
Net Difference Between Projected and Actual Investment				
Earnings on OPEB Plan Investments		-		81
Changes in Proportion and Differences Between District				
Contributions and Proportionate Share of Contributions		16		-
District Contributions Subsequent to the Measurement Date		162		-
Total	\$	384	\$	133

# Noxious Weed Control District

	Deferred Outflows		Deferred Inflows	
	of Res	sources	of Re	sources
Differences Between Expected and Actual Experience	\$		\$	185
Changes of Assumptions		735		-
Net Difference Between Projected and Actual Investment				
Earnings on OPEB Plan Investments		-		287
Changes in Proportion and Differences Between District				
Contributions and Proportionate Share of Contributions				22
District Contributions Subsequent to the Measurement Date		484		-
Total	\$	1,219	\$	494

#### **Vector Control District**

	Deferred Outflows		Deferred Inflows	
	of Res	sources	of Re	sources
Differences Between Expected and Actual Experience	\$	-	\$	361
Changes of Assumptions		1,434		-
Net Difference Between Projected and Actual Investment				
Earnings on OPEB Plan Investments		-		560
Changes in Proportion and Differences Between District				
Contributions and Proportionate Share of Contributions				43
District Contributions Subsequent to the Measurement Date		949		-
Total	\$	2,383	\$	965

The contributions subsequent to the measurement date for the primary government and its component units will be recognized as a reduction of the net OPEB liability in the year ended December 31, 2018.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEBs will be recognized in OPEB expense as follows:

# **Primary Government**

2018	\$ 2,431
2019	2,431
2020	2,431
2021	2,431
2022	18,467
2023	18,467
Thereafter	7,165

#### Component Units:

Southeast Cass Water Resource District

2018	\$ 32
2019	32
2020	32
2021	32
2022	133
2023	133
Thereafter	52

Maple River Resource District

2018	\$ 11
2019	11
2020	11
2021	11
2022	44
2023	44
Thereafter	17

#### North Cass Resource District

2018	\$ 4
2019	4
2020	4
2021	4
2022	18
2023	18
Thereafter	7

# Rush River Cass Resource District

2018	\$ 6
2019	6
2020	6
2021	6
2022	27
2023	27
Thereafter	10

# Noxious Weed Control District

2018	\$ 11
2019	11
2020	11
2021	11
2022	83
2023	83
Thereafter	32

# Vector Control District

2018	\$ 21
2019	21
2020	21
2021	21
2022	161
2023	161
Thereafter	63

#### **Actuarial assumptions**

The total OPEB liability in the July 1, 2017 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation 2.50%

Salary increases Not applicable

Investment rate of return 7.50%, net of investment expenses

Cost-of-living adjustments None

For active members, inactive members and healthy retirees, mortality rates were based on the RP-2000 Combined Healthy Mortality Table set back two years for males and three years for females, projected generationally using the SSA 2014 Intermediate Cost scale from 2014. For disabled retirees, mortality rates were based on the RP-2000 Disabled Mortality Table set back one year for males (no setback for females) multiplied by 125%.

The long-term expected investment rate of return assumption for the RHIC fund was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of RHIC investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Estimates of arithmetic real rates of return, for each major asset class included in the RHIC's target asset allocation as of July 1, 2017 are summarized in the following table:

Asset Class	Target	Long-Term Expected		
	Allocation	Real Rate of Return		
Large Cap Domestic Equities	37%	5.80%		
Small Cap Domestic Equities	9%	7.05%		
International Equities	14%	6.20%		
Core-Plus Fixed Income	40%	1.56%		

#### Discount rate

The discount rate used to measure the total OPEB liability was 7.75%. The projection of cash flows used to determine the discount rate assumed plan member and statutory/Board approved employer contributions will be made at rates equal to those based on the July 1, 2017, and July 1, 2016, HPRS actuarial valuation reports. For this purpose, only employer contributions that are intended to fund benefits of current RHIC members and their beneficiaries are included. Projected employer contributions that are intended to fund the service costs of future plan members and their beneficiaries are not included. Based on those assumptions, the RHIC fiduciary net position was projected to be sufficient to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on RHIC investments was applied to all periods of projected benefit payments to determine the total OPEB liability.

# Sensitivity of the Employer's proportionate share of the net OPEB liability to changes in the discount rate

The following presents the net OPEB liability of the Plans as of June 30, 2017, calculated using the discount rate of 7.50%, as well as what the RHIC net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.5 percent) or 1-percentage-point higher (8.5 percent) than the current rate:

		Current	
District's Proportionate Share of the Net	1%	Discount	1%
Pension Liability	Decrease	Rate (7.5%)	Increase
	(6.5%)		(8.5%)
Primary Government	\$ 2,123,851	\$ 1,696,531	\$ 1,330,243
Component Units:			
Southeast Cass Water Resource District	13,343	10,658	8,357
Maple River Water Resource District	4,448	3,553	2,786
North Cass Water Resource District	1,779	1,421	1,114
Rush River Water Resource District	2,669	2,132	1,671
Noxious Weed Control District	9,498	7,587	5,949
Vector Control District	18,540	14,810	11,613

# **NOTE 12: RISK MANAGEMENT**

The County is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters.

In 1986 state agencies and political subdivisions of the State of North Dakota joined together to form the North Dakota Insurance Reserve Fund (NDIRF), a public entity risk pool currently operating as a common risk management and insurance program for the state and more than 2,000 political subdivisions. The County pays an annual premium to NDIRF for its general liability, auto, and inland marine insurance coverage. The coverage by NDIRF is limited to losses of two million dollars per occurrence.

The County also participates in the North Dakota Fire and Tornado Fund and the State Bonding Fund. The County pays an annual premium to the Fire and Tornado Fund to cover property damage to building and personal property. Estimating replacement cost in consultation with the Fire and Tornado Fund provides replacement cost coverage.

The Fire and Tornado Fund is reinsured by a third party insurance carrier for losses in excess of one million dollars per occurrence during a 12-month period.

The State Bonding Fund currently provides the County with blanket fidelity bond coverage in the amount of \$2,000,000 for its employees. The State Bonding Fund does not currently charge any premium for this coverage.

The County participates in the North Dakota Worker's Compensation Bureau. The County has retained risk for employee health and accident up to a maximum of \$65,000 per individual and up to 120% of actuarially expected claims. The County has purchased a stop loss policy for amounts in excess of \$65,000 per employee and 120% of actuarially expected claims. The County has sufficient reserves in the self-insurance fund to fund the retained risk. A liability for incurred but not reported claims is included on the balance sheet.

Settled claims resulting from these risks have not exceeded insurance coverage in any of the past three fiscal years.

# **NOTE 13: CONTINGENT LIABILITIES**

The County is a defendant in various lawsuits incident to its operations. In the opinion of County Counsel and management, such claims against the County not covered by insurance would not materially affect the financial condition of the County.

# Metro Flood Diversion Authority Project

The U.S. Senate and the House of Representatives has signed the Water Resource Reform and Development Act (WRRDA) which is needed to acquire federal funding for the Metro Flood Diversion project. The project will build permanent flood protection for approximately 200,000 people in North Dakota and Minnesota.

WRRDA authorizes \$846 million in federal funding for the Diversion Project. The State of North Dakota has already committed \$304 million to the Project, in addition to legislative intent for an additional \$266 million over the next four biennium's. Voters in the City of Fargo and Cass County have overwhelmingly approved two dedicated local sales taxes to help fund the Project. With modest growth, the sales taxes are expected to jointly raise \$700 million over the life of the tax.

The Diversion Authority is working on securing funding to begin construction of the Diversion Project. Federal funding is expected to be appropriated over time. Funding from the State of North Dakota can only be used for the Diversion once federal funding for construction is received.

# **NOTE 14: CONSTRUCTION COMMITMENTS**

The County has the following open construction contracts with balances owing at December 31, 2017:

	Contract	Total		Remaining
Project	Amount	Completed	Retainage	Balance
C3 & C4 Bit Overlay	2,257,045	2,185,312	43,706	115,439
Durbin Twp Bridge	1,006,173	975,225	9,752	40,700
State's Attorney Remodeling	213,138	213,138	21,314	21,314

# **NOTE 15: TAX ABATEMENTS**

Cass County and political subdivisions within the county can negotiate property tax abatement agreements with individuals and various commercial entities/businesses. Cass County and the political subdivisions within have the following types of tax abatement agreements with various individuals and commercial entities at December 31, 2017.

Cass County will state individually the parties whom received a benefit of the reduction in taxes of 20% or greater when compared to the total reduction of taxes for all tax abatement programs.

# **New and Expanding Business:**

Businesses that are primarily industrial, commercial, retail or service are eligible for property tax incentives for new and expanding businesses if they meet state requirements (NDCC 40.57.1-03) and the guidelines stated below. The following criteria are only guidelines.

General criteria — The governing body of the city or county may grant a partial or complete exemption from ad valorem taxation on all buildings, structure, fixtures, and improvements used in or necessary to the operation of a project for period not exceeding five years from the date of commencement of project operations. The governing body may also grant a partial or complete exemption from ad valorem taxation on buildings, structures, fixtures, and improvements used in or necessary to the operation of a project that produces or manufactures a product from agricultural commodities for all or part of the sixth year through the tenth year from the date of commencement of project operations.

#### **Exemption Criteria:**

The governing body must have received the certification of the department of commerce division of economic development and finance that the project is a primary sector business.

The governing body must have approval from a majority of the qualified electors to grant property tax exemptions. Additionally the governing body must require:

- Evaluation of the potential positive or adverse consequences for existing retail sector businesses.
- Evaluation of the short-term and long-term effects for other property taxpayers.
- A written agreement with the project operator, including performance requirements for which the exemption may be terminated.
- Evaluation of whether the project operator would locate the project within the boundaries without the exemption.

# <u>2017 Reduction in Taxes – Other Entities:</u> Total program reduction in taxes – \$188,193

# **Public Charity Exemption:**

Public Charities are eligible for property tax incentives if they meet state requirements (NDCC 57-02-08(8)) and the guidelines stated below. The following criteria are only guidelines.

All buildings belonging to institutions of public charity, including public hospitals and nursing homes licensed pursuant to section 23-16-01 under the control of religious or charitable institutions, used wholly or in part for public charity, together with the land actually occupied by such institutions not leased or otherwise used with a view to profit. The exemption provided by this subsection includes any dormitory, dwelling, or residential-type structure, together with necessary land on which such structure is located, owned by a religious or charitable organization recognized as tax exempt under section 501(c)(3) of the United States Internal Revenue Code which is occupied by members of said organization who are subject to a religious vow of poverty and devote and donate substantially all of their time to the religious or charitable activities of the owner.

#### Exemption criteria:

Property exempt if the qualified facility is used wholly or in part for public charity, together with the land occupied by such institutions not leased or otherwise used with a view to profit.

# <u>2017 Reduction in Taxes – Other Entities:</u> Total program reduction in taxes – \$1,091,334

# **Single Family Residence:**

Single Family property owners are eligible for property tax incentives for the specified property that meet state requirements (NDCC 57-02-08(35).

General Criteria -- Up to one hundred fifty thousand dollars of the true and full value of all new single-family and condominium and townhouse residential property, exclusive of the land on which it is situated, is exempt from taxation for the first two taxable years after the taxable year in which construction is completed and the residence is owned and occupied for the first time if all the following conditions are met:

a. The governing body of the city, for property within city limits, or the governing body of the county, for property outside city limits, has approved the exemption of the property by resolution. A resolution adopted under this subsection may be rescinded or amended at any time. The governing body of the city or county may limit or impose conditions upon exemptions

under this subsection, including limitations on the time during which an exemption is allowed.

b. Special assessments and taxes on the property upon which the residence is situated are not delinquent.

<u>2017 Reduction in Taxes – Other Entities:</u> Total Program Reduction in taxes – \$462,697

# **Childhood Service Exemption:**

A governing body may grant a property tax exemption for the portion of fixtures, buildings, and improvements, used primarily to provide early childhood services by a corporation, limited liability company, or organization licensed under NDCC 50-11.1 or used primarily as an adult day care center. (NDCC 57-02-08(36).

This exemption is not available for property used as a residence.

<u>2017 Reduction in Taxes – Other Entities:</u> Total Program Reduction in taxes – \$38,722

# **Commercial and Residential:**

Commercial and Residential property are eligible for property tax incentives if they meet state requirements (NDCC 57-05.2-03) and the guidelines stated below. The following criteria are only guidelines.

Under NDCC 57-02.2-03 improvements to commercial and residential buildings and structures as defined in this chapter may be exempt from assessment and taxation for up to five years from the date of commencement of making the improvements, if the exemption is approved by the governing body of the city, for property within city limits, or the governing body of the county, for property outside city limits. The governing body of the city or county may limit or impose conditions upon exemptions under this section, including limitations on the time during which an exemption is allowed. A resolution adopted by the governing body of the city or county under this section may be rescinded or amended at any time. The exemption provided by this chapter shall apply only to that part of the valuation resulting from the improvements which is over and above the assessed valuation, exclusive of the land, placed upon the building or structure for the last assessment period immediately preceding the date of commencement of the improvements. Any person, corporation, limited liability company, association, or organization owning real property and seeking an exemption under this chapter shall file with the assessor a certificate setting out the facts upon which the claim for exemption is based. The assessor shall determine whether the improvements qualify for the exemption based on the resolution of the governing body of the city or county, and if the assessor determines that the exemption should

apply, upon approval of the governing body, the exemption is valid for the prescribed period and shall not terminate upon the sale or exchange of the property but shall be transferable to subsequent owners. If the certificate is not filed as herein provided, the assessor shall regard the improvements as nonexempt and shall assess them as such.

<u>2017 Reduction in Taxes – Other Entities:</u> Total program reduction in taxes – \$34,373

# NOTE 16: PRIOR PERIOD ADJUSTMENT

#### <u>Change in Accounting Principle – GASB 75 OPEB Liability:</u>

Net position as of January 1, 2017, has been restated as follows for the implementation of GASB Statement No. 74, *Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans* and 75, *Accounting and Financial Reporting for Postemployment Benefits Other than Pensions.* The result of implementing GASB 75 resulted in a reduction to beginning net position. An adjustment was also made to the beginning net position and beginning fund balance for a change in the accrual of the sales tax revenue and the payment to the FM Diversion to properly match the sales tax collections reported to the North Dakota State Tax Commissioner who administers the collection of the county sales tax.

Governmental Activities	Amounts
Beginning Net Position, as previously reported	\$40,600,704
Adjustments to restate January 1, 2017 Net Position:	
Flood Control Sales Tax Fund Adjustment	167,012
Net OPEB Liability	(1,704,432)
Net Position January 1, as restated	\$39,063,284

Governmental Activities	Amounts
Beginning Fund Balance, as previously reported	\$22,128,001
Adjustments to restate January 1, 2017 Net Position:	
Flood Control Sales Tax Fund Adjustment	167,012
Fund Balance January 1, as restated	\$22,295,013

REQUIRED
SUPPLEMENTARY INFORMATION

# THIS PAGE HAS BEEN RESERVED FOR NOTES

# **Cass County Government**

# Schedule of Proportionate Share of the Net Pension Liability and Related Ratios ND Public Employees Retirement System Last Ten Fiscal Years

As of Measurement date of*	Proportion of the Net Pension Liability	S	roportionate hare of the let Pension ability(Asset)	Member Covered Payroll	Net Pension Liability (Asset) as a Percentage of Covered Payroll	Fiduciary Net Positon as a Percentage of Total Pension Liability
Primary Gover	nment - Main Syster			 		
6/30/2017	1.56541%	\$	25,161,404	\$ 15,980,464	157.45%	61.98%
6/30/2016	1.49755%		14,603,841	15,100,827	96.71%	70.46%
6/30/2015	2.31570%		15,746,526	20,630,293	76.33%	77.15%
6/30/2014	2.41223%		15,310,961	20,320,152	75.35%	77.70%
-	nment - Law Enforc		-			
6/30/2017	25.07790%	\$	5,521,210	\$ 7,213,845	76.54%	69.86%
6/30/2016	25.27232%		2,895,818	7,133,332	40.60%	78.73%
Component U	nits:					
	s Water Resource D					
6/30/2017	0.01428%	\$	229,517	\$ 145,771	157.45%	61.98%
6/30/2016	0.01176%		114,601	118,501	96.71%	70.46%
6/30/2015	0.01353%		92,018	120,559	76.33%	77.15%
6/30/2014	0.00141%		89,500	118,779	75.35%	77.70%
Maple River W	ater Resource Distri	ct				
6/30/2017	0.00476%	\$	76,506	\$ 48,590	157.45%	61.98%
6/30/2016	0.00392%		38,200	39,500	96.71%	70.46%
6/30/2015	0.00451%		30,673	40,186	76.33%	77.15%
6/30/2014	0.00403%		25,571	33,937	75.35%	77.70%
North Cass Wa	ater Resource Distri	ct				
6/30/2017	0.00114%	\$	18,361	\$ 11,662	157.45%	61.98%
6/30/2016	0.00094%		9,168	9,480	96.71%	70.46%
6/30/2015	0.00108%		7,361	9,645	76.33%	77.15%
6/30/2014	0.00113%		7,160	9,502	75.35%	77.70%
	ater Resource Distri					
6/30/2017	0.00286%	\$	45,903	\$ 29,154	157.45%	61.98%
6/30/2016	0.00235%		22,920	23,700	96.71%	70.46%
6/30/2015	0.00271%		18,404	24,112	76.33%	77.15%
6/30/2014	0.00246%		15,627	20,739	75.35%	77.70%
Noxious Weed	<b>Control District</b>					
6/30/2017	0.00700%	\$	112,521	\$ 71,464	157.45%	61.98%
6/30/2016	0.00626%		61,006	63,082	96.71%	70.46%
6/30/2015	0.00723%		49,142	64,384	76.33%	77.15%
6/30/2014	0.00753%		47,783	63,416	75.35%	77.70%
Vector Contro						
6/30/2017	0.01367%	\$	219,650	\$ 139,504	157.45%	61.98%
6/30/2016	0.01220%		118,948	122,996	96.71%	70.46%
6/30/2015	0.01404%		95,464	125,072	76.33%	77.15%
6/30/2014	0.01462%		92,824	123,192	75.35%	77.70%

<sup>\*</sup> This schedule is intended to show information for ten years. Additional years will be displayed as they become available.

# **Cass County Government**

# Schedule of Proportionate Share of the Net OPEB Liability and Related Ratios ND Public Employees Retirement System Last Ten Fiscal Years

As of Measurement date of*	Proportion of the Net OPEB Liability	SI 1	roportionate hare of the Net OPEB ubility(Asset)	Member Covered Payroll		Net OPEB Liability (Asset) as a Percentage of Covered Payroll	Fiduciary Net Positon as a Percentage of Total OPEB Liability			
<b>Primary Gover</b>	nment - Main Syster	n								
6/30/2017	2.14476%	\$	1,696,531	\$	23,298,283	7.28%	59.78%			
Component Ur	Component Units:									
Southeast Cas	s Water Resource D	istric	:t							
6/30/2017	0.01347%	\$	10,658	\$	145,771	7.31%	59.78%			
Maple River Wa	ater Resource Distri	ct								
6/30/2017	0.00449%	\$	3,553	\$	48,590	7.31%	59.78%			
North Cass Wa	ter Resource Distri	ct								
6/30/2017	0.00108%	\$	853	\$	11,662	7.31%	59.78%			
Rush River Wa	ter Resource Distri	ct								
6/30/2017	0.00270%	\$	2,132	\$	29,154	7.31%	59.78%			
Noxious Weed	Noxious Weed Control District									
6/30/2017	0.00959%	\$	7,587	\$	71,464	10.62%	59.78%			
Vector Control	District									
6/30/2017	0.01872%	\$	14,810	\$	139,504	10.62%	59.78%			

<sup>\*</sup> This schedule is intended to show information for ten years. Additional years will be displayed as they become available.

# **Cass County Government**

#### Schedule of Employer Contributions ND Public Employees Retirement System Last Ten Fiscal Years

	-							Actual	Contributions
Vasa		tatutorily		Actual		ribution		Covered	as a Percentage
Year	- 1			Employer		cess/	Member		of Covered
Ended *	_	ntributions		ontributions	(Dei	ficiency)		Payroll	Payroll
Primary Gover		-		4 450 247				46 260 040	7.420/
12/31/2017	\$	1,158,347	\$	1,158,347	\$	-	\$	16,268,918	7.12%
12/31/2016		1,128,509		1,128,509		-		15,849,842	7.12%
12/31/2015		1,571,640		1,571,640		-		22,073,591	7.12%
12/31/2014		1,544,334		1,544,334		-		21,690,084	7.12%
Primary Gover	nmen	t - Law Enforce	ement	System					
12/31/2017	\$	720,556	\$	720,556	\$	-	\$	7,345,117	9.81%
12/31/2016	\$	722,727	\$	722,727	\$	-	\$	7,367,250	9.81%
Component U	nits:								
Southeast Cas	c Wate	ar Resource Di	strict						
12/31/2017	\$	10,570	\$	11,144	\$	(574)	\$	145,771	7.12%
12/31/2017	\$	8,579	\$	9,190	\$	(611)	\$	118,501	7.12%
12/31/2015	Ţ	9,157	Ţ	8,992	Ţ	165	Ţ	120,559	7.12%
12/31/2013		8,457		8,457		103		118,779	7.12%
12/31/2014		0,437		8,437		_		110,779	7.12/0
Maple River W									
12/31/2017	\$	3,523	\$	3,715	\$	(192)	\$	48,590	7.12%
12/31/2016	\$	2,860	\$	3,063	\$	(203)	\$	39,500	7.12%
12/31/2015		3,052		2,997		55		40,186	7.12%
12/31/2014		2,416		2,416		-		33,937	7.12%
North Cass W	ater R	esource Distric	t						
12/31/2017	\$	846	\$	892	\$	(46)	\$	11,662	7.12%
12/31/2016	\$	686	\$	735	\$	(49)	\$	9,480	7.12%
12/31/2015		733		719		14		9,645	7.12%
12/31/2014		677		677		-		9,502	7.12%
Rush River Wa	ater Re	esource Distric	t						
12/31/2017	\$	2,114	\$	2,229	\$	(115)	\$	29,154	7.12%
12/31/2016	\$	1,716	\$	1,838	\$	(122)	\$	23,700	7.12%
12/31/2015	*	1,831	*	1,798	*	33	,	24,112	7.12%
12/31/2014		1,477		1,477		-		20,739	7.12%
Noxious Weed									
12/31/2017	\$	5,180	\$	5,180	\$	-	\$	72,754	7.12%
12/31/2016	\$	5,075	\$	5,075	\$	-	\$	71,271	7.12%
12/31/2015		4,906		4,906		-		68,902	7.12%
12/31/2014		4,742		4,742		-		66,608	7.12%
Vector Contro	l Distri	ct							
12/31/2017	\$	10,112	\$	10,112	\$	-	\$	142,022	7.12%
12/31/2016	\$	9,894	\$	9,894	\$	-	\$	138,962	7.12%
12/31/2015	\$	9,530	\$	9,530	\$	-	\$	133,849	7.12%
12/31/2014		9,087		9,087		-		127,622	7.12%

<sup>\*</sup> This schedule is intended to show information for ten years. Additional years will be displayed as they become available.

### **Cass County Government**

# Schedule of Employer Contributions ND Public Employees Retirement System OPEB Last Ten Fiscal Years

		Statutorily	Actual Contribution					Actual Covered	Contributions
Voor		•							as a Percentage
Year		Required		Employer		Excess/		Member	of Covered
Ended *	Co	ntributions	Contributions		(Deficiency)			Payroll	Payroll
Primary Gover	nmen	t - Main System	1						
12/31/2017	\$	269,200	\$	269,200	\$	-	\$	23,614,035	1.14%
Component Ur	nits:								
Southeast Cass Water Resource District									
12/31/2017	\$	1,694	\$	1,784	\$	(90)	\$	145,771	1.22%
Maple River W	Resource Distric	t							
12/31/2017	\$	565	\$	595	\$	(30)	\$	48,590	1.22%
North Cass Wa	ater R	esource District	:						
12/31/2017	\$	136	\$	143	\$	(7)	\$	11,662	1.22%
Rush River Wa	ater Ro	esource District							
12/31/2017	\$	339	\$	357	\$	(18)	\$	29,154	1.22%
Noxious Weed	Conti	rol District							
12/31/2017	\$	829	\$	829	\$	-	\$	72,754	1.14%
Vector Control	Distri	ict							
12/31/2017	\$	1,619	\$	1,619	\$	-	\$	142,022	1.14%

<sup>\*</sup> This schedule is intended to show information for ten years. Additional years will be displayed as they become available.

OTHER
SUPPLEMENTARY INFORMATION

### **CASS COUNTY GOVERNMENT Nonmajor Special Revenue Funds**

Special revenue funds are used to account for specific revenues that are legally restricted to expenditures for particular purposes.

### **Sheriff Asset Forfeiture**

This fund is used to account for assets seized by law enforcement due to criminal activity. These funds are used to supplement a law enforcement budget and cannot supplant funding provided by general tax dollars.

### **JAIBG**

This is the Juvenile Accountability Incentive Block Grant fund and is 90% federal funds. The funds are used for programs that encourage or assist juvenile offenders in being more accountable for their criminal activities.

### Jail Commissary

This fund is used to account for telephone commissions in the County Jail. These revenues are used to purchase furniture, fixtures, recreational and audio-visual equipment and miscellaneous items for inmates of the jail.

### Hazardous Plan/Response

This fund is set up through state statute and used to account for chemical fees paid by those under the local Emergency Planning Commission. Revenues are used to purchase supplies for the Hazardous Material Response Team.

### **Valley Water Rescue**

This fund accounts for grants received from four city governments and two county governments and is used to repair and purchase equipment for the Valley Water Rescue Unit.

### **State's Attorney Asset Forfeiture**

This is a fund for assets seized by various law enforcement agencies.

### **Senior Citizens**

These funds provide support for senior citizen programs throughout the County, in accordance with the guidelines set by the State Department of Human Services.

### CASS COUNTY GOVERNMENT Nonmajor Special Revenue Funds

### 911 Service

This fund is used to accumulate the 911 fees from both land lines and cellular lines and pay for the cost of dispatch service through the Red River Regional Dispatch Center. This Center is a joint operation between Cass County, Clay County of Minnesota, and the cities of Fargo, West Fargo, and Moorhead.

### **NDRIN-County Recorders**

This fund provides for the management of the North Dakota Recorders Information Network Fund (NDRIN).

NDRIN provides for the operation of a central repository for electronic land records from member counties and provides for access to those records by electronic means over the Internet. Funding is provided by electronic access fees and the Document Preservation Fee charged by member counties for recording documents.

### **Document Preservation Fund**

This fund accounts for Cass County's Document Preservation Fee. Currently \$2 of the \$3 fee is used to fund the NDRIN project, and \$1 is used to maintain the technology within the County Recorder's Office.

### **County Park**

The funds received are for maintenance of the county park facilities at Brewer Lake, in Erie, North Dakota, and for other park projects around the County.

### Parenting Workshop

This fund is used by the County Extension office to track the cost of providing various workshops to the citizens of the County on parenting. The costs of the workshops are offset by fees charged to the participants along with some agency sponsorships.

### 24/7 Sobriety Program

This fund is used to account for the sobriety program implemented by the State of North Dakota. Participants in the program are individuals arrested for alcohol or controlled substance offenses. The participants are given less jail time if they agree to be tested twice a day for drugs and alcohol. The participants are required to pay for the testing.

### CASS COUNTY GOVERNMENT Nonmajor Debt Service Funds

Debt service funds are used to account for accumulation of resources for, and the payment of, principal and interest on long term debt.

Greyhawk Estates Subdivision Granberg/ Amber Plains Wild Rice River Estates 2010 Bond Sinking & Interest Special Assessment Deficiency

These funds are used to accumulate resources for the payment of principal and interest on the special assessment bonds related to improvements within the specific subdivision. Revenues are received primarily from special assessments on property within the district. The County issues bonds for special assessments if the subdivision is not within city limits.

### **CASS COUNTY GOVERNMENT Nonmajor Capital Projects Funds**

Capital projects funds are used to account for the acquisition and construction of major capital facilities.

### **Building Fund**

This fund is used to provide for the construction/remodeling of county buildings.

### **Forest River Subdivision**

This fund is used to provide for the construction of street improvements in the Forest River Subdivision.

### **Greyhawk Estates Subdivision**

This fund is used to provide for the construction of street improvements in the Greyhawk Estates Subdivision.

### **Round Hill Subdivision**

This fund is used to provide for the construction of street improvements in the Round Hill Subdivision.

### **Granberg/ Amber Plains**

This fund is used to provide for the construction of street improvements in the Granberg's and Amber Plains Subdivisions.

### Wild Rice River Estates Subdivision

This fund is used to provide for the construction of street improvements in the Wild Rice River Estates Subdivision.

### THIS PAGE HAS BEEN RESERVED FOR NOTES

# Combining Balance Sheet Nonmajor Governmental Funds - Special Revenue Funds December 31, 2017

		arenting orkshop		Sheriff Asset orfeiture	JAIBG Fund		Co	Jail mmissary
Assets:	\$	20 617	æ	162 494	\$	66 619	æ	662 590
Cash and cash equivalents Receivables:	Ф	38,617	\$	163,484	Ф	66,618	\$	663,580
Taxes		-		-		-		-
Accounts		-		-		-		-
Prepaid Items		-		-		-		51
Due From Other Governments								
Total Assets	38,617 163,484			66,618		663,631		
Liabilities:								
Accounts Payable		-		786		-		8,034
Due to Other Funds		-				-		
Due to Inmates/Permits/Drug Cases				73,637	-			55,887
Total Liabilities				74,423				63,921
Deferred Inflows of Resources:								
Taxes Receivable		-		-		-		-
Property Taxes Levied for Subsequent Year								
Total Deferred Inflows of Resources		<u> </u>						<u>-</u>
Fund Balance:								
Nonspendable:								
Prepaid Items		-		-		-		51
Restricted:				00.004				
Sheriff Asset Forfeiture JAIBG Funds		-		89,061		- 66,618		-
Hazardous Planning		-		-		-		-
States Attorney Asset Forfeiture		-		-		-		-
24/7 Sobriety		-		-		-		-
Senior Citizens		-		-		-		-
Document Preservation		-		-		-		-
County Park		-		-		-		-
Committed: Jail Commissary								599,659
Valley Water Rescue		-		-		-		399,039
Parenting Workshop		38,617		-		-		-
Unassigned		<u> </u>		-		-		-
Total Fund Balances		38,617		89,061		66,618		599,710
Total Liabilities, Deferred Inflows of Resources and Fund Balances (Deficits)	\$	38,617	\$	163,484	\$	66,618	\$	663,631
and I and Dalanoos (Donoilo)	Ψ	50,017	Ψ	100,704	Ψ	00,010	Ψ	300,001

	zardous Plan/ esponse	'	Valley Water Rescue	St. Att'y Asset orfeiture	Senior Citizens			911 Service	
\$	27,594	\$	-	\$ 196,733	\$	584,207	\$	-	
	-		-	-		6,325		-	
	- 0.500		-	-		-		402,479	
	2,500		38,506	-		-		-	
	30,094		38,506	196,733		590,532		402,479	
	-		1,212	-		-		213,426	
	-		12,052 -	-		-		188,563	
-		-		 	-		_		
	-		13,264	 -		-		401,989	
	_		_	-		6,325		-	
	-		-	 		264,587			
				 		270,912			
	-		-	-		-		-	
	-		-	-		-		-	
	-		-	-		-		-	
	30,094		-	- 196,733		-		-	
	-		-	-		-		-	
	-		-	-		319,620		-	
	-		-	-		-		-	
	-		-	-		-		490	
	-		25,242	-		-		-	
	<u> </u>		<u> </u>	 <u>-</u>		<u>-</u>		<u>-</u>	
	30,094		25,242	196,733 319		319,620		490	
\$	30,094	\$	38,506	\$ 196,733	\$	590,532	\$	402,479	

Continued on next page

# Combining Balance Sheet Nonmajor Governmental Funds - Special Revenue Funds December 31, 2017

	NDRIN County order Project		ocument eservation ROD	County Park	24/7 Sobriety Program		tal Nonmajor cial Revenue Funds
Assets: Cash and cash equivalents	\$ 1,929,955	\$	473,548	\$ 99,825	\$ 132,049	\$	4,376,210
Receivables:							
Taxes	-		-	-	-		6,325
Accounts	7,512		-	510	-		410,501
Prepaid Items	10,510		30,647	-	540		44,248
Due From Other Governments	 -		429				38,935
Total Assets	 1,947,977		504,624	100,335	132,589		4,876,219
Liabilities:							
Accounts Payable	19,768		2,371	89	24,780		270,466
Due to Other Funds	-		-	-	-		200,615
Due to Inmates/Permits/Drug Cases	 -		-				129,524
Total Liabilities	 19,768		2,371	89	24,780		600,605
Deferred Inflows of Resources:							
Taxes Receivable	_		_	_	_		6,325
Property Taxes Levied for Subsequent Year	_		_	_	_		264,587
	 	-		-		-	
Total Deferred Inflows of Resources	 <u> </u>						270,912
Fund Balances:							
Nonspendable:							
Prepaid Items	10,510		30,647	_	540		41,748
Restricted:	,		,				,.
Sheriff Asset Forfeiture	-		_	-	_		89,061
JAIBG Funds	-		-	-	-		66,618
Hazardous Planning	-		-	-	-		30,094
States Attorney Asset Forfeiture	-		-	-	-		196,733
24/7 Sobriety	-		-	-	107,269		107,269
Senior Citizens	-		-	-	-		319,620
Document Preservation	1,917,700		471,606	-	-		2,389,305
County Park	-		-	100,246	-		100,246
Committed:							
Jail Commissary	-		-	-	-		600,149
Valley Water Rescue	-		-	-	-		25,242
Parenting Workshop	-		-	-	-		38,617
Unassigned	 		<u> </u>				
Total Fund Balances	1,928,209		502,252	100,246	107,809		4,004,702
Total Liabilities, Deferred Inflows of Resources				-			
and Fund Balances (Deficits)	\$ 1,947,977	\$	504,624	\$ 100,335	\$ 132,589	\$	4,876,219

Continued from previous page

#### Combining Balance Sheet

### Nonmajor Governmental Funds - All Debt Service Funds December 31, 2017

	Wild Rice River Estates	Greyhawk Estates Subdivision	Granberg Amber Plains	2010 Bond S&I	Special Assessment Deficiency	Total Nonmajor Debt Service Funds
Assets: Cash and Cash Equivalents Receivables: Taxes	\$ 13,233	\$ 43,604	\$ 18,963 599	\$ 338,152 	\$ 8,178 	\$ 422,131 7,768
Total Assets	13,233	43,604	19,563	345,321	8,178	429,899
Deferred Inflows of Resources:  Taxes Receivable Special Assessments Receivable Property Taxes Levied for Subsequent Year Special Assessments Levied for Subsequent Year Total Deferred Inflows of Resources	10,553	9,087	599 - 13,135 13,735	7,169 - 277,816 - 284,985	: : : :	7,169 599 277,816 32,776
Fund Balances:  Restricted:  Special Assessement Debt General Obligation Debt	2,680	34,517	5,828	60,336	8,178	51,203 60,336
Total Fund Balances	2,680	34,517	5,828	60,336	8,178	111,539
Total Liabilities, Deferred Inflows of Resources and Fund Balances	\$ 13,233	\$ 43,604	\$ 19,563	\$ 345,321	\$ 8,178	\$ 429,899

# CASS COUNTY GOVERNMENT Combining Balance Sheet Nonmajor Governmental Funds - Capital Projects Funds December 31, 2017

	Building Fund	Forest River Subdivision	Round Hill Subdivision	Greyhawk Estates Subdivision	Granberg Amber Plains	Wild Rice River Estates Subdivision	Total Nonmajor Capital Projects Funds	
<u>ASSETS</u>								
Cash and cash equivalents Accounts Receivable	\$ 132,320 -	\$ 29,775	\$ 27,630	\$ 31,149 -	\$ 37,348	\$ 965 	\$ 259,187	
Total Assets	132,320	29,775	27,630	31,149	37,348	965	259,187	
LIABILITIES AND FUND BALANCES								
<u>Liabilities:</u> Accounts Payable Deferred Property Tax Due to Other Funds	132,293 	- - -	- - -	- - -	- - -	- - -	132,293 	
Total Liabilities	132,293						132,293	
Fund Balances: Committed: Special Assessment Projects Unassigned	27	29,775 	27,630 	- 31,149 	37,348 	- 965 	126,893 	
Total Fund Balances	27	29,775	27,630	31,149	37,348	965	126,893	
Total Liabilities and Fund Balances	\$ 132,320	\$ 29,775	\$ 27,630	\$ 31,149	\$ 37,348	\$ 965	\$ 259,187	

# Combining Balance Sheet All Nonmajor Governmental Funds December 31, 2017

	; R	l Nonmajor Special Revenue Funds		l Nonmajor Debt Service Funds	Tota	Total Nonmajor Capital Project Funds		al Nonmajor overnmental Funds
Assets:	_				_			
Cash and cash equivalents	\$	4,376,210	\$	422,131	\$	259,187	\$	5,057,528
Receivables:		6.205		7 700				44.000
Taxes Accounts		6,325 410,501		7,768		-		14,093 410,501
Due From Other Governments		38,935		_		_		38,935
Prepaid Items		44,248		<u> </u>		<u> </u>		44,248
Total Assets		4,876,219		429,899		259,187		5,565,305
Liabilities:								
Accounts Payable		270,466		-		-		270,466
Due to Other Funds		200,615		-		-		200,615
Due To Inmates/Permits/Drug Cases		129,524	-					129,524
Total Liabilities		600,605	-					600,605
Deferred Inflows of Resources:								
Taxes Receivable		6,325		7,169		-		13,494
Special Assessments Receivable		-		599				599
Property Taxes Levied for Subsequent Year		264,587		277,816		132,293		674,696
Special Assessments Levied for Subsequent Year				32,776		-		32,776
Total Deferred Inflows of Resources		270,912		318,360		132,293		721,565
Fund Balances:								
Nonspendable:								
Prepaid Items		41,748		-		-		41,748
Restricted:								00.004
Sheriff Asset Forfeiture		89,061		-		-		89,061
JAIBG Funds		66,618						66,618
Hazardous Planning		30,094						30,094
State's Attorney Asset Forfeiture		196,733						196,733
24/7 Sobriety Senior Citizens		107,269 319,620						107,269 319,620
Document Preservation		2,389,305		-		-		2,389,305
County Park		100,246		_		_		100,246
Special Assessment Debt		100,240		51,203				51,203
General Obligation Debt		_		60,336		_		60,336
Committed:				00,000				00,000
Jail Commissary		600,149		_		_		600,149
Valley Water Rescue		25,242						25,242
Parenting Workshop		38,617		_		_		38,617
Special Assessment Projects		-		_		126,893		126,893
Unassigned						-		-
Total Fund Balances		4,004,702		111,539		126,893		4,243,135
Total Liabilities, Deferred Inflows of Resources								
and Fund Balances	\$	4,876,219	\$	429,899	\$	259,187	\$	5,565,305

# Combining Statement of Revenues, Expenditures and Changes in Fund Balances - Nonmajor Governmental Funds - Special Revenue Funds For the Fiscal Year Ended December 31, 2017

	Sheriff Parenting Asset Workshop Forfeiture		JAIBG Fund	Jail Commissary
Revenues:	•	•	•	•
Property Taxes	\$ -	\$ -	\$ -	\$ -
Intergovernmental Revenues	4.070	77,603	=	-
Charges for Services Miscellaneous Revenues	1,370	40.040	2.402	264,736
Miscellaneous Revenues	120	46,843	3,102	1,885
Total Revenues	1,490	124,446	3,102	266,621
Expenditures:				
Current:				
General Government	-	=	=	=
Public Safety	_	114,080	3,817	178,362
Culture and Recreation	-	-	-	-
Conservation & Econ. Development	2,711	=	-	-
T + 1 F - 19	0.744	444.000	0.047	470.000
Total Expenditures	2,711	114,080	3,817	178,362
Excess (deficiency) of Revenues Over				
(Under) Expenditures	(1,220)	10,365	(715)	88,258
Other Financing Sources (Uses):				
Transfers In	-	-	-	-
Transfers Out				-
Total Other Financing Sources and (Uses)	-	_	-	-
3	-			
Net change in fund balances	(1,220)	10,365	(715)	88,258
Fund Balance - Beginning	39,837	78,696	67,333	511,452
Fund Balance - Ending	\$ 38,617	\$ 89,061	\$ 66,618	\$ 599,710

Hazardous Plan/ Response	Valley Water Rescue	St. Atty Asset Forfeiture	Senior Citizens	911 Service	NDRIN - County Recorders
\$ - 6,095 8,316	\$ - 38,506 - 42,818	\$ - - - 26,459	\$ 739,113 584,689 - 1,023	\$ - 3,335,740	\$ - 1,424,910 5,949
14,411	81,324	26,459	1,324,824	3,335,740	1,430,859
- 5,572 - -	65,161 - -	82,255 - -	1,207,790	3,693,912 - -	1,315,109 - - -
5,572	65,161	82,255	1,207,790	3,693,912	1,315,109
8,839	16,163	(55,795)	117,034	(358,172)	115,750
-	- -	- -	- -	358,662	- -
				358,662	
8,839	16,163	(55,795)	117,034	490	115,750
21,256	9,079	252,527	202,586		1,812,459
\$ 30,094	\$ 25,242	\$ 196,733	\$ 319,620	\$ 490	\$ 1,928,209

Continued on next page

# Combining Statement of Revenues, Expenditures and Changes in Fund Balances - Nonmajor Governmental Funds - Special Revenue Funds For the Fiscal Year Ended December 31, 2017

	Document Preservation Fund	County Park	24/7 Sobriety Program	Total Nonmajor Special Revenue Funds	
Revenues: Property Taxes Intergovernmental Revenues Charges for Services	\$ - 221,672	\$ 44 20,482 22,890	\$ - 411,706	\$ 739,157 721,280 5,689,119	
Miscellaneous Revenues  Total Revenues	1,303	43,731	412,147	7,288,130	
Expenditures: Current: General Government Public Safety Culture and Recreation Conservation & Econ. Development	168,147 - - -	60,523	430,099 - -	1,483,256 4,573,258 1,268,313 2,711	
Total Expenditures	168,147	60,523	430,099	7,327,538	
Excess (deficiency) of Revenues Over (Under) Expenditures	54,828	(16,792)	(17,953)	(39,409)	
Other Financing Sources (Uses): Transfers In Transfers Out	-	20,000	<u>-</u>	378,662	
Total Other Financing Sources and (Uses)		20,000		378,662	
Net change in fund balances	54,828	3,208	(17,953)	339,253	
Fund Balance - Beginning	447,425	97,039	125,761	3,665,449	
Fund Balance - Ending	\$ 502,252	\$ 100,246	\$ 107,809	\$ 4,004,702	

Continued from previous page

### CASS COUNTY GOVERNMENT Combining Statement of Revenues, Expenditures and Changes in Fund Balances - Nonmajor Governmental Funds - Debt Service Funds For the Fiscal Year Ended December 31, 2017

	Wild Rice River Estates	Greyhawk Estates Subdivision	Granberg Amber Plains	Special Assessment Deficiency	2010 Bond S&I	Total Nonmajor Debt Service Funds
Revenues: Property Taxes Intergovernmental Revenues Miscellaneous Revenues	\$ - - 14	\$ 25,230 - 129	\$ 29,261 - 47	\$ - - 26	\$ 806,375 83,976 697	\$ 860,866 83,976 913
Total Revenues	14	25,358	29,309	26	891,048	945,755
Expenditures: Debt Service: Principal Interest Fiscal Charges	3,158 601	25,000 3,850 1,153	25,000 6,025 1,167	- - -	735,000 182,178 400	785,000 195,211 3,321
Total Expenditures	3,759	30,003	32,192		917,578	983,532
Excess (Deficiency) of Revenues Over (Under) Expenditures	(3,745)	(4,645)	(2,883)	26	(26,530)	(37,777)
Other Financing Sources (Uses): Transfers In Transfers Out	6,425	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	6,425
Total Other Financing Sources and (Uses)	6,425					6,425
Net Change in Fund Balances	2,680	(4,645)	(2,883)	26	(26,530)	(31,351)
Fund Balance - Beginning		39,162	8,711	8,152	86,866	142,891
Fund Balance - Ending	\$ 2,680	\$ 34,517	\$ 5,828	\$ 8,178	\$ 60,336	\$ 111,539

CASS COUNTY GOVERNMENT
Combining Statement of Revenues , Expenditures and
Changes in Fund Balances
Nonmajor Governmental Funds - Capital Projects Funds
For the Fiscal Year Ended December 31, 2017

	Building <u>Fund</u>	Forest River <u>Subdivision</u>	Round Hill <u>Subdivision</u>	Greyhawk Estates Subdivision	Granberg Amber <u>Plains</u>	Wild Rice River Estates <u>Subdivision</u>	Total Nonmajor Capital Projects <u>Funds</u>
Revenues: Intergovernmental Revenues Miscellaneous Revenues	- 27	<u>-</u> \$ 91	s 85	\$ 95	\$ 114_	\$ 21	\$ 433
Total Revenues	27	91	85	95	114	21	433
Expenditures: Capital Outlay						12,506	12,506
Total Expenditures						12,506	12,506
Excess (deficiency) of revenues over (under) expenditures	27	91	85	95	114	(12,485)	(12,073)
Other Financing Sources: Transfer In Transfer Out Bond Discount Bond/Lease Proceeds		- - - -	- - - -	- - - -	- - - -	(6,425) (1,900) 190,000	(6,425) (1,900) 190,000
Total Other Financing Sources						181,675	181,675
Revenues and Other Financing Sources over Expenditures	27	91	85	95	114	169,189	169,602
Fund Balance - Beginning		29,683	27,545	31,054	37,234	(168,225)	(42,709)
Fund Balance - Ending	\$ 27	\$ 29,775	\$ 27,630	\$ 31,149	\$ 37,348	\$ 965	\$ 126,893

# CASS COUNTY GOVERNMENT Combining Statement of Revenues, Expenditures and Changes in Fund Balances All Nonmajor Governmental Funds For the Fiscal Year Ended December 31, 2017

	Special Revenue Funds	Revenue Service Project		Total Nonmajor Governmental Funds	
Revenues Taxes:					
Property	\$ 739,157	\$ 860,866	\$ -	\$ 1,600,023	
Intergovernmental Revenues	721,280	83,976	-	805,256	
Charges for Services	5,689,119	· -	-	5,689,119	
Miscellaneous Revenues	138,574	913	433	139,920	
Total Revenues	7,288,130	945,755	433	8,234,318	
Expenditures					
Current:	4 400 050			4 400 050	
General Government Public Safety	1,483,256 4,573,258	-	-	1,483,256 4,573,258	
Culture and Recreation	4,573,256 1,268,313	-	-	1,268,313	
Conservation & Economic Development	2,711	-	-	2,711	
Capital outlay	2,711	_	12,506	12,506	
Debt Service:			,-,-	,-,-	
Principal Retirement	-	785,000	-	785,000	
Interest	-	195,211	-	195,211	
Fiscal Charges		3,321		3,321	
Total Expenditures	7,327,538	983,532	12,506	8,323,576	
Excess (Deficiency) of Revenues Over					
(Under) Expenditures	(39,409)	(37,777)	(12,073)	(89,258)	
Other Financing Sources (Uses)	070 000	0.405		005.007	
Transfers In Transfers Out	378,662	6,425	- (C 40E)	385,087	
Bond Discounts	-	-	(6,425) (1,900)	(6,425) (1,900)	
Bond Proceeds	-	-	190,000	190,000	
Total of Other Financing Uses	378,662	6,425	181,675	566,762	
Net Change in Fund Balances	339,253	(31,352)	169,602	477,504	
Fund Balances - Beginning	3,665,449	142,891	(42,709)	3,765,632	
Fund Balances - Ending	\$ 4,004,702	\$ 111,539	\$ 126,892	\$ 4,243,135	

# Combining Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual - Special Revenue Funds For the Fiscal Year Ended December 31, 2017

			shop					
	Bud Original			Final		Actual	Variance Witl Final Budget Positive (Negative)	
Revenues:								
Property Taxes Intergovernmental Revenues	\$	-	\$	-	\$	-	\$	-
Charges for Services	1,	4,500		14,500		1,370		(13,130)
Miscellaneous Revenues		1,000		11,000		120		120
Total Revenues	14	4,500		14,500		1,490		(13,010)
Expenditures:								
Current:								
General Government		-		-		-		-
Public Safety		-		-		-		-
Culture and Recreation Conservation & Econ. Development	21	0.000		20,000		- 2,711		- 17,289
Conscivation a Local Bovelopment		0,000		20,000				17,200
Total Expenditures	2	0,000		20,000		2,711		17,289
Excess (Deficiency) of Revenues Over								
(Under) Expenditures	(	5,500)		(5,500)		(1,221)		4,279
, , ,				(-//				
Other Financing Sources (Uses):								
Transfers In Transfers Out		-		-		-		-
Hallsleis Out		<del></del> _				<del></del>		
Total Other Financing Sources (Uses)								
Net Change in Fund Balances	(;	5,500)		(5,500)		(1,221)		4,279
Fund Balance - Beginning	3	9,837		39,837		39,837		
Fund Balance - Ending	\$ 34	4,337	\$	34,337	\$	38,617	\$	4,279

		Sheriff Asse	t Forfeiture			Fund	nd		
	Budg Original	jet Final	Actual	Variance With Final Budget Positive (Negative)	Bud Original	Budget Original Final Actual			
\$	- 109,833	\$ - 109,833	\$ - 77,603	\$ - (32,230)	\$ - -	\$ - -	\$ - -	\$ - -	
	115,200	115,200	46,843	(68,357)	4,100	4,100	3,102	(998)	
_	225,033	225,033	124,446	(100,587)	4,100	4,100	3,102	(998)	
	- 155,750 - -	- 155,750 - -	- 114,080 - -	- 41,670 - -	4,000 - -	5,200 - -	3,817 - -	1,383 - -	
	155,750	155,750	114,080	41,670	4,000	5,200	3,817	1,383	
	69,283	69,283	10,366	(58,917)	100	(1,100)	(715)	386	
	- -					<u> </u>			
	69,283	69,283	10,366	(58,917)	100	(1,100)	(715)	386	
	78,696	78,696	78,696		67,333	67,333	67,333		
\$	147,979	\$ 147,979	\$ 89,061	\$ (58,917)	\$ 67,433	\$ 66,233	\$ 66,618	\$ 386	

Continued

# Combining Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual - Special Revenue Funds For the Fiscal Year Ended December 31, 2017

			Jail Co	ommissary		
	Origina	Budç I		Actual	Variance With Final Budget Positive (Negative)	
Revenues:	Φ.		Φ.	Φ.	Φ.	
Taxes Intergovernmental Revenues	\$	-	\$ -	\$ -	\$ -	
Charges for Services	160,0	00	160,000	264,736	104,736	
Miscellaneous Revenues		850		1,885	1,035	
Total Revenues	160,8	50_	160,850	266,621	105,771	
Expenditures: Current:						
General Government Public Safety	174,6	- 60	174,660	178,362	(3,702)	
Culture and Recreation	174,0	-	174,000	170,302	(3,702)	
Conservation & Econ. Development					<del>-</del> _	
Total Expenditures	174,6	60_	174,660	178,362	(3,702)	
Excess (Deficiency) of Revenues Over (Under) Expenditures	(13,8	10)	(13,810)	88,259	102,070	
Other Financing Sources (Uses):						
Transfers In		-	-	-	-	
Transfers Out		_			·	
Total Other Financing Sources (Uses)					- <del>-</del>	
Net Change in Fund Balances	(13,8	10)	(13,810)	88,259	102,070	
Net Change in Fund Balances	(13,0	10)	(13,010)	00,239	102,070	
Fund Balance - Beginning	511,4	52	511,452	511,452	. <u>-</u>	
Fund Balance - Ending	\$ 497,6	42_	\$ 497,642	\$ 599,710	\$ 102,070	
Continued from previous page						

Hazardous Plan/Response					Valley Water Rescue					
	Budget Original Final		Variance With Final Budget Positive Actual (Negative)		Final Budget Positive Budget		Final Budget Positive Budget			Variance With Final Budget Positive (Negative)
\$	-	\$ -	\$ -	\$ -	\$ -	\$ - 38,506	\$ - 38,506	\$ -		
	7,000	6,095 8,375	6,095 8,316	0 (59)	42,706	42,706	42,818	- 112		
	7,000	14,470	14,411	(59)	42,706	81,212	81,324	112		
	-	-	-	-	-	-	-	-		
	6,000	10,500 - -	5,572 - -	4,928 - -	43,500	82,006 - -	65,161 - -	16,845 - -		
	6,000	10,500	5,572	4,928	43,500	82,006	65,161	16,845		
	1,000	3,970	8,839	4,869	(794)	(794)	16,163	16,957		
	-	-	-	-	- -	-	-	-		
	1,000	3,970	8,839	4,869	(794)	(794)	16,163	16,957		
	21,256	21,256	21,256	,550	9,079	9,079	9,079			
\$	22,256	\$ 25,226	\$ 30,094	\$ 4,869	\$ 8,285	\$ 8,285	\$ 25,242	\$ 16,957		

Continued

# Combining Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual - Special Revenue Funds For the Fiscal Year Ended December 31, 2017

	States Attorney Asset Forfeiture							
	Or	Budg iginal	get Final	_	Actual		Fin:	ance With al Budget Positive egative)
Revenues:	¢.		œ.		œ.		æ	
Property Taxes Intergovernmental Revenues	\$	-	\$	-	\$	-	\$	-
Charges for Services		-		-		_		_
Miscellaneous Revenues		7,800	7,80	00	26	,459		18,659
Wilderia i Corollado		7,000				, 100		10,000
Total Revenues		7,800	7,80	00_	26	,459_		18,659
Expenditures: Current: General Government Public Safety Culture and Recreation Conservation & Econ. Development		- 4,000 - -	91,50	- 00 - -	82	- ,255 - -		- 9,245 - -
Total Expenditures		4,000	91,50	00_	82	,255		9,245
Excess (Deficiency) of Revenues Over (Under) Expenditures		3,800	(83,70	00)	(55	,796)		27,904
Other Financing Sources (Uses): Transfers In Transfers Out		<u>-</u>		- -		- -		<u>-</u>
Total Other Financing Sources (Uses)				_				
Net Change in Fund Balances		3,800	(83,70	00)	(55	,796)		27,904
Fund Balance - Beginning	2	252,527	252,52	27	252	,527		
Fund Balance - Ending	\$ 2	256,327	\$ 168,82	27	\$ 196	,733	\$	27,904
Continued from previous page								

	Senior	Citizens		911 Service					
Budget			Variance With Final Budget Positive	Budo		Variance With Final Budget Positive			
Original	Final	Actual	(Negative)	Original	Final	Actual	(Negative)		
\$ 745,643 581,348 - 688	\$ 745,643 581,348 - 688	\$ 739,113 584,689 - 1,023	\$ (6,530) 3,341 - 335	\$ - 2,900,000	\$ - - 3,186,200	3,335,740	\$ - 149,540		
1,327,679	1,327,679	1,324,824	(2,853)	2,900,000	3,186,200	3,335,740	149,540		
- 1,207,790 -	1,207,790 -	- - 1,207,790 -	- - -	3,446,728 - -	3,837,228 - -	3,693,912 - -	143,316 - -		
1,207,790	1,207,790	1,207,790		3,446,728	3,837,228	3,693,912	143,316		
119,889	119,889	117,034	(2,853)	(546,728)	(651,028)	(358,172)	292,856		
<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	546,728	546,728 -	358,662	(188,066)		
				546,728	546,728	358,662	(188,066)		
119,889	119,889	117,034	(2,853)		(104,300)	489	104,789		
202,586	202,586	202,586							
\$ 322,475	\$ 322,475	\$ 319,620	\$ (2,853)	\$ -	\$ (104,300)	\$ 490	\$ 104,789		

Continued

# Combining Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual - Special Revenue Funds For the Fiscal Year Ended December 31, 2017

		NDRIN - County Recorder Pr						
	Budg Original	et Final	Actual	Variance With Final Budget Positive (Negative)				
Revenues:	Φ.	Φ.	<b>.</b>	Φ.				
Property Taxes Intergovernmental Revenues	\$ -	\$ - -	\$ - -	\$ -				
Charges for Services	1,380,000	1,380,000	1,424,910	44,910				
Miscellaneous Revenues	3,000	3,000	5,949	2,949				
Total Revenues	1,383,000	1,383,000	1,430,859	47,859				
Expenditures:								
Current: General Government	1,318,500	1,389,000	1,315,109	73,891				
Public Safety	1,318,500	1,389,000	1,315,109	73,891				
Culture and Recreation	-	_	_	-				
Conservation & Econ. Development								
Total Expenditures	1,318,500	1,389,000	1,315,109	73,891				
Excess (Deficiency) of Revenues Over (Under) Expenditures	64,500	(6,000)	115,750	121,749				
Other Financing Sources (Uses):								
Transfers In	-	-	-	-				
Transfers Out								
Total Other Financing Sources (Uses)								
Net Change in Fund Balances	64,500	(6,000)	115,750	121,749				
Fund Balance - Beginning	1,812,459	1,812,459	1,812,459					
Fund Balance - Ending	\$ 1,876,959	\$ 1,806,459	\$ 1,928,209	\$ 121,749				

Continued from previous page

	Document Pre	servation - RO	D	County Park					
Bu Original	dget Final	Actual	Variance With Final Budget Positive (Negative)	Bud Original	get Final	Actual	Variance With Final Budget Positive (Negative)		
\$ -	\$ - -	\$ -	\$ -	\$ - -	\$ - 15,137	\$ 44 20,482	\$ 44 5,345		
135,000	135,000	221,672 1,303	86,672 1,303	10,000 190	10,000 190	22,890 315	12,890 125		
135,000	135,000	222,975	87,975	10,190	25,327	43,731	18,404		
390,031	390,031	168,147	221,884	_	_	_	_		
	-			62,500	77,637 -	60,523	- 17,114 -		
390,031	390,031	168,147	221,884	62,500	77,637	60,523	17,114		
(255,031)	(255,031)	54,828	309,859	(52,310)	(52,310)	(16,792)	35,519		
	-	-	<u>-</u>	20,000	20,000	20,000	<u>.</u>		
	<u>-</u>			20,000	20,000	20,000			
(255,031)	(255,031)	54,828	309,859	(32,310)	(32,310)	3,208	35,519		
447,425	447,425	447,425		97,039	97,039	97,039			
\$ 192,394	\$ 192,394	\$ 502,252	\$ 309,859	\$ 64,729	\$ 64,729	\$ 100,246	\$ 35,519		

Continued

# Combining Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual - Special Revenue Funds For the Fiscal Year Ended December 31, 2017

Budget           Original         Final         Actual           Revenues:         Property Taxes         * - * * - * * - *           Intergovernmental Revenues         * - * - *           Charges for Services         350,000         410,000         411,706	Fir (1 \$	riance With nal Budget Positive Negative)
Property Taxes \$ - \$ - \$ - Intergovernmental Revenues		-
Intergovernmental Revenues		-
		_
		1,706
Miscellaneous Revenues         200         400         441		41
Total Revenues <u>350,200</u> 410,400 412,147		1,747
Expenditures: Current: General Government		_
Public Safety 336,956 399,956 430,099		(30,143)
Culture and Recreation		-
Conservation & Econ. Development		-
Total Expenditures <u>336,956</u> <u>399,956</u> <u>430,099</u>		(30,143)
Excess (Deficiency) of Revenues Over (Under) Expenditures 13,244 10,444 (17,952)	)	(28,396)
Other Financing Sources (Uses):		
Transfers In		-
Transfers Out		
Total Other Financing Sources (Uses)		
Net Change in Fund Balances         13,244         10,444         (17,952)	)	(28,396)
Fund Balance - Beginning 125,761 125,761 125,761		
Fund Balance - Ending \$ 139,005 \$ 136,205 \$ 107,809	\$	(28,396)

Continued from previous page

Total Nonmajor Budgeted Special Revenue Funds									
Budç	get	•		Fir	iance With nal Budget Positive				
 Original	Final		Actual	1)	Negative)				
\$ 745,643 691,181 4,949,500	\$ 745,643 744,824 5,301,795	\$	739,157 721,280 5,689,119	\$	(6,486) (23,544) 387,324				
, ,					,				
 181,734	183,309		138,574		(44,735)				
 6,568,058	6,975,571		7,288,131		312,560				
1,708,531	1,779,031		1,483,256		295,775				
4,171,594	4,756,800		4,573,258		183,542				
1,270,290	1,285,427	1,268,313			17,114				
20,000	20,000	2,711			17,289				
 20,000		-	_,		,200				
7,170,415	7,841,258		7,327,538		513,720				
 			_		_				
 (602,357)	(865,687)		(39,407)		826,280				
566,728	566,728		378,662		(188,066)				
 566,728	566,728		378,662		(188,066)				
(35,629)	(298,959)		339,254		638,212				
 3,665,449	3,665,449		3,665,449						
\$ 3,629,820	\$ 3,366,490	\$	4,004,702	\$	638,212				

### Combining Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual - Debt Service Funds For the Fiscal Year Ended December 31, 2017

	Wild Rice River Estates										
							Varia	nce With			
							Fina	l Budget			
		Bud	lget					sitive			
	Origina	al		Final	Ac	tual	(Ne	gative)			
Revenues:											
Property Taxes	\$	-	\$	-	\$	-	\$	-			
Intergovernmental Revenues		-		-		-		-			
Miscellaneous Revenues						14_		14_			
Total Revenues						14_		14			
Expenditures:											
Debt Service:											
Principal						-		-			
Interest		-		3,858	3	3,158		700			
Fiscal Charges						601		(601)			
Total Expenditures				3,858	3	3,759		99			
Excess (Deficiency) of Revenues Over											
(Under) Expenditures				(3,858)	(3	3,745)		113			
Other Financing Sources (Uses):											
Transfers In		-		6,476	6	6,425		(51)			
Transfers Out											
Total Other Financing Sources and (Uses)				6,476	6	6,425		(51)			
Net Change in Fund Balances				2,618	2	2,680		62			
Fund Balance - Beginning											
Fund Balance - Ending	\$		\$	2,618	\$ 2	2,680	\$	62			

	Granberg Amber Plains										
Bu	dget		Final	nce With Budget sitive		Bud	get			Fina	ance With al Budget ositive
Original	Final	Actual	(Ne	gative)		Original		Final	Actual	(Negative)	
\$ 24,296	\$ 24,396	\$25,230	\$	834	\$	29,843	\$	29,843	\$ 29,261	\$	(582)
- 75	120	129		9		50		50	47		(3)
24,371	24,516	25,358		842		29,893		29,893	29,309		(584)
25,000 3,850	25,000 3,850	25,000 3,850		-		25,000 6,025		25,000 6,025	25,000 6,025		-
1,000	1,153	1,153				1,500		1,500	1,167		333
29,850	30,003	30,003				32,525		32,525	32,192		333
(5,479)	(5,487)	(4,645)		842		(2,632)		(2,632)	(2,883)		(251)
<u>-</u>	<u>-</u>	- 		- -		- -		- -	<u>-</u>		- -
						<u>-</u> .					
(5,479)	(5,487)	(4,645)		842		(2,632)		(2,632)	(2,883)		(251)
39,162	39,162	39,162				8,711		8,711	8,711		
\$ 33,683	\$ 33,675	\$34,517	\$	842	\$	6,079	\$	6,079	\$ 5,828	\$	(251)

Continued

### Combining Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual - Debt Service Funds For the Fiscal Year Ended December 31, 2017

	Special Assessment Deficiency										
							Varian	ice With			
							Final	Budget			
		Bud	get				Pos	sitive			
	(	Original		Final	Act	ual	(Negative)				
Revenues:											
Taxes	\$	-	\$	-	\$	-	\$	-			
Intergovernmental Revenues		-		-		-		-			
Miscellaneous Revenues		-				26		26			
Total Revenues						26		26			
Expenditures:											
Debt Service:											
Principal		-		-		-		-			
Interest		-		-		-		-			
Fiscal Charges		-									
Total Expenditures											
Excess (Deficiency) of Revenues Over											
(Under) Expenditures						26		26			
(Orider) Experialities						20		20			
Other Financing Sources (Uses):											
Transfers In				-		-		-			
Transfers Out											
Total Other Financing Sources and (Use	<u></u>										
Net Change in Fund Balances						26		26			
Fund Balance - Beginning		8,152		8,152	8	152					
Fund Balance - Ending	\$	8,152	\$	8,152	\$ 8,	178	\$	26			

Continued from previous page

2010 Bond S&I							Total Nonmajor Debt Service Funds																																												
	_					Fir	riance With							Fi	riance With																																				
Budget					Positive			Budget						Positive																																					
_	Original		Final		Actual	1)	Negative)		Original		Original		Original		Original		Original		Original		Original		Original		Original		Original		Original		Original		Original		Original		Original		Original		Original		Original		Original		Final		Actual	(	Negative)
\$	813,980 82,996 483	\$	813,980 82,996 483	\$	806,375 83,976 697	\$	(7,605) 980 214	\$	868,119 82,996 608	\$	868,219 82,996 653	\$	860,866 83,976 913	\$	(7,353) 980 260																																				
	897,459		897,459		891,048		(6,411)	-	951,723		951,868		945,755		(6,113)																																				
	735,000 182,178 400		735,000 182,178 400		735,000 182,178 400		- -		785,000 192,053 2,900		785,000 195,910 3,053		785,000 195,211 3,321		- - (268)																																				
	917,578		917,578		917,578				979,953		983,963	_	983,532		(268)																																				
	(20,119)		(20,119)		(26,530)		(6,411)		(28,230)		(32,095)		(37,777)		(6,381)																																				
	- -		- -		- -		- -		- -		6,476 -		6,425 -		(51) -																																				
											6,476	_	6,425		(51)																																				
	(20,119)		(20,119)		(26,530)		(6,411)		(28,230)	_	(25,619)		(31,351)		(6,432)																																				
	86,866	_	86,866		86,866		-		142,891	_	142,891		142,891		<u>-</u>																																				
\$	66,747	\$	66,747	\$	60,336	\$	(6,411)	\$	114,661	\$	117,272	\$	111,539	\$	(6,432)																																				

### THIS PAGE HAS BEEN RESERVED FOR NOTES

### CASS COUNTY GOVERNMENT Internal Service Funds

Internal service funds are used to account for the financing of goods or services provided by one department or agency to other departments or agencies of the county, on a cost reimbursement basis.

### **Health Insurance Trust**

This fund accounts for a self-funded comprehensive health insurance plan for County employees, administered by an outside firm. Costs are recovered by monthly premiums charged to each department and the plan holder. The portion of the total premium paid by the plan holder for a single, single plus dependent, or family plan is 7.15%, 14.3%, or 21.45%, respectively.

The expenditures are the actual claims incurred, up to a certain level. Stop loss coverage is purchased to limit the County's liability on each individual and in the aggregate.

### **Telephone Trust**

This fund provides for the operation of the County's telephone system. Monthly user fees are charged to departments, as well as related long-distance charges.

### **Dental Insurance Trust**

This fund accounts for a self-funded dental insurance plan for County employees, administered by an outside firm. Costs are recovered by monthly premiums charged to each department and the plan holder. The plan holder has a choice of a single or family policy. The County covers only the cost of the single policy.

### **Motor Pool Operating**

The Motor Pool Operating Fund is used to account for the operations of the Cass County's motor pool. The fund pays for the purchase and operation of cars that are "rented" to Cass County departments. Departments pay for the use of the vehicles on per mile basis.

### Combining Statement of Net Position Internal Service Funds December 31, 2017

	Health Insurance Trust	Dental Insurance Trust	Telephone Trust	Motor Pool Operating	Total
<u>ASSETS</u>					
Current Assets: Cash and cash equivalents Accounts Receivable Prepaid Items	\$ 4,599,502 1,982	\$ 279,703	\$ 191,292 571	\$ 34,061 563	\$ 5,104,559 3,116
Total Current Assets	4,601,484	279,703	191,863	34,624	5,107,675
Noncurrent Assets: Capital Assets Less: Accumulated Depreciation	<u>-</u>		257,528 (177,661)	181,867 (125,528)	439,395 (303,189)
Total Noncurrent Assets			79,867	56,339	136,206
Total Assets	4,601,484	279,703	271,730	90,963	5,243,881
<u>LIABILITIES</u>					
Current Liabilities: Accounts Payable Premium Deposits IBNR Claims	1,108 438,230 293,202	23,628 32,553	53,619 - 	204	54,930 461,858 325,755
Total Liabilities	732,540	56,181	53,619	204	842,543
Net Position: Net Investment in Capital Assets Unrestricted	3,868,944	223,522	79,867 138,244	56,339 34,421	136,206 4,265,131
Total Net Position	\$ 3,868,944	\$ 223,522	\$ 218,111	\$ 90,760	\$ 4,401,337

## CASS COUNTY GOVERNMENT Combining Statement of Revenues, Expenses and Changes in Net Position Internal Service Funds For the Year Ended December 31, 2017

	Health Insurance Trust	In	Dental surance Trust	Telephone Trust	Motor Pool	Total
Operating Revenues:						
Premiums	\$ 5,026,537	\$	358,534	\$ -	\$ -	\$ 5,385,071
Charges for Services	-		-	260,236	46,170	306,406
Miscellaneous	96,566				 2,882	 99,447
Total Operating Revenues	5,123,103		358,534	260,236	 49,051	 5,790,924
Operating Expenses:						
Premiums	924,281		-	-	-	924,281
Medical Services	27,628		-	-	-	27,628
Telephone Service	-		-	199,740	-	199,740
Administrative Fees	264,975		25,456	-	-	290,431
Maintenance and Repairs	-		-	-	29,894	29,894
Benefit Payments	2,613,390		320,376	-	-	2,933,766
IBNR Claims	293,202		23,628	-	-	316,830
Depreciation Expense				19,916	 25,447	 45,363
Total Operating Expenses	4,123,476		369,460	219,656	 55,340	 4,767,933
Operating Income	999,627		(10,926)	40,580	 (6,289)	 1,022,991
Nonoperating Revenues (Expenses): Interest Income Loss/Gain on Disposal of Capital Assets	12,244 		822 -	351 (876)	 127 9,165	 13,544 8,289
Total Nonoperating Revenues (Expenses)	12,244		822	(525)	 9,292	 21,833
Change in Net Position	1,011,871	-	(10,104)	40,055	3,003	 1,044,824
Total Net Position Beginning	2,857,074		233,626	178,056	 87,757	 3,356,514
Total Net Position Ending	\$ 3,868,944	\$	223,522	\$ 218,111	\$ 90,760	\$ 4,401,337

#### CASS COUNTY GOVERNMENT Combining Statement of Cash Flows Internal Service Funds For the Year Ended December 31, 2017

	Health Insurance Trust	Dental Insurance Trust	Telephone Trust	Motor Pool	Total
Cash Flows From Operating Activities: Receipts from customers Payments to Suppliers Claims Paid Other Receipts	\$ 5,024,555 (1,215,776) (2,867,469) 96,566	\$ 358,534 (25,456) (333,729)	\$ 259,850 (158,221) - -	\$ 48,488 (29,722) -	\$ 5,691,428 (1,429,175) (3,201,198) 96,566
Net Cash provided by operating activities	1,037,876	(651)	101,629	18,766	1,157,621
Cash Flows From Capital and Related Financing Activities: Purchase of Capital Assets Proceeds on Sale of Capital Assets	<u>-</u>	<u>.</u>	(44,231)	(45,321) 9,165	(89,551) 9,165
Net Cash Used in Capital and Related Financing Activities			(44,231)	(36,156)	(80,386)
Cash Flows From Investing Activities: Interest Income	12,244	822	351	127	13,544
Net Increase in cash and cash equivalents	1,050,119	171	57,750	(17,263)	1,090,778
Balances - Beginning of the Year	3,549,383	279,533	133,542	51,324	4,013,782
Balances - End of the Year	4,599,502	279,703	191,292	34,061	5,104,559
Reconciliation of Operating Income to net cash  provided by operating activities:  Operating Income (Loss)  Adjustments to Reconcile Operating Income to  Net Cash Flows from Operating Activities:	999,627	(10,926)	40,580	(6,289)	1,022,991
Depreciation Changes in Assets and Liabilities:	-	-	19,916	25,447	45,363
(Increase) Decrease in Accounts Receivable (Increase)Decrease in Prepaid Items	(1,982)	-	(386)	(563)	(2,931)
Increase (Decrease) in Accounts Payable Increase (Decrease) in Premium Deposit Funds Increase (Decrease) in IBNR Claims	1,108 32,679 6,444	(6,168) 16,443	41,519 - -	172 - -	42,799 26,511 22,887
Net Cash Provided by Operating Activities	\$ 1,037,876	\$ (651)	\$ 101,629	\$ 18,767	\$ 1,157,621
Schedule of non-cash capital and related financing activitie	es:				
Disposal of Capital Assets	\$ -	\$ -	\$ (4,915)	\$ -	\$ (4,915)

### CASS COUNTY GOVERNMENT Agency Funds

Agency funds are used to account for assets held by the County as an agent for individuals, private organizations, other governments and/or other funds.

#### **County Funds**

These funds provide clearing facilities for items to be apportioned to other County funds.

#### **Tax Collection Funds**

These funds are used by the County in its role as tax collector to record property tax receipts awaiting apportionment to other governmental units and recipient County funds, and their periodic distribution.

#### **Funds of Other Governmental Units**

The County Treasurer provides fiscal services for various governmental entities. These funds represent the assets, primarily cash and investments, of these entities in the Treasurer's custody and the related liability of the County to disburse these monies on demand.

#### Statement of Fiduciary Assets and Liabilities Fiduciary Funds December 31, 2017

<u>ASSETS</u>	 County Funds	 Tax Collection Funds	unds of Other ernmental Units	_ Ąį	gency Funds
Cash and cash equivalents Accounts Receivable	\$ 444,024 <u>-</u>	\$ 80,130,612	\$ 19,002	\$	80,593,638
Total Assets	\$ 444,024	\$ 80,130,612	\$ 19,002	\$	80,593,638
LIABILITIES Accounts Payable Due to Component Units Deposits	\$ 360,513 - 83,511	\$ 18,242 80,112,371	\$ - - 19,002	\$	360,513 18,242 80,214,883
Total Liabilities	\$ 444,024	\$ 80,130,612	\$ 19,002	\$	80,593,638

## Statement of Changes in Fiduciary Assets and Liabilities Agency Funds For the Year Ended December 31, 2017

	Balance 1/1/2017	Additions	Deductions	Balance 12/31/17
COUNTY FUNDS				
Assets				
Cash and Investments	\$ 440,7	81 \$ 1,910,736	\$ 1,907,493	\$ 444,024
Accounts Receivable	440.7	- 4 040 720	4 007 400	444.024
Total Assets	440,7	81 1,910,736	1,907,493	444,024
Liabilities				
Accounts Payable	357,8	02 360,513	357,802	360,513
Funds Held for County Departments	82,9		1,549,691	83,509
Total Liabilities	440,7	79 1,910,736	1,907,493	444,024
TAX COLLECTION FUNDS				
Assets				
Cash and Investments	62,143,0		265,890,685	80,130,612
Total Assets	62,143,0	72 283,878,224	265,890,685	80,130,612
Liabilities				
Due to Component Units	23,0	93 18,242	23,093	18,242
Accounts Payable		-	-	-
Tax Collections Due to Other	00.440.0	000 050 000	005 007 500	00 440 070
Governmental Units Total Liabilities	62,119,9 62,143,0		265,867,592 265,890,685	80,112,370 80,130,612
Total Elabilities	62,143,0	72 203,070,224	200,090,000	60,130,612
FUNDS OF OTHER				
GOVERNMENTAL UNITS				
Assets				
Cash and Investments	14,5	79 1,519,399	1,514,975	19,002
Total Assets	14,5	79 1,519,399	1,514,975	19,002
Liabilities				
Accounts Payable	1,2	00	1,200	-
Funds Held for Other Governmental Units	13,3		1,513,775	19,002
Total Liabilities	14,5	79 1,519,399	1,514,975	19,002
TOTALS:				
Assets				
Cash and Investments	62,598,4	33 287,308,358	269,313,152	80,593,638
Accounts Receivable		<u>-</u>		
Total Assets	62,598,4	32 287,308,358	269,313,153	80,593,638
Liabilities				
Accounts Payable	359,0	02 360,513	359,002	360,513
Due To Component Units	23,0		23,093	18,242
Funds Held for Other Governmental Units	62,133,3	59 285,379,381	267,381,367	80,131,372
Funds Held for County Government	82,9		1,549,691	83,509
Total Liabilities	\$ 62,598,4	30 \$ 287,308,359	\$ 269,313,153	\$ 80,593,638

#### THIS PAGE HAS BEEN RESERVED FOR NOTES

STATISTICAL SECTION
JIAHOHOAL GLOHON

#### **Statistical Section**

This part of the Cass County Government's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the County's overall financial health.

Contents	<u>Page</u>
Financial Trends  These schedules contain trend information to help the reader understand how the County's financial performance and wellbeing have changed over time.	140-147
Revenue Capacity  These schedules contain information to help the reader assess the factors affecting the County's ability to generate its property taxes.	148-154
Debt Capacity  These schedules present information to help the reader assess the affordability of the County's current levels of outstanding debt and the County's ability to issue additional debt in the future.	155-160
Demographic and Economic Information  These schedules offer demographic and economic indicators to help the reader understand the environment within which the County's financial activities take place and to help make comparisons over time and with other governments.	161-163
Operating Information  These schedules contain information about the County's operations and resources to help the reader understand how the County's financial information relates to the services the County provides and the activities it performs.	164-167
<b>Sources:</b> Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year.	

### CASS COUNTY GOVERNMENT NET POSITION BY COMPONENT LAST TEN FISCAL YEARS

(accrual basis of accounting)
(Unaudited)

		Fiscal	Yea	r	
	 2008	2009		2010	2011
Primary Government	 				
Governmental Activities					
Net Investment in capital assets	\$ 105,044,599	\$ 105,765,817	\$	113,476,180	\$ 124,072,749
Restricted	11,646,300	16,542,567		17,210,712	11,215,260
Unrestricted	 2,697,912	 4,212,267		5,868,375	 13,395,579
Total governmental activities net position	\$ 119,388,810	\$ 126,520,652	\$	136,555,267	\$ 148,683,587

Net positon for 2014 was restated.

Balances prior to FY 2014 have not been adjusted for the implementation of GASB Statement No. 68, *Accounting and Financial Reporting for Pensions* - an amendment of GASB Statement No. 27, as amended by GASB Statement No. 71, *Pension Transition for Contributions Made Subsequent to the Measurement Date* - an amendment of GASB Statement No. 68.

					Fisca	l Yea	r				
	2012	_	2013	_	2014		2015	_	2016		2017
\$	130,868,984 6,062,258	\$	133,541,081 9,052,410	\$	138,776,719 32,222,189	\$	140,362,009 40,648,438	\$	133,225,720 17,217,641	\$	131,170,862 9,671,740
_	16,904,143	_	24,283,484		(37,951,347)	_	(57,010,859)		(109,842,657)	_	(104,820,905)
\$	153 835 385	\$	166 876 975	\$	133 047 561	\$	123 999 587	\$	40 600 704	\$	36 021 697

### Changes in Net Position, Last Ten Fiscal Years (accural basis of accounting) (unaudited)

				Fisca	ıl Yea	r		
		2008		2009		2010		2011
Expenses								
Primary Government								
Governmental activities:								
General government	\$	5,948,114	\$	6,392,092	\$	7,374,704	\$	10,850,881
Public safety		13,844,524		14,660,149		15,413,806		16,210,286
Highways and streets		8,202,883		13,551,381		14,376,511		22,920,416
Relief and charities		10,115,364		10,278,514		11,108,274		11,756,349
Conservation & economic development		1,750,024		1,926,527		2,823,577		3,247,937
Culture & recreation		701,706		770,227		811,297		806,552
Interest on long-term debt		68,837		59,768		150,079		351,614
Total primary government expenses	\$	40,631,452	\$	47,638,659	\$	52,058,248	\$	66,144,035
Program Revenues								
Governmental activities:								
Charges for services								
General government	\$	1,639,442	\$	1,580,680	\$	2,058,886	\$	2,272,590
Public safety	•	2,150,517	•	2,142,956	•	2,394,977	•	2,438,340
Highways and streets		316,572		105,167		126,417		180,517
Relief and charities		74,343		92,076		78,190		138,666
Conservation & economic development		42,266		47,696		90,113		77,985
Culture and recreation		2,775		4,605		3,395		7,905
Operating grants and contributions:								
General government	\$	-	\$	907	\$	41,810	\$	424,064
Public safety		725,140		852,821		933,331		1,081,261
Highways and streets		7,632,674		14,473,911		9,255,734		18,773,429
Relief and charities		2,802,802		2,745,810		2,983,727		3,192,735
Conservation & economic development		105,585		206,476		67,293		85,931
Culture & recreation		263,849		285,609		310,411		309,576
Capital grants and contributions:								
General government		-		-		-		-
Highways and streets		1,144,856		2,427,538		-		-
Conservation & economic development						12,021,555		5,028,844
Total primary government program revenues	\$	16,900,821	\$	24,966,252	\$	30,365,839	\$	34,011,843
Net (Expense)/Revenue								
Governmental activities	\$	(23,730,631)	\$	(22,672,407)	\$	(21,692,409)	\$	(32,132,194)
General Revenues and Other Changes in Net Position	n							
General activities:								
Property Taxes	\$	24,584,536	\$	25,708,577	\$	26,926,204	\$	29,258,876
Sales Taxes		3,443		923		2,122		8,663,697
Estate Taxes		13,200		5,698		-		-
Unrestricted State Shared Revenues		3,551,164		3,492,852		3,763,944		5,513,777
Unrestricted investment earnings		1,005,542		402,994		375,580		261,398
Miscellaneous		211,005		193,214		659,176		562,770
Total primary government	\$	29,368,890	\$	29,804,260	\$	31,727,028	\$	44,260,519
Special Items	\$		\$	-	\$		\$	-
Change in Net Position	•	E 620 050	•	7 404 050	•	10.004.040	•	40 400 005
Primary government	\$	5,638,258	\$	7,131,853	\$	10,034,619	\$	12,128,325

Balance prior to FY 2015 have not been adjusted for the implementation of GASB Statement No. 68, *Accounting and Financial Reporting for Pensions* - an amendment of GASB Statement No. 27, as amended by GASB Statement No. 71, *Pension Transition for Contributions Subsequent to the Measurement Date* - an amendment of GASB Statement No. 68.

					Fisca	l Yea	r				
	2012		2013		2014		2015		2016		2017
\$	15,302,368	\$	13,935,655	\$	9,028,821	\$	10,351,235	\$	10,427,951	\$	9,583,401
	17,152,771		17,642,420		19,512,519		21,987,295		23,670,341		26,746,728
	25,619,469		20,884,882		23,395,819		21,422,780		21,563,531		21,574,723
	12,238,254		13,137,268		14,019,886		14,179,753		12,003,373		13,272,509
	2,463,396		8,356,650		41,669,890		32,612,490		94,618,770		16,894,004
	866,399		859,350		991,260		1,064,697		1,143,624		1,292,132
	309,675		329,890		308,046		263,219		812,755		1,478,432
\$	73,952,332	\$	75,146,115	\$	108,926,242	\$	101,881,469	\$	164,240,346	\$	90,841,929
\$	2,343,679	\$	2,466,536	\$	2,586,708	\$	2,580,027	\$	2,565,815	\$	2,862,248
	2,278,942		2,354,580		3,746,880		6,501,870		6,239,764		7,074,473
	499,846		621,954		376,314		350,875		476,037		726,983
	119,219		201,521		193,022		296,462		287,077		256,650
	80,360		55,103		47,426		24,215		17,477		10,315
	9,703		11,130		11,705		15,788		19,861		22,890
\$	420,770	\$	106,914	\$	101,542	\$	94,446	\$	86,085	\$	76,438
	871,054		605,802		540,802		480,722		580,119		1,537,143
	13,494,047		17,934,441		16,453,142		14,204,940		12,753,978		9,812,133
	3,206,771		3,218,237		3,223,837		3,234,853		3,236,367		3,066,627
	1,461,876		177,820		21,726		22,012		24,135		76,875
	360,921		380,750		442,880		475,892		519,770		604,880
	-		-		-		-		-		190,000
	-		-		-		-		-		-
\$	354,695	\$	5,538,738	\$	5,720,548	\$	4,515,419 32,797,521	\$	26,585 26,833,070	\$	26 247 6EE
Φ_	25,501,883	<u> </u>	33,673,526	<u> </u>	33,466,532	Φ_	32,797,321	<u> </u>	20,033,070	Φ_	26,317,655
\$	(48,450,451)	\$	(41,472,590)	\$	(75,459,710)	\$	(69,083,949)	\$	(137,407,277)	\$	(64,524,273)
\$	31,046,541	\$	31,465,829	\$	32,846,723	\$	35,718,426	\$	37,741,395	\$	39,109,785
	14,812,160		15,135,193		16,164,464		16,449,060		16,112,224		15,302,921
	7,384,069		7,563,694		8,639,513		7,361,938		5,664,187		5,602,372
	187,373		167,809		133,782		146,742		143,659		120,658
	172,108		181,655		752,661		359,805		693,716		1,346,951
\$	53,602,252	\$	54,514,181	\$	58,537,142	\$	60,035,971	\$	60,355,181	\$	61,482,687
\$		\$		\$		\$		\$	(6,346,790)	\$	
æ	E 4E4 000	¢.	12.044.500	¢.	(46 000 F60)	ď	(0.047.070)	¢.	(02 200 000)	ď	(2.044.500)
\$	5,151,803	\$	13,041,590	\$	(16,922,568)	\$	(9,047,976)	\$	(83,398,886)	\$	(3,041,586)

#### Fund Balances, Governmental Funds, Last Ten Fiscal Years (modified accrual basis of accounting) (Unaudited)

		Fiscal	Years	6	
<del>-</del>	2008	2009		2010	2011
General Fund: Reserved Unreserved	\$ 281,609 2,830,637	\$ 326,101 2,932,040	\$	371,309 4,074,525	\$ - -
Nonspendable: Inventory Prepaid Items Assigned:	_	_		_	70,399 315,737
SWAT Vehicle Replacement Unassigned	-	-		-	5,795 6,102,327
Total General Fund	\$ 3,112,246	\$ 3,258,141	\$	4,445,834	\$ 6,494,258
All Other Governmental Funds:					
Reserved	\$ 336,249	\$ 296,109	\$	347,276	\$ -
Unreserved, reported in:					
Special Revenue Funds	1,460,486.00	8,448,808		4,364,231	-
Capital Projects Funds	8,922,459	8,587,775		13,325,774	-
Nonspendable:					454.000
Inventory Prepaid Items	-	-		-	151,026 89,307
Restricted	-	-		-	69,307
Sheriff Asset Forfeiture	_	_		_	22,710
JAIBG Funds					57,675
Hazardous Planning					20,045
State's Attorney Asset Forfeiture					97,439
24/7 Sobriety					18,278
Relief and Charities	-	-		-	2,248,610
Highways and Streets	-	-		-	7,278,126
Senior Citizens	-	-		-	17,012
Flood Control Projects	-	-		-	28,077
Document Preservation County Park	-	-		-	1,378,172 64,053
Special Assessment Debt	-	_		-	59,276
General Obligation Debt	<u>-</u>	_		-	98,463
Committed:					00,100
Jail Commissary Valley Water Rescue	-	-		-	153,763
Parenting Workshop	-	-		-	19,040
Flood Control Projects	-	-		-	4,661,475
Building Projects	-	-		-	5,378,394
Special Assessment Projects	-	-		-	156,965
Unassigned	-	-		-	(3,971,785)
Total all other governmental funds	\$ 10,719,194	\$ 17,332,692	\$	18,037,281	\$ 18,026,122

Note- GASB Statement No. 54 altered the classification of governmental fund balances on a prospective basis effective with fiscal year 2011. Retroactive application was encouraged; however, information pertaining to prior years is not readily available. The objective of this statement is to more clearly define categories that reflect the nature and extent of constraints placed on the County's fund balances.

	0040		0040		Fiscal	I Cal			0040		0047
	2012		2013		2014		2015		2016		2017
\$	-	\$	-	\$	-	\$	-	\$	-	\$	-
	16,161 265,020		17,264 150,917		17,047 299,830		17,777 310,053		17,209 375,747		16,302 278,968
	2,432 8,476,106		5,445 8,769,301		7,802 8,260,583		10,163 6,396,075		12,531 2,538,761		14,915 4,692,103
\$	8,759,719	\$	8,942,927	\$	8,585,262	\$	6,734,067	\$	2,944,248	\$	5,002,288
\$	_	\$		\$		\$		\$		\$	
Ψ	-	Ψ	_	Ψ	-	Ψ	-	Ψ	-	Ψ	-
	-		-		-		-		-		-
	-		-		-		-		-		-
	124,860		136,723		143,841		205,828		209,500		240,947
	74,899		18,698		51,339		184,209		76,583		99,382
	29,113		36,607		8,767		46,440		78,696		89,061
	61,585		65,249		65,367		66,336		67,333		66,618
	18,358		24,372		38,040		35,001		21,255		30,094
	124,805		124,939		212,140		183,171		252,528		196,733
	28,123		56,323		87,592		136,346		125,010		107,269
	1,906,753		2,140,820		2,048,537		2,172,675		2,507,095		411,349
	1,631,831		3,367,690		3,171,880		3,433,174		3,631,878		2,356,100
	52,130		65,134		100,581		129,583		202,586		319,620
	765,272		1,778,740		25,078,671		2,283,691		4,158,324		4,408,839
	1,552,639		1,639,430		1,869,242		1,862,042		2,240,585		2,389,305
	53,556		61,087		69,602		86,784		97,038		100,246
	60,267		61,830		70,775		65,454		56,025		51,203
	114,076		88,642		100,637		109,288		86,866		60,336
	208,158		285,421		360,724		451,400		511,214		600,149
									9,079		25,242
	35,178		34,567		43,629		43,035		39,837		38,617
	11,951,297		15,941,570		15,836,693		30,872,051		4,855,030		5,633,394
	311,751		30,247								
	135,330		135,750		124,931		125,218		125,516		126,893
	(5,112,118)		(2,109,755)		(2,415,342)		(3,954)		(168,225)		-
\$	14,127,864	\$	23,984,084	\$	47,067,646	\$	42,487,772	\$	19,183,753	\$	17,351,400

## Changes in Fund Balances, Governmental Funds Last Ten Fiscal Years (modified accrual basis of accounting) (unaudited)

				Fisca	ıl Yea	ar		
		2008		2009		2010		2011
_								
Revenues	Φ	04 044 500	Φ.	05 000 000	Φ	07 000 505	Φ.	00 405 040
Property Taxes Sales Tax	\$	24,611,533	\$	25,629,938	\$	27,096,595	\$	29,485,640 8,663,697
Intergovernmental		15,101,212		21,967,151		29,306,780		31,139,975
Licenses Permits & Fees		265,336		158,502		113,977		128,026
Charges for Services		3,829,880		3,715,880		4,487,728		4,897,135
Miscellaneous		1,311,694		755,673		1,182,346		992,804
Total revenues	\$	45,119,655	\$	52,227,142	\$	62,187,426	\$	75,307,277
Expenditures								
General Government	\$	6,000,740	\$	5,851,200	\$	6,260,992	\$	6,683,474
Public Safety		13,401,260		14,078,210		14,990,010		15,864,877
Public Works		15,230,557		12,109,820		17,648,410		17,227,269
Relief & Charities		10,084,922		10,197,939		10,926,268		11,665,664
Culture & Recreation		695,203		763,724		804,794		800,049
Conservation & Economic Development		1,750,958		1,932,610		15,712,346		8,060,946
Capital Outlay		1,175,973		354,473		2,455,931		11,842,310
Debt Service								
Principal		188,932		203,668		208,610		873,769
Interest	_	71,603		62,495	_	147,067		345,908
Total expenditures	\$	48,600,148	\$	45,554,138	\$	69,154,427	\$	73,364,266
Excess of revenues over (under)								
expenditures	\$	(3,480,493)	\$	6,673,003	\$	(6,967,002)	\$	1,943,011
Other Financing Sources (Uses)								
Bonds Issued	\$	_	\$	_	\$	8,829,029	\$	_
Loans Issued	Ť		•		•	-,,-	•	
Sale of Property		196,003		86,391		30,260		94,254
Transfers In		149,550		1,173,261		12,085,485		2,593,818
Transfers Out		(149,550)		(1,173,261)		(12,085,485)		(2,593,818)
Total other financing sources (uses)	\$	196,002	\$	86,391	\$	8,859,289	\$	94,254
Net change in fund balance	\$	(3,284,491)	\$	6,759,393	\$	1,892,286	\$	2,037,265
Debt service as a percentage of								
noncapital expenditures		0.72%		0.64%		1.01%		2.09%

Fiscal Year											
	2012		2013		2014		2015	2016			2017
\$	31,217,265	\$	31,572,698	\$	33,011,508	\$	35,823,646	\$	37,793,970	\$	39,096,997
	14,812,160		15,135,193		16,164,464		16,449,060		16,112,224		15,302,921
	25,762,129		35,501,698		35,102,540		30,378,356		22,849,912		20,745,886
	127,947		133,469		211,419		166,711		162,128		176,465
	5,056,253		5,423,907		6,453,308		9,470,782		9,190,358		10,577,206
	516,079		490,744		1,211,108		654,680		1,087,785		1,619,865
\$	77,491,833	\$	88,257,709	\$	92,154,347	\$	92,943,235	\$	87,196,377	\$	87,519,340
\$	7,631,349	\$	7,911,266	\$	9,151,938	\$	10,319,594	\$	10,420,306	\$	9,292,888
	16,719,600		17,107,862		19,220,676		23,142,829		24,826,748		25,881,762
	23,578,843		18,262,385		21,505,559		19,163,328		19,560,000		19,298,125
	12,207,748		13,125,256		14,030,665		14,380,943		12,192,337		12,834,366
	859,916		909,785		983,675		1,065,777		1,133,929		1,268,313
	2,462,144		8,364,271		10,326,277		5,449,088		2,236,868		2,151,597
	14,546,103		11,407,367		38,281,498		29,832,863		92,384,213		14,748,762
	889,152		874,771		757,210		767,606		50,783,024		100,785,000
	304,567		285,347		263,305		243,434		868,174		1,475,478
\$	79,199,422	\$	78,248,310	\$	114,520,803	\$	104,365,462	\$	214,405,599	\$	187,736,291
\$	(1,707,589)	\$	10,009,399	\$	(22,366,456)	\$	(11,422,227)	\$	(127,209,222)	\$	(100,216,951)
\$	-	\$	-	\$	-	\$	-	\$	-	\$	188,100
					45,060,200		4,939,800		100,000,000		100,000,000
	74,795		30,031		32,156		51,357		115,380		87,526
	5,819,780		3,502,006		1,798,048		1,419,290		160,018		385,087
	(5,819,780)		(3,502,006)		(1,798,048)		(1,419,290)		(160,018)		(385,087)
\$	74,795	\$	30,031	\$	45,092,358	\$	4,991,159	\$	100,115,382	\$	100,275,628
\$	(1 632 705)	\$	10,039,430	\$	22,725,902	\$	(6.431.068)	\$	(27 003 840)	\$	58,676
Ф	(1,632,795)	Ф	10,039,430	Φ	22,120,902	Φ	(6,431,068)	Φ	(27,093,840)	Φ	30,076
	2.02%		1.61%		0.97%		1.02%		24.39%		54.84%

### True and Full Value, Assessed Value, and Actual Value of Taxable Property Last Ten Fiscal Years (Unaudited)

	True and	Full Value of Real P	roperty			Total
Fiscal	Residential	Commerical		Total True &	Total Taxable	Direct Tax
<u>Year</u>	Property	Property	Farmland	Full Value	Value	Rate
2008	5,231,690,770	3,127,203,900	600,649,500	8,959,544,170	428,417,209	61.00
2009	5,507,269,150	3,252,963,470	599,811,100	9,360,043,720	446,981,324	61.00
2010	5,729,017,391	3,370,663,490	628,445,100	9,728,125,981	464,365,075	61.00
2011	5,871,885,336	3,516,327,890	677,413,550	10,065,626,776	481,032,464	64.00
2012	6,035,161,188	3,659,791,030	723,805,350	10,418,757,568	496,726,180	65.75
2013	6,178,466,848	3,868,885,870	856,233,100	10,903,585,818	521,035,701	63.60
2014	6,416,212,498	4,125,432,120	941,070,200	11,482,714,818	548,947,150	62.67
2015	6,870,590,258	4,520,934,400	1,025,443,920	12,416,968,578	594,023,291	62.67
2016	7,642,811,085	5,222,180,842	1,105,180,020	13,970,171,947	668,216,009	57.42
2017	8,670,137,538	6,010,399,946	1,137,607,420	15,818,144,904	755,904,584	52.76

Source: County Auditor's Office

#### Notes:

Taxable values for a given fiscal year are from the prior calendar year's tax roll.

Direct tax rate per \$1,000 of taxable value.

Property in Cass County is assessed annually. The county assesses property at true and full value. For residential and commercial property, true and full is market value. For farmland, true and full value is productivity value. True and full value for all property is reduced by 50 percent to arrive at assessed value. Taxable value is calculated at 10% of assessed value for commerical property and farmland. Residential property is calculated at 9% of assessed value. Taxable value also includes centrally assessed property such as railroads, pipelines and electric. Taxable valuation is also reduced for homestead credits and veteran's credits as approved by state statute.

#### Principal Property Tax Payers Current Year and Nine Years Ago (Unaudited)

	Fiscal Year 2017		ar 2017	Fiscal Year 2008		
Name		Taxable Value	Percentage of Total Taxable Value	Taxable Value	Percentage of Total Taxable Value	
Sanford Medical Center	\$	9,713,855	1.29%			
Inreit Properties LLLP		7,647,540	1.01%	\$ 4,712,995	1.10%	
Northern States Power Company		7,225,847	0.96%	3,979,624	0.93%	
West Acres Development Company		5,359,735	0.71%	4,106,155	0.96%	
Burlington Northern		4,029,011	0.53%	1,924,621	0.45%	
Matrix Properties Corp.		2,934,345	0.39%	2,328,740	0.54%	
Innovis Health LLC		2,669,185	0.35%	4,126,980	0.96%	
Blue Cross of North Dakota		2,057,845	0.27%	1,553,350	0.36%	
Wal-Mart Real Estate Business Trust		1,843,890	0.24%			
Case Equipment Corporation		1,537,990	0.20%	1,066,965	0.25%	
Meritcare Medical Group				1,203,936	0.28%	
Meritcare Hospitals				1,185,277	0.28%	
Total Attributable to Ten Largest Property Taxpayers		45,019,243	5.96%	26,188,643	6.11%	
TOTAL GROSS TAXABLE VALUE	\$ 7	755,904,584	100.00%	428,417,209	100.00%	

# Property Tax Rates - Direct and Overlapping Last Ten Fiscal Years (per \$1,000 of taxable value) (Unaudited)

		Fiscal Year		
	2008	2009	2010	2011
Direct				
General	32.25	32.25	32.25	32.25
Human Service	17.50	17.50	17.50	17.50
Highway	10.25	10.25	10.25	10.25
Senior Citizens	1.00	1.00	1.00	1.00
Emergency	-	-	-	1.00
Debt Service Sinking				2.00
Total Direct	61.00	61.00	61.00	64.00
Overlapping Governments				
Cities				
Fargo	58.25	58.25	58.25	58.25
West Fargo	88.87	88.47	91.37	91.59
Other Cities	10.56-207.07	7.76-203.26	10.21-200.42	12.49-206.08
Park Districts				
Fargo	31.85	31.56	31.45	31.39
West Fargo	38.06	36.42	32.45	32.55
Other Park Districts	3.43-24.73	2.8-24.64	3.0-25.58	3.5-25.65
School Districts				
Fargo	299.99	296.77	221.77	221.59
West Fargo	248.76	245.64	170.64	170.64
Other School Districts	176.55-233.02	176.72-228.48	100.00-158.57	100.00-191.29
Townships	12.12-29.8	12.11-30.88	12.11-30.88	10.15-36.00
Water Resource Districts	4.6-5.0	4.4-5.0	5.00	6.00
Fire Districts	1.93-6.29	1.88-12.83	1.78-13.00	1.89-13.00

		Fiscal Year			
2012	2013	2014	2015	2016	2017
32.25	28.25	27.34	28.80	28.80	30.41
17.50	19.50	19.50	18.71	13.66	10.00
10.25	10.25	10.25	9.83	9.83	10.00
1.00	1.00	1.00	1.00	1.00	1.00
3.00	3.00	3.00	2.88	2.88	0.25
1.75	1.60	1.58	1.45	1.25	1.10
65.75	63.60	62.67	62.67	57.42	52.76
58.25	58.25	57.25	57.25	55.00	53.00
91.03	90.11	89.11	85.05	80.08	70.24
11.77-200.15	10.49-194.03	5.48-174.61	2.27-174.14	5.34-175.32	9.7-168.27
31.34	31.25	30.74	30.71	29.52	28.61
34.56	32.93	32.45	31.41	29.75	26.18
0.66-26.17	4.00-26.23	4.00-32.45	3.22-30.23	3.00-29.52	2.60-25.89
221.59	219.28	165.35	165.35	166.35	154.35
192.20	192.20	142.20	142.20	139.71	133.29
100.00-187.91	99.33-179.22	67.17-137.51	60-133.05	60-126.88	62.99-124.08
10.04-40.12	8.37-39.92	8.14-40.46	7.46-75.47	6.91-60.77	5.30-64.51
6.00	6.00	6.00	6.00	5.5-6.00	5.4-6.00
1.79-13.00	1.46-13.00	1.98-12.63	1.81-12.35	1.67-13.00	1.60-13.00

## Property Tax Levies and Collections Last Ten Fiscal Years (Unaudited)

	Taxes Levied		
	for the		Total
Fiscal	Fiscal Year		Adjusted
Year	Original Levy	Adjustments	Levy
2008	25,588,742	(67,783)	25,520,959
2009	26,590,924	30,767	26,621,691
2010	27,662,317	122,353	27,784,670
2011	30,083,068	137,071	30,220,138
2012	31,927,747	145,152	32,072,900
2013	32,379,259	320,621	32,699,880
2014	33,559,573	46,510	33,606,083
2015	36,204,233	267,139	36,471,372
2016	38,368,963	253,244	38,622,207
2017	39,881,526	170,671	40,052,197

Source: County Auditor's Office

Note: The information in this schedule relates to the county's own property tax levies, and does not include those it collects

on behalf of other governments.

Collected Within the Fiscal Year of the Levy

Concolod v	VIGINI GIO				
Fiscal Year	of the Levy		Total Collections to Date		
	Percentage of	Collections		Percentage of	
	Original	in Subsequent		Adjusted	
Amount	Levy	Years	Amount	Levy	
24,114,604	94.24%	299,150	24,413,754	95.66%	
24,973,314	93.92%	508,783	25,482,097	95.72%	
26,097,270	94.34%	492,785	26,590,054	95.70%	
28,482,450	94.68%	430,330	28,912,780	95.67%	
30,332,994	95.01%	334,919	30,667,913	95.62%	
31,086,237	96.01%	183,494	31,269,731	95.63%	
32,078,024	95.59%	60,947	32,138,971	95.63%	
34,629,229	95.65%	229,932	34,859,161	95.58%	
36,662,427	95.55%	152,004	36,814,431	95.32%	
38,216,384	95.82%	-	38,216,384	95.42%	

#### Sales Tax Revenue Last Ten Fiscal Years (Unaudited)

	Sales	Taxable	
Fiscal	Tax	Sales and	Direct
Year	Revenue	Purchases	Rate
2008	-	-	-
2009	-	-	-
2010	-	-	-
2011	10,243,206	2,775,649,629	0.50%
2012	14,620,690	3,055,069,906	0.50%
2013	15,310,716	3,125,583,081	0.50%
2014	16,120,808	3,256,646,158	0.50%
2015	16,319,173	3,199,609,785	0.50%
2016	16,576,834	3,001,106,671	0.50%
2017	15,302,922	2,874,488,805	0.50%

Source: County Auditor's Office and Office of the ND State Tax Commissioner

#### Notes:

Effective April 1, 2011 an ordinance was approved for a 1/2 cent sales tax for flood control to terminate on March 31, 2031.

Effective January 1, 2017 an ordiance was approved for an extension of the 1/2 cent sales tax to terminate on December 31, 2084.

Revenues are shown net of state administrative fee.

#### Ratio of Outstanding Debt by Type Last Ten Fiscal Years (Unaudited)

Governmental Activities Debt

<u>-</u>	General	Special	Special	1	0 1 - 1	Total	Percentage	D
Fiscal	Obligation	Assessment	Assessments	Loan	Capital	Primary	of Personal	Per
Year	Bonds	Bonds (1)	Payable	Payable	Leases	Government	Income(1)	Capita(1)
2007	-	918,864	3,970	-	692,879	1,615,713	0.03%	11.74
2008	-	833,633	-	-	589,178	1,422,811	0.02%	10.17
2009	-	738,115	113,461	-	481,029	1,332,604	0.02%	9.30
2010	8,900,000	642,293	112,567	-	368,239	10,023,099	0.15%	66.92
2011	8,225,000	561,152	109,033	-	250,611	9,145,797	0.13%	60.02
2012	7,540,000	479,674	105,285	-	127,937	8,252,896	0.11%	52.85
2013	6,850,000	422,839	-	-	-	7,272,839	0.09%	44.67
2014	6,150,000	365,630	-	45,060,200	-	51,575,830	0.59%	308.83
2015	5,440,000	308,024	=	50,000,000	-	55,748,024	0.61%	325.04
2016	4,715,000	250,000	-	100,000,000	-	104,965,000	1.12%	598.95
2017	3,980,000	390,000	-	100,000,000	-	104,370,000	1.11%	595.55

Notes: 2017 percentages calculated using 2016 personal income date, which is the most recent available.

<sup>(1)</sup> See Schedule on page 161 for population and personal income data

## Ratio of General Bonded Debt Outstanding Last Ten Fiscal Years (Unaudited)

Fiscal Year	General Obligation Bonds	Percent of Actual Value of Taxable Property(2)	Per Capita(3)
2008	-	-	-
2009	-	-	-
2010	8,900,000	1.92%	59.42
2011	8,225,000	1.71%	53.98
2012	7,540,000	1.52%	48.28
2013	6,850,000	1.31%	42.07
2014	6,150,000	1.12%	36.83
2015	5,440,000	0.92%	31.72
2016	4,715,000	0.71%	26.90
2017	3,980,000	0.53%	22.39

<sup>(2)</sup> See Schedule on page 148 for property tax value data

<sup>(3)</sup> See Schedule on page 161 for population data

## Ratio of Net Bonded Debt to Assessed Value and Net Bonded Debt Per Capita Last Ten Fiscal Years (Unaudited)

General Bonded Debt

	<u>_</u>	Conciai Bondod Bobt		_		
			Less:		Ratio of Net	Net
		General	Amounts	Net	Bonded Debt	Bonded Debt
Fiscal	Assessed	Obligation	Restricted to	Bonded	to Assessed	Per
Year	Valuation	Bonds (1)	Repaying Principal	Debt	Valuation	Capita(3)
2008	4,479,772,085	-	-	-	-	-
2009	4,680,021,860	-	-	-	-	-
2010	4,864,062,991	8,900,000	-	8,900,000	0.18%	59.42
2011	5,032,813,388	8,225,000	98,463	8,126,537	0.16%	53.33
2012	5,209,378,784	7,540,000	114,076	7,425,924	0.14%	47.55
2013	5,451,792,909	6,850,000	88,642	6,761,358	0.12%	41.52
2014	5,741,357,409	6,150,000	100,637	6,049,363	0.11%	36.22
2015	6,208,484,289	5,440,000	99,980	5,340,020	0.09%	31.13
2016	6,985,085,974	4,715,000	86,866	4,628,134	0.07%	26.41
2017	7,909,072,452	3,980,000	60,336	3,919,664	0.05%	22.05

<sup>(3)</sup> See Schedule on page 161 for population data

#### CASS COUNTY GOVERNMENT LEGAL DEBT MARGIN INFORMATION LAST TEN FISCAL YEARS (Unaudited)

	2008		2009		2010		 2011	
Assessed Value of Property	\$	4,479,772,085	\$	4,680,021,860	\$	4,864,062,990	\$ 5,032,813,388	
Debt Limit, 5% of Assessed Value		223,988,604		234,001,093		243,203,149	251,640,669	
Amount of Debt Applicable to Limit General Obligation Bonds Less: Resources Restricted to Paying Principal		-		-		8,788,498	 8,123,194	
Total Net General Obligation Bonds		-		-		8,788,498	8,123,194	
Loan Payable Capital Leases		589,178		- 481,029		368,239	 - 79,521	
Total net debt applicable to limit		589,178		481,029		9,156,737	8,202,715	
Legal Debt Margin	\$	223,399,426	\$	233,520,064	\$	234,046,412	\$ 243,437,955	
Total net debt applicable to the limit as a percentage of debt limit		0.26%		0.21%		3.77%	3.26%	

 2012	2013	 2014	2015	 2016	2017
\$ 5,209,378,784	\$ 5,451,792,909	\$ 5,741,357,409	\$ 6,208,484,289	\$ 6,985,085,974	\$ 7,909,072,452
260,468,939	272,589,645	287,067,870	310,424,214	349,254,299	395,453,623
7,447,890	 6,799,729	 6,105,643	 5,401,557	 4,682,472	 3,953,386
7,447,890	6,799,729	6,105,643	5,401,557	4,682,472	3,953,386
 - 127,935	 <u> </u>	 45,060,200	 50,000,000	 100,000,000	 100,000,000
7,575,825	6,799,729	51,165,843	55,401,557	104,682,472	103,953,386
\$ 252,893,114	\$ 265,789,916	\$ 235,902,027	\$ 255,022,657	\$ 244,571,827	\$ 291,500,237
2.91%	2.49%	17.82%	17.85%	29.97%	26.29%

#### Sales Tax Note Payable - Direct Bank Loan Last Ten Fiscal Years (Unaudited)

FM Diversion Financing

_	1 W Bivereien i maneing							
Fiscal		vice	_					
Year	Sales Tax	Principal	Interest	Coverage				
2008	-	-	-	-				
2009	-	-	-	-				
2010	-	-	-	-				
2011	-	-	-	-				
2012	-	-	-	-				
2013	-	-	-	-				
2014	14,669,935	-	41,206	356				
2015	14,850,447	-	328,609	45				
2016	15,084,919	50,000,000	647,752	23				
2017	13,925,659	100,000,000	1,276,946	11				

Note: Sales tax reported is only the share dedicated to the FM diversion project.

#### Demographic Statistics Last Ten Fiscal Years (Unaudited)

Year	Estimated Population (1)	Personal Income (thousands of dollars) (1)	Per Capita Income (1)	Unemployment Rate (2)
2008	139,918	5,906,901	42,127	3.1%
2009	143,339	6,033,505	42,093	4.2%
2010	149,778	6,486,798	43,170	3.6%
2011	152,368	6,948,277	45,602	3.4%
2012	156,157	7,714,419	49,402	3.3%
2013	162,829	8,139,909	49,991	3.0%
2014	167,005	8,803,026	52,711	2.5%
2015	171,512	9,184,845	53,552	2.2%
2016	175,249	9,404,240	53,662	2.3%
2017	177,787	*	*	2.1%

#### SOURCES:

- (1) Bureau of Economic Analysis, U.S. Department of Commerce <a href="https://www.bea.gov">www.bea.gov</a>
- (2) North Dakota Job Service www.state.nd.us

<sup>\*</sup> Information is not yet available.

#### **Principal Employers Current Year and Nine Years Ago** (Unaudited)

		2017	2008		
		Percentage		Percentage	
Employer	Number of	of Total County	Number of	of Total County	
Employer	Employees	Employment	Employees	Employment	
Sanford Health	7,151	7.13%			
North Dakota State University	4,315	4.30%	2,401	2.83%	
Essentia Health	2,540	2.53%			
Fargo Public School District #1	1,860	1.86%	1,419	1.67%	
West Fargo Public Schools	1,622	1.62%	786	0.93%	
U.S. Bank Service Center	1,229	1.23%	980	1.16%	
Fargo VA Health Care Systems	1,114	1.11%			
Noridian Health Care Solutions	1,074	1.07%	1,747	2.06%	
Microsoft	1,024	1.02%	946	1.12%	
Integrity Windows and Doors	1,000	1.00%			
City of Fargo			689	0.81%	
Case New Holland Corporation			721	0.85%	
Meritcare Health Systems			3,691	4.35%	
Innovis Health			1,714	2.02%	
	22,929	22.88%	15,094	17.79%	

SOURCE: Fargo Moorhead West Fargo Chamber of Commerce <a href="http://www.fmwfchamber.com">http://www.fmwfchamber.com</a>

Job Service of North Dakota http://www.jobsnd.com

# CASS COUNTY GOVERNMENT Elected Officials and Full-Time Employees by Function (1) Last Ten Years (Unaudited)

Year	General Government	Public Safety	Public Works	Human Services	Elected Officials	_Total_
2008	36	165	34	135	10	380
2009	36	166	34	138	10	384
2010	36	170	34	141	10	391
2011	37	173	34	145	10	399
2012	38	179	34	139	10	400
2013	40	183	34	142	10	409
2014	40	198	34	148	10	430
2015	41	199	34	149	10	433
2016	41	203	34	151	10	439
2017	42	206	34	154	10	446

<sup>(1)</sup> For this schedule, full-time is 30 hours per week (75% FTE) or more.

#### Operating Indicators by Function Last Ten Fiscal Years (Unaudited)

	Fiscal Year				
	2008	2009	2010	2011	
Function/Program					
General Government					
County Recorder Deeds Filed	4,994	4,931	4,875	4,892	
County Recorder Total Documents	30,735	32,904	28,879	27,249	
Tax Statements Issued	57,415	58,282	58,625	59,099	
Statements Collected					
within First Year	55,581	55,932	56,957	57,376	
Percent Collected in First Year	96.81%	95.97%	97.15%	97.08%	
Marriage License Issued	1,063	1,033	1,083	1,118	
Death Certificates Issued ***	75	-	-	-	
Public Safety					
Total Inmates	7,627	7,339	7,522	_	
Inmates Processed **	-	-	-	12,389	
Average Daily Population	204	171	188	182	
Citations Issued	3,352	3,986	3,537	4,358	
	-,	-,	2,221	,,,,,,	
24/7 Drug Program					
SCRAM Bracelets	-	-	-	-	
Drug Patch	-	-	-	-	
Twice-a-day Breath Test	-	-	-	-	
·					
Highways & Streets					
Miles of paved roads overlaid with asphalt	13.00	10.00	20.81	11.00	
Miles of paved roads reconstructed with asphalt	0.50	0.50	-	-	
Miles of paved roads reconstructed with concrete	0.50	-	-	-	
Miles of Concrete roads overlaid with asphalt	-	-	-	-	
Miles of gravel roads paved with asphalt		<u>-</u>	1.24	<u>-</u>	
Total Miles Surfaced	14.00	10.50	22.05	11.00	
Miles of asphalt roads chip sealed	0.00	0.00	34.86	34.86	
Relief & Charities					
HCBS (1) Average Caseload Per Year	560	574	597	600	
( ) <b>g</b>		-···			

<sup>(1)</sup> HCBS - Home and Community Based Services

Source: Various County Departments

<sup>\*\* -</sup> Due to a new system the inmates are tracked differently than in prior years.

<sup>\*\*\* -</sup> Death Certificates issued are now a function of the State not the County.

Fiscal Year							
2012	2013	2014	2015	2016	2017		
		_					
6,231	6,553	6,432	6,482	6,780	6,067		
33,644	33,170	27,739	31,113	32,873	28,952		
60,286	60,898	62,085	64,949	66,515	67,193		
59,083	59,813	60,544	63,423	64,974	65,732		
98.00%	98.22%	97.52%	97.65%	97.68%	97.83%		
1,148	1,102	1,102	1,081	1,134	1,148		
· -	-	-	-	-	-		
-	-	-	-	-	-		
7,824	7,764	7,718	8,034	8,594	9,312		
227	208	242	274	303	276		
4,495	4,779	8,132	6,958	5,074	5,074		
27	96	232	368	395	342		
48	167	309	377	435	528		
156	194	320	332	536	527		
16.50	11.00	25.00	30.60	10.20	0.00		
-	6.00	2.00	0.70	1.00	9.20		
-	-	-	-	-	1.00		
-	-	-	6.00	6.40	-		
	<u> </u>	1.00	1.00				
16.50	17.00	28.00	38.30	17.60	10.20		
23.00	30.00	30.00	17.00	17.00	78.40		
681	709	700	704	674	695		

#### Capital Asset Statistics by Function Last Ten Fiscal Years (Unaudited)

	Fiscal Year					
	2008	2009	2010	2011		
Function/Program						
General Government						
Number of Voting Machines	137	137	137	137		
Number of E-Poll Books	110	110	110	110		
Number of Election Tablets	-	-	-	-		
Number of Buildings	4	4	4	4		
Public Safety						
Jail Capacity	348	348	348	348		
Highways & Streets						
County Road Miles Maintained	652	652	652	652		
Number of Bridges	246	246	246	246		
Number of Motorgraders	7	7	7	7		

Source: Various County Departments

Fiscal Year								
2012	2013	2014	2015	2016	2017			
137	137	137	150	150	150			
140	140	140	-	-	-			
-	-	-	195	195	195			
4	4	4	5	5	5			
348	348	348	348	348	348			
652	652	652	652	652	652			
246	246	246	246	246	246			
7	7	7	7	7	7			