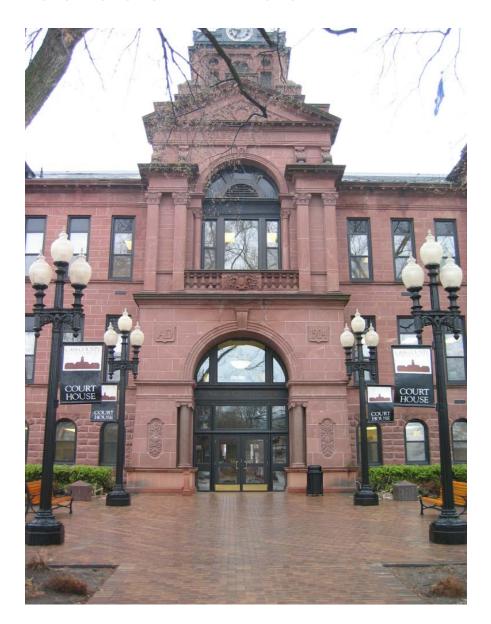
#### CASS COUNTY GOVERNMENT



## COMPREHENSIVE ANNUAL FINANCIAL REPORT

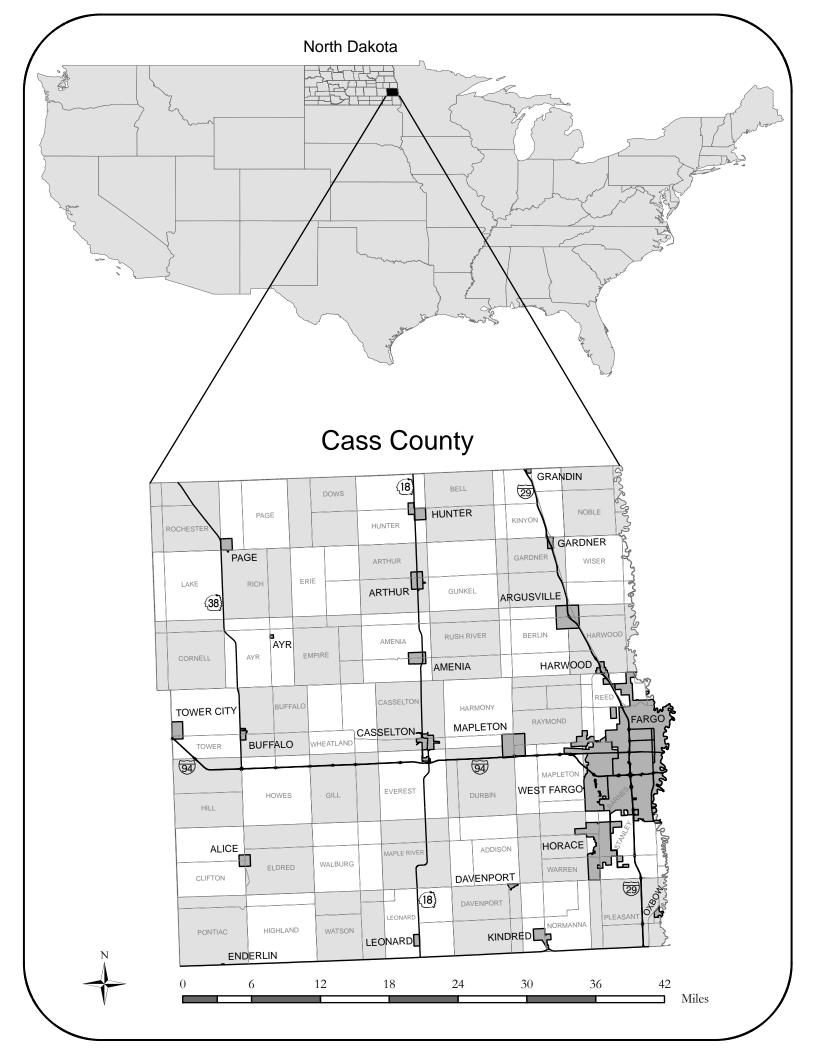
For the Year Ended December 31, 2010 Fargo, North Dakota

#### **CASS COUNTY, NORTH DAKOTA**

# COMPREHENSIVE ANNUAL FINANCIAL REPORT

For the Year Ended December 31, 2010

Prepared by the County Auditor's Office



#### CASS COUNTY GOVERNMENT Comprehensive Annual Financial Report For the Year Ended December 31, 2010

#### **TABLE OF CONTENTS**

#### **INTRODUCTORY SECTION**

	Page
Letter of Transmittal	1
Certificate of Achievement for Excellence in Financial Reporting	5
Organizational Chart	6
County Officials	7
FINANCIAL SECTION	
Independent Auditor's Report	9
Management's Discussion and Analysis	11
Basic Financial Statements:	
Government-Wide Financial Statements: Statement of Net Assets	21
Statement of Activities	22
Fund Financial Statements:	
Balance Sheet – Governmental Funds	26
Reconciliation of the Balance Sheet of Governmental Funds to the Statement of Net Assets	29
Statement of Revenues, Expenditures, and Changes in Fund Balance – Governmental Funds	30
Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities	32
Statement of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual – General Fund	33
Statement of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual – Human Service Fund	34
Statement of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual – County Road and Bridge Fund	35
Statement of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual – 2009 Flood Fund	36
Statement of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual – 2009 Flood Recovery Fund	37

	Page
Statement of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual – 2010 Flood Fund	38
Statement of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual – 2010 Flood Recovery Fund	39
Statement of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual – Flood Mitigation Fund	40
Statement of Net Assets – Proprietary Funds	41
Statement of Revenues, Expenses, and Changes in Fund Net Assets – Proprietary Funds	42
Statement of Cash Flows – Proprietary Funds	43
Statement of Fiduciary Assets and Liabilities – Agency Funds	44
Statement of Net Assets – Component Units	46
Statement of Activities – Component Units	48
Notes to the Financial Statements	50
Supplementary Information:	
Description of Nonmajor Governmental Funds	77
Combining Balance Sheet – Nonmajor Governmental Funds Special Revenue Funds Debt Service Funds Capital Projects Funds Combining Balance Sheet – All Nonmajor Governmental Funds	82 86 88 89
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances – Nonmajor Governmental Funds Special Revenue Funds Debt Service Funds Capital Projects Funds Combining Statement of Revenues, Expenditures and Changes in Fund Balances – All Nonmajor Governmental Funds  Schedule of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual	90 94 96 97
<ul> <li>Nonmajor Governmental Funds</li> <li>Special Revenue Funds</li> <li>Debt Service Funds</li> </ul>	98 110
Description of Internal Service Funds	116
Combining Statement of Net Assets – Internal Service Funds	117
Combining Statement of Revenues, Expenses and Changes in Fund Net Assets – Internal Service Funds	118
Combining Statement of Cash Flows – Internal Service Funds	119
Description of Agency Funds	120

	GOVERNMENT

#### **Table of Contents, Continued**

Statement of Fiduciary Assets and Liabilities – Agency Funds	Page 121
Statement of Changes in Fiduciary Assets and Liabilities	122
STATISTICAL SECTION	
Statistical Section	123
Financial Trends: Net Assets by Component	124
Changes in Net Assets	126
Fund Balances of Governmental Funds	128
Changes in Fund Balances of Governmental Funds	130
Revenue Capacity: Assessed Value and Actual Value of Taxable Property	132
Principal Property Tax Payers	133
Property Tax Rates- Direct and Overlapping Governments	134
Property Tax Levies and Collections	136
Debt Capacity: Legal Debt Margin Information	138
Ratio of Outstanding Debt by Type	140
Demographic and Economic Information:  Demographic and Economic Statistics	141
Principal Employers	142
Operating Information: Full-time Equivalent County Government Employees by Function	143
Operating Indicators by Function	144
Capital Asset Statistics by Function	146

INTRODUCTORY SECTION



June 13, 2011

#### **Auditor**

Honorable Chairman, Commissioners, and the Citizens of Cass County Government:

Michael Montplaisir, CPA 701-241-5601

The Comprehensive Annual Financial Report of Cass County is hereby submitted for the fiscal year ended December 31, 2010.

#### Treasurer

Charlotte Sandvik 701-241-5611

#### Director of Equalization

Frank Klein 701-241-5616

This report was prepared by the County Auditor's Office. The responsibility for both the accuracy of the presented data and the completeness and fairness of the presentation, including all disclosures, rests with the County. To the best of our knowledge and belief, the enclosed data is accurate in all material respects and is reported in a manner designed to present fairly the financial position and results of operations of the various funds of the County. necessary to enable the reader to gain an understanding of the County's financial activities have been included.

Management of the County is responsible for establishing and maintaining an internal control structure designed to ensure that assets are protected from loss, theft, or misuse, and to ensure that adequate accounting data is compiled to allow for the preparation of financial statements in conformity with generally accepted accounting principles. The internal control structure is designed to provide reasonable, but not absolute, assurance that: (1) the cost of a control should not exceed the benefits likely to be derived, and (2) the valuation of costs and benefits requires estimates and judgments by management.

As a recipient of federal and state financial assistance, the County also is responsible for ensuring that an adequate internal control structure is in place to comply with applicable laws and regulations related to those programs. This internal control structure is subject to periodic evaluation by management.

The Office of the State Auditor has audited the County's financial statements. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering an unqualified opinion that the County's financial statements for the year ended December 31, 2010, are fairly presented in conformity with GAAP. The auditor's report is included in the Financial Section of this report.

Federal funds received by the County are also subject to an annual program compliance audit under the requirements of the Single Audit Act and Office of Management and Budget Circular A-133. As part of the government's single audit, tests are made to determine the adequacy of the internal control structure. including that portion related to federal financial assistance programs, as well as to determine that the government has complied with applicable laws and Fargo, North Dakota 58103 regulations. There were no instances of material weaknesses in the internal control structure. The results of this examination for the fiscal year ended December 31, 2010 are incorporated in a separate report.

Box 2806 211 Ninth Street South

Fax 701-241-5728

The Management's discussion and analysis (MD&A) is a narrative introduction, overview and analysis of the county. The MD&A can be found immediately following the independent auditors' report (page 11). This letter of transmittal is intended to complement the MD&A and should be read in conjunction with it.

The Notes to the Financial Statements are considered an integral and essential part of adequate disclosure and fair presentation of the basic financial statements. The notes include the summary of significant accounting policies applied to the matters relating to the financial position and results of operations of the County. The notes provide significant insight and are necessary to understand the financial statements.

#### **Profile of the Government**

Cass County is located on the eastern edge of North Dakota, bordering along the Red River, the boundary between North Dakota and Minnesota. The Red River Valley is one of the most fertile agricultural areas in the world. The economic condition and outlook of the County have remained strong; the County population grew over twenty percent from 2000 to 2010, according to the latest census figures, while the overall increase in statewide population was 4.7 percent. Several of the fastest growing cities in North Dakota are located in Cass County, including the City of Fargo and the City of West Fargo, which increased 16% and 72%, respectively. The City of Fargo is the home of the County Courthouse and administrative offices.

A board of five members elected for four-year terms governs the county. Each commissioner represents a population district of the county. The commissioners make policies regulating the functions of the many departments and see that these are carried out. Responsibilities of the board are: levy taxes, appropriations, authorize bonds, set salaries, approve bills, accept bids, and approve the annual county budget, just to mention a few.

The County provides a full range of services. These services include tax assessment and collection; law enforcement and jail services; social services and public health services; the construction and maintenance of highways; and general administrative services.

The County is also accountable to the citizens of the county for the decisions and financial obligations of boards that are appointed by the governing body of the county. The County Commission appoints all of the board members for the Vector, Noxious Weed, and the four water resource districts located in the county. In addition to appointing the governing boards of these districts, the county is responsible for approving their budgets and tax levies. The activities of the Vector, Noxious Weed, and the four water resource districts are combined and shown in the component unit column of the financial statements.

The County supports, through grants, various senior citizen boards, ambulance and rescue squad boards, the fair board, and the historical society board. The County is not responsible for the activities of these boards and accordingly their financial information has not been included in this report. Note 1 of the Notes to the Financial Statements defines the reporting entity.

Readers of this report are reminded that certain assets reported in agency funds are held in the name of the County and represent funds held for others in a fiduciary capacity and, as such, are not available for the general use of the County.

#### **Local Economy**

Cass County is home to the state's second largest university, North Dakota State University, with a student body of over 10,500. Also serving the region are another state university and a private college, both located across the river in Moorhead. Minnesota.

The area is well known for quality health care services, with two major medical facilities, Essentia Health and Sanford Health System. These facilities serve a large area in both North Dakota and Minnesota, and have a combined daily patient volume of approximately 400 patients.

Cass County is a regional trade center that draws from eastern North Dakota, western Minnesota, and central Canada. Taxable sales through the fourth quarter of 2010 were \$2.2 billion, which represents a 3.61 percent increase from 2009.

#### **Long-Term Financial Planning**

Over the past ten years, the taxable valuation of the County has been growing at an average rate of over 7.0 percent, and the population, as noted above, has been growing at an average rate of 2.0 percent. The taxable valuation growth has occurred mainly in the service industry and in new home construction. These growth trends are expected to continue. The county continues to manage resources through budgeting policies.

The County Commission is required to adopt an annual budget on or before October 1 of each year. The objective of budgetary controls is to ensure compliance with legal provisions embodied in the annual appropriated budget approved by the County Commission and to give County departments definite guidelines for operations. The County is legally required to maintain budgetary control (that is, the level at which expenditures cannot legally exceed the appropriated amount) at the fund level. The County's budgetary policy includes provisions for maintaining reserves at an adequate level (7% to 10% of budgeted expenditures) for each separate fund. The County also requires officials to maintain budgetary control at the department level.

#### **Major Initiatives**

#### North Dakota Diversion Project

Cass County and Clay County in Minnesota along with the cities along the Red River experienced record flooding in 2009 and 2010. A Metro Flood Study Committee was formed with representatives from the two counties, the cities of Fargo, North Dakota, Moorhead, Minnesota, and the Water Resource Districts from the two states to study flood control options along with the Federal Emergency Management Agency (FEMA). A diversion option on the North Dakota side of the Red River has emerged as the favored flood control project and is being further studied. Funding for this project would come from FEMA, the states of North Dakota and Minnesota, the City of Fargo and Cass County. Fargo already has a sales tax in place to fund their portion of the project. The Cass County Commission approved a resolution on August 2, 2010 to place a ½ cent sales tax question on the general election ballot. On November 2, 2010 the county citizens approved the sales tax. The sales tax is effective April 1, 2011 through March 31, 2031.

#### **Courthouse West Addition Construction**

On August 4, 2010 the County broke ground for the \$14 million addition to the county courthouse that will house criminal court, a holding area for inmates appearing in court, and county offices. The addition will be the third addition to the 1905 courthouse and will add forty-nine thousand square feet to the seventy seven thousand square feet in the current courthouse. The funding for the project will come from cash on hand of \$5 million and an \$8.9 million dollar bond issue that was issued on July 1, 2010. The repayment of the bonds will be financed through a property tax mill levy of two mills for the twelve-year life of the bonds.

#### **Awards**

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to Cass County for its comprehensive annual financial report for the fiscal year ended December 31, 2009. This was the sixteenth consecutive year that the government has achieved this prestigious award. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe our current comprehensive annual financial report continues to meet the Certificate of Achievement program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

#### **Acknowledgments**

The preparation of this report could not have been completed if it had not been for the commitment of the County Commission in improving the accounting, budgeting, and financial operation of the County. The Commission has provided the support and fiscal resources necessary to make this report possible. I would also like to acknowledge the professional expertise of Mary Matheson and Alicia Ulberg, Accountants, and DeAnn Buckhouse, principal secretary, who assisted in the preparation of this report.

Respectfully submitted,

Michael Montplaisir, CPA

Mirhael Montplaisie

**County Auditor** 

## Certificate of Achievement for Excellence in Financial Reporting

Presented to

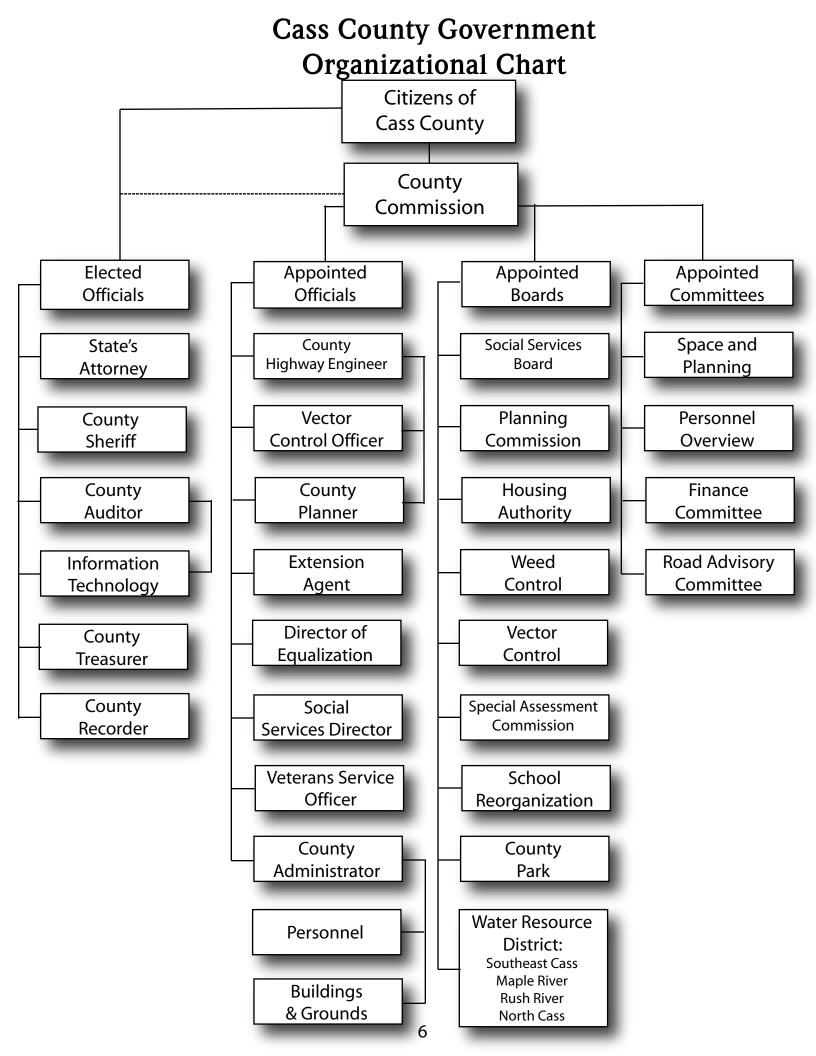
## Cass County Government North Dakota

For its Comprehensive Annual
Financial Report
for the Fiscal Year Ended
December 31, 2009

A Certificate of Achievement for Excellence in Financial Reporting is presented by the Government Finance Officers Association of the United States and Canada to government units and public employee retirement systems whose comprehensive annual financial reports (CAFRs) achieve the highest standards in government accounting and financial reporting.



The Government Finance Officers of the United State and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to Cass County Government for its comprehensive annual financial report for the fiscal year ending December 31, 2009. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and acceptable legal requirements.



### CASS COUNTY GOVERNMENT COUNTY OFFICIALS

#### **Current Officials**

Commissioners:	Darrell Vanyo, Chairman Scott Wagner Kenneth Pawluk Robyn Sorum Vern Bennett		
Auditor:	Michael Montplaisir		
Treasurer:	Charlotte Sandvik		
Sheriff:	Paul Laney		
Recorder:	Jewel Spies		
States Attorney:	Birch Burdick		
<u>2</u> d Commissioners:	010 Officials  Darrell Vanyo, Chairman Scott Wagner Kenneth Pawluk Robyn Sorum Vern Bennett		
Auditor:	Michael Montplaisir		
Treasurer:	Charlotte Sandvik		
Sheriff:	Paul Laney		
Recorder:	Jewel Spies		
States Attorney:	Birch Burdick		

#### THIS PAGE HAS BEEN RESERVED FOR NOTES

FINANCIAL SECTION	

STATE AUDITOR ROBERT R. PETERSON Phone (701) 328-2241 Fax (701) 328-1406



Local Government Division:
FARGO OFFICE
MANAGER – DAVID MIX
Phone: (701) 239-7252 Fax: (701) 239-7251

#### STATE OF NORTH DAKOTA OFFICE OF THE STATE AUDITOR STATE CAPITOL

600 E. BOULEVARD AVENUE - DEPT. 117

#### INDEPENDENT AUDITOR'S REPORT

To the Governing Board of Cass County Fargo, North Dakota

We have audited the accompanying financial statements of the governmental activites, the aggregate discretely presented component units, each major fund and the aggregate remaining fund information of Cass County, Fargo, North Dakota, as of and for the year ended December 31, 2010, which collectively comprise the County's basic financial statements as listed in the table of contents. These financial statements are the responsibility of Cass County's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Governmental Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and the significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Cass County, Fargo, North Dakota, as of December 31, 2010, and the respective changes in financial position and cash flows, where applicable, thereof, and the respective budgetary comparison for the general fund, the human service fund, the county road and bridge fund, the 2009 flood fund, the 2009 flood recovery fund, the 2010 flood fund, the 2010 flood recovery fund and the flood mitigation fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued report dated June 7, 2011 on our consideration of Cass County's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit preformed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

The management's discussion and analysis on pages 11 through 19 is not a required part of the basic financial statements but is supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Cass County's basic financial statements. The introductory section, combining and individual nonmajor fund financial statements, combining schedules of revenues, expenditures, and changes in fund balance – budget and actual, and statistical tables are presented for purposes of additional analysis and are not a required part of the basic financial statements. The combining and individual nonmajor fund financial statements, combining schedules of revenues, expenditures, and changes in fund balance – budget and actual have been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated, in all material respects in relation to the basic financial statements taken as a whole. The introductory section and statistical tables have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion on them.

Robert R. Peterson State Auditor

June 7, 2011

#### CASS COUNTY GOVERNMENT

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

The County's management discussion and analysis offers readers of the County's financial statements a narrative overview and analysis of the County's financial activities for the fiscal year ended December 31, 2010. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal, and in the financial statements and notes to the financial statements.

#### FINANCIAL HIGHLIGHTS

- At December 31, 2010, the net assets of Cass County Government exceeded liabilities by \$136,555,267. Net assets invested in capital assets (net of depreciation and related debt) accounted for 83% of this amount, with a value of \$113,476,180. Of the remaining net assets, \$3,821,663 is restricted for special purposes, \$13,325,775 is restricted for capital projects, and \$5,868,375 is unrestricted and may be used to meet the government's ongoing obligations to its citizens and creditors, without legal restriction.
- At December 31, 2010, the County's governmental funds reported combined ending fund balances of \$22,483,114, for an increase of \$1,892,286 over the previous year.
- At December 31, 2010, the unreserved fund balance for the General Fund was \$4,074,525 or 18% of total general fund expenditures.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

This discussion and analysis is intended to serve as an introduction to the County's basic financial statements. The County's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

#### **GOVERNMENT-WIDE FINANCIAL STATEMENTS**

The government-wide financial statements are designed to provide readers with a broad overview of the County's finances, in a manner similar to a private-sector business. They consist of the Statement of Net Assets and the Statement of Activities.

The Statement of Net Assets presents information on all the County's assets and liabilities, with the difference between the two reported as net assets. Over time, increases or decreases in net assets may serve as useful indicators of whether the financial position of the County is improving or deteriorating.

The Statement of Activities presents information showing how the government's net assets changed during fiscal year 2010. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods. Items such as uncollected taxes and earned but unused vacation leave will be included in the Statement of Activities as revenues and expenses, even though the cash associated with these items will not be received or distributed in 2010.

Both of the government-wide financial statements distinguish functions of the County that are principally supported by taxes and intergovernmental revenues (governmental activities). The governmental activities of the County include general government, public safety, highways and streets, conservation and economic development, relief and charities, and culture and recreation.

The government-wide financial statements include not only the County itself (known as the primary government), but also the following legally separate component units: Southeast Cass Water Resource District, Maple River Water Resource District, North Cass Water Resource District, Rush River Water Resource District, Cass County Vector Control District, and Cass County Noxious Weed District. Financial information for these component units is reported separately from the financial information presented for the primary government itself.

The government-wide financial statements can be found on pages 21-23 of this report.

#### **FUND FINANCIAL STATEMENTS**

A fund is a grouping of related accounts used to maintain control over resources that have been segregated for specific activities or objectives. The County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All funds of the County can be divided into three categories: Governmental Funds, Proprietary Funds, and Fiduciary Funds.

#### **Governmental Funds**

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide statements. By doing so,

readers may better understand the long-term impact of the government's nearterm financing decisions. The Governmental Fund Balance Sheet and the Governmental Fund Statement of Revenues, Expenditures, and Changes in Fund Balance provide reconciliation to facilitate this comparison between governmental funds and governmental activities.

The County maintains thirty-nine individual governmental funds. Information is presented separately in the Governmental Fund Balance Sheet and in the Governmental Fund Statement of Revenues, Expenditures, and Changes in Fund Balance for the General, Human Services, County Road and Bridge, 2009 Flood Fund, 2009 Flood Recovery Fund, 2010 Flood Fund, 2010 Flood Recovery Fund, Flood Mitigation Fund, Future Building and Courthouse West Addition Funds, which are considered to be major funds. Data from the other twenty-nine governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these non-major governmental funds is provided in the form of combining statements in the supplementary information section of this report.

The County adopts an annual appropriated budget for its general, special revenue, and debt service funds. A budgetary comparison statement has been provided for these funds to demonstrate budgetary compliance.

The basic governmental fund financial statements can be found on pages 26-44 of this report. Combining component unit statements can be found on pages 46-49.

#### **Proprietary Funds**

The county maintains one type of proprietary fund. Internal service funds are an accounting device used to accumulate and allocate costs internally among the County's various functions. The County uses internal service funds to account for its health insurance, dental insurance, telephone trust, and motor pool. Because these services benefit governmental rather than business-type functions, they have been included within governmental activities in the government-wide financial statements.

All internal service funds are combined into a single, aggregated presentation in the proprietary fund financial statements. Individual fund data for the internal service funds is provided in the form of combining statements in the supplementary information section of this report.

The basic proprietary fund financial statements can be found on pages 41-43 of this report.

#### **Fiduciary Funds**

Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statement because the resources of those funds are not available to support the County's own programs. The accounting used for fiduciary funds is similar to proprietary funds.

The basic fiduciary fund financial statements can be found on pages 44 of this report.

#### NOTES TO THE FINANCIAL STATEMENTS

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 50-76 of this report.

#### OTHER INFORMATION

The combining statements referred to on page 13 in connection with non-major governmental funds and internal service funds are presented in the supplementary information section of this report. Combining and individual fund schedules can be found on pages 82-122 of this report.

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

#### STATEMENT OF NET ASSETS

As noted earlier, net assets may serve, over time, as a useful indicator of a government's financial position. At the close of the fiscal year ended December 31, 2010, Cass County's assets exceeded liabilities by \$136,555,267.

#### Statement of Net Assets December 31, 2010 and 2009

	Governmental Activities				
	2010 2009				
Current and Other Assets	\$	36,586,207	\$	33,605,596	
Capital Assets		123,018,473		105,879,276	
Total Assets	\$	159,604,680	\$	139,484,873	
Long-Term Liabilities	\$	9,026,641	\$	1,103,890	
Other Liabilities		14,022,772		11,860,332	
Total Liabilities	\$	23,049,413	\$	12,964,222	
Net Assets: Invested in Capital Assets Net					
of Related Debt	\$	113,476,180	\$	105,765,817	
Restricted		17,210,712		16,542,568	
Unrestricted		5,868,375		4,212,267	
Total Net Assets	\$	136,555,267	\$	126,520,652	

The largest portion of the County's net assets (83%), reflects its investment in capital assets (e.g. land, buildings, and equipment), less any related outstanding debt used to acquire those assets. The County uses capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the County's investments in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt

must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the County's net assets (12%) represents resources that are subject to external restrictions on how they may be used. The remaining balance of unrestricted net assets \$5,868,375 may be used to meet the government's ongoing obligations to its citizens and creditors. Total net assets increased by over \$10 million. The main reason for the increase was the result of state and federal grants for flood mitigation. Over 60 homes were purchased during the 2010 year at a cost of nearly \$13 million.

#### STATEMENT OF CHANGES IN NET ASSETS

Governmental activities increased the County's net assets by \$10,034,619. Key elements in changes in net assets are shown in the following table.

		Goverr Activ	 
Revenues:		2010	2009
Program Revenues:			
Charges for Services	\$	4,751,979	\$ 3,973,181
Operating Grants and Contributions		13,592,305	18,565,533
Capital Grants and Contributions		12,021,555	2,427,538
General Revenues:			
Property Taxes		26,926,204	25,708,577
Sales Tax		2,122	923
Estate Tax		-	5,698
State Share Revenues		3,763,944	3,492,852
Other	Φ	1,034,756	596,208
Total Revenues	\$	62,092,865	\$ 54,770,510
Expenses:			
General Government	\$	7,374,704	\$ 6,392,092
Public Safety		15,413,806	14,660,149
Highways and Streets		14,376,511	13,551,381
Relief and Charities		11,108,274	10,278,514
Conservation Economic Development		2,823,577	1,926,527
Culture & Recreation		811,297	770,227
Interest on Long-Term Debt		150,079	59,768
Total Expenses	\$	52,058,248	\$ 47,638,659
Increase in Net Assets	\$	10,034,619	\$ 7,131,853
Net Assets – January 1		126,520,652	119,388,810
Net Assets – December 31	\$	136,555,267	\$ 126,520,652

Total revenues for 2010 were \$62,092,865 which is an increase of \$7 million over 2009. Property tax revenue accounted for 43% of total revenues; the increase over 2009 was \$1.2 million as a result of increased property valuations. Other taxes accounted for less than 1%, operating grants accounted for 21%, capital grants accounted for 19%, and the remaining 2% came from charges for services, state shared revenues and interest income. The county expended over \$4 million as a result of spring flooding, which accounts for the majority of the \$5 million increase in total expenses; the remaining increase was the result of cost

of living raises for employees. The spring flood costs were reimbursed at \$2.4 million and \$12 million for flood mitigation both coming from the Federal Emergency Management Administration and the North Dakota State Emergency Management.

#### FINANCIAL ANALYSIS OF THE COUNTY'S FUNDS

As noted earlier, the County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The County has three fund categories: Governmental Funds, Proprietary Funds and Fiduciary Funds.

#### **GOVERNMENTAL FUNDS**

The focus of the County's governmental funds is to provide information on nearterm inflows, outflows, and balances of spendable resources. Such information is useful in assessing the County's financing requirements. In particular, the unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of fiscal year 2010, the County's governmental funds reported combined ending fund balances of \$22,483,114, an increase of \$1,892,286 compared with the previous year. The General, Human Services, County Road and Bridge, 2009 Flood Fund, 2009 Flood Recover Fund, 2010 Flood Fund, 2010 Flood Recover Fund, Flood Mitigation Fund, Future Building and Courthouse West Addition Funds are reported as major funds.

The General Fund is the chief operating fund of the County. At the end of the fiscal year 2010, unreserved fund balance of the General Fund was \$4,074,525, while total fund balance was \$4,445,833. As a measure of the General Fund's liquidity, it may be useful to compare unreserved fund balance to total fund expenditures. Unreserved fund balance represents 18% of total General Fund expenditures.

The County's General Fund balance increased by \$1,187,693 during 2010 as a result of the county's governing board efforts to closely match revenues with expenses each year. The County Commission has a policy of maintaining a cash reserve of approximately 10% of budgeted expenditures. When the reserve is greater than 10%, the County Commission adjusts tax rates to decrease revenue and bring the reserve closer to the 10% goal.

The Human Service Fund balance at December 31, 2010 was \$2,315,591, an increase of \$167,676 over December 2009. The increase was primarily due to an increase in property tax collections as a result of increased property valuations.

The fund balance of the County Road and Bridge Fund at December 31, 2010 was \$3,719,845. This was a decrease of \$2,336,147 over 2009. The decrease was the result of an increase in construction projects.

The County established three new funds during the 2009 year as the result of the 2009 spring flood and two new funds as a result of the 2010 spring flood. The

Flood Funds were established to prepare and fight the floods of 2009 and 2010. The Flood Recovery Funds were established to account for all the necessary repairs to various damaged county roads and bridges. The expenditures for these funds will be submitted to the Federal Emergency Management Agency (FEMA) for reimbursement. If approved by FEMA the county will receive 75% reimbursement and the State Emergency Management will match 19% of the cost. The Flood Mitigation Fund accounted for grants approved to buyout homes involved in the flood. The federal grant will cover 75% of the costs with the state match at 10%.

The 2009 Flood Fund had an ending fund balance of \$9,117. During the 2009 year the county transferred funds from the County General Fund and the County Emergency Fund to finance the 2009 flood fight. During the 2010 year the reimbursements were completed and the funds were returned to the General Fund.

The 2009 Flood Recovery Fund had an ending fund balance of \$(1,831,708). Road projects still need to be completed before reimbursements can be submitted to FEMA.

The 2010 Flood Fund had an ending fund balance of \$7,917. This fund was used to prepare for and fight the flood of 2010.

The 2010 Flood Recovery Fund had an ending fund balance of \$(1,397,689). This fund was established to repair the damaged county roads and bridges as a result of the 2010 flood. These road projects are still on-going and are being hampered by the 2011 Spring Flood.

The Flood Mitigation Fund had an ending balance of \$372,344. The County transferred funds from the Future Building Fund to cover the initial expenses incurred to start the program.

The Future Building Fund is funded by estate tax collections and as such, the revenue is extremely unpredictable. The fund is used for building renovations and minor construction projects. The fund balance at December 31, 2010 was \$6,308,433; a decrease of \$2,122,971 over December 2009. Transfers were made to the flood mitigation fund for the local share of the buyout grants.

During the year the Courthouse West Addition Fund was established, the fund had an ending fund balance of \$6,859,449. During the year construction began on the courthouse addition. The projected cost for the addition is \$13 million and is expected to be completed in 2012. The county issued \$8.9 million in general obligation bonds to fund the project and the remaining will be funded by the Building Fund reserves.

#### **General Fund Budgetary Highlights**

Differences between the General Fund's original budget and the final amended budget were \$261,522 in revenues and \$346,763 in expenditures. The budgeted revenues and expenditures increased due to various grants that were awarded after the original budget was approved.

The General Fund's actual revenue was \$988,621 over the final budget; the variance is a result of a change in the state law regarding delinquent property taxes. The county previously would foreclose on a property with five years of delinquent taxes and the law changed to three years. Thus, the county collected more in delinquent taxes as well as increased proceeds from the sale of foreclosed property. The actual expenditures were \$813,541 less than the final budget. The variance is a result of the departments under spending their budgets.

#### CAPITAL ASSET AND DEBT ADMINISTRATION

#### CAPITAL ASSETS

As of December 31, 2010, the County's investment in capital assets for its governmental activities, net of accumulated depreciation, amounts to \$123,018,473. This investment in capital assets includes, land, construction in progress, buildings, improvement other than buildings, machinery and equipment, and infrastructure. The total increase in the County's investment in capital assets for the current fiscal year was \$17,139,197.

Major capital asset events during the current fiscal year included the following:

- Construction of road and bridge infrastructure
- Flood Mitigation buyout properties
- Construction in progress on the courthouse west addition
- Replacement of sheriff vehicles and heavy equipment for the road department

The following is a schedule of capital assets net of accumulated depreciation as of December 31, 2010 and 2009:

		Governm	nent	al
		Activit	ies	
	_	2010		2009
Land	\$	23,873,890	\$	10,976,013
Construction in Progress		2,566,324		12,368,075
Buildings		21,341,241		21,915,763
Improvement Other than				
Buildings		2,080,817		2,123,447
Machinery and Equipment		3,128,268		3,176,733
Infrastructure		70,027,933		55,319,247
Total	\$	123,018,473	\$	105,879,276

Additional information on the County's capital assets can be found in Note 5 on page 63-66 of this report.

#### LONG-TERM DEBT

At the end of fiscal year 2010, the County had total debt outstanding of \$11,371,531. Of this amount, \$623,084 is special assessment debt for which the government is liable in the event of default by the property owners subject to the assessment. The county issued \$8.9 million in general obligation bonds for the courthouse addition construction. The remainder of the County's debt consists of special assessments payable, leases payable, and compensated absences.

The following is a schedule of the outstanding long-term debt as of December 31, 2010 and 2009:

	Governmental			
	Activ	/ities	3	
	2010		2009	
Special Assessment Bonds	\$ 623,084	\$	717,045	
General Obligation Bonds	8,788,498		-	
Special Assessments Payable	112,567		113,461	
Leases Payable	368,238		481,028	
Compensated Absences	1,479,144	_	1,427,757	
Total	\$ 11,371,531	\$	2,739,290	

Additional information on the County's debt can be found in Note 7 on pages 66-74 of this report.

#### **ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES**

- The unemployment rate for the County at December 31, 2010 was 3.6%.
- The taxable value of all property located in the county has increased by over 3.5% in each year for the last five years.
- The taxable sales in the county increased by 3.61% from the prior fiscal year.

#### REQUESTS FOR INFORMATION

This financial report is designed to present users with a general overview of the County's finances and to demonstrate the County's accountability. If you have questions concerning any of the information provided in this report or need additional financial information, contact the County Auditor's Office, Box 2806, Fargo, ND 58108-2806.

#### THIS PAGE HAS BEEN RESERVED FOR NOTES

BASIC FINANCIAL
STATEMENTS

#### CASS COUNTY GOVERNMENT Statement of Net Assets December 31, 2010

	Primary Government					
	Governmental Activities			Component Units		
ASSETS						
Cash and cash equivalents Receivables (net of allowance for uncollectibles):	\$	28,571,745	\$	8,242,125		
Accounts Due From Primary Government		208,113		29,869 49,019		
Delinquent Tax		641,338		128,037		
Due From Other Governments		5,922,154		23,489		
Special Assessments		-		19,570		
Loans Inventories		64,767 242,808		- 20,419		
Prepaids		381,663		16,021		
Uncertified Special Assessments Receivable		553,619		5,819,927		
Capital Assets Not Being Depreciated:						
Land		23,873,890		13,630,988		
Construction in progress Capital assets (net of accumulated depreciation):		2,566,324		4,188,426		
Buildings		21,341,241		21,348		
Improvements other than buildings Machinery and equipment		2,080,817 3,128,268		- 116,117		
Infrastructure		70,027,933		86,586,164		
Total assets	\$	159,604,680	\$	118,891,517		
		, ,				
LIABILITIES						
Accounts payable	\$	2,013,926	\$	201,659		
Benefits Payable		100 110		16,800		
Retainages Payable Interest Payable		188,110 64,788		126,266 45,744		
Deposits		288,306		-		
IBNR Claims		254,436		-		
Due to Inmates		4,710		-		
Unearned Revenue		8,863,605		250,659		
Noncurrent liabilities:						
Due within one year		2,344,891		992,759		
Due in more than one year Total liabilities	\$	9,026,641 23,049,413	\$	7,663,383 9,297,270		
Total liabilities	Ψ_	23,049,413	Ψ	9,291,210		
NET ASSETS						
Invested in capital assets net of related debt Restricted for:	\$	113,476,180	\$	101,001,029		
General Government		1,009,316		-		
Highway and Streets		441,249		-		
Relief and Charities		1,982,722		-		
Culture and Recreation		70,306		-		
Conservation and Economic Development Conservation of Natural Resources		381,346		- 5 025 623		
Debt Service		-		5,925,623 6,921,640		
Capital Projects		13,325,775		-		
Unrestricted		5,868,375		(4,254,042)		
Total Net assets	\$	136,555,267	\$	109,594,249		
	_					

The accompanying notes to the financial statements are an integral part of this statement.

#### **CASS COUNTY GOVERNMENT**

#### Statement of Activities For the Year Ended December 31, 2010

	Program Revenues						
			Operating	Capital Grants and Contributions			
		Charges for	Grants and				
	Expenses	Services	Contributions				
Functions/Programs							
Primary government:							
Governmental activities:							
General government	\$ 7,374,704	\$ 2,058,886	\$ 41,810	\$ -			
Public safety	15,413,806	2,394,977	933,331	-			
Highways and streets	14,376,511	126,417	9,255,734	-			
Relief and charities	11,108,274	78,190	2,983,727	-			
Conservation & economic development	2,823,577	90,113	67,293	12,021,555			
Culture and recreation	811,297	3,395	310,411	-			
Interest on long-term debt	150,079	-	-	-			
Total primary government	\$ 52,058,248	\$ 4,751,979	\$ 13,592,305	\$ 12,021,555			
Component units:							
Southeast Cass Water Resource District	\$ 5,134,377	\$ 2,604,329	\$ 3,129,684	\$ -			
North Cass Water Resource District	527,384	277,634	69,619	-			
Maple River Water Resource District	1,186,278	393,966	1,056,304	-			
Rush River Water Resource District	453,308	247,916	31,316	-			
Noxious weed	335,473	15,992	42,157	-			
Vector control	872,160	420,730					
Total component units	\$ 8,508,980	\$ 3,960,568	\$ 4,329,080	\$ -			

General revenues: Property taxes Sales taxes Unrestricted State Shared Revenues

Unrestricted State Shared Revenues Unrestricted investment earnings Miscellaneous Revenue

Total general revenues Changes in net assets Net assets - beginning Net assets - ending

The accompanying notes are an integral part of the financial statements.

Net (Expense) Revenue and Changes in Net Assets

	Primary Government	3301	<u> </u>			
	Governmental Component					
	Activities		Units			
•	(5.074.000)	•				
\$	(5,274,008)	\$	-			
	(12,085,498)		-			
	(4,994,359)		-			
	(8,046,357)		-			
	9,355,384		-			
	(497,491)		-			
	(150,079)		-			
\$	(21,692,409)	\$	-			
\$	_	\$	599,636			
Ψ	_	Ψ	(180,131)			
	_		263,992			
	_		(174,076)			
	_		(277,323)			
	_		(451,430)			
\$		\$	(219,332)			
<u> </u>		<u> </u>	(2:0,002)			
\$	26,926,204	\$	2,609,947			
	2,122		-			
	3,763,944		31,899			
	375,580		65,675			
	659,176		286,513			
•	21 727 020	<b>c</b>	2 004 024			
\$	31,727,028	\$	2,994,034			
	10,034,619		2,774,702			
•	126,520,652	Φ.	106,819,545			
\$	136,555,267	\$	109,594,249			

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FUND FINANCIAL
STATEMENTS

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#### CASS COUNTY GOVERNMENT

Balance Sheet Governmental Funds December 31, 2010

	General	Human County Road Services and Bridge		2009 Flood Fund		2009 Flood Recovery	
<u>ASSETS</u>							
Assets:							
Cash and Cash Equivalents	\$ 5,307,867	\$ 4,740,918	\$	811,669	\$	8,534	\$ -
Receivables:							
Taxes	349,368	188,515		90,550			-
Accounts	45,540	6,091		42,557		584	-
Loans	64,767	-		-		-	-
Due From Other Governments	1,095,826	224,435		1,463,180		-	-
Due From Other Funds	2,722,092	-		3,273,470		-	-
Inventory	-	-		170,564		-	-
Inventory of supplies, at cost	72,244	-		-		-	-
Prepaid Items	 299,065	24,287		38,413		-	
TOTAL ASSETS	9,956,768	5,184,246		5,890,402		9,117	
LIABILITIES AND FUND BALANCES Liabilities:							
Accounts Payable	530,569	203,552		836,979		-	5,287
Retainages Payable	-	-		35,159		-	-
Deferred Revenues	4,980,366	2,665,103		1,298,419		-	-
Due to Inmates	-	-		-		-	-
Due to Other Funds	 	 				-	1,826,420
Total Liabilities	 5,510,935	 2,868,655		2,170,557		-	1,831,707
Equity: Fund Balances: Reserved for Inventory	72,244	-		170,564		_	-
Reserved for Prepaid Items	299,065	24,287		38,413		-	-
Reserved for Debt Service	-	-		-		-	-
Unreserved, reported in:							
General Fund	4,074,525	-		-		-	-
Special Revenue Funds Capital Projects Funds	-	2,291,304		3,510,868		9,117 -	(1,831,707)
Total Fund Balances	4,445,833	2,315,591		3,719,845		9,117	(1,831,707)
			-				
TOTAL LIABILITIES AND FUND BALANCES	\$ 9,956,768	\$ 5,184,246	\$	5,890,402	\$	9,117	\$ -

The accompanying notes are an integral part of the financial statements.

- 1	2010 Flood Fund		2010 Flood ecovery	!	Flood Mitigation	 Future Building		Courthouse lest Addition	G	Other overnmental Funds	 Total Governmental Funds
\$	7,917	\$	-	\$	-	\$ 6,308,433	\$	7,164,148	\$	2,384,086	\$ 26,733,571
	-		-		-	-		-		12,905	641,338
	-		5,082		-	-		-		104,430	204,284
	-		-		-	-		-		-	64,767
	-		44,279		3,094,435	-		-		-	5,922,154
	-		-		-	-		-		43,226	6,038,788
	-		-		-	-		-		-	170,564
	-		-		-	-		-		-	72,244
			-			-		-		16,679	378,444
	7,917		49,361		3,094,435	6,308,433		7,164,148		2,561,326	40,226,153
	- - - - -		- - - 447,050 447,050		2,722,092 2,722,092	 - - - - -	_	151,748 152,951 - - - 304,699		213,585 - 625,822 4,710 43,226 887,343	1,941,721 188,110 9,569,710 4,710 6,038,788 17,743,039
					- - -			-		- 16,539 97,473	242,808 378,304 97,473 4,074,525
	7,917	(1	397,689)		372,344	_		_		1,402,078	4,364,231
	- ,0.7	(',	-		-	6,308,433		6,859,449		157,892	13,325,774
	7,917	(1,	397,689)		372,344	 6,308,433		6,859,449		1,673,982	 22,483,114
			· /								. ,
\$	7,917	\$	49,361	\$	3,094,435	\$ 6,308,433	\$	7,164,148	\$	2,561,326	\$ 40,226,153

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#### Reconciliation of Fund Balances on the Balance Sheet for Governmental Funds to Net Assets of Governmental Activities on the Statement of Net Assets December 31, 2010

Fund balance - total governmental funds		\$ 22,483,114
Amounts reported for governmental activities in the statement of net assets are different because:		
Add - Capital Assets	\$ 194,008,419	
Deduct - accumulated depreciation  Net Assets	(71,107,217)	122,901,202
Property taxes and special assessments receivable will be collected after year-end		
but are not available soon enough to pay for the current period's expenditures and therefore are reported as deferred revenues in the funds		641,337
Loans receivable will be collected over the next three years thus they are not		
available to pay for the current period's expenditures and therefore are reported as deferred revenues in the funds.		64,767
Long-term uncertified special assessments receivable are not reported in the funds because they are unavailable to pay the current period's expenditures.		553,619
		555,619
Internal service funds are used by management to charge the costs of certain equipment usage and self-insurance to individual governmental		
funds. The assets and liabilities of the internal service funds are included		
in governmental activities in the statement of net assets.		1 247 545
Add - net assets of governmental activities accounted for in the internal service funds		1,347,545
Certain liabilities, such as bonds payable, are not due and payable in the		
current period and therefore are not reported in the funds.	(4.470.444)	
Compensated absences payable	(1,479,144)	
Leases payable	(368,239)	
Special assessments payable Special assessments bonds payable	(112,567) (642,293)	
GO Bonds Payable	(8,900,000)	
Unamortized Bond Discount	75,896	
Unamoritzed Bond Issuance Costs	54,815	
Interest Payable	(64,788)	
Total long term liabilities		(11,436,320)
Not constant as accommonate anti-ities		Φ 400 EEE 007
Net assets of governmental activities		\$ 136,555,267

### Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds

#### For the Fiscal Year Ended December 31, 2010

REVENUES .	General Fund	Human Services	County Road and Bridge	2009 Flood Fund	2009 Flood Recovery
Taxes:					
Property	\$ 14,678,743	\$ 7,981,957	\$ 3,848,503	\$ -	\$ -
Sales	2,122	-	-	-	-
Licenses, permits and fees	48,388	14,449	51,140	-	-
Intergovernmental revenues	4,513,595	2,983,727	6,803,126	103,388	570,790
Charges for services	2,674,704	62,531	79,991	-	-
Miscellaneous revenues	297,428	51,280	160,679	9,082	40
Total Revenues	22,214,980	11,093,944	10,943,439	112,470	570,830
<u>EXPENDITURES</u>					
Current:					
General government	5,612,664	-	-	-	-
Public Safety	14,013,576	-	-	-	-
Highways and streets	-	-	13,261,227	15	980,381
Relief and charities	-	10,926,268	-	-	-
Culture and recreation	-	-	-	-	-
Conservation & economic development	1,857,750	-	-	-	-
Capital outlay	-	-	-	-	-
Debt service:					
Principal retirement	90,231	-	22,558	-	-
Interest	16,509	-	4,127	-	-
Fiscal charges	-	-	-	-	-
Total Expenditures	21,590,731	10,926,268	13,287,912	15	980,381
Excess (deficiency) of revenues over					
(under) expenditures	624,250	167,676	(2,344,473)	112,455	(409,551)
OTHER FINANCING SOURCES (USES)					
Transfers in	554,510	-	-	-	-
Transfers out	(13,000)	-	-	(738,568)	-
Sale of capital assets	21,933	-	8,327	-	-
Bond Discount	-	-	-	-	-
Issuance of Bond/Lease					
Total of other financing sources and uses	563,443		8,327	(738,568)	
Net change in fund balances	1,187,693	167,676	(2,336,147)	(626,113)	(409,551)
Fund balances - beginning	3,258,141	2,147,916	6,055,992	635,230	(1,422,156)
Fund balances - ending	\$ 4,445,833	\$ 2,315,591	\$ 3,719,845	\$ 9,117	\$ (1,831,707)

 2010 Flood Fund	2010 Flood Recovery	Flood Mitigation		Future Building	Courthouse West Addition	Go	Other Governmental Funds		Total Governmental Funds
\$ -	\$ -	\$ - -	\$	-	\$ -	\$	585,270 -	\$	27,094,473 2,122
-	-	-		-	-		-		113,977
665,985	1,092,621	12,021,555		-	-		551,994		29,306,780
40.000	6,921	-		-	-		1,663,581		4,487,728
 12,920		363,534	_	53,941	63,149		170,293		1,182,346
 678,905	1,099,542	12,385,089		53,941	63,149	_	2,971,137		62,187,426
_	_	_		_	_		648,328		6,260,992
_	-	_		_	_		976,434		14,990,010
909,556	2,497,231	-		-	-		-		17,648,410
· -	-	-		-	-		-		10,926,268
-	-	-		-	-		804,794		804,794
-	-	13,810,729		-	-		43,867		15,712,346
-	-	-		-	2,455,931		-		2,455,931
-	-	-		-	-		95,821		208,610
-	-	-		-	-		122,965		143,601
-	-	-		-	-		3,466		3,466
909,556	2,497,231	13,810,729		-	2,455,931		2,695,675		69,154,428
 (230,651)	(1,397,689)	(1,425,640)		53,941	(2,392,782)	_	275,461		(6,967,002)
238,568	-	1,702,609		4,525,697	5,000,000		64,101		12,085,485
-	-	-		(6,702,609)	(4,576,798)		(54,510)		(12,085,485)
-	-	-		-	(70.074)		-		30,260
-	-			-	(70,971)		-		(70,971)
 <u> </u>			_	<u> </u>	8,900,000	_			8,900,000
238,568	-	1,702,609		(2,176,912)	9,252,231		9,591		8,859,288
 7,917	(1,397,689)	276,969		(2,122,971)	6,859,449		285,052		1,892,286
-		95,375		8,431,404			1,388,930		20,590,833
\$ 7,917	\$ (1,397,689)	\$ 372,344	\$	6,308,433	\$6,859,449	\$	1,673,982	\$	22,483,114

#### Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds To the Statement of Activities For the Year Ended December 31, 2010

Amounts reported for governmental acitivities in the statement of activities are different because:

bedause.			
Net change in fund balances - total governmental funds		\$	1,892,286
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the current period.  Capital asset additions  Current year depreciation expense	\$ 33,884,791 (4,358,780)	_	29,526,011
In the statement of activities, only the loss on the sale or disposal of capital assets is reported. However, in the governmental funds, the proceeds from the sale increases financial resources. Thus, the change in net assets differs from the change in fund balance by the cost of the capital assets sold or disposed.  Retired assets	(12,663,428)		
Accumulated depreciation on retired assets	261,536		
Accumulated depressation of related assets	 201,000	-	(12,401,892)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.  Decrease in Taxes Receivable	(84,308)		
Decrease in Uncertified Special Assessments	(75,021)		
Increase in Loans Receivable	 64,767	_	(94,561)
Long term debt proceeds provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the statement of net assets. Repayment of principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net assets. This is the amount by which proceeds exceeded repayments.  Bond Discounts  Bond Issuance Costs  Issuance of General Obligation Bonds  Repayment of bonds  Repayment of leases  Repayment of specials	70,971 45,378 (8,900,000) 95,821 112,789 894	-	(8,574,145)
Some expenses reported in the statement of activities do not require the use of current finacial resources and, therefore are not reported as expenditures in the governmental funds.			
Net increase in interest payable	(41,683)		
Amorization of Bond Discounts	(3,702)		
Amorization of Bond Issuance Costs	(3,005)		
Net increase in compensated absences	 (51,387)	-	(00.779)
Internal service funds are used by management to charge the costs of the motor pool,			(99,778)
employee health insurance and the telephone system to individual funds. The assets			
and liabilities of the internal service funds are included in governmental activities in the statement of net assets.			(213,304)
and diagonistic of not dooded.			(210,004)
Change in net assets of governmental activites		\$	10,034,619

The accompanying notes to the financial statements are an integral part of this statement.

#### **General Fund**

## Statement of Revenues, Expenditures and Changes in Fund Balance Budget and Actual

#### For the Fiscal Year Ended December 31, 2010

	Buc	dget		Variance With Final Budget Positive
	Original	Final	Actual	(Negative)
Revenues:				
Property Taxes	\$ 14,494,327	\$ 14,494,327	\$ 14,678,743	\$ 184,416
Sales Tax Licenses, Permits and Fees	38,500	38,500	2,122	2,122 9,888
Intergovernmental Revenues	4,097,240	4,377,762	48,388 4,513,595	135,833
Charges for Services	2,173,240	2,154,240	2,674,704	520,464
Miscellaneous Revenues	161,530	161,530	297,428	135,898
Total Revenues	20,964,837	21,226,359	22,214,980	988,621
Expenditures:				
Current:				
General Government:				
County Commission	675,332	675,332	610,726	64,606
County Administrator	1,994,159	1,994,159	1,772,640	221,519
Information Technology	975,647	975,647	912,520	63,127
Auditor	944,346	971,196	922,799	48,397
Treasurer	365,352	365,352	332,301	33,051
County Recorder	535,628	535,628	524,911	10,717
Director of Tax Equalization	281,616	281,616	227,112	54,504
Veterans Service	230,756	237,747	234,366	3,381
County Planning	77,838	77,838	75,288	2,550
Total General Government	6,080,674	6,114,515	5,612,664	501,852
Public Safety:				
Emergency Management	204,817	267,071	265,450	1,621
County Sheriff	11,557,525	11,785,056	11,544,863	240,193
States Attorney	2,291,609	2,310,809	2,190,940	119,869
Cemetary	7,192	13,392	12,323	1,069
Total Public Safety	14,061,143	14,376,328	14,013,576	362,752
Conservation & Econ. Development:				
County Extension Agent	522,100	519,837	464,159	55,678
Public Service Agencies	1,393,591	1,393,591	1,393,591	-
Total Conservation & Econ Dev	1,915,691	1,913,428	1,857,750	55,678
Debt Service:				
Principal	_	-	90,231	(90,231)
Interest	-	-	16,509	(16,509)
Total Debt Service			106,740	(106,740)
Total Expenditures	22,057,508	22,404,271	21,590,731	813,541
Evenes (deficiency) of reverses aver				
Excess (deficiency) of revenues over	(4,000,074)	(4.477.040)	004.050	4 000 400
(Under) expenditures	(1,092,671)	(1,177,912)	624,250	1,802,162
Other Financing Sources (Uses):				
Transfers In	54,510	54,510	554,510	500,000
Sale of Property	15,000	15,000	21,933	6,933
Operating Transfers Out	(120,000)	(120,000)	(13,000)	107,000
Total Other Financing Sources and (Uses)	(50,490)	(50,490)	563,443	613,933
Net change in fund balances	(1,143,161)	(1,228,402)	1,187,693	2,416,095
Fund Balance - Beginning	3,258,141	3,258,141	3,258,141	
Fund Balance - Ending	\$ 2,114,980	\$ 2,029,739	\$ 4,445,833	\$ 2,416,095

#### **Human Service**

## Statement of Revenues, Expenditures and Changes in Fund Balance Budget and Actual

### For the Fiscal Year Ended December 31, 2010

		Bud	dget				Fir	iance With nal Budget Positive
		Original		Final	Actual		1)	legative)
Revenues:								
Property Taxes	\$	7,867,718	\$	7,867,718	\$	7,981,957	\$	114,239
Licenses, Permits and Fees		15,000		15,000		14,449		(551)
Intergovernmental Revenues		2,844,173		2,844,173		2,983,727		139,554
Charges for Services		82,550		82,550		62,531		(20,019)
Miscellaneous Revenues		65,832		65,832		51,280		(14,552)
Total Revenues		10,875,273		10,875,273		11,093,944		218,671
Expenditures:								
Current:								
Relief and Charities	-	11,310,394		11,310,394		10,926,268		384,126
Total Expenditures		11,310,394		11,310,394		10,926,268		384,126
Excess (deficiency) of revenues over								
(under) expenditures		(435,121)		(435,121)		167,675		602,798
Fund Balance - Beginning		2,147,916		2,147,916		2,147,916		
Fund Balance - Ending	\$	1,712,795	\$	1,712,795	\$	2,315,591	\$	602,798
=	<u> </u>	:,::=,:00		:,::=,:00		=,=:5,00:		112,100

#### **County Road and Bridge**

#### Statement of Revenues, Expenditures and Changes in Fund Balance Budget and Actual

#### For the Fiscal Year Ended December 31, 2010

	 Bud Original	get	Final	Actual	Fir	riance With nal Budget Positive Negative)
Revenues:	 			 710100.		rogao <sub>j</sub>
Property Taxes	\$ 3,781,366	\$	3,781,366	\$ 3,848,503	\$	67,137
Licenses, Permits and Fees	25,000		25,000	51,140		26,140
Intergovernmental Revenues	6,213,246		6,213,246	6,803,126		589,880
Charges for Services	25,000		25,000	79,991		54,991
Miscellaneous Revenues	 17,685		17,685	 160,679		142,994
Total Revenues	 10,062,297		10,062,297	 10,943,439		881,142
Expenditures: Current:						
Highways and Streets	13,635,419		13,635,419	13,261,227		374,192
Debt Service : Principal	23,000		23,000	22,558		442
Interest	5,000		5,000	4,127		873
merest	 3,000		3,000	 4,121		073
Total Expenditures	 13,663,419		13,663,419	 13,287,912		375,507
Excess (deficiency) of revenues over (under) expenditures	 (3,601,122)		(3,601,122)	 (2,344,473)		1,256,650
Other Financing Sources (Uses):						
Sale of Property	 15,000		15,000	8,327		(6,674)
Total Other Financing Sources and (Uses)	 15,000		15,000	 8,327		(6,674)
Net change in fund balances	 (3,586,122)		(3,586,122)	 (2,336,147)		1,249,976
Fund Balance - Beginning	 6,055,992		6,055,992	 6,055,992		
Fund Balance - Ending	\$ 2,469,870	\$	2,469,870	\$ 3,719,845	\$	1,249,976

#### 2009 Flood Fund

## Statement of Revenues, Expenditures and Changes in Fund Balance Budget and Actual

#### For the Fiscal Year Ended December 31, 2010

		Bud	get			Fina P	ance With al Budget ositive
	Ori	ginal		Final	 Actual	(Ne	egative)
Revenues: Property Taxes Intergovernmental Revenues Miscellaneous Revenues	\$	- - -	\$	- 103,389 9,076	\$ - 103,388 9,082	\$	(1) 6
Total Revenues		<u> </u>		112,465	 112,470		5
Expenditures: Current: Highways and Streets		<u> </u>			 15		(15)
Total Expenditures					 15		(15)
Excess (deficiency) of revenues over (under) expenditures				112,465	 112,455		(10)
Other Financing Sources (Uses): Transfers Out				(747,110)	 (738,568)		8,542
Total Other Financing Sources and (Uses)				(747,110)	 (738,568)		8,542
Net change in fund balances				(634,645)	 (626,113)		8,532
Fund Balance - Beginning				635,230	 635,230		
Fund Balance - Ending	\$		\$	585	\$ 9,117	\$	8,532

### 2009 Flood Recovery Statement of Revenues, Expenditures and Changes in Fund Balance **Budget and Actual**

#### For the Fiscal Year Ended December 31, 2010

		Budg	net			Fina	ance With al Budget ositive
	Original			Final	Actual	(Negative)	
Revenues: Property Taxes Intergovernmental Revenues Miscellaneous Revenues	\$	- - -	\$	571,000 -	\$ 570,790 40	\$	(210) 40
Total Revenues	-			571,000	 570,830		(170)
Expenditures: Current: Highways and Streets		<u>-</u>		1,000,000	 980,381		19,619
Total Expenditures				1,000,000	 980,381		19,619
Excess (deficiency) of revenues over (under) expenditures				(429,000)	 (409,551)		19,450
Fund Balance - Beginning				(1,422,156)	 (1,422,156)		
Fund Balance - Ending	\$	_	\$	(1,851,156)	\$ (1,831,707)	\$	19,450

#### 2010 Flood Fund

## Statement of Revenues, Expenditures and Changes in Fund Balance Budget and Actual

#### For the Fiscal Year Ended December 31, 2010

		Bud	lget			Fina	ance With al Budget Positive
	Ori	ginal		Final	Actual	(N	egative)
Revenues: Property Taxes	\$	-	\$	-	\$ -	\$	-
Intergovernmental Revenues Miscellaneous Revenues				667,000 13,000	 665,985 12,920		(1,015) (80)
Total Revenues				680,000	 678,905		(1,095)
Expenditures: Current:							
Highways and Streets		<u> </u>		911,100	 909,556		1,544
Total Expenditures				911,100	909,556		1,544
Excess (deficiency) of revenues over (under) expenditures				(231,100)	 (230,651)		450
Other Financing Sources (Uses): Transfers In Transfers Out		- -		238,600 (19,000)	 238,568		(32) 19,000
Total Other Financing Sources and (Uses)				219,600	238,568		18,968
Net change in fund balances				(11,500)	 7,917		19,418
Fund Balance - Beginning					 		
Fund Balance - Ending	\$		\$	(11,500)	\$ 7,917	\$	19,418

#### 2010 Flood Recovery

#### Statement of Revenues, Expenditures and Changes in Fund Balance Budget and Actual

#### For the Fiscal Year Ended December 31, 2010

		Bude	get			Fin	ance With al Budget Positive
	0	riginal		Final	Actual	(Negative)	
Revenues: Property Taxes Intergovernmental Revenues Charges for Services	\$	- - -	\$	- 1,051,000 -	\$ - 1,092,621 6,921	\$	41,621 6,921
Total Revenues		_		1,051,000	 1,099,542		48,542
Expenditures: Current:				0.000.000	0.407.004		(407.004)
Highways and Streets	-			2,300,000	 2,497,231	-	(197,231)
Total Expenditures				2,300,000	 2,497,231		(197,231)
Excess (deficiency) of revenues over (under) expenditures				(1,249,000)	 (1,397,689)		(148,688)
Fund Balance - Beginning				<u> </u>	 <u> </u>		<u> </u>
Fund Balance - Ending	\$	_	\$	(1,249,000)	\$ (1,397,689)	\$	(148,688)

## Flood Mitigation Statement of Revenues, Expenditures and Changes in Fund Balance Budget and Actual

#### For the Fiscal Year Ended December 31, 2010

	Budget			Fin	ance With al Budget Positive		
	Or	ginal	Final		 Actual	(Negative)	
Revenues: Property Taxes Intergovernmental Revenues Miscellaneous Revenues	\$	- - -	\$	- 11,390,000 364,000	\$ 12,021,555 363,534	\$	- 631,555 (466)
Total Revenues				11,754,000	12,385,089		631,089
Expenditures: Current: Conservation & Economic Development		<u> </u>		13,438,700	 13,810,729		(372,029)
Total Expenditures				13,438,700	13,810,729		(372,029)
Excess (deficiency) of revenues over (under) expenditures				(1,684,700)	 (1,425,640)		259,060
Other Financing Sources (Uses): Transfers In				2,010,000	 1,702,609		(307,391)
Total Other Financing Sources and (Uses)			-	2,010,000	 1,702,609		(307,391)
Net change in fund balances				325,300	 276,969		(48,331)
Fund Balance - Beginning		<u> </u>		95,375	 95,375		<u> </u>
Fund Balance - Ending	\$		\$	420,675	\$ 372,344	\$	(48,331)

#### Proprietary Funds Statement of Net Assets December 31, 2010

	Governmental Activities		
	Internal Service Funds		
<u>ASSETS</u>			
Current Assets: Cash and Investments Accounts Receivable Prepaid Items	\$	1,838,174 3,829 3,219	
Total Current Assets		1,845,222	
Noncurrent Assets: Capital Assets Less: Accumulated Depreciation		509,745 (392,474)	
Total Noncurrent Assets		117,271	
Total Assets	\$	1,962,493	
LIABILITIES			
Current Liabilities Accounts Payable Deposits IBNR Claims	\$	72,205 288,306 254,436	
Total Liabilities	\$	614,947	
Net Assets Invested in Capital Assets Unrestricted	\$	117,271 1,230,274	
Total Net Assets	\$	1,347,545	

#### Statement of Revenues, Expenses and Changes in Net Assets All Proprietary Fund Types For the Year Ended December 31, 2010

	Governmental Activities		
	Internal		
Operation Revenues	Service Funds		
Operating Revenues: Premiums	\$ 3,109,259		
Charges for Services	\$ 3,109,259 179,969		
Miscellaneous	·		
Miscellatieous	17,845		
Total Operating Revenues	3,307,073		
Operating Expenses:			
Premiums	409,938		
Medical Services	7,206		
Telephone Service	255,390		
Administrative Fees	157,261		
Collision Repair/Replacement	16,963		
Benefit Payments	2,385,383		
IBNR Claims	254,436		
Depreciation Expense	45,320		
Total Operating Expenses	3,531,897		
Operating Income	(224,824)		
Nonoperating Revenues (Expenses):			
Interest Income	17,874		
Loss on Disposal of Capital Assets	(6,354)		
Total Nonoperating Revenues (Expenses)	11,520		
Change in Net Assets	(213,304)		
Total Net Assets Beginning	1,560,850		
Total Net Assets Ending	\$ 1,347,545		

# Statement of Cash Flows All Proprietary Fund Types For the Year Ended December 31, 2010

		vernmental Activities
		Internal
	Ser	vice Funds
Cash Flows From Operating Activities: Receipts from customers Payments to suppliers Claims paid Other receipts	\$	3,287,185 (794,790) (2,583,165) 17,845
Net cash provided by operating activities		(72,926)
Cash Flows From Capital and Related Financing Activities: Purchase of capital assets		(66,750)
Net Cash Used in Capital and Related Financing Activities		(66,750)
Cash Flows From Investing Activities: Interest income		17,874
Net Increase in cash and cash equivalents		(121,802)
Cash and cash equivalents -beginning of the year		1,959,976
Cash and cash equivalents - end of the year		1,838,174
Reconciliation of Operating Income to net cash  provided by operating activities:  Operating income  Adjustments to reconcile operating income to net cash flows from operating activities:		(224,824)
Depreciation Changes in assets and liabilities:		45,320
(Increase) decrease in accounts receivable (Increase) decrease in prepaid Items Increase (decrease) in accounts payable Increase (decrease) in premium deposit funds Increase (decrease) in IBNR claims		1,175 (3,219) 51,968 34,337 22,317
Net cash provided by operating activities	\$	(72,926)

#### Statement of Fiduciary Assets and Liabilities Fiduciary Funds December 31, 2010

_	Αg	gency Funds
<u>ASSETS</u>		
Cash and cash equivalents Accounts Receivable	\$	52,129,504 714
Total Assets	\$	52,130,218
LIABILITIES Accounts Payable Due to Component Units		203,594 49,019
Deposits  Total Liabilities	\$	51,877,605 52,130,218

### THIS PAGE HAS BEEN RESERVED FOR NOTES

#### Statement of Net Assets Component Units December 31, 2010

ASSETS  Assets: Cash and Cash Equivalents \$ 6,352,873 \$ 473,1 Receivables: Accounts Receivable -	04
Cash and Cash Equivalents \$ 6,352,873 \$ 473,1 Receivables:	0.4
Receivables:	$\sim 4$
	U1
Accounts Receivable -	
Accounte (Coccivable	-
Delinquent Tax 96,738 4,1	93
Due From Other Governments 19,067 9	92
Special Assessments 16,673	16
Due From Primary Government 28,275 1,5	46
Inventory -	-
Prepaids -	-
Long-Term Receivables:	
Uncertified Special Assessments Receivable 4,471,523 113,9	92
Capital Assets Not Being Depreciated:	
Land 8,722,171 1,048,1	54
Construction in Progress 3,402,235 262,6	45
Capital Assets (Net of Accumulated Depreciation)	
Buildings -	-
Equipment -	-
Infrastructure 67,024,552 3,875,2	43
TOTAL ASSETS 90,134,106 5,779,8	81
<u>LIABILITIES</u>	
<u>Liabilities:</u>	
Accounts Payable 128,669 19,2	53
Benefits Payable 10,376 1,0	24
Retainages Payable 89,173 18,3	62
Unearned Revenues -	-
Interest Payable 28,230 2,8	09
Noncurrent Liabilities:	
Due within one year 623,407 112,2	21
Due in more than one year 5,656,053 406,5	46
Total Liabilities         6,535,908         560,2	14
Net Assets	
Investment in Capital Assets, Net of Related Debt 77,968,264 4,668,1	02
Restricted For:	
Conservation of Natural Resources 5,320,408 289,0	06
Debt Service 5,125,509 221,5	
Unrestricted (4,815,983) 41,0	
Total Net Assets \$ 83,598,198 \$ 5,219,6	

Totals	 Vector Control	Weed Control		Rush River WRD		Maple River WRD	
8,242,125	\$ 233,410	\$ 478,661	\$	528,443	\$	175,636	\$
29,869	6,389	23,480		-		-	
128,037	10,922	8,208		2,835		5,141	
23,489	-	-		963		2,467	
19,570	-	-		2,806		75	
49,019	-	-		15,101		4,097	
20,419	20,419	-		-		-	
16,021	14,700	1,321		-		-	
5,819,927	-	-		990,641		243,771	
13,630,988	-	-		1,992,357		1,868,306	
4,188,426	-	-		29,443		494,103	
21,348	-	21,348		-		-	
116,117	93,143	22,974		-		-	
86,586,164	 	 		5,288,070		10,398,299	
118,891,518	 378,984	555,992		8,850,659		13,191,896	
201,659	3,653	520		10,829		38,735	
16,800	-	-		2,988		2,412	
126,266	-	-		-		18,731	
250,659	141,532	109,128		-		-	
45,744	-	-		7,493		7,212	
992,759	9,505	1,525		78,209		167,891	
7,663,383	 	 		998,625		602,159	
9,297,270	 154,691	111,173		1,098,145		837,141	
101,001,029	93,143	44,323		6,234,068		11,993,129	
5,925,623	-	-		255,658		60,551	
6,921,640	-	-		1,262,579		312,032	
(4,254,042)	131,150	400,497		209		(10,956)	
109,594,249	\$ 224,293	\$ 444,819	\$	7,752,515	\$	12,354,756	\$

# Statement of Activities Component Units For the Year Ended December 31, 2010

		Program Revenues								
	E	Expenses		narges for Services	G	Operating Grants and Ontributions	Gran	pital ts and butions		
Functions/Programs										
Component units:										
Southeast Cass Water Resource District	\$	5,134,377	\$	2,604,329	\$	3,129,684	\$	-		
Maple River Water Resource District		1,186,278		393,966		1,056,304		-		
North Cass Water Resource District		527,384		277,634		69,619		-		
Rush River Water Resource District		453,308		247,916		31,316		-		
Noxious weed		335,473		15,992		42,157		-		
Vector control		872,160		420,730		-		-		
Total component units	\$	8,508,980	\$	3,960,568	\$	4,329,080	\$	-		

General revenues: Property taxes Unrestricted State Shared Revenue Unrestricted investment earnings Miscellaneous Revenue

Total general revenues Changes in net assets Net assets - beginning Net assets - ending

#### Net (Expense) Revenue and Changes in Net Assets

Sou	theast Cass WRD	 orth Cass WRD	 aple River WRD	R	ush River WRD	Weed Control	Vector Control	 Total
\$	599,637	\$ -	\$ -	\$	-	\$ -	\$ -	\$ 599,637
	-	-	263,993		-	-	-	263,993
	-	(180,132)	-		-	-	-	(180,132
	-	-	-		(174,076)		-	(174,076
	-	-	-		-	(277,323)	-	(277,323
	-	 <u> </u>	 		-	 -	 (451,430)	 (451,430
\$	599,637	\$ (180,132)	\$ 263,993	\$	(174,076)	\$ (277,323)	\$ (451,430)	\$ (219,331
\$	1,633,912	\$ 41,314	\$ 134,365	\$	47,992	\$ 297,438	\$ 454,926	\$ 2,609,947
	- 48.445	- 4,181	2,525		4,338	9,732 4,986	22,166 1,200	31,899 65,675
	274,498	1,283	5,270		4,336 2,443	2,593	426	286,513
	274,496	1,203	5,270		2,443	2,593	420	200,313
\$	1,956,855	\$ 46,778	\$ 142,160	\$	54,773	\$ 314,750	\$ 478,718	\$ 2,994,034
	2,556,492	(133,354)	406,153		(119,303)	37,426	 27,288	2,774,703
	81,041,708	5,353,020	11,948,604		7,871,815	407,393	197,005	106,819,545
\$	83,598,200	\$ 5,219,666	\$ 12,354,757	\$	7,752,512	\$ 444,819	\$ 224,293	\$ 109,594,250

#### CASS COUNTY GOVERNMENT NOTES TO THE FINANCIAL STATEMENTS December 31, 2010

#### **NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

Cass County operates under a Home Rule Charter passed by the voters in 1994. The financial statements of the County have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP), as applicable to governments. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The more significant of the government's accounting policies are described below.

#### A. The Financial Reporting Entity

For financial reporting purposes, Cass County has included all funds and has considered all potential component units for which Cass County is financially accountable, and other organizations for which the nature and significance of their relationship with Cass County are such that exclusion would cause Cass County's financial statements to be misleading or incomplete. The Government Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body and (1) the ability of Cass County to impose its will on that organization or (2) the potential for the organization to provide specific financial benefits to, or impose specific financial burdens on Cass County.

Based on these criteria, Cass County has included six discretely presented component units within Cass County's reporting entity.

#### B. Individual Component Unit Disclosures

**Discretely Presented Component Units.** The component units' column in the combined financial statements include the financial data of the county's other component units. They are reported in a separate column to emphasize that they are legally separate from the county. The county board appoints the governing bodies of all of these component units.

The component units consist of the four Water Resource Districts: Southeast Cass, North Cass, Maple River, and Rush River; the Cass County Vector Control District and the Cass County Noxious Weed District.

The Water Resource Districts have jurisdiction over the management of the water resources within their respective boundaries. The County's governing body has the authority to modify or approve the budgets of these districts.

Complete financial statements of the individual Water Resource Districts can be obtained at Water Resource Districts, 1201 Main Avenue West, West Fargo, North Dakota 58078.

The primary responsibilities of the Cass County Vector Control District and Cass County Noxious Weed District are to provide vector and weed control, respectively, on public land. The County Engineer is responsible for the management of the Vector Control District. Board members are appointed by the County Board of Commissioners for each District. The Cass County Board of Commissioners has the authority to modify or approve the budgets of these districts. Both districts are located at the Cass County Highway Department. Complete financial statements of the Cass County Noxious Weed District and Cass County Vector Control District can be obtained at Cass County Auditor's Office, Box 2806, Fargo, ND 58108-2806.

#### C. Joint Ventures

Under authorization of state statutes, the Cass County Water Resource Districts have joined the water resource districts of Richland County, Grand Forks County, Pembina County, Traill County, Steele County, Walsh County, Nelson County, Ransom County, and Sargent County to establish and operate a joint exercise of powers agreement for water management within the Red River Valley. Known as the Red River Valley Joint Water Resource Board, the agreement was established for mutual advantage of the governments. Each government appoints one member to the Board of Directors. The operating and capital expenses are funded by contributions from each government. Each government's share of assets, liabilities, and fund equity cannot be determined due to lack of provision being made for this in the joint venture agreement and the fact that each government's contribution each year depends on where the Red River Joint Water Resource Board projects are being undertaken.

The following is summary financial information on the joint venture as of and for the year ended December 31, 2010, which is the most current audited information available:

Total Assets	\$ 4,032,783
Total Liabilities	50,490
Total Equity	<u>3,982,293</u>
Revenues	1,168,643
Expenses	<u>681,802</u>
Change in Net Assets	<u>\$ 486,841</u>

Complete financial statements can be obtained at Red River Joint Water Resource Board, Box 10, Hillsboro, North Dakota, 58045.

#### D. Government-wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net assets and the statement of activities) report information on all of the nonfiduciary activities of the primary government and its component units. As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule include interfund services provided and used between governmental functions. Elimination of these would distort the direct costs and program revenues reported for the various functions concerned. Governmental activities are supported by taxes and intergovernmental revenues.

The primary government is reported separately from certain legally separate component units for which the primary government is financially accountable. The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Indirect expenses are charged based upon a county-wide cost allocation plan which allocates costs based upon the number of full time equivalents, number of transactions, and other pertinent information. Program revenues include (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements.

## E. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

#### **Government-wide Financial Statements**

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

#### **Fund Financial Statements**

Governmental fund financial statements are reported using the current

financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences are recorded only when payment is due.

Property taxes, franchise fees, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received by the County.

The County reports the following major governmental funds:

- The **General Fund** is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.
- Human Service Fund This fund is used to account for the County Social Service operations; this department is designated by law to provide relief to the poor and related services to the citizens of the County. The majority of the services/programs offered by the County are done in conjunction with state and federal agencies, mainly the North Dakota Department of Human Services.
- County Road and Bridge Fund This fund is used for the normal maintenance of county roads and the operation of the road shops. Most of the revenues for this fund are derived from the highway tax distribution fund.
- 2009 Flood Fund This fund was established to account for the costs associated with fighting the spring flood of 2009. Some of these costs are reimbursed by the federal and state government.
- 2009 Flood Recovery This fund was established to account for the costs of repairing roads damaged by the 2009 spring flood. Some of these costs are reimbursed by the federal and state government.
- **2010 Flood Fund** This fund was established to account for the costs associated with fighting the spring flood of 2010. Some of these costs are reimbursed by the federal and state government.

- 2010 Flood Recovery This fund was established to account for the costs of repairing roads damaged by the 2010 spring flood. Some of these costs are reimbursed by the federal and state government.
- **Flood Mitigation** This fund was established to account for a federal grant to buy out homes to make way for future flood protection.
- Future Building Fund This fund is used to provide for the future construction of county buildings and major remodeling projects.
- Courthouse West Addition Fund This fund is used to provide for the construction of an addition to the courthouse. Revenues are derived from an \$8.9 million bond issue and county reserves.

Additionally, the county reports the following fund types:

#### PROPRIETARY FUNDS

Internal Service Funds - Internal service funds are used to account for services provided to other department or agency to other departments or agencies of the governmental unit, or to other governmental units, on a cost-reimbursement basis. The following Internal Service Funds are used by the county:

**Health Insurance Trust** - This fund accounts for a self-funded comprehensive health insurance plan for county employees, administered by an outside firm. Costs are recovered by monthly premiums charged to each department.

**Dental Insurance Trust** - This fund accounts for a self-funded dental insurance plan for county employees, administered by an outside firm. Costs are recovered by monthly premiums charged to each department.

**Telephone Trust** - This fund provides for the operation of the county's telephone system. Monthly user fees are charged to departments.

**Motor Pool** - This fund provides for uses and repairs to county owned vehicles. Departments are charged a per mile fee for the use of county owned vehicles.

#### FIDUCIARY FUNDS

Agency Funds - Agency funds are used to account for assets held by the County as an agent for individuals, private organizations, other governments and/or other funds. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The following types of agency funds are used by the county:

**County Funds** - These funds provide clearing facilities for items to be apportioned to other county funds.

**Tax Collection Funds** - These funds are used by the county in its role as tax collector to record property tax receipts awaiting apportionment to other governmental units and recipient county funds, and their periodic distribution.

**Funds of Other Governmental Units** - The County Treasurer provides fiscal services for various other governmental entities. These funds represent the assets, primarily cash and investments, of these entities in the Treasurer's custody and the related liability of the county to disburse these monies on demand.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the County's internal service funds are charges to customers for sales and services. Operating expenses for internal service funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

#### F. Budgets

Budgets are adopted on a basis consistent with accounting principles generally accepted. Annual appropriated budgets are adopted for the general, special revenue and debt service funds. All annual appropriations lapse at year-end.

Encumbrances represent commitments related to unperformed contracts for goods and services. Encumbrance accounting--under which purchase orders, contracts and other commitments for the expenditure of resources are recorded to reserve that portion of the applicable appropriation--is not utilized in the governmental funds.

#### G. Cash and Cash Equivalents

Cash and cash equivalents include amounts in demand deposits, money market accounts and highly liquid investments with an original maturity of three months or less.

Investments consist of demand deposits and certificates of deposit with maturities greater than three months. These investments are stated at cost.

#### H. Receivables

Receivables in the County's governmental funds consist primarily of tax revenues. Receivables in all other funds include amounts due for services to individuals performed by the County and not received by December 31, 2010.

#### I. Due from Other Governments

Due from other governments consist primarily of receivables due from state government for reimbursements from various state departments, the federal government and other local governments for grants and prisoner board fees.

#### J. Inventories

Inventories are valued at cost, which approximates market, using the first-in/first-out (FIFO) method. The costs of governmental fund type inventories are recorded as expenditures when consumed rather than when purchased.

#### K. Prepaid Items

Payments made to vendors for services that will benefit periods beyond December 31, 2010, are recorded as prepaid items.

#### L. Uncertified Special Assessments

This represents a long-term receivable in the government-wide financial statements showing the amount of uncertified/uncollected debt service fund special assessments over the life of the special assessment bonds.

#### M. Capital Assets

Capital assets including property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the governmental activities column in the government-wide financial statements. The capitalization threshold is \$5,000. Assets are valued at cost where historical records are available and at an estimated historical cost where no historical records exist. Donated capital assets are valued at their estimated fair value on the date received.

In the case of the initial capitalization of general infrastructure assets the county chose to include all such items regardless of their acquisition date.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. Improvements are capitalized and depreciated over the remaining useful lives of the related capital assets, as applicable. Interest incurred during construction of capital assets is included as part of the capitalized value of the assets constructed.

Depreciation on the capital assets (including infrastructure) of the primary government, as well as the component units, is computed using the straight-line method over the following estimated useful lives:

Assets	Years
Buildings	40-50
Improvements Other Than Buildings	50
Vehicles	5
Machinery and Equipment	10
Infrastructure	15-60

#### N. Accounts Payable

Accounts payable are liability accounts reflecting amounts on open accounts owing to private persons or organizations for goods and services received prior to December 31, 2010.

#### O. Retainages Payable

Retainages payable consists of amounts owed to contractors on open construction contracts for road construction projects not yet completed at year-end.

#### P. Interest Payable

Interest payable represents the amount payable on all special assessment bonds, general obligation bonds, and leases interest at year-end.

#### Q. Compensated Absences

Vested or accumulated vacation leave are payable to employees upon separation from service. All vacation leave pay is accrued when incurred in the government-wide financial statements. A liability for these amounts is reported. No liability is recorded for accumulated sick leave as this is a non-vesting benefit. The computed liability is in compliance with <u>GASB Statement No. 16</u>, Accounting for Compensated Absences.

#### R. Deferred Revenues

Deferred revenues arise when the County receives resources before it has a legal claim to them, as when property tax monies are received before they are due. In subsequent periods, when the County has a legal claim to the resources, the deferred revenue is recognized as revenue.

#### S. IBNR Claims - Self Insurance

The IBNR (Incurred But Not Reported) claims are an estimate of the health insurance and dental insurance claims, for which the County is liable, incurred prior to December 31, but not processed and paid until the following year.

The County is self-insured for a comprehensive group health insurance plan and dental insurance plan. The County records estimated liabilities for such claims filed or estimated to be filed for incidents that have occurred in the related Internal Service Funds. Premiums are collected from county departments and employees, and claims are paid in the related Internal Service Funds.

#### Reconciliation of Claims Liability:

Employee Health	2010	2009
Balance January 1	\$ 220,581	\$ 196,347
Incurred Claims Including IBNR's and Changes		
in Estimates	2,203,376	1,999,887
Less Claims Payments	2,180,380	1,975,653
Balance December 31	\$ 243,577	\$ 220,581
Employee Dental	2010	2009
Balance January 1	\$ 11,538	\$ 11,128
Incurred Claims Including IBNR's and Changes		
in Estimates	204,324	202,887
Less Claims Payments	205,003	202,477
Balance December 31	\$ 10,859	\$ 11,538

#### T. Long-Term Obligations

In the government-wide financial statements, the long-term debt and other long-term obligations are reported as liabilities in the governmental activities statement of net assets. For new bond issuance after the implementation of GASB Statement No. 34, bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the straight-line method which approximates the effective interest method. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental fund types recognized bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premium received on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

#### U. Fund Balances

In the governmental fund financial statements, fund balances consist of reserved and unreserved amounts. Reservations of fund balance represent that portion which is not appropriable for expenditure or is legally segregated for a specific future use. Fund balance reservation includes inventories, prepaid items, and debt service.

#### V. Interfund Transactions

Transactions that constitute reimbursements to a fund for expenditures initially made from it that are properly applicable to another fund, are recorded as expenditures in the reimbursing fund and as a reduction of expenditures in the fund that is reimbursed. All other transactions, except reimbursements, are reported as transfers.

#### **NOTE 2: LEGAL COMPLIANCE - BUDGETS**

Chapter 11-23 of the North Dakota Century Code governs county government in North Dakota. The Century Code chapter and the Home Rule Charter passed by the county voters in 1994 are the basis for the legal level of budgetary control in Cass County.

Each department completes its budget and delivers it to the county auditor who then files it with the board of county commissioners. The county auditor prepares a preliminary county budget for the general, special revenue, and debt service funds on the modified accrual basis of accounting. The preliminary budget includes proposed expenditures and the means of financing them. The board of county commissioners holds a public hearing where any taxpayer may testify in favor of or against any proposed expenditure or tax levy. The board of county commissioners may not approve the budget until after the public budget hearing, but must adopt the final budget on or before October 1<sup>st</sup>. For the year ending December 31, 2010, the County complied with the applicable budget laws except as noted below:

Chapter 11-23 of the North Dakota Century Code sets the legal level of budgetary control at the fund level, no expenditure or commitment of funds may exceed the appropriation for the fund as a whole. In addition, it is the policy of Cass County to control budgets at the departmental level. In the General Fund, departments consist of the various county offices. In the Special Revenue and Debt Service Funds, the departments are comprised of the various individual funds.

Management may approve transfers of appropriations within departments without formal approval by the board of county commissioners. The board of county commissioners must approve all appropriation transfers between departments, or any supplemental appropriation. All supplemental

appropriations must be approved by the board of county commissioners at the fund level and may only be done within additional revenues or reserves that were not anticipated at the time the original budget was adopted. During the year, several supplementary appropriations were necessary. At year-end, the balance of each appropriation becomes a part of the unappropriated fund balance.

During 2010 expenditures exceed appropriations in the following funds:

#### Special Revenue Funds:

2010 Flood Recovery	\$ 197,231
Flood Mitigation	372,029
Parenting Workshop	367
911 Service	136,836
NDRIN – County Recorder Project	139,996

These excess expenditures over appropriations were the result of unforeseen expenditures at the time the final budget was approved.

#### **NOTE 3: DEPOSITS AND INVESTMENTS**

In accordance with North Dakota Statutes, the county maintains deposits at the depository banks designated by the governing board. All depositories are members of the Federal Reserve System.

Deposits must be deposited either with the Bank of North Dakota or in other financial institutions situated and doing business within the state. Deposits, other than with the Bank of North Dakota, must be fully insured or secured with pledges of securities equal to 110% of the uninsured balance.

Authorized collateral includes bills, notes, or bonds issued by the United States government, its agencies or instrumentalities, all bonds and notes guaranteed by the United States government, Federal land bank bonds, bonds, notes, warrants, certificates of indebtedness, insured certificates of deposits, shares of investment companies registered under the investment Companies Act of 1940, and all other forms of securities issued by the State of North Dakota, its boards, agencies or instrumentalities or by any county, city, township, school district, park district or other political subdivision of the state of North Dakota. Whether payable from special revenues or supported by the full faith and credit of the issuing body and bonds issued by any other state of the United States or such other securities approved by the banking board.

At December 31, 2010, the County's carrying amount of deposits was \$79,214,443 and the bank balance was \$81,043,385. Of the bank balances, \$3,829,496 was covered by federal depository insurance. Of the remaining bank balances, \$77,188,295 was collateralized with securities held by the

pledging financial institution's agent in the government's name. Additionally, bank balances totaling \$25,594 are not collateralized since the funds are held at the Bank of North Dakota, which does not carry FDIC insurance and is not required to provide security pledges.

#### Credit Risk:

The County may invest idle funds as authorized in North Dakota Statutes, as follows:

- (1) Bonds, treasury bills and notes, or other securities that are a direct obligation of, or an obligation insured or guaranteed by, the Treasury of the United States, or its agencies, instrumentalities, or organizations created by an act of Congress.
- (2) Securities sold under agreements to repurchase written by a financial institution in which the underlying securities for the agreement to repurchase are of the type listed above.
- (3) Certificates of deposit fully insured by the federal deposit insurance corporation or by the state.
- (4) Obligation of the state.

As of December 31, 2010, the county held certificates of deposit in the amount of \$4,850,000, which are all considered deposits.

#### Concentration of Credit Risk:

The county does not have a limit on the amount it may invest in any one issuer.

#### Component Units

<u>Deposits</u>: At December 31, 2010, the deposits of the Water Resource Districts were entirely covered by federal depository insurance or by collateral held by the district's custodial bank in the district's name. For the purpose of risk analysis, certificates of deposits are classified as deposits.

Deposits of the Cass County Noxious Weed Control and Cass County Vector Control were pooled with the County's funds and held in the County's custodial bank in the County's name. The Weed and Vector Control deposits were covered by federal depository insurance or by collateral held by the County's agent in the County's name.

#### NOTE 4: TAXES AND SPECIAL ASSESSMENTS RECEIVABLE

The taxes and special assessments receivable represent the past four years of delinquent uncollected tax levies and billings. No allowance has been established for uncollectible taxes and assessments receivable.

Property that is subject to taxation is assessed on February 1 of each year to determine its 'true and full value'. Property that is under construction is assessed on the percentage of completion as of February 1. Property owners

have the opportunity to appeal their assessment through a County Board of Equalization in June of each year.

Property tax mill levies must be approved by the County Commission on or before October 1 of each year. Levies are expressed in terms of one thousandth of a dollar or 'mills'. The property tax for each taxed property is computed by the Cass County Auditor and certified for collection to the County Treasurer by December 10. Before computing the tax, the true and full value is reduced by 50 percent to arrive at an 'assessed value'. The assessed value is further reduced to 10 percent of assessed value for commercial and agricultural property and 9 percent of assessed value for residential property. The result is the 'taxable value' and is used when applying the mill levy to the property.

Property taxes attach as an enforceable lien on property on January 1. The tax levy may be paid in two installments: the first installment includes one-half of the real estate taxes and all of the special assessments; the second installment is the balance of the real estate taxes. The first installment is due by March 1 and the second installment is due by October 15. A five percent discount is allowed if all taxes and special assessments are paid by February 15. Penalties of 3 percent on the first installment are assessed on March 2, May 1, July 1, and October 16. Penalties of 6 percent are assessed on the second installment on October 16.

Two years after the property tax has become due, the County will start the process of foreclosing on the tax lien. The property owner has until October 1 of the third year to satisfy the tax lien at which time the County is entitled to a tax deed. The County, upon receiving a tax deed, will set a minimum sales price on the property and offer it for sale at a public auction.

#### **NOTE 5: CAPITAL ASSETS**

The following is a summary of changes in the capital assets during the year ended December 31, 2010:

**Primary Government Capital Assets** 

	Balance			Balance
	1/1/2010	Increases	Decreases	12/31/2010
Capital Assets, not being depreciated:				
Land	\$ 10,976,013	\$ 12,897,877	\$ -	\$ 23,873,890
Construction in Progress	12,368,075	2,566,324	12,368,075	2,566,324
Total capital Assets not being depreciated	\$ 23,344,088	\$ 15,464,201	\$ 12,368,075	\$ 26,440,214
Capital Assets, being depreciated:				
Buildings	\$ 31,818,960	\$ -	\$ -	\$ 31,818,960
Improvements other than buildings	2,691,971	-	-	2,691,971
Machinery and Equipment	8,818,464	747,960	307,893	9,258,530
Infrastructure	106,569,108	17,739,380	-	124,308,488
Total Capital Assets, being depreciated	\$ 149,898,502	\$ 18,487,340	\$ 307,893	\$ 168,077,948
Less accumulated depreciation for:				
Buildings	\$ 9,903,197	\$ 574,522	\$ -	\$ 10,477,719
Improvements other than buildings	568,524	42,630	-	611,154
Machinery and Equipment	5,641,731	756,254	267,722	6,130,263
Infrastructure	51,249,861	3,030,695		54,280,556
Total Accumulated Depreciation	\$ 67,363,313	\$ 4,404,100	\$ 267,722	\$ 71,499,691
Net Capital Assets, being Depreciated	\$ 82,535,190	\$ 14,083,240	\$ 40,171	\$ 96,578,258
Net Governmental activities capital assets	\$ 105,879,277	\$ 29,547,441	\$ 12,408,245	\$ 123,018,472

Depreciation expense was charged to functions/programs of primary government as follows:

Governmental Activities:	
General Government	\$ 191,621
Public Safety	711,988
Highways and Streets	3,364,524
Relief and Charities	81,731
Culture and Recreation	6,503
Conservation and Econ. Development	2,413
Total depreciation expense - Governmental activities	\$ 4,358,780
Depreciation of Internal Service Funds	45,320
Total Depreciation Expense	\$ 4,404,100

### **Component Units**

During the year ended December 31, 2010, the following changes occurred in the capital assets of:

Southeast Cass Water Resource District									
		Balance					Balance		
	1/1/2010			Increases		creases	12/31/10		
Governmental Activities:									
Capital Assets not being depreciated:									
Land	\$	7,284,064	\$	1,438,107	\$	- \$	8,722,171		
Construction in Progress		1,166,497		2,235,738		-	3,402,235		
Total Capital Assets Not Being Depreciated	\$	8,450,561	\$	3,673,845	\$	- \$	12,124,406		
Facilities	\$	70,149,000	\$	-	\$	- \$	70,149,000		
Projects		18,637,453		-		-	18,637,453		
Equipment		40,000		-		-	40,000		
Total Capital Assets, Being Depreciated	\$	88,826,453	\$	-	\$	- \$	88,826,453		
Less Accumulated Depreciation for:									
Facilities	\$	17,177,800	\$	1,402,980	\$	- \$	18,580,780		
Projects		2,808,372		372,749		-	3,181,121		
Equipment		40,000		-		-	40,000		
Total Accumulated Depreciation	\$	20,026,172	\$	1,775,729	\$	- \$	21,801,901		
Total Capital Assets Being Depreciated, Net	\$	68,800,281	\$	(1,775,729)	\$	- \$	67,024,552		
Governmental Activities Capital Assets, Net	\$	77,250,842	\$	1,898,116	\$	- \$	79,148,958		

Maple	River V	Vater Resourc	e Dis	strict			
		Balance					Balance
		1/1/2010	I	Increases	0	Decreases	12/31/2010
Governmental Activities:							
Capital Assets not being depreciated:							
Land	\$	1,729,636	\$	138,670	\$	-	\$ 1,868,306
Construction in Progress		4,249,542		207,200		3,962,638	494,103
Total Capital Assets not being Depreciated	\$	5,979,178	\$	345,870	\$	3,962,638	\$ 2,362,409
Capital Assets being depreciated:							
Facilities	\$	10,550,637	\$	-	\$	-	\$ 10,550,637
Projects		2,297,767		4,359,702		-	6,657,469
Total Capital Assets, Being Depreciated	\$	12,848,404	\$	4,359,702	\$	-	\$ 17,208,106
Less Accumulated Depreciation for:							
Facilities	\$	6,272,413	\$	211,013	\$	-	\$ 6,483,425
Projects		280,788		45,594			326,382
Total Accumulated Depreciation	\$	6,553,201	\$	256,606	\$	-	\$ 6,809,807
Total Capital Assets Being Depreciated, Net	\$	6,295,203	\$	4,103,096	\$	-	\$ 10,398,299
Governmental Activities Capital Assets, Net	\$	12,274,380	\$	4,448,965	\$	3,962,638	\$ 12,760,708

North	Cass V	Vater Resourc	e Di	strict			
		Balance					Balance
		1/1/2010	li	ncreases	Decreases	1	2/31/2010
Governmental Activities:							
Capital Assets not being depreciated:							
Land	\$	1,036,104	\$	12,050	\$ -	\$	1,048,154
Construction in Progress		224,365		38,280	-		262,645
Total Capital Assets not being Depreciated		1,260,469		50,330	-		1,310,799
CapitalAassets being depreciated:							
Facilities	\$	3,768,900	\$	-	\$ -	\$	3,768,900
Projects		2,864,873		-			2,864,873
Total Capital Assets, Being Depreciated	\$	6,633,773	\$	-	\$ -	\$	6,633,773
Less Accumulated Depreciation for:							
Facilities	\$	2,175,650	\$	75,378	\$ -	\$	2,251,028
Projects		450,204		57,297			507,502
Total Accumulated Depreciation	\$	2,625,854	\$	132,675	\$ -	\$	2,758,530
Total Capital Assets Being Depreciated, Net	\$	4,007,919	\$	(132,675)	\$ -	\$	3,875,243
Governmental Activities Capital Assets, Net	\$	5,268,388	\$	(82,346)	\$ -	\$	5,186,042

Rush River Water Resource District								
		Balance						Balance
		1/1/2010	I	ncreases	Decr	eases		12/31/2010
Governmental Activities:								
Capital Assets not being depreciated:								
Land	\$	1,992,357	\$	-	\$	-	\$	1,992,357
Construction in Progress				29,443				29,443
Total Capital Assets Not Being Depreciated	\$	1,992,357	\$	29,443	\$	-	\$	2,021,800
Capital Assets being depreciated:								
Facilities	\$	22,267,672	\$	-	\$	-	\$	22,267,672
Projects		371,586		46,687				418,273
Total Capital Assets, Being Depreciated	\$	22,639,258	\$	46,687	\$	-	\$	22,685,945
Less Accumulated Depreciation for:								
Facilities	\$	17,058,993	\$	271,353	\$	-	\$	17,330,347
Projects		60,097		7,432				67,528
Total Accumulated Depreciation	\$	17,119,090	\$	278,785	\$	-	\$	17,397,875
Total Capital Assets Being Depreciated, Net	\$	5,520,168	\$	(232,098)	\$	-	\$	5,288,070
Governmental Activities Capital Assets, Net	\$	7,512,525	\$	(202,655)	\$	-	\$	7,309,870

Noxious Weed Control									
	Balance							Balance	
	1	/1/2010	In	creases	De	creases	1:	2/31/2010	
Capital Assets, being depreciated:									
Buildings	\$	41,054	\$	-	\$	-	\$	41,054	
Machinery & Equipment		69,350		-		-		69,350	
Total Capital Assets, being Depreciated	\$	110,404	\$	-	\$	-	\$	110,404	
Less Accumulated Depreciation:									
Buildings	\$	(18,885)	\$	(821)	\$	-	\$	(19,706)	
Machinery & Equipment		(39,541)		(6,835)		-		(46,376)	
Total Accumulated Depreciation	\$	(58,426)	\$	(7,656)	\$	-	\$	(66,082)	
Total Capital Assets Net of Depreciation	\$	51,978	\$	(7,656)	\$	-	\$	44,322	

	Vecto	or Control						
		Balance						Balance
	•	1/1/2010	In	creases	De	creases	1:	2/31/2010
Capital Assets, being Depreciated:								
Machinery & Equipment	\$	330,755	\$	-	\$	-	\$	330,755
Less Accumulated Depreciation								
Machinery & Equipment		(208,119)		(29,493)		-		(237,612)
Total Capital Assets Net of Depreciation	\$	122,636	\$	(29,493)	\$	-	\$	93,143

#### **NOTE 6: LEASES**

<u>Capital Leases</u> - The County has entered into a lease agreement as lessee for financing the construction of a building addition to the county highway shop. This lease qualifies as a capital lease for accounting purposes and, therefore, has been recorded at the present value of the future minimum lease payments in the government-wide financial statements.

The assets acquired through the capital leases are as follows:

Asset	Cap	oital Asset
Building	\$	900,000
Less: Accumulated Depreciation		(108,000)
Total	\$	792,000

The future minimum lease obligations and the net present value of these minimum lease payments as of December 31, 2010, were as follows:

Long	-Term Debt
\$	133,425
	133,425
	133,425
\$	400,276
	(32,037)
\$	368,239
	\$

#### **NOTE 7: LONG-TERM DEBT**

#### Special Assessment Bonds

Cass County issues special assessment bonds for construction in various subdivisions. The original amount of special assessment bonds issued in prior years was \$1,135,000. These bonds will be repaid from the debt service funds by amounts levied against the property owners benefited by this construction. As of December 31, 2010, the County had funds of \$97,684 available for payment on the special assessment bonds. In the event that a deficiency exists because of unpaid or delinquent special assessments at the time a debt service payment is due, the government must provide resources

to cover the deficiency until other resources, for example, foreclosure proceeds are received. The County may levy general taxes to make up deficiencies in special assessment funds. Special assessments on property must be paid at the same time property taxes are paid.

Special assessment bonds at December 31, 2010, are comprised of the following individual issues:

#### Special Assessment Bonds:

\$305,000 Refunding Improvement Bonds of 1997 for construction in the Round Hill Subdivision due in annual installments of \$25,000 through 2012 with interest at 5.2%.

\$ 50,000

\$380,000 Refunding Improvement Bonds of 2005 for construction in the Greyhawks Estates Subdivision due in annual installments of \$25,000 through 2020 with interest at 3.75% to 4.40%.

250,000

\$365,000 Refunding Improvement Bonds of 2007 due in annual installments of \$25,000 through 2022 with interest at 3.90% to 4.45%.

300,000

\$85,000 Refunding Improvement Bonds of 2001 for construction in the Holmen's  $3^{rd}$  Subdivision due in annual installments of \$6,141 to \$8,024 through 2016 with interest at 5.42%.

42,293

Total Special Assessment Bonds \$ 642,293

Annual debt service requirements to maturity for special assessment bonds are as follows:

Special Assessment Bonds								
Year Ending								
December 31	Principal	Interest						
2011	\$ 81,141	\$ 26,179						
2012	81,478	22,629						
2013	56,834	19,661						
2014	57,210	17,273						
2015	57,606	14,827						
2016-2020	258,024	38,796						
2021-2022	50,000	2,225						
Total	\$ 642,293	\$ 141,590						

#### General Obligation Bonds

During the year ended December 31, 2010 the county issued \$8,900,000 in Recovery Zone Economic Development bonds. These bonds were issued to finance the construction of the west addition to the Cass County Courthouse. The bonds are collateralized by the faith, credit and taxing power of the County.

General Obligation bonds at December 31, 2010, are comprised of the following individual issues:

\$8,900,000 General Obligation Bonds of 2010 due in annual installments of \$675,000 to \$840,000 through 2022 with interest at 0.90% to 4.7%.

\$8,900,000

General Obligation Bonds										
Year Ending										
December 31	I	Principal		Interest						
2011	\$	675,000	\$	275,698						
2012		685,000		268,379						
2013		690,000		257,715						
2014		700,000		243,283						
2015		710,000		225,825						
2016-2020		3,785,000		763,096						
2021-2022		1,655,000		77,558						
Total	\$	8,900,000	\$	2,111,553						

#### Special Assessments Payable

Special assessments payable consists of specials levied by the City of Fargo against the County for the County's share of the benefit derived from City-funded improvements. Special assessments levied against County owned property are paid through a general tax levy. The amount to be paid each year is certified to the County and included in the General Fund budget. State statute does allow an unlimited levy for the payment of the County's share of special assessments.

Special Assessments payable at December 31, 2010, are comprised of the following individual issues:

#### Special Assessments:

Special Assessment taxes levied by the City of Fargo, North Dakota against the County for the County's share of the benefit derived from city-funded improvements

\$ 112,567

Annual debt service requirements to maturity for special assessment payable are as follows:

Govern	mental A	ctivitie	es	
Year Ending				
December 31	Princi	ipal	Ir	iterest
2011	\$ 3	,534	\$	6,839
2012	3.	,748		6,624
2013	3	,976		6,396
2014	4	,218		6,154
2015	4	,474		5,898
2016-2020	26	,801		25,060
2021-2025	36,	,012		15,849
2026-2029	29,	,804		3,947
Total	\$ 112,	,567	\$	76,767

During the year ended December 31, 2010, the following changes occurred in liabilities reported in long-term debt.

		Balance				 Balance	Du	e Within
		1/1/10	 Additions	F	Reductions	 12/31/10	On	e Year
Special Assessment Bonds	\$	738,115	\$ -	\$	(95,821)	\$ 642,293	\$	81,141
Less Deferred:								-
Bond Discount	\$	8,627	\$ -	\$	(745)	\$ 7,882	\$	745
Issuance Costs		12,442	-		(1,114)	11,327		1,114
Total Deferred	\$	21,069	\$ -	\$	(1,859)	\$ 19,210	\$	1,859
Total Special Assessment Bonds	\$	717,046	\$ -	\$	(93,962)	\$ 623,084	\$	79,281
General Obligation Bonds	\$	-	\$ 8,900,000	\$	-	\$ 8,900,000	\$	675,000
Less Deferred:		· · · · · · · · · · · · · · · · · · ·						
Bond Discount	\$	_	\$ 70,971	\$	(2,957)	\$ 68,014	\$	5,914
Issuance Costs		_	45,378		(1,891)	43,488		3,782
Total Deferred	\$	-	\$ 116,350	\$	(4,848)	\$ 111,502	\$	9,696
Total General Obligation Bonds	\$	-	\$ 8,783,650	\$	4,848	\$ 8,788,498	\$	665,304
Lease Payable	\$	481,029	\$ -	\$	(112,789)	\$ 368,238	\$	117,628
Special Assessments		113,461	_		(894)	112,567		3,534
Compensated Absences		1,427,757	1,448,483		(1,397,096)	1,479,144		1,479,144
Total	\$ :	2,739,292	\$ 10,232,134	\$	(1,599,894)	\$ 11,371,531	\$	2,344,891

The County is subject to a statutory limitation by the State of North Dakota for indebtedness payable principally from property taxes. At December 31, 2010, the statutory limit for the County was \$251,640,669. The County has general obligation bonds and leases payable that are subject to this limitation. The general obligation bonds and leases payable at December 31, 2010 were \$8,900,000 and \$368,239, respectively. The legal debt margin at December 31, 2010 is \$242,372,430. The compensated absences are generally liquidated as follows: 55% from the General fund, 35% from Human Service fund, and 10% from County Road and Bridge fund.

### **Component Units**

During the year ended December 31, 2010, the following changes occurred in the long-term debt of the Water Resource Districts:

Southeast Cass Water Resource District										
		Balance						Balance	D	ue Within
		1-1-10		ncreases	D	ecreases		12-31-10	C	One Year
Bonds Payable	\$	4,309,000	\$	1,930,000	\$	(475,000)	\$	5,764,000	\$	595,000
Less Deferred Amounts:										
Bond Discount		32,507		22,195		(3,525)		51,177		7,224
Bond Issuance Costs		26,370		14,250		(2,986)		37,635		5,361
Total Bonds Payable	\$	4,250,123	\$	1,893,555	\$	(468,489)	\$	5,675,189	\$	582,415
Loans Payable		633,279		-		(35,000)		598,279		35,000
Compensated Absences		7,091		5,368		(4,931)		7,528		7,528
TOTAL	\$	4,890,493	\$	1,898,923	\$	(508,420)	\$	6,280,996	\$	624,943

Maple River Water Resource District										
		Balance						Balance	Dι	ıe Within
		1-1-10	Ir	ncreases	D	ecreases		12-31-10	0	ne Year
Bonds Payable	\$	730,000	\$	-	\$	(103,333)	\$	626,667	\$	153,333
Less Deferred Amounts:										
Bond Discount		3,603		-		(940)		2,663		940
Bond Issuance Costs		8,397		-		(1,973)		6,424		1,973
Total Bonds Payable	\$	717,999	\$	-	\$	(106,247)	\$	617,579	\$	150,420
Loan Payable		165,000		-		(15,000)		150,000		15,000
Compensated Absences		2,525		1,742		(1,796)		2,471		2,471
TOTAL	\$	885,524	\$	1,742	\$	(123,043)	\$	770,050	\$	167,891

	North Cass Water Resource District									
		Balance						Balance	D	ue Within
		1-1-10	lr	ncreases	D	ecreases		12-31-10	(	One Year
Bonds Payable	\$	650,750	\$	-	\$	(121,000)	\$	529,750	\$	115,000
Less Deferred Amounts:										
Bond Discount		4,836		-		(1,155)		3,681		1,155
Bond Issuance Costs		10,579		-		(2,450)		8,129		2,450
Total Bonds Payable		635,335		-		(117,395)		517,940		111,395
Compensated Absences		1,378		774		(1,326)		826		826
TOTAL	\$	636,713	\$	774	\$	(118,721)	\$	518,766	\$	112,221

	Rush River Water Resource District									
		Balance						Balance	Du	e Within
		1-1-10	In	creases	De	ecreases		12-31-10	0	ne Year
Bonds Payable	\$	1,180,000	\$	-	\$	(75,000)	\$	1,105,000	\$	80,000
Less Deferred Amounts:										
Bond Discount		15,271		-		(1,327)		13,944		1,327
Bond Issuance Costs		16,752		-		(1,497)		15,255		1,497
Total Bonds Payable	\$	1,147,977	\$	-	\$	(72,176)	\$	1,075,801	\$	77,176
Compensated Absences		1,129		957		(1,053)		1,033		1,033
TOTAL	\$	1,149,106	\$	957	\$	(73,229)	\$	1,076,834	\$	78,209

Long-term debt of the Water Resource Districts at December 31, 2010, is comprised of the following special assessment bonds:

### Southeast Cass Water Resource District:

\$2,320,000 2008 Refunding Improvement Bonds, due in annual installments of \$65,000 to \$300,000 through 2018; with interest at 2.3% to 3.5%.	\$1,725,000
\$2,800,000 2005 Improvement Bonds due in annual installments of \$165,000 to \$240,000 through 2020; interest at 3.375% to 4.0%.	2,015,000
\$1,930,000 2010 Limited Tax Improvement Bonds due in annual installments of \$130,000 to \$370,000 through 2016; interest at 0.75% to 2.00%.	1,930,000
\$214,000 1998 State Revolving Loan Fund Municipal Bond Bank, due in annual installments of \$10,000 to \$15,000 through 2018; with interest at 2.50%.	04.000
Total Southeast Cass Special Assessment Bonds and Warrants Payable	94,000 \$5,764,000
<u>Loans Payable:</u> \$695,000 State Revolving Loan Fund drawdown. Due in annual installments of \$35,000 to \$50,000 through 2024; with interest at 2.5%.	\$ 598,279
Total Southeast Cass Long-term Debt (excluding Compensated Absences)	\$6,362,279
Maple River District Bonds and Warrants Payable:	
\$200,000 Improvement Bonds of 2009, due in annual installments of \$33,333 through 2015; interest at 4.65%. \$375,000 Improvement Bonds of 2009, due in annual installments of \$55,000 to \$110,000 through 2013; interest at	\$ 166,667
1.25% to 2.25%.	320,000
\$228,000 Improvement Bonds of 2005, due in annual installments of \$15,000 to \$16,000 through 2019; interest at	440.00
4.9%.	140,000
Total Maple River Bonds Payable	\$ 626,667

\$

#### Loans Payable:

\$225,000 2005 State Bank & Trust Loan, due in annual installments of \$15,000 through 2020; interest at 5.25%.

\$ 150,000

Total Maple River Long-Term Debt (excluding Compensated Absences)

\$ 776,667

#### Rush River District Bonds and Warrants Payable:

\$800,000 2005 Improvement Bonds, due in annual installments of \$40,000 to \$70,000 through 2020, with interest at 2.6% to 4.35%.

600,000

\$560,000 2008 Improvement Bonds, due in annual installments of \$25,000 to \$45,000 through 2023, with interest at 3.25% to 4.65%.

505,000

Total Rush River Long-Term Debt (excluding Compensated Absences)

1,105,000

#### North Cass District Bonds Payable:

\$215,000 2003 Improvement Bonds, due in annual installments of \$15,000 through 2018, with interest at 4.0% to 5.0%.

120,000

\$260,000 2008 Improvement Bonds, due in annual installments of \$50,000 to \$60,000 through 2013, with interest at 2.75% to 3.5%.

165,000

\$260,000 2009 Improvement Bonds, due in annual installments of \$45,000 to \$60,000 through 2014; with interest at 2.1%.

215,000

\$85,000 2005 Improvement Bonds, due in one annual installment of \$40,750 in 2013; interest at 4.8%.

29,750

Total North Cass Special Assessment Bonds and Warrants Payable

\$ 529,750

Water Resource Districts' long term debt service requirements to maturity are as follows:

### Southeast Cass Water Resource Districts Bonds Payable:

	GOVERNMENTAL ACTIVITIES										
Year Ending		SA Bond	s Pa	ayable		Loan Pa	ayable				
December 31		Principal		Interest	Р	rincipal	Interest				
2011	\$	595,000	\$	143,886	\$	35,000	\$	14,957			
2012		815,000		131,651		40,000		14,082			
2013		815,000		114,018		40,000		13,082			
2014		820,000		95,118		40,000		12,082			
2015		820,000		74,669		40,000		11,082			
2016 - 2020		1,899,000		131,495		170,000		34,203			
2021 - 2024		-		-		233,279		17,535			
Total	\$	5,764,000	\$	690,835	\$	598,279	\$	117,022			

### Maple River Water Resource Districts Bonds Payable:

	GOVERNMENTAL ACTIVITIES										
Year Ending		SA Bond	s Pa	ıyable		Loan Payable					
December 31	Р	rincipal		Interest	Р	rincipal	lr	nterest			
2011	\$	153,333	\$	18,568	\$	15,000	\$	7,478			
2012		153,333		14,576		15,000		6,695			
2013		158,333		10,135		15,000		5,900			
2014		48,333		6,613		15,000		5,116			
2015		49,333		4,303		15,000		4,328			
2016 - 2020		64,000		6,272		75,000		9,830			
Total	\$	626,667	\$	60,466	\$	150,000	\$	39,347			

#### North Cass Water Resource Districts Bonds Payable:

GOVE	GOVERNMENTAL ACTIVITIES										
Year Ending	Year Ending Spec. Assess. Bonds Payable										
December 31	Principal Interest										
2011	\$	115,000	\$	15,868							
2012		120,000		12,306							
2013		159,750		7,727							
2014		75,000		4,005							
2015		15,000		2,625							
2016 - 2019		45,000		3,375							
Total	\$	529,750	\$	45,905							

Rush River Water Resource Districts Bonds Payable:

GOVE	GOVERNMENTAL ACTIVITIES									
Year Ending	Year Ending Spec. Assess. Bonds Payable									
December 31	Principal Interest									
2011	\$	80,000	\$	43,633						
2012		85,000		40,814						
2013		90,000		37,734						
2014		90,000		34,375						
2015		90,000		30,830						
2016 - 2020		425,000		81,938						
2021 - 2023		245,000		18,146						
Total	\$	1,105,000	\$	287,469						

The County is secondarily liable for the payment of principal and interest on water resource district bonds. These special assessment bonds are paid from the debt service funds that are funded by annual payments made by property owners directly benefiting from each project. As of December 31, 2010, the water resource districts had funds of \$1,266,664 available for payment on the special assessment bonds. The water resource district may reassess properties in the improvement district or may use general tax levies to cover deficiencies. In the event the water resource district is not able to generate funds to meet principal and interest payments, the County is also obligated to levy general tax levies to fund the deficiencies.

#### **NOTE 8: CONDUIT DEBT OBLIGATIONS**

From time to time, the County has issued Industrial Revenue Bonds and Community Development Block Grants to provide financial assistance to private-sector entities for the acquisition and construction of industrial and commercial facilities deemed to be in the public interest. The bonds are secured by the property financed and are payable solely from payments received on the underlying mortgage loans. Upon repayment of the bonds, ownership of the acquired facilities transfers to the private-sector entity served by the bond issuance. Neither the county, nor state, nor any political subdivision thereof is obligated in any manner for repayment of the bonds. Accordingly, the bonds are not reported as liabilities in the accompanying financial statements.

As of December 31, 2010, there were 35 series of Industrial Revenue Bonds outstanding with an aggregate principal amount payable of \$222,526,057.

#### **NOTE 9: PENSION PLANS**

The county contributes to the North Dakota Public Employees' Retirement System (NDPERS), a cost-sharing multiple-employer defined benefit pension plan administered by the State of North Dakota. NDPERS provides for retirement disability and survivor benefits to plan members and beneficiaries. Benefit and contribution provisions are administered in accordance with chapter 54-52 of the North Dakota Century Code. NDPERS issues a publicly

available financial report that includes financial statements and required supplementary information for NDPERS. That report may be obtained by writing to NDPERS, 400 E Broadway, Suite 505, PO Box 1214, Bismarck, North Dakota, 58502-1214.

Plan members are required to contribute 4% of their annual covered salary. The county is required to contribute 5.26% of the employees' salary, which consists of 4.12% for employee and 1.14% for the retiree health benefits fund. The county has agreed to pay 100% of the member assessments in lieu of a salary increase. The contribution requirements of plan members and the county are established and may be amended by the state legislature. The county's contributions to NDPERS for the years ending December 31, 2010, 2009, and 2008 were \$1,642,175, \$1,532,479, and \$1,427,155, respectively, equal to the required contributions for the year.

**Three-Year Trend Information** 

Fiscal Year Ending	Annua	l Pension Cost (APC)	Percentage of APC Contributed	Net Pension Obligation
12/31/2010	\$	1,642,175	100%	-
12/31/2009	\$	1,532,479	100%	-
12/31/2008	\$	1,427,155	100%	-

#### **NOTE 10: RISK MANAGEMENT**

The County is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters.

In 1986 state agencies and political subdivisions of the State of North Dakota joined together to form the North Dakota Insurance Reserve Fund (NDIRF), a public entity risk pool currently operating as a common risk management and insurance program for the state and more than 2,000 political subdivisions. The County pays an annual premium to NDIRF for its general liability, auto, and inland marine insurance coverage. The coverage by NDIRF is limited to losses of two million dollars per occurrence.

The County also participates in the North Dakota Fire and Tornado Fund and the State Bonding Fund. The county pays an annual premium to the Fire and Tornado Fund to cover property damage to building and personal property. Estimating replacement cost in consultation with the Fire and Tornado Fund provides replacement cost coverage.

The Fire and Tornado Fund is reinsured by a third party insurance carrier for losses in excess of one million dollars per occurrence during a 12-month period.

The State Bonding Fund currently provides the County with blanket fidelity bond coverage in the amount of \$2,000,000 for its employees. The State Bonding Fund does not currently charge any premium for this coverage.

The County participates in the North Dakota Worker's Compensation Bureau. The County has retained risk for employee health and accident up to a maximum of \$65,000 per individual and up to 120% of actuarially expected claims. The County has purchased a stop loss policy for amounts in excess of \$65,000 per employee and 120% of actuarially expected claims. The County has sufficient reserves in the self-insurance fund to fund the retained risk. A liability for incurred but not reported claims is included on the balance sheet.

Settled claims resulting from these risks have not exceeded insurance coverage in any of the past three fiscal years.

#### **NOTE 11: CONTINGENT LIABILITIES**

The County is a defendant in various lawsuits incident to its operations. In the opinion of County Counsel and management, such claims against the County not covered by insurance would not materially affect the financial condition of the County.

#### **NOTE 12: CONSTRUCTION COMMITMENTS**

The County has the following open construction contracts with balances owing at December 31, 2010:

	Contract	Total		Remaining
Project	Amount	Completed	Retainage	Balance
County 11 Grading - Mapleton	\$ 824,034	\$ 669,019	\$ 33,451	\$ 188,465
County Highway 23 Turnlane Extension	85,957	85,394	1,708	2,271
Courthouse West Addition	7,601,236	1,529,509	152,951	6,224,678
Total Construction Commitments	\$ 8,511,227	\$ 2,283,922	\$ 188,110	\$ 6,415,414

#### **NOTE 13: SUBSEQUENT EVENTS**

In May 2011 Cass County received a request from the North Dakota Department of Emergency Services to pay back \$433,460 in grant money. The State approved a claim for the 2009 flood and paid the claim to the County. They have subsequently determined that the claim should have been denied. The county has 30 days to repay the funds. The County is looking at appealing the decision.

SUPPLEMENTARY
INFORMATION

## **CASS COUNTY GOVERNMENT Nonmajor Special Revenue Funds**

Special revenue funds are used to account for specific revenues that are legally restricted to expenditures for particular purposes.

#### **Sheriff Asset Forfeiture**

This fund is used to account for assets seized by law enforcement due to criminal activity. These funds are used to supplement a law enforcement budget and cannot supplant funding provided by general tax dollars.

#### **JAIBG**

This is the Juvenile Accountability Incentive Block Grant fund and is 90% federal funds. The funds are used for programs that encourage or assist juvenile offenders in being more accountable for their criminal activities.

#### **Sheriff Block Grant**

This is a fund for the accounting of various grants received by the Sheriff's Department. Currently, it accounts a public health emergency preparedness and response grant. This was a grant through the Fargo Cass Public Health Department to reimburse various cities for time expended for the development of security plans.

#### **Jail Commissary**

This fund is used to account for telephone commissions in the County Jail. These revenues are used to purchase furniture, fixtures, recreational and audio-visual equipment and miscellaneous items for inmates of the jail.

#### **Hazardous Plan/Response**

This fund is set up through state statute and used to account for chemical fees paid by those under the local Emergency Planning Commission. Revenues are used to purchase supplies for the Hazardous Material Response Team.

#### Valley Water Rescue

This fund accounts for grants received from four city governments and two county governments and is used to repair and purchase equipment for the Valley Water Rescue Unit.

#### **State's Attorney Asset Forfeiture**

This is a fund for assets seized by various law enforcement agencies.

#### **Senior Citizens**

These funds provide support for senior citizen programs throughout the County, in accordance with the guidelines set by the State Department of Human Services.

### CASS COUNTY GOVERNMENT Nonmajor Special Revenue Funds

#### 911 Service

This fund is used to accumulate the 911 fees from both land lines and cellular lines and pay for the cost of dispatch service through the Red River Regional Dispatch Center. This Center is a joint operation between Cass County, Clay County of Minnesota, and the cities of Fargo, West Fargo, and Moorhead.

#### **Justice Mental Health**

This fund is used to account for a Department of Justice grant for the salary and benefits of a mental health coordinator at the county jail.

#### **County Emergency Fund**

This is a contingency fund, authorized by state law and used to provide funds for unexpected events.

#### **NDRIN-County Recorders**

This fund provides for the management of the North Dakota Recorders Information Network Fund (NDRIN).

NDRIN provides for the operation of a central repository for electronic land records from member counties and provides for access to those records by electronic means over the Internet. Funding is provided by electronic access fees and the Document Preservation Fee charged by member counties for recording documents.

#### **Document Preservation Fund**

This fund accounts for Cass County's Document Preservation Fee. Currently \$2 of the \$3 fee is used to fund the NDRIN project, \$1 is used to maintain the technology within the County Recorders Office.

#### **County Park**

The funds received through this levy are for maintenance of the county park facilities at Brewer Lake, Erie, North Dakota, and for other park projects around the County.

#### **SWAT Vehicle Replacement**

This fund will be used to set aside resource to replace a SWAT vehicle for the sheriff's department.

#### **Parenting Workshop**

This fund is used by the County Extension office to track the cost of providing various workshops to the citizens of the county on parenting. The costs of the workshops are offset by fees charged to the participants along with some agency sponsorships.

#### 24/7 Sobriety Program

This fund is used to account for the sobriety program implemented by the State of North Dakota. Participants in the program are individuals arrested for alcohol or controlled substance offenses. The participants are given less jail time if they agree to be tested twice a day for drugs and alcohol. The participants are required to pay for the testing.

### **CASS COUNTY GOVERNMENT Nonmajor Debt Service Funds**

Debt service funds are used to account for accumulation of resources for, and the payment of, principal and interest on long term debt.

Borderuds Subdivision
Windsor Green Subdivision
Sleepy Hollow Subdivision
Round Hill Subdivision
Greyhawk Estates Subdivision
Grandberg/ Amber Plains
Holmen's 3<sup>rd</sup> Subdivision
2010 Bond Sinking & Interest

These funds are used to accumulate resources for the payment of principal and interest on the special assessment bonds related to improvements within the specific subdivision. Revenues are received primarily from special assessments on property within the district. The County issues bonds for special assessments if the subdivision is not within city limits.

## **CASS COUNTY GOVERNMENT Nonmajor Capital Projects Funds**

Capital projects funds are used to account for the acquisition and construction of major capital facilities.

#### **Forest River Subdivision**

This fund is used to provide for the construction of street improvements in the Forest River Subdivision.

#### **Greyhawk Estates Subdivision**

This fund is used to provide for the construction of street improvements in the Greyhawk Estates Subdivision.

#### **Round Hill Subdivision**

This fund is used to provide for the construction of street improvements in the Round Hill Subdivision.

#### **Grandberg/ Amber Plains**

This fund is used to provide for the construction of street improvements in the Granbergs and Amber Plains Subdivisions.

### THIS PAGE HAS BEEN RESERVED FOR NOTES

#### **Combining Balance Sheet**

#### Nonmajor Governmental Funds - Special Revenue Funds December 31, 2010

	Parenting Workshop		Sheriff Asset orfeiture	JAIBG Fund	_	heriff ck Grant
<u>ASSETS</u>						
Cash and cash equivalents Receivables: Taxes Accounts Due From Other Funds Prepaid Items	\$	10,252 - - - -	\$ 45,228 - 5,407 - -	\$ 55,262 - - - -	\$	1,140 - - - -
TOTAL ASSETS		10,252	 50,635	 55,262		1,140
LIABILITIES AND FUND BALANCES						
Liabilities: Accounts Payable Due to Other Funds Due to Inmates Deferred Revenues		1,250 - - -	1,093 - - -	500 - -		- - -
Total Liabilities		1,250	 1,093	 500		
Fund Balance: Fund Balances, Unreserved Fund Balances, Reserved: Reserved for Prepaid Items		9,002	49,542	54,762		1,140 <u>-</u>
Total Fund Balances		9,002	 49,542	 54,762		1,140
TOTAL LIABILITIES AND FUND BALANCES	\$	10,252	\$ 50,635	\$ 55,262	\$	1,140

	Jail	Ha	azardous Plan/	Valley Water			St. Att'y Asset	Senior							
Co	mmissary	Re	esponse	F	Rescue	F	orfeiture	(	Citizens						
\$	107,060	\$	22,204	\$	39,917	\$	59,501	\$	152,132						
	- 7,444 43,226		- - -		- 5 -		- - -		10,922 - -						
	959		-		-		-		-						
	158,689		22,204		39,922		59,501		163,055						
	5,764		-		4,889		-		-						
	-		-		-		-		-						
	4,710		-		-		-		450.454						
									152,454						
	10,474			-	4,889	-			152,454						
	147,256		22,204		35,033		59,501		10,601						
-	959	-	-		-	-		-	-						
	148,215		22,204	35,033		35,033		35,033		35,033			59,501		10,601
\$	158,689	\$	22,204	\$	39,922	\$	59,501	\$	163,055						

Continued on next page

#### **Combining Balance Sheet**

### Nonmajor Governmental Funds - Special Revenue Funds December 31, 2010

	 911 Service	Justice Mental Health		Er	nergency Fund	NDRIN County order Project
<u>ASSETS</u>						
Cash and cash equivalents Receivables:	\$ 91,356	\$	-	\$	144,429	\$ 874,672
Taxes Accounts Due From Other Funds	- 49,224 -		-		14 - -	40,736
Prepaid Items	 -		140		-	 925
TOTAL ASSETS	 140,580		140		144,443	 916,333
LIABILITIES AND FUND BALANCES						
<u>Liabilities:</u> Accounts Payable	135,959		12,698		_	48,489
Due to Other Funds	-		43,226		-	-
Due to Inmates Deferred Revenues	-		-		- 141,546	-
Total Liabilities	 135,959		55,924		141,546	 48,489
Fund Balances: Fund Balances, Unreserved	4,621		(55,784)		2,897	866,919
Fund Balances, Reserved: Reserved for Prepaid Items	 					 925
Total Fund Balances	 4,621		(55,784)		2,897	 867,844
TOTAL LIABILITIES AND FUND BALANCES	\$ 140,580	\$	140	\$	144,443	\$ 916,333

Continued from previous page

ocument eservation ROD	 County Park		24/7 obriety ogram	SWAT Vehicle Replacement		al Nonmajor cial Revenue Funds
\$ 126,363	\$ 63,627	\$	5,100	\$	9,114	\$ 1,807,358
399 - 14,655	409 815 - -		400		- - - -	11,345 104,430 43,226 16,679
141,417	 64,851		5,500		9,114	1,983,038
2,856 - -	87 - - 8 800		-		-	213,585 43,226 4,710
2,856	8,899		<u> </u>		<u>-</u>	302,899 564,420
123,906	55,864		5,500		9,114	1,402,078
 14,655	 					 16,539
 138,561	 55,864		5,500		9,114	 1,418,617
\$ 141,417	\$ 64,851	\$	5,500	\$	9,114	\$ 1,983,038

## Combining Balance Sheet Nonmajor Governmental Funds - All Debt Service Funds December 31, 2010

	Round Hill Subdivision		Holmen's Third Subdivision		derud's	G	indsor Green Odivision
<u>ASSETS</u>							
Cash and Investments	\$	22,144	\$	11,773	\$ 9,961	\$	7,252
Receivables: Taxes				319	 		
Total Assets		22,144		12,092	 9,961		7,252
LIABILITIES AND FUND BALANCES							
<u>Liabilities:</u> Deferred Revenues		5,573		2,848	 		
Total Liabilities		5,573		2,848	 		
Fund Balances: Reserved for Debt Service		16,571		9,244	9,961		7,252
Total Fund Balances		16,571		9,244	 9,961		7,252
Total Liabilities and Fund Balances	\$	22,144	\$	12,092	\$ 9,961	\$	7,252

ŀ	Sleepy Hollow bdivision	E	reyhawk Estates bdivision	randberg Amber Plains	2010 Bond S&I			al Nonmajor ebt Service Funds
\$	16,487	\$	44,602	\$ \$ 23,571		283,046	\$	418,836
			1,241	 				1,560
	16,487		45,843	 23,571		283,046		420,396
	<u>-</u>		16,751	14,494		283,258		322,923
			16,751	 14,494	_	283,258		322,923
	16,487		29,092	 9,077		(211)		97,473
	16,487		29,092	9,077		(211)		97,473
\$	16,487	\$	45,843	\$ 		283,046	\$	420,396

# CASS COUNTY GOVERNMENT Combining Balance Sheet Nonmajor Governmental Funds - Capital Projects Funds December 31, 2010

	Forest River Subdivision		Round Hill Subdivision		Greyhawks Estates Subdivision		Grandberg Amber Plains		Total Nonmajor Capital Projects Funds	
<u>ASSETS</u>										
Cash and cash equivalents Accounts Receivable	\$	29,097	\$	38,029	\$	30,441	\$	60,325	\$	157,892 -
Total Assets		29,097		38,029		30,441		60,325		157,892
LIABILITIES AND FUND BALANCES										
<u>Liabilities:</u> Accounts Payable Retainage Payable		- -		- -		<u>-</u>		- -		- -
Total Liabilities										
Fund Balances: Fund Balances, Unreserved		29,097		38,029		30,441		60,325		157,892
Total Fund Balances		29,097		38,029		30,441		60,325		157,892
Total Liabilities and Fund Balances	\$	29,097	\$	38,029	\$	30,441	\$	60,325	\$	157,892

## Combining Balance Sheet All Nonmajor Governmental Funds December 31, 2010

	al Nonmajor Special Revenue Funds	Total Nonmajor Debt Service Funds		l Nonmajor Capital Project Funds		al Nonmajor overnmental Funds
<u>ASSETS</u>						
Assets:						
Cash and cash equivalents	\$ 1,807,358	\$ 418,836	\$	157,892	\$	2,384,086
Receivables:						
Taxes	11,345	1,560		-		12,905
Accounts	104,430	-		-		104,430
Due From Other Governments	-	-		-		-
Due From Other Funds	43,226	-		-		43,226
Prepaid Items	16,679	-		-		16,679
TOTAL ASSETS	1,983,038	420,396		157,892		2,561,326
<u>LIABILITIES AND FUND BALANCES</u> Liabilities:						
Accounts Payable	213,585					213,585
Deferred Revenues	302,899	322,923		_		625,822
Due to Other Funds	43,226	522,925				43,226
Due To Inmates	4,710	_				4,710
Total Liabilities	564,420	322,923				887,343
Fund Balances:						
Reserved for Prepaid Items	16,539					16,539
Reserved for Debt Service	10,559	97,473		-		97,473
Unreserved	1,402,078	91,413		157,892		1,559,970
Total Balances	 1,418,617	 97,473		157,892		
Total Dalatices	 1,410,017	 31,413		107,092	-	1,673,982
TOTAL LIABILITIES AND FUND BALANCES	\$ 1,983,038	\$ 420,396	\$	157,892	\$	2,561,326

## Combining Statement of Revenues, Expenditures and Changes in Fund Balances -- Nonmajor Governmental Funds - Special Revenue Funds For the Fiscal Year Ended December 31, 2010

	Parenting Workshop	Sheriff Asset Forfeiture	JAIBG Fund	Sheriff Block Grant
Revenues:	_		_	
Property Taxes	\$ -	\$ -	\$ -	\$ -
Intergovernmental Revenues	=	102,124	-	=
Charges for Services	52,755	=	-	=
Miscellaneous Revenues	115	61,587	8,987	11
Total Revenues	52,870	163,711	8,987	11_
Expenditures:				
Current:				
General Government	=	=	-	=
Public Safety	=	144,880	6,178	=
Culture and Recreation	=	-	-, -	=
Conservation & Econ. Development	43,867	=	-	=
•				
Total Expenditures	43,867	144,880	6,178	
Excess (deficiency) of Revenues Over (Under) Expenditures	9,002	18,830	2,809	11_
Other Financing Sources (Uses): Transfers In Transfers Out		<del>-</del>	<u> </u>	<u>-</u>
Total Other Financing Sources and (Uses)		. <u>-</u>		
Net change in fund balances	9,002	18,830	2,809	11
Fund Balance - Beginning		30,712	51,954	1,129
Fund Balance - Ending	\$ 9,002	\$ 49,542	\$ 54,762	\$ 1,140

Co	Jail mmissary	F	zardous Plan/ sponse	,	Valley Water Rescue	Atty Asset orfeiture	(	Senior Citizens	 911 Service
\$	-	\$	=	\$	=	\$ -	\$	455,390	\$ =
	- 210,211		-		-	=		297,988	- 427,113
	1,748		26,442		34,218	7,759		1,155	16,971
	211,960		26,442		34,218	7,759		754,532	 444,084
	-		-		-	-		-	-
	197,264 -		29,021		25,564 -	2,404		- 747,292	462,669
	=_		-			 -		-	-
	197,264		29,021		25,564	 2,404		747,292	 462,669
	14,695		(2,579)		8,654	5,355		7,240	 (18,585)
	- (44,510)		- -		<u>-</u>	(10,000)		- -	 10,000
	(44,510)				<u>-</u>	 (10,000)			 10,000
	(29,815)		(2,579)		8,654	 (4,645)		7,240	 (8,585)
	178,029		24,783		26,380	 64,146		3,360	 13,206
\$	148,215	\$	22,204	\$	35,033	\$ 59,501	\$	10,601	\$ 4,621

Continued on next page

# Combining Statement of Revenues, Expenditures and Changes in Fund Balances -- Nonmajor Governmental Funds - Special Revenue Funds For the Fiscal Year Ended December 31, 2010

	Justice Mental Er Health		NDRIN - County Recorders	Document Preservation Fund
Revenues:				
Property Taxes	\$ -	\$ 849	\$ -	\$ -
Intergovernmental Revenues	94,443	-	-	-
Charges for Services	-	-	876,593	87,999
Miscellaneous Revenues		65	6,438	1,106
Total Revenues	94,443	915	883,030	89,105
Expenditures:				
Current:				
General Government	-	-	594,496	53,832
Public Safety	108,424	-	=	=
Culture and Recreation	=	-	=	=
Conservation & Econ. Development				
Total Expenditures	108,424		594,496	53,832
Excess (deficiency) of Revenues Over				
(Under) Expenditures	(13,980)	915	288,534	35,272
Other Financing Sources (Uses):				
Transfers In	-	-	-	-
Transfers Out				
Total Other Financing Sources and (Uses)				<u> </u>
Net change in fund balances	(13,980)	915	288,534	35,272
Fund Balance - Beginning	(41,803)	1,983	579,310	103,288
Fund Balance - Ending	\$ (55,784)	\$ 2,897	\$ 867,844	\$ 138,561

Continued from previous page

	24/7 County Sobriety Park Program		V	SWAT Vehicle		Total Nonmajor Special Revenue			
Pa	ark	Program		Repl	Replacement		Funds		
1	9,847 5,629 3,395 713	\$	- 5,515 14	\$	- - - 60	\$	476,086 510,184 1,663,581 167,389		
3	9,584		5,529		60		2,817,239		
	19,304		3,329				2,017,239		
	-		-		-		648,328		
	-		29		-		976,434		
5	7,502		-		-		804,794		
					-		43,867		
5	7,502		29				2,473,424		
(1	7,917)		5,500		60		343,816		
	- -	-	- -		3,000		13,000 (54,510)		
					3,000		(41,510)		
(1	7,917)		5,500		3,060		302,306		
7	3,782				6,054		1,116,313		
\$ 5	5,864	\$	5,500	\$	9,114	\$	1,418,617		

Combining Statement of Revenues, Expenditures and Changes in Fund Balances - Nonmajor Governmental Funds - Debt Service Funds For the Fiscal Year Ended December 31, 2010

	Round Hill Subdivision		Holmen's Third Subdivision		rderud's odivision
Revenues: Property Taxes Intergovernmental Revenues	\$	17,688 -	\$	6,864 -	\$ 2,854
Miscellaneous Revenues		213		125	 114
Total Revenues	•	17,901		6,989	2,968
Expenditures: Debt Service: Principal		25,000		5,821	10,000
Interest Fiscal Charges		3,250 675		2,530	 280 409
Total Expenditures		28,925		8,351	 10,689
Excess (Deficiency) of Revenues Over (Under) Expenditures		(11,024)		(1,362)	(7,721)
Other Financing Sources (Uses): Transfers In					 
Total Other Financing Sources and (Uses)					 
Net Change in Fund Balances		(11,024)		(1,362)	 (7,721)
Fund Balance - Beginning		27,596		10,606	 17,682
Fund Balance - Ending	\$	16,571	\$	9,244	\$ 9,961

G	Windsor Green Subdivision		Sleepy Hollow Subdivision		Greyhawk Grandberg 2010 Estates Amber Bond Subdivision Plains S&I				Bond			l Nonmajor bt Service Funds
\$	- - 70	\$	- - 159	\$	42,911	\$	167		\$ 130 41,810 209		109,184 41,810 1,383	
	70		159	43,238			38,904	42,149			152,377	
	- - -		- - -		30,000 10,988 787		25,000 13,006 1,045		92,912 550		95,821 122,965 3,466	
					41,775		39,051	-	93,462		222,252	
	70		159		1,464		(147)		(51,313)		(69,875)	
					_				51,101		51,101	
									51,101		51,101	
	70		159		1,464		(147)		(211)		(18,774)	
	7,183		16,328		27,628		9,224				116,247	
\$	7,252	\$	16,487	\$	29,092	\$	9,077	\$	(211)	\$	97,473	

CASS COUNTY GOVERNMENT
Combining Statement of Revenues , Expenditures and
Changes in Fund Balances
Nonmajor Governmental Funds - Capital Projects Funds
For the Fiscal Year Ended December 31, 2010

	Forest River Subdivision		Round Hill Subdivision		Greyhawks Estates Subdivision		Grandber Amber <u>Plains</u>		Total Nonmajor Capital Projects <u>Funds</u>	
Revenues: Intergovernmental Revenues Miscellaneous Revenues	_\$	- 280	\$	- 366	\$	- 293	\$	- 581	\$	- 1,521
Total Revenues		280		366		293		581		1,521
Expenditures: Capital Outlay		-		-						
Total Expenditures										
Excess (deficiency) of revenues over (under) expenditures		280		366		293		581		1,521
Fund Balance - Beginning		28,817		37,663		30,147		59,744		156,371
Fund Balance - Ending	\$	29,097	\$	38,029	\$	30,441	\$	60,325	\$	157,892

# CASS COUNTY GOVERNMENT Combining Statement of Revenues, Expenditures and Changes in Fund Balances All Nonmajor Governmental Funds For the Fiscal Year Ended December 31, 2010

	Special Revenue Funds	Debt Service Funds	Capital Project Funds	Total Nonmajor Governmental Funds		
REVENUES Taxes:						
Property	\$ 476,086	\$ 109,184	\$ -	\$ 585,270		
Licenses, permits and fees	-	-	-	-		
Intergovernmental revenues	510,184	41,810	-	551,994		
Charges for services	1,663,581	-	-	1,663,581		
Miscellaneous revenues	167,389	1,383	1,521	170,293		
Total Revenues	2,817,239	152,377	1,521	2,971,137		
EXPENDITURES Current:						
General government	648,328	-	-	648,328		
Public Safety	976,434	<b>-</b>	-	976,434		
Culture and recreation	804,794	-	-	804,794		
Conservation & economic development	43,867	-	-	43,867		
Debt service:						
Principal retirement	-	95,821	-	95,821		
Interest	-	122,965	-	122,965		
Fiscal charges	-	3,466	-	3,466		
Total Expenditures	2,473,424	222,252		2,695,675		
Excess (deficiency) of revenues over						
(under) expenditures	343,816	(69,875)	1,521	275,461		
OTHER FINANCING SOURCES (USES)						
Transfers in	13,000	· ·	-	64,101		
Transfers out	(54,510	<u> </u>	<u> </u>	(54,510)		
Total of other financing uses	(41,510	51,101		9,591		
Net change in fund balances	302,306	(18,774)	1,521	285,052		
Fund Balances - Beginning	1,116,313	, ,	156,371	1,388,930		
Fund Balances - Ending	\$ 1,418,617	\$ 97,473	\$ 157,892	\$ 1,673,982		

### Combining Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual - Special Revenue Funds For the Fiscal Year Ended December 31, 2010

				Parenting	g Works	shop		
	Oriç	Buc ginal		Final		Actual	Final Po	nce With Budget ositive gative)
Revenues: Property Taxes	\$		\$	_	\$		\$	_
Intergovernmental Revenues	φ	-	Φ	-	φ	-	φ	-
Charges for Services		-		52,000		52,755		755
Miscellaneous Revenues		-		<u> </u>		115		115
Total Revenues			-	52,000		52,870		870
Expenditures:								
Current: General Government				_				_
Public Safety		-		-		-		-
Culture and Recreation		-		-		-		-
Conservation & Econ. Development				43,500		43,867		(367)
Total Expenditures			-	43,500		43,867		(367)
Excess (deficiency) of revenues over (under) expenditures				8,500		9,002		502
Other Financing Sources (Uses):								
Transfers In		_		_		_		_
Transfers Out		-						
Total Other Financing Sources (Uses)								
Net change in fund balances				8,500		9,002		502
Fund Balance - Beginning						-		-
Fund Balance - Ending	\$		\$	8,500	\$	9,002	\$	502

	Sheriff Asse	t Forfeiture		JAIBG Fund							
			Variance With Final Budget				Variance With Final Budget				
Budg	jet		Positive	Bud	get		Positive				
Original	Final	Actual	(Negative)	Original	Final	Actual	(Negative)				
\$ - 126,397	\$ - 126,397	\$ - 102,124	\$ - (24,273)	\$ - -	\$ - -	\$ - -	\$ - -				
 51,700	51,700	61,587	9,887	8,800	8,800	8,987	187				
 178,097	178,097	163,711	(14,386)	8,800	8,800	8,987	187				
193,327	193,327	144,880	- 48,447 -	3,000	6,500	6,178	322				
 193,327	193,327	144,880	48,447	3,000	6,500	6,178	322				
 (15,230)	(15,230)	18,830	34,060	5,800	2,300	2,809	508				
-	-	-	-	-	-	-	-				
 (15,230)	(15,230)	18,830	34,060	5,800	2,300	2,809	508				
 30,712	30,712	30,712		51,954	51,954	51,954					
\$ 15,482	\$ 15,482	\$ 49,542	\$ 34,060	\$ 57,754	\$ 54,254	\$ 54,762	\$ 508				

### Combining Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual - Special Revenue Funds For the Fiscal Year Ended December 31, 2010

		Sheriff Blo	ock Grants	
December	Budg Original	et Final	Actual	Variance With Final Budget Positive (Negative)
Revenues: Taxes Intergovernmental Revenues Charges for Services	\$ - 7,000	\$ - 7,000	\$ - - -	\$ - (7,000)
Miscellaneous Revenues	10	10	11	1
Total Revenues	7,010	7,010	11	(6,999)
Current: General Government Public Safety Culture and Recreation Conservation & Econ. Development	7,000 - -	7,000 - -	- - - -	7,000 - -
Total Expenditures	7,000	7,000		7,000
Excess (deficiency) of revenues over (under) expenditures	10	10	11	1
Other Financing Sources (Uses): Transfers In Transfers Out	-	-		
Total Other Financing Sources (Uses)		-		
Net change in fund balances	10	10	11	1
Fund Balance - Beginning	1,129	1,129	1,129	
Fund Balance - Ending	\$ 1,139	\$ 1,139	\$ 1,140	\$ 1

	Jail Cor	nmissary			Hazardous Plan/Response							
 Bud Original	get Final	Actual	Variance With Final Budget Positive (Negative)		Budç Original	get Final	Actual	Final Pos	ice With Budget sitive gative)			
\$ -	\$ -	\$ -	\$ -	\$	-	\$ -	\$ -	\$	-			
 250,000 4,000	250,000 4,000	210,211 1,748	(39,789) (2,252)		- - 4,150	- - 26,650	- - 26,442		(208)			
 254,000	254,000	211,960	(42,041)		4,150	26,650	26,442		(208)			
- 204,984	- 204,984	- 197,264	- 7,720		- 3,925	30,000	- 29,021		- 979			
 -	-	197,204	-				-		- -			
 204,984	204,984	197,264	7,720		3,925	30,000	29,021		979			
 49,016	49,016	14,695	(34,320)		225	(3,350)	(2,579)		771			
 - (44,510)	- (44,510)	- (44,510)	-		<u>-</u>	<u>.</u>			-			
 (44,510)	(44,510)	(44,510)										
 4,506	4,506	(29,815)	(34,320)	- <del></del>	225	(3,350)	(2,579)		771			
 178,029	178,029	178,029			24,783	24,783	24,783		-			
\$ 182,535	\$ 182,535	\$ 148,215	\$ (34,320)	\$	25,008	\$ 21,433	\$ 22,204	\$	771			

### Combining Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual - Special Revenue Funds For the Fiscal Year Ended December 31, 2010

		Valley Water Rescue									
December	Bud Original	get Final	Actual	Variance With Final Budget Positive (Negative)							
Revenues: Property Taxes	\$ -	\$ -	\$ -	\$ -							
Intergovernmental Revenues	φ -	φ -	φ -	φ -							
Charges for Services	_	_	_	-							
Miscellaneous Revenues	34,373	34,373	34,218	(155)							
Total Revenues	34,373	34,373	34,218	(155)							
Expenditures: Current: General Government	_	_	_	_							
Public Safety	34,290	34,290	25,564	8,726							
Culture and Recreation	-	-	-	-							
Conservation & Econ. Development	<u> </u>	<u> </u>									
Total Expenditures	34,290	34,290	25,564	8,726							
Excess (deficiency) of revenues over (under) expenditures	83	83	8,654	8,570							
Other Financing Sources (Uses):											
Transfers In	-	-	-	-							
Transfers Out											
Total Other Financing Sources (Uses)		<u> </u>									
Net change in fund balances	83	83	8,654	8,570							
Fund Balance - Beginning	26,380	26,380	26,380								
Fund Balance - Ending	\$ 26,463	\$ 26,463	\$ 35,033	\$ 8,570							

	S	States Attorney	Asset Forfeitu	re	Senior Citizens							
-	Budç Original	get Final	Actual	Variance With Final Budget Positive (Negative)	Bu Original	udget Final	Actual	Variance With Final Budget Positive (Negative)				
\$	- -	\$ -	\$ - -	\$ -	\$ 449,330 297,988	\$ 449,330 297,988	\$ 455,390 297,988	\$ 6,060				
	16,000	16,000	7,759	(8,241)	1,178	1,178	1,155	(23)				
	16,000	16,000	7,759	(8,241)	748,496	748,496	754,532	6,037				
	2,500 - -	2,500 - -	- 2,404 - -	- 96 - -	747,292	- 747,292 -	- - 747,292 -	- - -				
	2,500	2,500	2,404	96	747,292	747,292	747,292					
	13,500	13,500	5,355	(8,145)	1,204	1,204	7,240	6,037				
	(10,000)	(10,000)	(10,000)	<u>-</u>		-						
	(10,000)	(10,000)	(10,000)	<del>-</del>								
	3,500	3,500	(4,645)	(8,145)	1,204	1,204	7,240	6,037				
	64,146	64,146	64,146		3,360	3,360	3,360					
\$	67,646	\$ 67,646	\$ 59,501	\$ (8,145)	\$ 4,564	\$ 4,564	\$ 10,601	\$ 6,037				

### Combining Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual - Special Revenue Funds For the Fiscal Year Ended December 31, 2010

		911	Service	
	Buc Original	dget Final	Actual	Variance With Final Budget Positive (Negative)
Revenues:				
Property Taxes	\$ -	\$ -	\$ -	\$ -
Intergovernmental Revenues	-	-	-	-
Charges for Services	200,000	200,000	427,113	227,113
Miscellaneous Revenues	300	300	16,971	16,671
Total Revenues	200,300	200,300	444,084	243,784
Expenditures: Current: General Government		_	_	_
Public Safety	325,833	325,833	462,669	(136,836)
Culture and Recreation	-	-	-	(100,000)
Conservation & Econ. Development	_	_	_	_
		<u> </u>	-	•
Total Expenditures	325,833	325,833	462,669	(136,836)
Excess (deficiency) of revenues over (under) expenditures	(125,533)	(125,533)	(18,585)	106,948
Other Financing Sources (Uses): Transfers In Transfers Out	120,000	120,000	10,000	(110,000)
Total Other Financing Sources (Uses)	120,000	120,000	10,000	(110,000)
Net change in fund balances	(5,533)	(5,533)	(8,585)	(3,052)
Fund Balance - Beginning	13,206	13,206	13,206	
Fund Balance - Ending	\$ 7,673	\$ 7,673	\$ 4,621	\$ (3,052)

	Justice Me	ntal Health			Emergency Fund						
Budo			Variance With Final Budget Positive		dget		Variance With Final Budget Positive				
 Original	Final	Actual	(Negative)	Original Final		Actual	(Negative)				
\$ - 101,566 - -	\$ - 101,566 - -	\$ - 94,443 - -	\$ - (7,123) - -	\$ - - - 6,495	\$ - - - 6,495	\$ 849 - - 65	\$ 849 - - (6,430)				
101,566	101,566	94,443	(7,123)	6,495	6,495	915	(5,581)				
- 114,818 -	- 114,818 -	- 108,424 -	- 6,394 -	-	- - -	- - -	- - -				
 114,818		108,424	6,394			<u> </u>					
 (13,252)	(13,252)	(13,981)	(729)	6,495	6,495	915	(5,581)				
-	<u>-</u>	<u>-</u>	<u>-</u>	-		<u>-</u>	-				
 -		<u> </u>	<del>-</del>	<u> </u>			<del>-</del>				
 (13,252)	(13,252)	(13,981)	(729)	6,495	6,495	915	(5,581)				
 (41,803)	(41,803)	(41,803)		1,983	1,983	1,983					
\$ (55,055)	\$ (55,055)	\$ (55,784)	\$ (729)	\$ 8,478	\$ 8,478	\$ 2,897	\$ (5,581)				

### Combining Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual - Special Revenue Funds For the Fiscal Year Ended December 31, 2010

		N	NDRIN -	County	Recorde	r Project	t		
	Oriç	Budge ginal	et Fin	al	Acti	ual	Fin:	ance With al Budget Positive egative)	
Revenues:									
Property Taxes	\$	-	\$	-	\$	-	\$	-	
Intergovernmental Revenues		-		-		-		-	
Charges for Services		467,500		,500		5,593		409,093	
Miscellaneous Revenues		10,000	10	,000	(	5,438		(3,562)	
Total Revenues		477,500	477	,500	883	3,030		405,531	
Expenditures: Current:									
General Government		454,500	454	,500	594	1,496		(139,996)	
Public Safety		-0,000	707	-,500	00-	-		(100,000)	
Culture and Recreation		_		_		_		_	
Conservation & Econ. Development		-		-		-		-	
Total Expenditures		454,500	454	,500	594	1,496		(139,996)	
Excess (deficiency) of revenues over (under) expenditures		23,000	23	3,000	288	3,534		265,534	
Other Financing Sources (Uses): Transfers In		-		-		-		-	
Transfers Out					-				
Total Other Financing Sources (Uses)									
Net change in fund balances		23,000	23	3,000	288	3,534		265,534	
Fund Balance - Beginning		579,310	579	,310	579	9,310			
Fund Balance - Ending	\$	602,310	\$ 602	2,310	\$ 867	7,844	\$	265,534	

	Document Pre	servation - RO	D		County Park					
Bu Original	dget Final	Actual	Variance With Final Budget Positive (Negative)	Bud Original	get Final	Actual	Variance With Final Budget Positive (Negative)			
\$ - 80,000 500	\$ - 80,000 500 80,500	\$ - 87,999 1,106	\$ - 7,999 606 8,605	\$ 18,955 2,925 3,000 1,000 25,880	\$ 18,955 26,050 3,000 1,000 49,005	\$ 19,847 15,629 3,395 713	\$ 892 (10,421) 395 (287) (9,421)			
43,850 - - -	62,142 - - -	53,832 - -	8,310 - - -	- - 34,940 -	- - 75,346 	57,502	- - 17,844 -			
43,850	62,142	53,832	8,310	34,940	75,346	57,502	17,844			
36,650	18,358	35,273	16,915	(9,060)	(26,341)	(17,918)	8,423			
-	-		<u>-</u>				<u>-</u>			
-	<u>-</u>			<u>-</u>						
36,650	18,358	35,273	16,915	(9,060)	(26,341)	(17,918)	8,423			
103,288	103,288	103,288		73,782	73,782	73,782				
\$ 139,938	\$ 121,646	\$ 138,561	\$ 16,915	\$ 64,722	\$ 47,441	\$ 55,864	\$ 8,423			

### Combining Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual - Special Revenue Funds For the Fiscal Year Ended December 31, 2010

			24/	7 Sobrie	ty Pro	gram		
	Orig		dget Fir		-	Actual	Fina P	nce With Il Budget ositive egative)
Revenues: Property Taxes	\$		\$		\$		\$	
Intergovernmental Revenues	φ	-	Ψ	-	Φ	-	Ψ	-
Charges for Services		-		-		5,515		5,515
Miscellaneous Revenues		-		-		14		14
Total Revenues						5,529		5,529
Expenditures: Current:								
General Government		-		-		-		-
Public Safety		-		-		29		(29)
Culture and Recreation Conservation & Econ. Development		-		-		-		-
Conservation & Econ. Development	-		-					
Total Expenditures						29		(29)
Excess (deficiency) of revenues over (under) expenditures						5,500		5,500
Other Financing Sources (Uses):								
Transfers In		-		-		-		-
Transfers Out				-				
Total Other Financing Sources (Uses)						-		-
Net change in fund balances						5,500		5,500
Fund Balance - Beginning								
Fund Balance - Ending	\$	-	\$	-	\$	5,500	\$	5,500

Budget         Actual         Final Budget Positive (Negative)         Budget         Budget         Final Depositive Positive Positive Positive (Negative)           3 - \$ - \$ - \$ - \$ - \$ - \$ - \$ 468,285 \$ 468,285 \$ 476,086 \$ 7 \$ - \$ - 535,876 \$ 559,001 \$ 510,184 \$ (48 \$ - \$ - \$ - \$ 1,000,500 \$ 1,052,500 \$ 1,663,581 \$ 611 \$ 50 \$ 50 \$ 60 \$ 10 \$ 138,556 \$ 161,056 \$ 167,389 \$ 60 \$ 10 \$ 138,556 \$ 161,056 \$ 167,389 \$ 60 \$ 10 \$ 2,143,167 \$ 2,188,792 \$ 2,817,239 \$ 628 \$ 1 \$ 1 \$ 1 \$ 1 \$ 1 \$ 1 \$ 1 \$ 1 \$ 1 \$		SWAT Veh	icle	Replacemen	t	Total Nonmajor Budgeted Special Revenue Funds							
\$ - \$ - \$ - \$ - \$ 468,285 \$ 468,285 \$ 476,086 \$ 7			_	Actual	Final Budget Positive					Actual	Fir	riance With nal Budget Positive	
	 nigiriai	Fillal		Actual	(Negative)		Original	Fillal		Actual		vegalive)	
498,350 516,642 648,328 (131 889,677 919,252 976,434 (57 782,232 822,638 804,794 17 2,170,259 2,302,032 2,473,423 (171  50 50 60 10 (27,092) (113,240) 343,816 457  - 3,000 3,000 - 120,000 123,000 13,000 (110 (54,510) (54,510) (54,510)  - 3,000 3,000 - 65,490 68,490 (41,510)  50 3,050 3,060 10 38,398 (44,750) 302,306 347  6,054 6,054 6,054 - 1,110,258 1,110,258 1,116,313 6	\$ - - - 50			-		\$	535,876 1,000,500	559,001 1,052,500	\$	510,184 1,663,581	\$	7,801 (48,817) 611,081 6,333	
	 50	50		60	10		2,143,167	2,188,792		2,817,239		628,447	
-         -         -         2,170,259         2,302,032         2,473,423         (171           50         50         60         10         (27,092)         (113,240)         343,816         457           -         3,000         3,000         -         120,000         123,000         13,000         (110           -         -         -         -         (54,510)         (54,510)         (54,510)           -         3,000         -         65,490         68,490         (41,510)           50         3,050         3,060         10         38,398         (44,750)         302,306         347           6,054         6,054         -         1,110,258         1,110,258         1,116,313         6	- - -			- - -	- - -		889,677	919,252 822,638		976,434 804,794		(131,686) (57,182) 17,844	
-       3,000       3,000       -       120,000       123,000       13,000       (110         -       -       -       -       (54,510)       (54,510)       (54,510)         -       3,000       -       65,490       68,490       (41,510)         50       3,050       3,060       10       38,398       (44,750)       302,306       347         6,054       6,054       -       1,110,258       1,110,258       1,116,313       6	 -		<u> </u>				2,170,259					(367)	
-     -     -     -     (54,510)     (54,510)       -     3,000     3,000     -     65,490     68,490     (41,510)       50     3,050     3,060     10     38,398     (44,750)     302,306     347       6,054     6,054     -     1,110,258     1,110,258     1,116,313     6	50	50	<u> </u>	60	10		(27,092)	(113,240)		343,816		457,056	
50     3,050     3,060     10     38,398     (44,750)     302,306     347       6,054     6,054     -     1,110,258     1,110,258     1,116,313     6	-	3,000	· 	3,000								(110,000)	
6,054 6,054 6,054 - 1,110,258 1,110,258 1,116,313 6	 	3,000		3,000			65,490	68,490		(41,510)		-	
					10			<u> </u>				347,056 6,055	
\$ 6.104 \$ 9.104 \$ 9.114 \$ 10 \$ 1.42.656 \$ 1.065.502 \$ 1.712.617 \$ 253	\$ 6,104	\$ 9,104		\$ 9,114	\$ 10	\$	1,148,656	\$ 1,065,508	\$	1,418,617	\$	353,109	

### Combining Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual - Debt Service Funds For the Fiscal Year Ended December 31, 2010

	Round Hill Subdivision								
								nce With	
		Bud	aet					l Budget ositive	
		Origianl	gei	Final		Actual		egative)	
Revenues:								<u>J</u>	
Property Taxes	\$	16,833	\$	16,833	\$	17,688	\$	855	
Intergovernmental Revenues		-		-		-		-	
Miscellaneous Revenues		500		500		213		(287)	
Total Revenues		17,333		17,333		17,901		568	
Expenditures:									
Debt Service:									
Principal		25,000		25,000		25,000		-	
Interest		3,250		3,250		3,250		-	
Fiscal Charges		1,000		1,000		675		325	
Total Expenditures		29,250		29,250		28,925		325	
Excess (deficiency) of revenues over									
(under) expenditures		(11,917)		(11,917)		(11,024)	-	892	
Other Financing Sources (Uses):									
Transfers In									
Total Other Financing Sources and (Uses)									
Net Change in Fund Balances		(11,917)		(11,917)		(11,024)		892	
Fund Balance - Beginning		27,596		27,596		27,596			
Fund Balance - Ending	\$	15,679	\$	15,679	\$	16,571	\$	892	

	Holmen's Thi	rd Sudvidisor	n			В	orderud's	Sub	division		
Bud	lget		Final	ce With Budget sitive	Bud	get				Fina	ance With al Budget ositive
Original	Final	Actual	(Negative)		Original		Final		Actual	(Ne	egative)
\$ 7,178	\$ 7,178	\$ 6,864	\$	(314)	\$ 2,853	\$	2,853	\$	2,854	\$	1
200	200	125		(75)	 200		200		114		(86)
 7,378	7,378	6,989		(389)	 3,053		3,053		2,968		(85)
5,822	5,822	5,821		1	10,000		10,000		10,000		-
2,530	2,530 -	2,530 -		-	280 500		280 500		280 409		- 92
8,352	8,352	8,351		1	 10,780		10,780		10,689		92
 (974)	(974)	(1,362)		(388)	 (7,727)		(7,727)		(7,721)		6
 (974)	(974)	(1,362)		(388)	 (7,727)		(7,727)		(7,721)		6
 10,606	10,606	10,606			 17,682		17,682		17,682		
\$ 9,632	\$ 9,632	\$ 9,244	\$	(388)	\$ 9,955	\$	9,955	\$	9,961	\$	6

### Combining Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual - Debt Service Funds For the Fiscal Year Ended December 31, 2010

			Win	dsor Gree	n Sub	divisio	n	
							Varia	nce With
							Final	Budget
		Bu	ıdget				Po	sitive
	(	Original		Final	A	ctual	(Ne	gative)
Revenues:								
Property Taxes	\$	-	\$	-	\$	-	\$	-
Intergovernmental Revenues		-		-		-		-
Miscellaneous Revenues		100		100		70		(30)
Total Revenues		100		100		70		(30)
Expenditures:								
Debt Service:								
Principal		-		-		-		-
Interest		-		-		-		-
Fiscal Charges		-						
Total Expenditures								
Excess (deficiency) of revenues over								
(under) expenditures		100		100		70		(30)
Other Financing Sources (Uses):								
Transfers In		-						
Total Other Financing Sources and (Uses)								
Net Change in Fund Balances		100		100		70		(30)
Fund Balance - Beginning		7,183		7,183		7,183		_
Fund Balance - Ending	\$	7,283	\$	7,283	\$	7,252	\$	(30)

		Sleepy Hol	low Subdivisio	n		Greyhawks	Subdivision	
	Bu	dget		Variance With Final Budget Positive	Bu	dget		Variance With Final Budget Positive
Or	riginal	Final	Actual	(Negative)	Original	Final	Actual	(Negative)
\$	-	\$ -	\$ -	\$ -	\$ 38,289	\$ 38,289	\$42,911	\$ 4,622
	200	200	159	(41)	500	500	327	(173)
	200	200	159	(41)	38,789	38,789	43,238	4,449
	_	-	-	-	30,000	30,000	30,000	-
	-	-	-	-	10,988	10,988	10,988	1
					1,000	1,000	787	213
				<u> </u>	41,988	41,988	41,775	214
	200	200	159	(41)	(3,199)	(3,199)	1,464	4,663
	200	200	159	(41)	(3,199)	(3,199)	1,464	4,663
1	6,328	16,328	16,328		27,628	27,628	27,628	
\$ 1	6,528	\$ 16,528	\$ 16,487	\$ (41)	\$ 24,429	\$ 24,429	\$29,092	\$ 4,663

### Combining Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual - Debt Service Funds For the Fiscal Year Ended December 31, 2010

	Grandberg Amber Plains								
		Dude				Fina	ance With al Budget		
		Budg	jei	Einel	A =4=1				
Revenues:		Original		Final	Actual	(N	egative)		
Taxes	\$	36,775	\$	26 775	\$ 38,737	\$	1.062		
	Φ	30,773	Ф	36,775	φ 30,737	Ф	1,962		
Intergovernmental Revenues		200		200	167		(422)		
Miscellaneous Revenues		300		300	167		(133)		
Total Revenues		37,075		37,075	38,904		1,829		
Expenditures: Debt Service:									
Principal		25,000		25,000	25,000		_		
Interest		13,007		13,007	13,006		1		
Fiscal Charges		1,500		1,500	1,045		455		
r iscar charges		1,500		1,500	1,043		400		
Total Expenditures		39,507		39,507	39,051		456		
Excess (deficiency) of revenues over									
(under) expenditures		(2,432)		(2,432)	(147)		2,285		
(under) experiences		(2,402)		(2,402)	(1-17)	-	2,200		
Other Financing Sources (Uses):									
Transfers In		_		_	-		-		
Total Other Financing Sources and (Uses)									
Net Change in Fund Balances		(2,432)		(2,432)	(147)		2,285		
Fund Balance - Beginning		9,224		9,224	9,224		_		
Fund Balance - Ending	\$	6,792	\$	6,792	\$ 9,077	\$	2,285		

		2010 E	Bond S&I	_	Total Nonmajor Debt Service Funds				
	Ru	dget		Variance With Final Budget Positive	Bu	dget		Variance With Final Budget Positive	
Orig		Final	Actual	(Negative)	Original	Final	Actual	(Negative)	
Ong	IIIai	Fillal	Actual	(Negative)	Original	Filial	Actual	(Negative)	
\$	-	\$ -	\$ 130	\$ 130	\$ 101,928	\$ 101,928	\$ 109,184	\$ 7,256	
	-	41,811	41,810	(1)	-	41,811	41,810	(1)	
			209	209	2,000	2,000	1,383	(617)	
		41,811	42,149	338	103,928	145,739	152,377	6,638	
	_	-	-	_	95,822	95,822	95,821	-	
	-	92,912	92,912	-	30,055	122,967	122,965	2	
		550	550		4,000	4,550	3,466	1,085	
		93,462	93,462		129,877	223,339	222,252	1,087	
		(51,651)	(51,313)	338	(25,949)	(77,600)	(69,875)	7,725	
		51,650	51,101	(549)		51,650	51,101	(549)	
		51,650	51,101	(549)		51,650	51,101	(549)	
		(1)	(211)	(211)	(25,949)	(25,950)	(18,774)	7,177	
					88,619	116,247	116,247		
\$		\$ (1)	\$ (211)	\$ (211)	\$ 62,670	\$ 90,297	\$ 97,473	\$ 7,177	

### CASS COUNTY GOVERNMENT Internal Service Funds

Internal service funds are used to account for the financing of goods or services provided by one department or agency to other departments or agencies of the county, on a cost reimbursement basis.

#### **Health Insurance Trust**

This fund accounts for a self-funded comprehensive health insurance plan for County employees, administered by an outside firm. Costs are recovered by monthly premiums charged to each department and the plan holder. The portion of the total premium paid by the plan holder for a single, single plus dependent, or family plan is 7.15%, 14.3%, or 21.45%, respectively.

The expenditures are the actual claims incurred, up to a certain level. Stop loss coverage is purchased to limit the County's liability on each individual and in the aggregate.

### **Telephone Trust**

This fund provides for the operation of the County's telephone system. Monthly user fees are charged to departments, as well as related long-distance charges.

#### **Dental Insurance Trust**

This fund accounts for a self-funded dental insurance plan for County employees, administered by an outside firm. Costs are recovered by monthly premiums charged to each department and the plan holder. The plan holder has a choice of a single or family policy. The county covers only the cost of the single policy.

#### **Motor Pool Operating**

The Motor Pool Operating Fund is used to account for the operations of the Cass County's motor pool. The fund pays for the purchase and operation of cars that are "rented" to Cass County departments. Departments pay for the use of the vehicles on per mile basis.

### Combining Statement of Net Assets Internal Service Funds December 31, 2010

	Health Insurance Trust	Dental Insurance Trust	Telephone Trust	Motor Pool Operating	Total
<u>ASSETS</u>					
Current Assets: Cash and cash equivalents Accounts Receivable Prepaid Items	\$ 1,565,396 3,444 -	\$ 162,219 - -	\$ 100,117 385 3,219	\$ 10,442 - -	\$ 1,838,174 3,829 3,219
Total Current Assets	1,568,840	162,219	103,721	10,442	1,845,222
Noncurrent Assets: Capital Assets Less: Accumulated Depreciation	<u>-</u>		376,248 (300,167)	133,497 (92,306)	509,745 (392,474)
Total Noncurrent Assets		<u> </u>	76,081	41,190	117,271
Total Assets	1,568,840	162,219	179,801	51,632	1,962,493
<u>LIABILITIES</u>					
Current Liabilities: Accounts Payable Deposits IBNR Claims	264,464 243,577	23,842 10,859	72,152 - 	53 - -	72,205 288,306 254,436
Total Liabilities	508,041	34,701	72,152	53_	614,947
Net Assets: Invested in Capital Assets Unrestricted	1,060,799	- 127,518	76,081 31,568	41,190 10,389	117,271 1,230,274
Total Net Assets	\$ 1,060,799	\$ 127,518	\$ 107,649	\$ 51,579	\$ 1,347,545

## CASS COUNTY GOVERNMENT Combining Statement of Revenues, Expenses and Changes in Net Assets Internal Service Funds For the Year Ended December 31, 2010

	Health Insurance Trust	Dental Insurance Trust		Telephone Trust	Motor Pool		Total
Operating Revenues: Premiums Charges for Services	\$ 2,818,153	\$	291,107	\$ - 131,709	\$	- 48,260	\$ 3,109,259 179,969
Miscellaneous	17,740			105			 17,845
Total Operating Revenues	2,835,892		291,107	131,814		48,260	 3,307,073
Operating Expenses:							
Premiums	409,938		-	-		-	409,938
Medical Services	7,206		-	-		-	7,206
Telephone Service	-		-	255,390		-	255,390
Administrative Fees	144,526		12,734	=		-	157,261
Maintenance and Repairs	-		-	-		16,963	16,963
Benefit Payments	2,180,380		205,003	-		-	2,385,383
IBNR Claims	243,577		10,859	-		-	254,436
Depreciation Expense			<u>-</u>	23,623		21,697	 45,320
Total Operating Expenses	2,985,628		228,596	279,013		38,660	 3,531,897
Operating Income	(149,736)		62,511	(147,199)		9,600	 (224,824)
Nonoperating Revenues (Expenses):	45.440		4.470	4.544		•	47.074
Interest Income Loss/Gain on Disposal of Capital Assets	15,146 		1,178 	1,541 (6,354)		8 	17,874 (6,354)
Total Nonoperating Revenues (Expenses)	15,146		1,178	(4,813)		8	11,520
Change in Net Assets	(134,590)		63,689	(152,012)		9,608	 (213,304)
Total Net Assets Beginning	1,195,389		63,829	259,662		41,971	 1,560,850
Total Net Assets Ending	\$ 1,060,799	\$	127,518	\$ 107,649	\$	51,579	\$ 1,347,545

## CASS COUNTY GOVERNMENT Combining Statement of Cash Flows Internal Service Funds For the Year Ended December 31, 2010

	Health Insurance Trust	Dental Insurance Trust	Telephone Trust	Motor Pool	Total
Cash Flows From Operating Activities:	Ф 0.044.744	¢ 004.407	Ф 400.0 <del>7</del> 4	r 40.000	<b>A</b> 0.007.405
Receipts from customers Payments to Suppliers	\$ 2,814,744	\$ 291,107	\$ 133,074	\$ 48,260	\$ 3,287,185
Claims Paid	(570,889)	(12,734) (216,429)	(193,964)	(17,203)	(794,790) (2,583,165)
	(2,366,737)	(210,429)	105	-	,
Other Receipts	17,740		105	<u>-</u>	17,845
Net Cash provided by operating activities	(105,142)	61,944	(60,785)	31,057	(72,926)
Cash Flows From Noncapital Financing Activities:					
Due to/Due From Other Funds			20,624	(20,624)	
Cash Flows From Capital and Related Financing Activities:					
Purchase of Capital Assets	_	_	(66,750)	_	(66,750)
			(00):00)		(55): 55)
Net Cash Used in Capital and Related Financing Activities			(66,750)		(66,750)
Cash Flows From Investing Activities:					
Interest Income	15,146	1,178	1,541	8	17,874
	(00,000)	00.100	(405.070)	10.110	(101.000)
Net Increase in cash and cash equivalents	(89,996)	63,122	(105,370)	10,442	(121,802)
Balances -Beginning of the Year	1,655,392	99,097	205,487		1,959,976
Balances - End of the Year	1,565,396	162,219	100,117	10,442	1,838,174
Reconciliation of Operating Income to net cash					
provided by operating activities:					
Operating Income (Loss)	(149,736)	62,511	(147,199)	9,600	(224,824)
Adjustments to Reconcile Operating Income to					
Net Cash Flows from Operating Activities:					
Depreciation Changes in Assets and Liabilities:	-	-	23,623	21,697	45,320
(Increase) Decrease in Accounts Receivable	(3,409)	_	4,584	-	1,175
(Increase)Decrease in Prepaid Items	(0, 100)		(3,219)		(3,219)
Increase (Decrease) in Accounts Payable	(9,218)	-	61,426	(240)	51,968
Increase (Decrease) in Premium Deposit Funds	34,225	112	- , =-	-	34,337
Increase (Decrease) in IBNR Claims	22,996	(679)			22,317
Net Cash Provided by Operating Activities	\$ (105,142)	\$ 61,944	\$ (60,785)	\$ 31,057	\$ (72,926)

### CASS COUNTY GOVERNMENT Agency Funds

Agency funds are used to account for assets held by the county as an agent for individuals, private organizations, other governments and/or other funds.

### **County Funds**

These funds provide clearing facilities for items to be apportioned to other County funds.

#### **Tax Collection Funds**

These funds are used by the County in its role as tax collector to record property tax receipts awaiting apportionment to other governmental units and recipient County funds, and their periodic distribution.

#### **Funds of Other Governmental Units**

The County Treasurer provides fiscal services for various other governmental entities. These funds represent the assets, primarily cash and investments, of these entities in the Treasurer's custody and the related liability of the County to disburse these monies on demand.

### Statement of Fiduciary Assets and Liabilities Fiduciary Funds December 31, 2010

<u>ASSETS</u>	County Funds	Tax Collection Funds	Funds of Other Governmental Units	Agency Funds
Cash and cash equivalents Accounts Receivable	\$ 267,85 71		\$ 544,502 -	\$ 52,129,504 714
Total Assets	268,5	51,317,144	544,502	\$ 52,130,218
LIABILITIES Accounts Payable Due to Component Units Deposits	203,59	- 49,019	- - 544,502	203,594 49,019 51,877,605
Total Liabilities	\$ 268,57	2 \$ 51,317,144	\$ 544,502	\$ 52,130,218

### Statement of Changes in Fuduciary Assets and Liabilities Agency Funds For the Year Ended December 31, 2010

	Balance 1/1/2010	Additions	Deductions	Balance 12/31/10
COUNTY FUNDS				
Assets Cash and Investments	\$ 129,390	\$ 2,178,457	\$ 2,039,988	\$ 267,858
Accounts Receivable	\$ 129,390 -	\$ 2,178,457 714	\$ 2,039,988	\$ 267,858 714
Total Assets	129,390	2,178,457	2,039,988	268,572
	<del></del>		<del></del>	
Liabilities				
Accounts Payable	70,425	203,594	70,425	203,594
Funds Held for County Departments  Total Liabilities	58,963	1,975,577	1,969,563	64,978
Total Liabilities	129,388	2,179,171	2,039,988	268,572
TAX COLLECTION FUNDS				
Assets				
Cash and Investments	50,881,096	180,204,019	179,767,968	51,317,144
Total Assets	50,881,096	180,204,019	179,767,968	51,317,144
L to Little o				
Liabilities Due to Component Units	28,187	49,019	28,187	49,019
Accounts Payable	20,107	49,019	20,107	49,019
Tax Collections Due to Other				
Governmental Units	50,852,909	180,155,000	179,739,781	51,268,125
Total Liabilities	50,881,096	180,204,019	179,767,968	51,317,144
FUNDS OF OTHER				
GOVERNMENTAL UNITS				
Assets				
Cash and Investments	539,361	1,001,317	996,175	544,502
Total Assets	539,361	1,001,317	996,175	544,502
Liabilities				
Accounts Payable	-		-	-
Funds Held for Other Governmental Units	539,361	1,001,317	996,175	544,502
Total Liabilities	539,361	1,001,317	996,175	544,502
TOTALS:				
Assets				
Cash and Investments	51,549,847	183,383,793	182,804,131	52,129,504
Accounts Receivable		714		714
Total Assets	51,549,847	183,383,793	182,804,131	52,130,218
Liabilities				
Accounts Payable	70,425	203,594	70,425	203,594
Funds Held for Other Governmental Units	51,392,270	181,156,317	180,735,956	51,812,627
Funds Held for County Government	58,963	1,975,577	1,969,563	64,978
Total Liabilities	\$ 51,549,845	\$ 183,384,507	\$ 182,804,131	\$ 52,130,218

STATISTICAL SECTION

### **Statistical Section**

Page

This part of the Cass County Government's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the county's overall financial health.

Contents

	<u>Contents</u>	<u>Page</u>
	Financial Trends  These schedules contain trend information to help the reader understand how the county's financial performance and well-being have changed over time.	124-131
	Revenue Capacity  These schedules contain information to help the reader assess the factors affecting the county's ability to generate its property taxes.	132-137
	Debt Capacity  These schedules present information to help the reader assess the affordability of the county's current levels of outstanding debt and the county's ability to issue additional debt in the future.	138-140
	Demographic and Economic Information  These schedules offer demographic and economic indicators to help the reader understand the environment within which the county's financial activities take place and to help make comparisons over time and with other governments.	141-142
	Operating Information  These schedules contain information about the county's operations and resources to help the reader understand how the county's financial information relates to the services the county provides and the activities it performs	143-147
s r ir	Sources: Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial eports for the relevant year. The county implemented Statement 34 in 2003; schedules presenting government-wide information include information beginning in that year.	

# CASS COUNTY GOVERNMENT NET ASSETS BY COMPONENT LAST EIGHT FISCAL YEARS (accrual basis of accounting) (Unaudited)

		Fiscal Year	
	2003	 2004	2005
Primary Government	 		
Governmental Activities			
Invested in capital assets, net of related debt	\$ 77,517,018	\$ 76,670,686	\$ 81,491,542
Restricted	11,100,279	10,572,401	15,901,640
Unrestricted	6,093,807	7,911,261	3,468,282
Total governmental activities net assets	\$ 94,711,104	\$ 95,154,348	\$ 100,861,464

Note: Accrual-basis financial information for the county government as a whole is available back to 2003 only, the year GASB 34 was implemented.

				 Fiscal Year		
2006		2007		2008	2009	2010
\$	89,756,013 14,875,029 3,106,687	\$	96,422,671 13,536,598 3,791,292	\$ 105,044,599 11,646,300 2,697,912	\$ 105,765,817 16,542,567 4,212,267	\$ 113,476,180 17,210,712 5,868,375
\$	107,737,729	\$	113,750,562	\$ 119,388,810	\$ 126,520,652	\$ 136,555,267

### Changes in Net Assets, Last Eight Fiscal Years (accural basis of accounting) (unaudited)

			F	Fiscal Year		
		2003		2004		2005
Expenses						
Primary Government						
Governmental activities:						
General government	\$	5,125,526	\$	5,004,958	\$	6,938,087
Public safety		11,233,154		11,898,296		15,379,112
Highways and streets		6,372,040		7,343,638		6,929,374
Relief and charities		7,959,846		8,442,340		8,974,484
Conservation & economic development		1,578,168		2,025,487		1,529,573
Culture & recreation		474,987		437,164		531,426
Interest on long-term debt		39,075		32,142		46,550
Total primary government expenses	\$	32,782,796	\$	35,184,025	\$	
Program Revenues						
Governmental activities:						
Charges for services						
General government	\$	1,980,065	\$	1,935,275	\$	1,590,639
Public safety	*	1,851,844	*	1,897,377	•	2,082,383
Highways and streets		383,596		32,354		257,724
Relief and charities		157,742		186,743		168,687
Conservation & economic development		215,236		27,884		110,422
Culture and Recreation		,		,00.		,
Operating grants and contributions:						
General government	\$	-	\$	92,186	\$	339,058
Public safety		1,784,681		1,746,966		4,868,055
Highways and streets		4,439,276		4,227,770		5,632,451
Relief and charities		2,159,378		2,165,785		2,520,189
Conservation & economic development		793,005		20,491		18,409
Culture & recreation		169,391		172,357		150,068
Capital grants and contributions:						
General government						380,000
Highways and streets		2,515,614				2,529,749
Conservation & economic development						
Total primary government program revenues	\$	16,449,828	\$	12,505,188	\$	20,647,834
Net (Expense)/Revenue						
Governmental activities	\$	(16,332,968)	\$	(22,678,837)	\$	(19,680,771)
General Revenues and Other Changes in Net Assets						
General activities:			_			
Property Taxes	\$	17,669,197	\$	18,781,751	\$	20,010,985
Sales Taxes		2,967,611		26,810		40,209
Estate Taxes		476,797		1,445,233		1,960,172
Unrestricted State Shared Revenues		2,066,262		2,520,002		2,553,626
Gain on Sale of Capital Assets		262,776				
Unrestricted investment earnings		106,094		266,067		731,093
Miscellaneous				78,771		91,804
Total primary government	\$	23,548,734	\$	23,118,630	\$	25,387,889
Change in Net Assets						
Primary governement	\$	7,215,766	\$	439,794	\$	5,707,118
, 9		. ,= . 0,. 00		,		-,,,

Note: Accrual-basis financial information for the county government as a whole is only available back to 2003, the year GASB Statement 34 was implemented.

					Fiscal Year				
	2006		2007		2008		2009		2010
\$	8,337,708	\$	5,725,081	\$	5,948,114	\$	6,392,092	\$	7,374,704
·	14,801,716	·	14,649,223		13,844,524		14,660,149		15,413,806
	5,722,810		7,680,829		8,202,883		13,551,381		14,376,511
	9,526,530		10,349,353		10,115,364		10,278,514		11,108,274
	1,591,068		1,648,980		1,750,024		1,926,527		2,823,577
	627,911		691,406		701,706		770,227		811,297
	70,884		57,868		68,837		59,768		150,079
\$	40,678,626	\$	40,802,740	\$	40,631,452	\$	47,638,659	\$	52,058,248
<u> </u>	-,,-		-,,		-,,-		, ,		- , , -
\$	1,409,888	\$	1,511,975	\$	1,639,442	\$	1,580,680	\$	2,058,886
	2,274,642		2,138,361		2,150,517		2,142,956		2,394,977
	796,453		2,404,760		316,572		105,167		126,417
	201,781		132,749		74,343		92,076		78,190
	41,206		37,057		42,266		47,696		90,113
			895		2,775		4,605		3,395
\$	55,458	\$	-	\$	-	\$	907	\$	41,810
	3,273,421		2,340,639		725,140		852,821		933,331
	7,642,342		6,254,799		7,632,674		14,473,911		9,255,734
	2,369,816		2,505,044		2,802,802		2,745,810		2,983,727
	54,979		85,685		105,585		206,476		67,293
	224,292		238,517		263,849		285,609		310,411
	2 629 725		365,000		1 1 1 1 9 5 6		2 427 529		
	3,628,725		1,000,000		1,144,856		2,427,538		12,021,555
\$	21,973,003	\$	19,015,481	\$	16,900,821	\$	24,966,252	\$	30,365,839
Ψ_	21,973,003	_Ψ_	19,010,401	Ψ_	10,900,021	Ψ_	24,900,232	Ψ	30,303,039
\$	(18,705,623)	\$	(21,787,259)	\$	(23,730,631)	\$	(22,672,407)	\$	(21,692,409)
\$	20,913,355	\$	22,794,242	\$	24,584,536	\$	25,708,577	\$	26,926,204
	2,412		9,060		3,443		923		2,122
	313,134		93,929		13,200		5,698		
	2,727,366		3,101,960		3,551,164		3,492,852		3,763,944
	1,409,356		1,604,059		1,005,542		402,994		375,580
_	216,264	_	196,840	_	211,005	_	193,214		659,176
\$	25,581,887	\$	27,800,090	\$	29,368,890	\$	29,804,260	\$	31,727,028
\$	6,876,263	\$	6,012,830	\$	5,638,258	\$	7,131,853	\$	10,034,619

### Fund Balances, Governmental Funds, Last Ten Fiscal Years (modified accrual basis of accounting) (Unaudited)

	Fiscal Years									
	2001	2002	2003	2004						
General Fund:										
Reserved	\$ 71,082	\$ 89,501	\$ 126,383	\$ 205,689						
Unreserved	2,373,608	1,977,891	2,806,832	2,780,722						
Total General Fund	\$ 2,444,690	\$ 2,067,392	\$ 2,933,215	\$ 2,986,411						
All Other Governmental Funds: Reserved Unreserved, reported in: Special Revenue Funds	\$ 597,248 3,474,692	\$ 397,555 3,736,337	\$ 455,459 5,463,663	\$ 493,097 4,832,132						
Capital Projects funds	3,895,674	6,659,640	8,432,606	9,972,588						
Total all other governmental funds	\$ 7,967,614	\$ 10,793,532	\$ 14,351,728	\$ 15,297,817						

Fiscal Years

2005	 2006		2007		2008	 2009	2010
\$ 393,362 2,453,462	\$ 231,684 2,198,970	\$	277,457 2,240,570	\$	281,609 2,830,637	\$ 326,101 2,932,040	\$ 371,309 4,074,525
\$ 2,846,824	\$ 2,430,654	\$	2,518,027	\$	3,112,246	\$ 3,258,141	\$ 4,445,834
\$ 413,651	\$ 347,365	\$	333,669	\$	336,249	\$ 296,109	\$ 347,276
3,795,425	5,111,013	4	,646,377.00	1	1,460,486.00	8,448,808	4,364,231
 12,131,136	 9,822,678		9,617,858		8,922,459	8,587,775	 13,325,774
\$ 16,340,212	\$ 15,281,056	\$	14,597,904	\$	10,719,194	\$ 17,332,692	\$ 18,037,281

# Changes in Fund Balances, Governmental Funds Last Ten Fiscal Years (modified accrual basis of accounting) (unaudited)

				Fisca	al Ye	ear		
		2001		2002		2003		2004
Revenues								
Taxes	\$	22,801,190	\$	24,071,826	\$	20,752,619	\$	18,848,240
Intergovernmental		12,839,214		12,363,921		11,945,099		12,398,342
Licenses Permits & Fees		83,476		147,139		151,204		135,541
Charges for Services		2,794,182		3,245,720		4,095,337		3,921,100
Miscellaneous		1,342,492		509,299		635,382		329,919
Total revenues	\$	39,860,554	\$	40,337,905	\$	37,579,641	\$	35,633,142
Francis diturns								
Expenditures	Φ	0.400.000	Φ	4 000 404	Φ	4 450 007	Φ	4.054.047
General Government	\$	3,432,683	\$	4,366,461	\$	4,453,607	\$	4,854,347
Public Safety		7,894,722		9,437,503		10,801,885		11,522,810
Public Works		8,718,962		7,226,360		7,129,641		7,069,254
Relief & Charities		7,277,875		7,802,578		7,903,898		8,420,107
Culture & Recreation		353,994		417,521		468,984		531,719
Conservation & Economic Developmen		2,515,423		2,497,721		1,574,123		2,021,770
Capital Outlay		12,452,426		6,334,131		699,420		125,659
Debt Service		101 070		440.440		405.070		400 407
Principal		101,876		113,146		135,272		138,427
Interest	•	36,135	_	35,323	_	39,075	_	32,142
Total expenditures	\$	42,784,096	\$	38,230,744	\$	33,205,905	\$	34,716,235
France of revenues over (under)								
Excess of revenues over (under)	¢.	(2.022.542)	Ф	2 107 161	\$	1 272 726	\$	016 007
expenditures	\$	(2,923,542)	\$	2,107,161	Φ	4,373,736	<u> </u>	916,907
Other Financing Sources (Uses)								
Bonds Issued	\$	85,264	\$	_	\$	_	\$	_
Lease Proceeds	Ψ	-	Ψ	303,179	Ψ	_	Ψ	_
Sale of Property		80,178		51,412		50,281		78,930
Transfers In		-		8,500		1,299,997		1,539,688
Transfers Out		_		(8,500)		(1,299,997)		(1,539,688)
Total other financing sources (uses)	\$	165,442	\$	354,591	\$	50,281	\$	78,930
· otal other maneling ocurred (acce)	<u> </u>	,		00 1,00 1		00,20:		. 0,000
Net change in fund balance	\$	(2,758,100)	\$	2,461,752	\$	4,424,017	\$	995,837
Debt service as a percentage of								
noncapital expenditures		0.46%		0.47%		0.59%		0.54%
nondapital experialtales		U. <del>T</del> U/0		U.TI /0		0.0076		U.U <del>T</del> /0

	2005		2006		2007		2008		2009		2010
\$	20,119,716	\$	20,936,553	\$ 2	22,952,743	\$ 2	4,611,533		25,629,938	\$ 2	27,096,595
	17,464,515		16,680,942	1	4,201,619	1	5,101,212	2	21,967,151	2	29,306,780
	231,789		268,555		254,416		265,336		158,502		113,977
	4,514,596		4,362,415		6,354,859		3,829,880		3,715,880		4,487,728
	856,042		1,680,156		1,805,506		1,311,694		755,673		1,182,346
\$	43,186,658	\$	43,928,621	\$ 4	5,569,143	\$ 4	5,119,655	\$ 5	52,227,142	\$ (	62,187,426
•	= 000 000	•	= 440.044	•	= 101 100	•	0.000 7.40	•	- 0-4 000	•	
\$	5,620,893	\$	5,442,844		5,401,189		6,000,740	\$	5,851,200	\$	6,260,992
	15,061,699		14,437,318		4,142,215		3,401,260		14,078,210		14,990,010
	10,247,603		10,348,744		2,521,918		5,230,557		12,109,820		17,648,410
	8,917,652		9,437,985	1	0,214,941	1	0,084,922		10,197,939		10,926,268
	524,923		621,408		684,903		695,203		763,724		804,794
	1,536,733		1,585,220		1,647,007		1,750,958		1,932,610		15,712,346
	1,551,159		3,257,748		1,736,980		1,175,973		354,473		2,455,931
	131.717		252.830		169,393		188,932		203,668		208,610
	32,864		61,233		62,503		71,603		62,495		147,067
\$	43,625,243	\$	45,445,330	\$ 4	16,581,049	\$ 4	8,600,148	\$ 4	15,554,138	\$ (	69,154,427
							<u> </u>				
\$	(438,585)	\$	(1,516,709)	\$	(1,011,906)	\$ (	(3,480,493)	\$	6,673,003	\$	(6,967,002)
\$	1,274,299	\$	_	\$	359,525	\$	_	\$	_	\$	8,829,029
•	-	•	_	*	-	*	_	•	_	•	-
	67,095		41,382		56,597		196,003		86,391		30,260
	65,171		260,408		746,370		149,550		1,173,261		12,085,485
	(65,171)		(260,408)		(746,370)		(149,550)		(1,173,261)		12,085,485)
\$	1,341,394	\$	41,382	\$	416,121	\$	196,002	\$	86,391	\$	8,859,289
	,- ,		,		-,				,		
\$	902,809	\$	(1,475,327)	\$	(595,785)	\$ (	(3,284,491)	\$	6,759,393	\$	1,892,286
	0.48%		1.03%		0.71%		0.72%		0.64%		1.01%

### True and Full Value, Assessed Value, and Actual Value of Taxable Property Last Ten Fiscal Years (Unaudited)

_	True and F	Full Value of Real Pr			Total	
Fiscal	Residential	Commerical		Total True &	Total Taxable	Direct Tax
Year	Property	Property	Farmland	Full Value	Value	Rate
2001	2,693,478,800	1,805,753,070	498,751,700	4,997,983,570	242,295,261	65.37
2002	2,860,436,000	2,016,216,420	515,825,300	5,392,477,720	261,221,097	62.69
2003	3,126,856,600	2,108,226,200	540,408,200	5,775,491,000	278,991,914	65.05
2004	3,407,052,460	2,247,441,920	516,528,200	6,171,022,580	297,734,736	65.00
2005	3,871,135,030	2,373,175,968	515,384,300	6,759,695,298	325,152,068	65.00
2006	4,350,871,760	2,538,581,120	567,002,700	7,456,455,580	357,775,914	62.00
2007	4,832,498,250	2,818,409,200	601,733,400	8,252,640,850	395,777,450	61.00
2008	5,231,690,770	3,127,203,900	600,649,500	8,959,544,170	428,417,209	61.00
2009	5,507,269,150	3,252,963,470	599,811,100	9,360,043,720	446,981,324	61.00
2010	5,729,017,391	3,370,663,490	628,445,100	9,728,125,981	464,365,075	61.00

Source: County Auditor's Office

#### Notes:

Taxable values for a given fiscal year are from the prior calendar year's tax roll.

Direct tax rate per \$1,000 of taxable value.

Property in Cass County is assessed annually. The county assesses property at true and full value. For residential and commercial property true and full is market value. For farmland true and full value is productivity value. True and full for all property is reduced by 50 percent to arrive at assessed value. Taxable value is calculated at 10% of assessed value for commercial property and farmland. Residential property is calculated at 9% of assessed value. Taxable value also includes centrally assessed property such as railroads, pipelines and electric. Taxable valuation is also reduced for homestead credits and veteran's credits as approved by state statute.

#### Principal Property Tax Payers Current Year and Nine Years Ago (Unaudited)

	Fiscal Year 2010			Fiscal Ye	Fiscal Year 2001		
Name		Taxable Value	Percentage of Total Taxable Value	Taxable Value	Percentage of Total Taxable Value		
Inreit Properties LLLP	\$	5,184,610	1.12%				
West Acres Development Company		4,192,100	0.90%	1,397,400	0.53%		
Northern States Power Company		4,276,241	0.92%	2,352,149	0.90%		
Matrix Properties Corp.		2,535,833	0.55%				
Burlington Northern		2,794,129	0.60%				
Blue Cross of North Dakota		1,661,965	0.36%	715,750	0.27%		
Innovis Health LLC		1,537,790	0.33%				
Wal-Mart Real Estate Business Trust		1,351,665	0.29%				
Meritcare Medical Group		1,226,321	0.26%	822,340	0.31%		
Great Plains Software		1,130,580	0.24%				
Case Equipment Corporation				806,460	0.31%		
Paramount Hotel				726,000	0.28%		
Dakota Specialty Institute				2,780,000	1.06%		
Medical Properties Inc.				972,880	0.37%		
Meritcare Hospitals				2,457,560	0.94%		
Total Attributable to Ten Largest Property Taxpayers		25,891,234	5.58%	13,030,539	4.99%		
TOTAL GROSS TAXABLE VALUE	\$ 4	464,365,075	100.00%	261,221,097	100.00%		

SOURCE: County Auditor's Office

## Property Tax Rates - Direct and Overlapping Last Ten Fiscal Years (per \$1,000 of taxable value) (Unaudited)

	Fiscal Year				
-	2001	2002	2003	2004	
Direct					
General	30.40	29.52	30.00	31.20	
Human Service	19.89	19.89	21.00	21.00	
Highway	0.25	0.25	1.50	0.25	
Veteran Service Officer	0.58	0.53	0.50	0.50	
Senior Citizens	1.00	1.00	1.00	1.00	
10 Mill Matching Federal Aid	10.00	10.00	10.00	10.00	
Job Development Authority	2.75	1.00	0.80	0.80	
Emergency	0.50	0.50	0.25	0.25	
County Loan					
Total Direct	65.37	62.69	65.05	65.00	
Overlapping Governments					
Cities					
Fargo	60.31	60.13	60.30	60.24	
West Fargo	67.71	72.99	80.74	84.53	
Other Cities	15.93-141.59	15.53-154.02	14.43-163.66	13.59-184.27	
Park Districts					
Fargo	32.67	32.67	32.87	32.73	
West Fargo	26.72	27.19	26.76	26.45	
Other Park Districts	3.90-27.29	3.99-28.32	3.91-27.90	3.65-27.75	
School Districts					
Fargo	327.40	327.88	323.84	320.20	
West Fargo	249.02	249.02	254.02	254.02	
Other School District	159.93-251.00	146.98-247.83	140.84-255.88	162.00-265.14	
Townships	14.07-38.94	13.63-37.44	12.60-35.50	11.73-36.77	
Water Resource Districts	5.00	5.00	5.00	5.00	
Fire Districts	2.52-10.00	2.41-10.00	2.29-9.49	2.3-7.79	

Source: County Auditor's Office

2005	2006	2007	2008	2009	2010
32.75	31.25	31.25	32.25	32.25	32.25
21.00	19.00	18.00	17.50	17.50	17.50
10.25	10.75	10.25	10.25	10.25	10.25
-	-	-	-	-	-
1.00	1.00	1.00	1.00	1.00	1.00
-	-	-	-	-	-
-	-	-	-	-	-
-	-	0.50	-	-	-
-	-	-	-	-	-
65.00	62.00	61.00	61.00	61.00	61.00
50.70	50.05	57.05	50.05	50.05	50.05
58.73	59.25	57.25	58.25	58.25	58.25
89.61	88.76	88.69	88.87	88.47	91.37
12.30-194.24	11.44-179.29	10.85-210.21	10.56-207.07	7.76-203.26	10.21-200.42
00.40	00.50	00.07	04.05	04.50	04.45
32.46	32.58	32.07	31.85	31.56	31.45
32.08	39.66	36.02	38.06	36.42	32.45
3.59-26.60	3.35-26.17	3.45-26.03	3.43-24.73	2.8-24.64	3.0-25.58
319.55	318.62	309.02	299.99	296.77	221.77
254.02	254.02	254.02	248.76	245.64	170.64
170.09-267.32	174.62-266.66	175.81-253.91	176.55-233.02	176.72-228.48	100.00-158.57
9.70-38.77	8.56-32.88	12.26-30.75	12.12-29.8	12.11-30.88	12.11-30.88
5.00	5.00	4.5-5.0	4.6-5.0	4.4-5.0	5.00
2.3-9.24	2.12-8.37	1.99-8.06	1.93-6.29	1.88-12.83	1.78-13.00

### Property Tax Levies and Collections Last Ten Fiscal Years (Unaudited)

	Taxes Levied		
	for the		Total
Fiscal	Fiscal Year		Adjusted
Year	Original Levy	<u>Adjustments</u>	Levy
2001	15,933,162	33,533	15,966,695
2002	16,475,527	44,219	16,519,746
2003	18,253,671	58,219	18,311,890
2004	19,464,083	43,963	19,508,046
2005	20,700,664	108,345	20,809,010
2006	21,664,145	62,709	21,726,855
2007	23,559,443	114,190	23,673,632
2008	25,588,742	(87,524)	25,501,218
2009	26,590,924	3,292	26,594,216
2010	27,662,317	78,756	27,741,073

Source: County Auditor's Office

Note: The information in this schedule relates to the county's own property tax levies, and does not include those it collects on behalf of other governments.

Collected Within the

Collected	William the			
Fiscal Year	of the Levy		Total Collec	tions to Date
	Percentage of	Collections		Percentage of
	Original	in Subsequent		Adjusted
Amount	Levy	Years	Amount	Levy
14,939,157	93.76%	348,488	15,287,645	95.75%
15,490,489	94.02%	333,568	15,824,057	95.79%
17,218,095	94.33%	311,914	17,530,009	95.73%
18,290,840	93.97%	376,397	18,667,237	95.69%
19,542,247	94.40%	373,543	19,915,790	95.71%
20,417,670	94.25%	374,548	20,792,218	95.70%
22,321,890	94.75%	335,627	22,657,517	95.71%
24,114,604	94.24%	279,224	24,393,827	95.66%
24,973,314	93.92%	298,794	25,272,108	95.03%
26,097,270	94.34%	-	26,097,270	94.07%

#### CASS COUNTY GOVERNMENT LEGAL DEBT MARGIN INFORMATION LAST TEN FISCAL YEARS (Unaudited)

	2001	2002	2003	2004
Assessed Value of Property	\$ 2,498,991,785	\$ 2,696,238,860	\$ 2,887,745,500	\$ 3,085,511,290
Debt Limit, 5% of Assessed Value	124,949,589	134,811,943	144,387,275	154,275,565
Amount of Debt Applicable to Limit Gerneral Obligation Bonds Less: Resources Restricted to Paying Principal	-	-	-	
Total Net General Obligation Bonds	-	-	-	-
Capital Leases	113,811	355,136	231,911	157,706
Total net debt applicable to limit	113,811	355,136	231,911	157,706
Legal Debt Margin	\$ 124,835,778	\$ 134,456,807	\$ 144,155,364	\$ 154,117,859
Total net debt applicable to the limit as a percentage of debt limit	0.09%	0.26%	0.16%	0.10%

Source: County Auditor's Office

2005	 2006	 2007		2008	 2009	 2010
\$ 3,379,847,649	\$ 3,728,227,790	\$ 4,126,320,425	\$	4,479,772,085	\$ 4,680,021,860	\$ 5,032,813,388
168,992,382	186,411,390	206,316,021		223,988,604	234,001,093	251,640,669
	-	-		-	-	8,900,000
-		-		-	-	8,900,000
980,445	 792,315	 692,879		589,178	 481,029	 368,239
980,445	792,315	692,879		589,178	481,029	9,268,239
\$ 168,011,937	\$ 185,619,075	\$ 205,623,142	\$	223,399,426	\$ 233,520,064	\$ 242,372,430
			====			 -
0.58%	0.43%	0.34%		0.26%	0.21%	3.68%

#### Ratio of Outstanding Debt by Type Last Ten Fiscal Years (Unaudited)

_				
			Percent of	
	General	Amounts		Actual Value
Fiscal	Obligation	Restricted to		of Taxable
Year	Bonds	Repaying Principal	Total	Property(1)
2001	-			
2002	-			
2003	-			
2004	-			
2005	-			
2006	-			
2007	-			
2008	-			
2009	-			
2010	8,900,000		8,900,000	1.85%

	Other G	overnmental Activiti				
'	Special	Special		Total	Percentage	
Fiscal	Assessment	Assessments	Capital	Primary	of Personal	Per
Year	Bonds	Payable	Leases	Government	Income(2)	Capita(2)
2001	555,000	113,811	101,307	770,118	0.02%	6.19
2002	491,205	94,866	355,136	941,207	0.02%	7.52
2003	427,201	64,054	231,911	723,166	0.02%	5.71
2004	362,978	44,360	157,706	565,044	0.01%	4.36
2005	688,522	4,224	980,445	1,673,191	0.04%	12.83
2006	623,822	3,970	792,315	1,420,107	0.03%	10.72
2007	918,864	3,970	692,879	1,615,713	0.03%	11.74
2008	833,633	-	589,178	1,422,811	0.02%	10.17
2009	738,115	113,461	481,029	1,332,604	0.02%	9.30
2010	642,293	112,567	368,239	10,023,099	0.17%	69.93

Notes: 2010 percentages calculated using 2009 personal income date, which is the most recent available.

- (1) See Schedule on page 132 for property tax value data
- (2) See Schedule on page 141 for population and personal income data

#### Demographic Statistics Last Ten Fiscal Years (Unaudited)

<u>Year</u>	Estimated Population (1)	Personal Income (thousands of dollars) (1)	Per Capita Income (1)	Unemployment Rate (2)
2001	124,336	3,721,579	29,932	1.5%
2002	125,189	3,932,151	31,410	3.5%
2003	126,595	4,068,773	32,140	2.5%
2004	129,583	4,371,119	33,732	2.8%
2005	130,455	4,563,011	34,978	2.7%
2006	132,525	5,024,221	48,917	2.6%
2007	137,582	5,338,528	38,872	2.6%
2008	139,918	5,906,901	42,127	3.1%
2009	143,339	6,033,505	42,093	4.2%
2010	149,778	*	*	3.6%

#### SOURCES:

- (1) Bureau of Economic Analysis, U.S. Department of Commerce www.bea.gov
- (2) North Dakota Job Service www.state.nd.us

<sup>\*</sup> Information is not yet available.

### Principal Employers Current Year and Nine Years Ago (Unaudited)

		2010		2001		
Employer	Number of Employees	Percentage of Total County Employment	Number of Employees	Percentage of Total County Employment		
Sanford Health	3,691	4.35%				
North Dakota State University	2,401	2.83%	3,839	4.80%		
Meritcare Health Systems		-	4,300	5.37%		
Dakota Heartland Health System		-	800	1.00%		
Noridian/ Blue Cross Blue Shield of ND	1,800	2.12%	1,600	2.00%		
Innovis Health	1,285	1.51%				
Fargo Public School District #1	1,638	1.93%	1,485	1.85%		
Microsoft Business Solutions	948	1.12%				
U.S. Bank Service Center	952	1.12%	1,200	7.22%		
Case Corporation			850	1.06%		
City of Fargo	731	0.86%	750	4.51%		
West Fargo Public Schools	786	0.93%	696	4.19%		
Fargo VA Medical Center	830	0.98%				
Microsoft Great Plains			1,100	1.37%		
	15,062	18.15%	16,620	22.03%		

SOURCE: Economic Development Corporation

http://www.fedc.com/businessclimate/employers.php

Job Service of North Dakota

http://www.state.nd.us/jsnd/Bin/Imidata.pl

# CASS COUNTY GOVERNMENT Elected Officials and Full-Time Employees by Function (1) Last Ten Years (Unaudited)

Year	General Government	Public Safety	Public Works	Human Services	Elected Officials	Total
2001	38	144	35	116	11	343.7
2002	35.5	160	36	121	10	362.5
2003	35	164	35.5	122	10	366.5
2004	34	169	33	124	10	370
2005	34	172	34	125	10	375
2006	36	174	34	130	10	384
2007	36	160	34	132	10	372
2008	36	165	34	135	10	380
2009	36	166	34	138	10	384
2010	36	170	34	141	10	391

<sup>(1)</sup> For this schedule, full-time is 30 hours per week (75% FTE) or more.

#### **Operating Indicators by Function Last Ten Fiscal Years** (Unaudited)

	Fiscal Year			
	2001	2002	2003	2004
Function/Program				_
General Government				
Deeds Filled	4,268	5,543	6,213	6,260
Tax Statements Issued	47,881	50,776	50,117	52,208
Statements Collected				
within First Year	46,253	49,309	48,691	50,701
Percent Collected in First Year	96.60%	97.11%	97.15%	97.11%
Marriage License Issued	928	943	1,037	1,031
Death Certificates Issued ***	1,370	2,778	1,428	1,321
Public Safety				
Total Inmates	6,213	6,843	7,290	7,807
Average Daily Population	118	175	203	198
Warrants Served	4,060	4,336	4,152	4,672
Civil Process Served	8,603	8,804	9,234	10,400
Citations Issued	**	5,783	6,164	6,102
Highways & Streets				
Miles of paved roads overlaid with asphalt	5.50	10.00	31.40	15.80
Miles of paved roads reconstructed with asphalt	0.00	0.00	0.00	0.00
Miles of paved roads reconstructed with concrete	1.70	0.00	0.00	0.00
Miles of gravel roads paved with asphalt	2.00	0.00	0.00	0.00
Total Miles Surfaced	9.20	10.00	31.40	15.80
Miles of asphalt roads chip sealed	19.10	22.90	18.50	25.00
Relief & Charities				
Child Abuse/Neglect Avg New Cases	147	152	149	160
HCBS (1) Average Caseload Per Year	532	564	559	540

<sup>(1)</sup> HCBS - Home and Community Based Services
\*\* - Numbers are not available for these years.

Source: Various County Departments

<sup>\*\*\* -</sup> Death Certificates Issued are now a function of the State not the County

Fiscal Year							
2005	2006	2007	2008	2009	2010		
6,123	5,633	5,469	4,994	4,931	4,875		
53,772	55,014	56,747	57,415	58,282	58,625		
51,971	53,197	55,209	55,581	55,932	56,957		
96.65%	96.70%	97.29%	96.81%	95.97%	97.15%		
1,081	1,011	1,050	1,063	1,033	1,083		
1,348	1,377	1,426	75	0	0		
7,720	7,858	7,555	7,627	7,339	7,522		
223	230	210	204	171	188		
4,368	4,828	4,639	4,330	3,469	3,137		
10,223	10,434	11,234	11,507	10,658	10,636		
4,628	6,095	3,274	3,352	3,986	3,537		
•	,	•	•	•	,		
11.70	6.30	18.30	13.00	10.00	20.81		
0.00	0.00	0.00	0.50	0.50	0.00		
0.00	0.00	2.00	0.50	0.00	0.00		
0.00	4.00	0.00	0.00	0.00	1.24		
11.70	10.30	20.30	14.00	10.50	22.05		
26.00	24.30	12.00	0.00	0.00	34.86		
156	164	164	187	185	180		
561	565	576	560	574	597		

#### Capital Asset Statistics by Function Last Ten Fiscal Years (Unaudited)

	Fiscal Year			
_	2001	2002	2003	2004
Function/Program				
General Government				
Number of Voting Machines	2	12	34	68
Number of E-Poll Books	-	-	-	-
Number of Buildings	4	4	4	4
Public Safety Jail Capacity	120	252	252	252
Highways & Streets County Road Miles Maintained Number of Bridges Number of Motorgraders	650 260 7	650 260 7	650 260 7	650 246 7

Source: Various County Departments

Fiscal Year					
2005	2006	2007	2008	2009	2010
136	137	137	137	137	137
-	-	-	110	110	110
4	4	4	4	4	4
252	252	348	348	348	348
650	650	652	652	652	652
246	246	246	246	246	246
7	7	7	7	7	7